

Janca, Andrew

From: Janca, Andrew
Sent: Wednesday, September 25, 2013 11:07
To: ---Division director--- (---Division director---@hq.dhs.gov)
Subject: Heads-up - FW: SNRA Terms of Reference question
Attachments: SNRA Terms of Reference_062911.pdf

---Division director---,

While still trying to close out the SNRA for good, I asked FEMA for the original TOR a month ago. When ---FEMA PPD-8 lead--- followed up yesterday, I replied with the below, and with the current report drafts and adjudication matrix upstairs (also the skeletal unclassified extract I carry around for reference). I deliberately did not talk to ----- about it first (although cc-ed him on the replies) so that if it blew up, at least one of us would be innocent. ----- so I'm filling you in case it comes down through you.

This will be the first time you've heard of it, too. Except for some of the time for the State briefing (and I think I backed that out too), I have charged none of the time I have put into completing the SNRA documentation on WebTA and I have been careful to keep it completely separate from my assigned work duties. The only exception was the research for the pandemic event, because it was also to fix the SNRA – but since that was also for the QHSR, the time I wasn't sure how to count I split fifty-fifty. As with -----, I chose to keep you out of it completely so that the only thing you could be faulted for was not attaching a GPS tracker to my shoes and monitoring my activities 24-7.

You'll want to glance at the top, but start reading at the bottom. ----- thinks that the problematic part will be what I've highlighted below: I was trying to speak positively of SPAR and our own work and product line in comparison with the SNRA, but I laid it on too strong and it came out sounding asinine. Not diplomatic.

Andrew Janca
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Office of Strategy, Planning, Analysis, & Risk
Office of Policy
Department of Homeland Security
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andrew.janca@dhs.gov

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From: Janca, Andrew
Sent: Tuesday, September 24, 2013 6:23 PM
To: ---FEMA PPD-8 lead---

Cc: ---FEMA PPD-8 POC---; -----
Subject: RE: SNRA Terms of Reference question

FYI, I don't come off sounding that great in most of these. Much of it is personally embarrassing, like this passive-aggressive bit. I'm not sharing these letters because they make me look good, but because they fill a gap in the history that the other documents give that FEMA's last (September 2022) action made relevant.

Sir –

If you could allow us 2-3 more weekends to get the SNRA's documentation into a condition where we can be comfortable for it to represent both SPAR and the legacy of the office which led its execution – once we let go of it for good and can no longer go back to make corrections – we would be happy to set up a meeting with you and our leadership to discuss closing out the first SNRA.

In the meantime, over the last few months we have been trying to map out the possible options under our local constraints in something of an information vacuum, without any knowledge of FEMA's preferences. After looking over the current drafts, the *draft* adjudications (please keep in mind that this language especially will be tightened up) of stakeholder comments in the matrix, and the January 2012 draft of the Interim Technical Report if putting that forward sounds like a viable alternative option to you – if you could advise us of your preferences as PPD-8 PEO given these constraints and/or viable alternatives which had not occurred to us, it would be helpful for us in shaping the final product(s) to the extent that we have sufficient bandwidth to do so.

Thank you,
Andrew

From: ---FEMA PPD-8 lead---
Sent: Tuesday, September 24, 2013 3:06 PM
To: Janca, Andrew
Cc: ---FEMA PPD-8 POC---; -----
Subject: RE: SNRA Terms of Reference question

Andrew – I'm happy to speak with the SPAR leadership at a convenient time. While the transition plan moves RMA's activities related to the SNRA to SPAR, the responsibility for executing the SNRA was still retained with the PPD-8 PEO.

---FEMA PPD-8 lead---
---FEMA PPD-8 lead---@fema.dhs.gov
202.---.---- (cell)

From: Janca, Andrew
Sent: Tuesday, September 24, 2013 3:00 PM
To: ---FEMA PPD-8 lead---
Cc: ---FEMA PPD-8 POC---; -----
Subject: RE: SNRA Terms of Reference question

Sir -

I apologize for the late reply: I was on AWS yesterday.

The SNRA documentation is still undergoing staff review, and has not yet been forwarded to leadership. However, from sounding out leadership informally, I can tell you that the most involved option that SPAR will select will be to declare the SNRA done and permit informal sharing of the

documentation in draft form, rather than a formally finished product with SPAR's seal and endorsement on it.

Part of the reason why SPAR will not disseminate a completed SNRA is that we have our own suite of analytic products, equally substantial to the SNRA but different in tone and philosophy, and directed to informing the QHSR and strategic planning for the Department rather than PPD-8 and national preparedness for whole-of-government stakeholders. We have one flagship product, the QHSR. We are still quite a new office, and trying to establish an identity and brand of our own: as a legacy PPD-8 product we inherited from NPPD, the SNRA somewhat conflicts with the consistent SPAR and QHSR-centered message our product line needs to consistently communicate for our fledgling office to be successful.

Highlighting
is in the
original.

The practically controlling reason, however, is that our leadership will not have the bandwidth to review the 200+ pages of the SNRA's documentation until the QHSR and Congressional hearings are wrapped up mid-2014. As much as the final completion of the SNRA draft documentation has been stretched out by the need to commit all of our staff resources to the QHSR, there is no realistic likelihood of any leadership time being freed up for considered review of non-QHSR work before next year.

Given that the primary value of the SNRA is the information and methodology in it – and not any special endorsement by the USG or any agency – declaring it done as is and sharing it only in draft form appears to be the best option for moving forward. However, I am researching other options for my leadership's consideration. One which has been raised here in the past would be for FEMA to disseminate the SNRA documentation itself as a (classified) PPD-8 product, under its own seal. Although it will be some weeks more before we are ready to present the formal options memo to our leadership, I wanted to ask you whether FEMA picking up the SNRA as an orphan work would be a realistic option to include for them.

3

As far as I can tell, while the final SNRA Terms of Reference assign responsibility for the first SNRA's execution to NPPD and FEMA, the TOR is silent as to whether and how any permanent documentation is to be completed. The Secretary's Transition Plan (attached) assigns the leadership of an SNRA 2012 to SPAR: however, we did not undertake another iteration of the SNRA. What our reports as they stand now essentially document is SNRA 2011, plus some small but important additions and corrections we have made over 2012 and 2013.

A third option which I would like to sound you out on would be to issue the January 2012 draft, the final draft to have benefitted from substantive review by DHS leadership, as the final documentation for SNRA 2011. A front errata/corrigendia sheet would be attached with the most critical updates, and the current technical appendices A-G could be replaced by their current and more completely portion-marked versions, but the January 2012 body and text would be unchanged. Although this would not benefit from the improvements and further additions since then, it would be most reflective of the work which informed the first cycle of PPD-8.

I have sent you on HSDN the current drafts of the SNRA Technical Report, the abridged Summary Report, and the consolidated adjudication matrix. I have also sent you a skeletal unclassified/FOUO extract of the SNRA technical report. Without the terrorism-related hazards it does not reflect the intent and purpose of the first SNRA to assess all hazards on common terms, but it may be helpful to give an idea what a fully unclassified version – ideally with the addition of unclassified, open-source terrorism risk assessments, the development of which are part of SPAR's analytic agenda – might look like, and judge whether it would be useful enough to justify further time investment. Additionally attached to this email (I haven't gotten them transferred to HSDN yet) are a partial set of corresponding unclassified figures.

Also cc-ed is -----, my counterpart on the analytics half of SPAR. Although I've been assigned the research for the options memo, ----- is SPAR's senior staff lead for the SNRA.

Andrew Janca

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From: ---FEMA PPD-8 lead---
Sent: Monday, September 23, 2013 10:52 AM
To: ---FEMA PPD-8 POC---; Janca, Andrew
Subject: RE: SNRA Terms of Reference question

Andrew – what is the latest on this?

---FEMA PPD-8 lead---
---FEMA PPD-8 lead---@fema.dhs.gov
202.---.--- (cell)

From: ---FEMA PPD-8 POC---
Sent: Thursday, August 29, 2013 2:28 PM
To: Janca, Andrew
Cc: ---FEMA PPD-8 lead---
Subject: RE: SNRA Terms of Reference question

Attached is the final we have on record with the PPD-8 Program Executive Office.

---FEMA PPD-8 POC---

---FEMA PPD-8 POC--- | 202.---.--- | ---email---
National Preparedness Directorate | [National Integration Center](#) |
Protection and National Preparedness | Federal Emergency Management Agency
500 C. Street SW, Washington DC 20472

Note Change in Phone

FEMA Mission: To support our citizens and first responders to ensure that as a nation we work together to build, sustain, and improve our capability to prepare for, protect against, respond to, recover from, and mitigate all hazards

From: Janca, Andrew
Sent: Thursday, August 29, 2013 2:26 PM
To: ---FEMA PPD-8 POC---
Cc: ---FEMA PPD-8 lead---
Subject: SNRA Terms of Reference question

Hello ---FEMA PPD-8 POC---,

I've been tasked to write an options memo for my leadership regarding the final disposition of the SNRA documentation, and I've been trying to find the original Terms of Reference. The attached is the latest dated version I've been able to find on the old RMA share drive – however, it's still marked 'draft'. I don't imagine that the final version would have differed much from this one, but I wanted to have the right one on hand.

Thank you,

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From: Janca, Andrew
Sent: Wednesday, October 7, 2015 10:36
To: --- FEMA National Preparedness Assessment Division (NPAD) national preparedness report POC ---
Cc: --- FEMA National Integration Center (NIC) colleague ---
Subject: Latest SNRA materials, data
Attachments: Draft_(U)_SNRA_2015_Working_Papers_201500522.pdf; Draft_(U)_SNRA_Technical_Appendix_draft_20150529.pdf; (U)_2015_SNRA_Findings_draft_20150529.pdf; SNRA 2015 data v07c 20151007.xlsx

--- NPAD POC --- -

I don't know what's going on with the SNRA, but these are the last versions that I've seen (they're the last versions we sent out to the SNRA Working Group or anyone else). We should have more finality by the time you all are ready to cite or quote something (I'm assuming that will be some months from now).

The dates in the filenames aren't quite correct (our fault – just an oversight), so if you happen to have a version with exactly the same filename it may be an earlier version than these. Actual content dates:

- Working Papers: 22 May
- Technical Appendix: 9 June
 - 2015 content: 29 May
 - 2011 2nd half: 9 June [includes corrigenda sheet from January version that we circulated throughout the project]
- Findings: 9 June

Please expect the Findings to change.

We have later versions of the Technical Appendix (with different titles to avoid future confusion), but they're still rough pre-first-draft (i.e. not even circulated internally yet) and probably still will be come next spring.

Data is a working spreadsheet, so it includes tabs in addition to the plain data sets in front.

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Janca, Andrew

From: Janca, Andrew
Sent: Wednesday, October 12, 2016 18:00
To: ---Branch chief---
Cc: ---Supervisor---
Subject: FYSA - SNRA FOIA
Attachments: FOIA SNRA w attachment A.pdf; Cited refs.zip

Chief –

I dropped this in the mail (Postal Service) yesterday. I've already given ---NIC SNRA lead--- and ---RMA/RAD SNRA lead--- the heads-up (NIC leadership got it this morning).

To print two-column, print Multiple --> Custom..., 2 by 1.

Andrew Janca
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11 October 2016

FEMA FOIA Branch
Records Management/Disclosure Branch
500 C Street, S.W., Mailstop 3172
Washington, D.C. 20472-3172

Pp. 1-2 of the original (October 2016) FOIA request. Other than a change in verb tense, the addition of call-out boxes, and the security discussion on p. 2, the substantive content of this letter is repeated word for word in the November 2017 appeal letter(s) (*SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf*, attached or at <https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/FOIA%20appeal%20FEMA%202017-FEFO-00165%2020171101.pdf>).

Dear Madam or Sir:

Under the Freedom of Information Act (FOIA), I request the following records of the Strategic National Risk Assessment (SNRA):

SNRA documentation

- 1) **SNRA 2015 Findings** [Report], May 2015 (26 pages).
- 2) **SNRA 2015 Technical Appendix**, May 2015 (452 pages), including both parts:
 - a. Front matter with 2015 added material (238 pages), pp. i-234; and the
 - b. SNRA 2011 Unclassified Documentation of Findings (214 pages), pp. 235-448.
- 3) **SNRA 2015 Working Papers**, May 2015 (153 pages).

SNRA instructions and terms of reference

- 4) **PPD-8 Implementation Plan**, May 2011 (13 pages).
- 5) **SNRA Terms of Reference**, June 2011 (2 pages).
- 6) **SNRA 2015 Update Background and General Guidance**, February 2015 (3 pages).
- 7) **SNRA 2015 Qualitative Data Instructions**, February 2015 (6 pages).
- 8) **SNRA 2015 Risk Summary Sheet Instructions & Template**, February 2015 (34 pages).

These records are held by PPD-8 Program Executive Office, National Integration Center. They comprise the unclassified documentation needed to understand and substantially replicate the findings of the SNRA as disseminated to the public in the 2015 National Preparedness Goal, 2nd edition, 30 September 2015, the five revised National Planning Frameworks, 16 June 2016; and the four public revised Federal Interagency Operational Plans (FIOPs), 18 August 2016.

For documents with non-releasable information, please provide all segregable, nonexempt information.

If there are other documents or paper that you believe would add to the SNRA's utility for whole community users and it would not delay the processing or delivery of the documents requested above, please feel free to provide them in addition to the requested documents.

To save time, I will address a couple of questions that may come up in your staff's FOIA determinations. I am not a lawyer, and I apologize in advance for any errors. Please disregard as moot anything which does not make sense, or anything that is moot for any other reason.

Regarding Exemptions 1, 3, 7

I am not requesting any of the classified portions of the SNRA, to simplify the issues requiring consideration in this request.

There should be little, if any, sensitive information in these documents. The requested records contain no FOUO, SSI, PCII, LES, PII, proprietary, or other confidential information. The one possible exception is the national capability charts on pp. 97-98 of the SNRA Working Papers, which you should review.

For the data and analysis presented in the unclassified supporting documentation of the 2015 SNRA, FEMA intentionally used unclassified information to the maximum extent possible to ensure that the findings based upon them could be disseminated to a wide stakeholder audience.¹ This included

- 1) Removing anything not shareable with the public from the existing unclassified documentation,² and
- 2) Restricting all new content to material that was “born unclassified” – information that was
 - a. Already in the public domain,
 - b. At a comparable level of both detail and aggregation to the SNRA, and
 - c. Made public by proper authority.³

¹ SNRA 2015 Update and General Guidance (record [6]) pp. 1, 3; OMB (2002) 8460 V.3.b.ii.B.i, ii incorporated at [8] p. 3; [8] p. 9 fourth bullet.

² SNRA 2015 Technical Appendix (record [2]) unmarked page 237 (“Unclassified Documentation of Findings”, pdf p. 241) first paragraph and note 1.

³ The primary sources for the unclassified terrorism analysis in the requested unclassified documentation include:

- The public FBI annual statistical reviews of terrorism in the U.S. for general public audiences (<https://www.fbi.gov/stats-services/publications>)
- Public FBI historical bombing data (DOJ/BJIS *Sourcebook of Criminal Justice Statistics*) from the public pages of the FEMA-funded Homeland Security Digital Library (<https://www.hsdl.org/?view&did=462687>)
- The public DHS biological, chemical, radiological, nuclear, and explosive attack fact sheets for individuals and families at Ready.gov (<https://www.ready.gov/prepare-for-emergencies>, individual hazard pages, Resources)
- Public historical data of attacks on electric facilities from the Department of Energy’s public summaries of industry OE-417 Electric Disturbance Reports (https://www.oe.netl.doe.gov/OE417_annual_summary.aspx)

Each of these primary sources is published and maintained by the U.S. Government for the purpose of public information.

Secondary sources include public press reports, public peer-reviewed studies, public insurance industry studies, and the public DHS-funded START Global Terrorism Database (<https://www.start.umd.edu/gtd/>).

From: Janca, Andrew
Sent: Saturday, February 18, 2017 01:20
To: ---Supervisor---
Cc: ---Branch chief (A)---; ---Division director (A)---
Subject: RE: IDP review
Attachments: Janca FEMA CY 2017 IDP v02c 2017.02.17.pdf

---Supervisor--- --

I delivered the unclassified SNRA documentation to my Congressperson (Delegate Norton) today, and talked with her staff about it some. I'll follow up with her and additional Members next week.

I've replaced the SNRA-related goals of my IDP with forward-looking content. Congress is only one of the three essential audiences whose eyes we need on the SNRA for us to be able to use it in our work, but since it's the only one I have the authority to do anything about I'll be content with that. Where it goes from there is their decision.

The only thing I wound up doing something a little different from what I think you requested in the IDP is the courses. Our contract (13.3) commits the Agency to "providing" employees "the opportunity" to develop an IDP, and further allows management to require an IDP for "any employee who wishes to participate in job-related training". That isn't the clear-cut get-off-the-hook language I was hoping for and there aren't any lawyers around to ask, so I've still posted the IDP draft for your review (pdf also attached). But in case my reading turns out to be right, I put the contract's language "not requesting job-related training" in all but the Unstructured Learning blocks to keep the option open of not doing an IDP (there doesn't seem any reason why not to at this point, but who knows what will be going on next week). If my reading is wrong, I'll find some appropriate course information to put in there when we come back.

However, if it is possible that you could delay signing in any case until we come back, I'd like to respectfully ask if you could please wait a little bit. There are some things that in my eOPF folder that are kind of confusing, and I'd like to check with HR about what they mean before solidifying more HR-related things for the coming year.

I'm sorry for the headaches, and I appreciate your patience.

Thanks again, and have a good weekend,

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security

7-SE 400 C St SW Washington DC 20472
(202) 786-0937 (desk), (202) 679-7991 (mobile)
andrew.janca@fema.dhs.gov

Context for the last paragraph: My personnel file said that I still belonged to my previous organization -- the one from which I had supposedly been transferred a year before. That turned out to be correct: the transfer paperwork hadn't actually gone through, but nobody noticed until I went into my personnel folder to fill out this IDP (Individual Development Plan) a year later. The transfer eventually went through six months after this. That isn't relevant to what this email was about, but if I didn't explain it it would sound strange.

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From: ---Supervisor---
Sent: Friday, February 17, 2017 9:13 AM
To: Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: RE: IDP review

Thanks. Looking like it will be closer to 930 or so now.

From: Janca, Andrew
Sent: Friday, February 17, 2017 8:58 AM
To: ---Supervisor---
Subject: RE: IDP review

Done

Andrew Janca
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National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security

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From: ---Supervisor---
Sent: Friday, February 17, 2017 8:55 AM
To: Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: RE: IDP review

Thanks! Can you also please print a copy?

From: Janca, Andrew
Sent: Friday, February 17, 2017 8:53 AM
To: ---Supervisor---
Subject: RE: IDP review

Sure!

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security

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From: ---Supervisor---
Sent: Friday, February 17, 2017 8:40 AM
To: Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: RE: IDP review

Hello Andrew,

I am working a tasker due at 9 today, so may have to start a few minutes late.

---Supervisor---
National Preparedness Assessment Division
U.S. Department of Homeland Security / FEMA
Washington, DC
Mobile: (202) 679-7431
---Supervisor---@fema.dhs.gov

-----Original Appointment-----

From: Janca, Andrew
Sent: Thursday, February 16, 2017 5:04 PM
To: Janca, Andrew; ---Supervisor---
Subject: IDP review
When: Friday, February 17, 2017 9:00 AM-9:30 AM (UTC-05:00) Eastern Time (US & Canada).
Where:

Janca, Andrew

From: Janca, Andrew
Sent: Tuesday, February 21, 2017 13:28
To: ---Division director (A)---
Cc: ---Branch chief (A)---; ---Supervisor---
Subject: SNRA, Delegate Norton contact 1/2 - Email sent

Director – The email that I sent. I'll send next the electronic versions of the documents I gave to Mrs. Norton's staff.

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security

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From: Janca, Andrew
Sent: Friday, February 17, 2017 7:15 PM
To: <---Norton staff---@mail.house.gov>
Subject: Strategic National Risk Assessment

---Norton staff-- – Thank you for your time today, and for your willingness to take in the unclassified documentation of the Strategic National Risk Assessment (SNRA) for Delegate Norton. I appreciate your patience and willingness to listen very much.

I hope you have a good weekend, and I will follow up with you next week.

Thanks again,
Andrew

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security

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(202) 786-0937 (desk), (202) 679-7991 (mobile)
andrew.janca@fema.dhs.gov

(Constituent address: ----- WDC 20010.)

From: ---Division director (A)---
Sent: Tuesday, February 21, 2017 15:37
To: Janca, Andrew
Cc: ---Branch chief (A)---; ---Supervisor---
Subject: Unclassified SNRA Documentation Release

Andrew,

Thank you for meeting to discuss your release of the unclassified SNRA documentation to Congressperson Norton. You did not receive permission from NPD or FEMA leadership to release the SNRA to Members of Congress or their staff. As you know, when you transferred to NPAD in February 2016, you were directed to discontinue all work on the SNRA and discontinue all work on SNRA related material. Responsibility for the SNRA belongs to the National Integration Center and leadership within Protection and National Preparedness. Please do not send any further documentation regarding the SNRA to any members of Congress, their staff, or anyone outside of NPAD. Further dissemination of this information is subject to administrative or disciplinary action.

As we discussed during the meeting, the SNRA is not part of your current work responsibilities, so please bring all SNRA documentation and copies you have back in to the office. You have no reasonable need to keep that information in your home for telework purposes. You need to bring the materials in to the office no later than Friday, February 24th.

Please let me know if you have any questions.

Thank you,

--- PII ---

---PII---
Division Director (Acting)
National Preparedness Assessment Division
National Preparedness Directorate | FEMA | DHS
400 C Street, SW, 7th Floor SouthEast, Washington DC 20472
Office: --- | Blackberry: ---

From: Janca, Andrew
Sent: Saturday, February 18, 2017 1:20 AM
To: ---Supervisor---
Cc: ---Branch chief (A)---; ---Division director (A)---
Subject: RE: IDP review

---Supervisor--- –

I delivered the unclassified SNRA documentation to my Congressperson (Delegate Norton) today, and talked with her staff about it some. I'll follow up with her and additional Members next week.

I've replaced the SNRA-related goals of my IDP with forward-looking content. Congress is only one of the three essential audiences whose eyes we need on the SNRA for us to be able to use it in our work, but

Janca, Andrew

To their credit, FEMA's managers have generally done a good job of observing the law regarding protected disclosures. After checking with the lawyers, they corrected themselves in this instance.

From: --- Division director (A) ---
Sent: Thursday, March 2, 2017 15:17
To: Janca, Andrew
Cc: --- Branch chief (A) ---; --- Section chief ---
Subject: RE: Unclassified SNRA Documentation Release

Andrew,

I hope all is well. To ensure we are on the same page regarding the recent activity on the release of the SNRA: the law affords Federal Employees the right to make disclosures of fraud, waste, and abuse to the Office of the Inspector General, the Office of Special Counsel, a supervisor or someone higher up in management, or a member of Congress or congressional committee. My email below from February 21, 2017, is in no way meant to imply that you were restricted from exercising these rights.

Thanks,
--- PII ---

From: --- Division director (A) ---
Sent: Tuesday, February 21, 2017 3:37 PM
To: Janca, Andrew <andrew.janca@fema.dhs.gov>
Cc: <--- Branch chief (A) ---@fema.dhs.gov>; <--- Section chief ---@fema.dhs.gov>
Subject: Unclassified SNRA Documentation Release

Andrew,

Thank you for meeting to discuss your release of the unclassified SNRA documentation to Congressperson Norton. You did not receive permission from NPD or FEMA leadership to release the SNRA to Members of Congress or their staff. As you know, when you transferred to NPAD in February 2016, you were directed to discontinue all work on the SNRA and discontinue all work on SNRA related material. Responsibility for the SNRA belongs to the National Integration Center and leadership within Protection and National Preparedness. Please do not send any further documentation regarding the SNRA to any members of Congress, their staff, or anyone outside of NPAD. Further dissemination of this information is subject to administrative or disciplinary action.

As we discussed during the meeting, the SNRA is not part of your current work responsibilities, so please bring all SNRA documentation and copies you have back in to the office. You have no reasonable need to keep that information in your home for telework purposes. You need to bring the materials in to the office no later than Friday, February 24th.

Please let me know if you have any questions.

Thank you,

--- PII ---

---PII---
Division Director (Acting)
National Preparedness Assessment Division
National Preparedness Directorate | FEMA | DHS
400 C Street, SW, 7th Floor SouthEast, Washington DC 20472
Office: --- | Blackberry: ---

Janca, Andrew

From: Janca, Andrew
Sent: Wednesday, August 9, 2017 09:59
To: ---Supervisor---
Subject: FYSA - SNRA FOIA, Feb 2015 instructions to contributors released, rest exemption 5
Attachments: FOIA in Oct 2016.zip; FOIA out Aug 2017.zip

---Supervisor--- – I apologize for the delay and the brevity, my email came back up yesterday but I'm still having issues. The February instructions to contributors were cleared for release, 13 pages are still being reviewed by DHS, rest is Exemption 5. I've already written ---NIC SNRA lead--- and my team.

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security

7-SE 400 C St SW Washington DC 20472
(202) 786-0937 (desk), (202) 679-7991 (mobile)
andrew.janca@fema.dhs.gov

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Janca, Andrew

From: Janca, Andrew
Sent: Friday, September 1, 2017 11:25
To: ---Supervisor---
Subject: Another SNRA FOIA request

Importance: Low

---Supervisor--- -

There's another FOIA coming in today. It's not from me (I haven't sent in my own appeal yet), but since it includes the actual document titles it will be obvious that they've seen the response FEMA sent me. Nothing problematic, just giving a heads-up in case it comes back to you.

Thanks again,

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security
(202) 786-0937 (desk), (202) 679-7991 (mobile)
andrew.janca@fema.dhs.gov

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17

From: Janca, Andrew
Sent: Wednesday, August 9, 2017 9:59 AM
To: ---Supervisor--- <---Supervisor---@fema.dhs.gov>
Subject: FYSA - SNRA FOIA, Feb 2015 instructions to contributors released, rest exemption 5

---Supervisor--- - I apologize for the delay and the brevity, my email came back up yesterday but I'm still having issues. The February instructions to contributors were cleared for release, 13 pages are still being reviewed by DHS, rest is Exemption 5. I've already written ---NIC SNRA lead--- and my team.

Andrew Janca
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(202) 786-0937 (desk), (202) 679-7991 (mobile)
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PEER

PROTECTING EMPLOYEES WHO PROTECT OUR ENVIRONMENT

PUBLIC EMPLOYEES FOR ENVIRONMENTAL RESPONSIBILITY



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For Immediate Release: Jan 25, 2018
Contact: Kirsten Stade (202) 265-7337

FLYING BLIND - OUR NATIONAL RISK ASSESSMENT STILL UNDER WRAPS

Unseen 2015 Analytic All-Hazard Assessment Designed to Inform Planners & Public

Posted on Jan 25, 2018

In August 2017, I asked the outside science advocacy group PEER (because of their experience with the Information Quality Act) for advice on how to approach Congress. They thought that would be risky (e.g. risk retaliation) for me, and said that they would make a FOIA request of their own and see what happened.

Washington, DC — America's Strategic National Risk Assessment undergirds our ability to respond to emergencies and should be available to everyone, according to a lawsuit filed today by Public Employees for Environmental Responsibility (PEER). That assessment looks at the entire range of potential natural and human-caused catastrophes – from hurricanes to terror attacks – in order to guide public decision-making on infrastructure investment, disaster recovery, civil defense, and related matters.

In 2011, President Obama directed creation of a formal national preparedness goal and system. A key component is compiling a Strategic National Risk Assessment, a purely quantitative tool to support an all-hazard, capability-based approach to preparedness. The assessment seeks to answer three basic questions:

- What can go wrong?
- How likely is it to happen?
- If it does, what are the consequences?

An unclassified version was completed in 2015 but has not yet seen the light of day. After months of waiting for the Federal Emergency Management Agency (FEMA) to reply to its Freedom of Information Act (FOIA) request for the 2015 assessment report, including its technical findings, guidance, and implementation plan, PEER filed suit in federal district court to force their release.

"Forewarned is forearmed is not just an old adage, it is the premise of our national preparedness posture," stated PEER Executive Director Jeff Ruch. "The Strategic National Risk Assessment is supposed to be in the hands of emergency managers, infrastructure operators, public health planners, insurance companies, and other stakeholders, as well as the public at large, not sitting on a shelf."

FEMA's National Preparedness Goal proclaims that –

"All levels of government and the whole community should assess and present risk in a similar manner to provide a common understanding of the threats and hazards confronting our Nation."

A political complication is FEMA's stance that climate change needs to be a part of any risk assessment because "climate change has the potential to adversely impact a number of threats and hazards. Rising sea levels, increasingly powerful storms, and heavier downpours are already contributing to an increased risk of flooding. Droughts and wildfires are becoming more frequent and severe in some areas of the country."

"The hurricanes of 2017 should have made clear that the U.S. can no longer prudently pretend that our climate is not changing," added Ruch. "We cannot afford to ignore major risks simply because they might carry political baggage."

PEER argues that the public needs to see not only the risk assessment itself but also its technical foundations, so that the evidence behind those conclusions is subject to critical examination. That stakeholder scrutiny would enhance both the credibility and the utility of any hazard-specific findings.

###

[Read the PEER complaint](#)

[View scope of the Strategic National Risk Assessment](#)

[See our National Preparedness Goal](#)

Contact Us Your Privacy

Ph: (202) 265-PEER (7337) • Fax: (202) 265-4192

All content © 2018 Public Employees for Environmental Responsibility

962 Wayne Ave, Suite 610, Silver Spring, MD 20910-4453

From: Janca, Andrew
Sent: Thursday, November 2, 2017 10:01
To: ---Branch chief (A)---
Cc: ---Division director (A)---; --Another manager---
Subject: FYSA - FW: Freedom of Information Act Appeal: FEMA 2017-FEFO-00165
Attachments: FOIA appeal FEMA 2017-FEFO-00165.pdf; 2017-FEFO-00165 FEMA Interim Response2.pdf; Hagmann Caveltly 2012 National risk registers - security scientism.pdf; Kaplan Garrick 1981 On the quantitative definition of risk.pdf

Chief – For your awareness.

The reason for the timing was that yesterday was the deadline.

FYI, it's not well written.

Thank you,

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security
(202) 786-0937 (desk), (202) 679-7991 (mobile)
andrew.janca@fema.dhs.gov

This is the earlier referenced November 2017 appeal letter(s) **SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf**, attached or at <https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/FOIA%20appeal%20FEMA%202017-FEFO-00165%2020171101.pdf>.

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19

From: Andrew Janca [mailto:andrew.janca@outlook.com]
Sent: Thursday, November 2, 2017 12:08 AM
To: Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: Fw: Freedom of Information Act Appeal: FEMA 2017-FEFO-00165

From: Andrew Janca <andrew.janca@outlook.com>
Sent: Wednesday, November 1, 2017 11:58 PM
To: FEMA-FOIA
Subject: Freedom of Information Act Appeal: FEMA 2017-FEFO-00165

Madam or Sir: Please find my FOIA appeal attached.

Thank you,
Andrew Janca
andrew.janca@outlook.com
202-375-0023

DEPARTMENT OF HOMELAND SECURITY
FEDERAL EMERGENCY MANAGEMENT AGENCY
REPORT OF CONGRESSIONAL CONTACT

TO: Director, Congressional Affairs --- PII ---	FROM: Andrew Janca, NPD/NPAD	DATE Mar 20, 2019	
PROGRAM AREA NPD / National Preparedness Assessment Division (NPAD)	PHONE NO. (202) 786-0937	ROOM 400 C St SW, 7th floor	
CONGRESSIONAL STAFF NAME Majority & minority staff, six committees, detail below	PHONE NO. See below		
SENATOR/REPRESENTATIVE House Homeland Security, Energy & Commerce, Transportation & Infrastructure, Science; Senate Homeland Security, Commerce Science & Transportatio			
SUBJECT Strategic National Risk Assessment (SNRA)			
REMARKS: <p>Sent unclassified SNRA 2015 documentation to majority & minority staffs of six committees below, documentation by Government email; and FOIA-released versions of the same, context, personal views, explanation, FOIA correspondence, and case history for related FOIA case Public Employees for Environmental Responsibility (PEER) v. DHS, 1:18-cv-00158-ckk, DC District by personal email. I have not shared any of the documentation outside the Government, other than the FOIA-released/redacted versions.</p> <p>House Homeland Security Majority: (202) 226-2616; Main, homeland.security@mail.house.gov Minority: (202) 226-8417; --- PII ---, ---pii---@mail.house.gov</p> <p>House Energy & Commerce Committee Majority: (202) 225-2927; Main, energy.commerce@mail.house.gov Minority: (202) 225-3641; --- PII ---, ---pii---@mail.house.gov</p> <p>House Transportation & Infrastructure Committee Majority: (202) 225-4472; Main, transport@mail.house.gov Minority: (202) 225-9446; --- PII ---, ---pii---@mail.house.gov</p> <p>House Committee on Science, Space, & Technology Majority: (202) 225-6375; Main, house.science.committee@mail.house.gov Minority: (202) 225-6371; --- PII ---, ---pii---@mail.house.gov</p> <p>Senate Homeland Security & Governmental Affairs Committee Both: (202) 224-4751 Majority: Staff chairman, whistleblower@ronjohnson.senate.gov Minority: Staff ranking member, peters_whistleblower@hsgac.senate.gov</p> <p>Senate Committee on Commerce, Science, & Transportation Majority: (202) 224-1251; --- PII ---, ---pii---@commerce.senate.gov Minority: (202) 224-0411; --- PII ---, ---pii---@commerce.senate.gov</p>			
Followup Action Required: <input type="checkbox"/> Yes <input type="checkbox"/> No	BY WHOM (Followup Action Required)	PHONE NO.	WHEN

NOTE: Please provide this information to EX-CA ASAP. If urgent, notify by telephone.

From: Janca, Andrew
Sent: Wednesday, March 20, 2019 00:59
To: FEMA-Congressional-Affairs; DHS Legislative Affairs
Cc: ---Division director (A)---; ---FEMA Congressional Affairs POC---; ---DHS Legislative Affairs POC---; ---Office attorney---; FEMA-FOIA; ---FEMA Disclosure Branch staff---; ---Branch chief (A)---; ---Supervisor---; Janca, Andrew
Subject: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
Attachments: Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact ... pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

For your awareness. I asked the committee staffs to contact you (DHS Legislative Affairs or FEMA Congressional Affairs) directly for any questions that you could answer, rather than me.

Please go through my organization's leadership, first cc-ed, for the SNRA documentation. The other materials are attached after the contact forms.

All information, attached or not, is 100% unclassified.

There is a classified version (Secret//NoFORN) which is very important, but it has been completely segregated in its own channel for the past four years. Either my leadership or DHS Policy/SPAR can connect you with a copy.

Thank you,

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security
Phone: (202) 786-0937
Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

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From: Janca, Andrew
Sent: Wednesday, 20 March, 2019 00:28
To: <homeland.security@mail.house.gov>; <--- Homeland Security minority ---@mail.house.gov>; <energy.commerce@mail.house.gov>; <--- Energy & Commerce minority ---@mail.house.gov>; <transport@mail.house.gov>; <--- Transportation & Infrastructure minority ---@mail.house.gov>; <house.science.committee@mail.house.gov>; <--- Science minority ---@mail.house.gov>; <whistleblower@ronjohnson.senate.gov>; <peters_whistleblower@hsgac.senate.gov>; <--- Science majority ---@commerce.senate.gov>; <--- Science minority ---@commerce.senate.gov>
Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: Documentation - 1/3 SNRA unclassified documentation
Attachments: SNRA 2015 Resource for planners.pdf

This is email 1 of 3 from my work account. Explanations are in three letters from my personal account, andrew.janca@outlook.com.

Everything is unclassified.

Other than technical issues such as emails not coming through, please direct all questions to FEMA Congressional Affairs, (202) 646-4500, FEMA-Congressional-Affairs@fema.dhs.gov, or DHS Legislative Affairs, (202) 447-5890, CongresstoDHS@hq.dhs.gov.

Letters from this account:

1/3 (this email):

- a) SNRA 2015 Resource for Planners. This document is an unofficial consolidated version of the two halves of record #2, the SNRA 2015 Technical Appendix, that my office at the time made after the SNRA revision was over. Since it is not official it was not part of my FOIA request. I am attaching it first because it is much easier to use than the official version.

2/3 (other email). Numbers in front correspond to the record's number in the FOIA request.

- a) #1 - SNRA 2015 Findings
- b) #3 - SNRA 2015 Working Papers (also attached to letter 2/2)
- c) #4-8 – SNRA 2011-15 Instructions and terms of reference.zip
 - i. #4 – PPD-8 Implementation Plan
 - ii. #5 – SNRA 2011 Terms of Reference
 - iii. #6 – SNRA 2015 Background and General Guidance (Word doc)
 - iv. #7 – SNRA 2015 Qualitative Data Instructions (Word doc)
 - v. #8 – SNRA 2015 Risk Summary Sheet Instructions & Template (Word doc)
- d) White House version of SNRA findings, November 2015

3/3 (other email):

- a) #2 - SNRA 2015 Technical Appendix

The eight unclassified records of the 2015 SNRA that I FOIAed, with my 'outside hat' on, are attached here (to these three emails), along with the White House edited version which FEMA added to its last release. For the versions that FEMA released under FOIA and additional explanation, please see the three letters from my personal account.

Earlier contact: Delegate Norton's office, 2017/02/17 (first contact only, I didn't pursue it further).

Thank you,

Andrew Janca, PhD

Program Analyst

FEMA/NPD/NPAD (I'm not speaking for my organization)

U.S. Department of Homeland Security

Phone: (202) 786-0937

Mobile: (202) 679-7991

andrew.janca@fema.dhs.gov

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DEPARTMENT OF HOMELAND SECURITY
FEDERAL EMERGENCY MANAGEMENT AGENCY
REPORT OF CONGRESSIONAL CONTACT

TO: Director, Congressional Affairs

--- PII ---

FROM:

Andrew Janca, NPD/NPAD

DATE

Feb 17, 2017

PROGRAM AREA

NPD / National Preparedness Assessment Division (NPAD)

PHONE NO.

(202) 786-0937

ROOM

400 C St SW, 7th floor

CONGRESSIONAL STAFF NAME

Staff, Delegate Norton Rayburn Office

PHONE NO.

(202) 225-8050

SENATOR/REPRESENTATIVE

Eleanor Holmes-Norton

SUBJECT

Strategic National Risk Assessment (SNRA)

REMARKS:

Visited Eleanor Holmes-Norton's (Rayburn) office in person, discussed SNRA with staff members, provided paper copies of SNRA consolidated technical appendix and SNRA 2015 instructions to contributors. All communicated information was unclassified. I reported the contact to my local (NPAD) leadership afterward. I never followed up after that.

I didn't know about this form then, so I'm sending it now.

23

Followup Action Required:

☐ Yes ☐ No

BY WHOM (Followup Action Required)

PHONE NO.

WHEN

NOTE: Please provide this information to EX-CA ASAP. If urgent, notify by telephone.

From: Janca, Andrew
Sent: Wednesday, March 20, 2019 01:11
To: ---Division director (A)---
Cc: ---Branch chief (A)---; ---Supervisor---; ---Office attorney---; Janca, Andrew
Subject: FW: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
Attachments: Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact...pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

Director -

The unclassified documentation as sent is in [\\---server---\---share drive---\National Preparedness Assessment Division \(NPAD\)\1 New File Management Structure\SNRA\SNRA 2015\Documentation\Congress](#).

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security
Phone: (202) 786-0937
Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

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From: Janca, Andrew
Sent: Wednesday, 20 March, 2019 00:59
To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- DHS Legislative Affairs internal email address ---@HQ.DHS.GOV>
Cc: <--- Division director (A) ---@fema.dhs.gov>; <--- FEMA Congressional Affairs POC ---@fema.dhs.gov>; <--- DHS Legislative Affairs POC ---@hq.dhs.gov>; <--- Office attorney ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- FEMA Disclosure Branch staff ---@fema.dhs.gov>; <--- Branch chief (A) ---@fema.dhs.gov>; <--- Supervisor ---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
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Thank you,

Andrew Janca

Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security
Phone: (202) 786-0937
Mobile: (202) 679-7991
andrew.janca@dhs.gov

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From: Janca, Andrew

Sent: Wednesday, 20 March, 2019 00:28

To: <homeland.security@mail.house.gov>; <--- *Homeland Security minority* ---@mail.house.gov>;
<energy.commerce@mail.house.gov>; <--- *Energy & Commerce minority* ---@mail.house.gov>;
<transport@mail.house.gov>; <--- *Transportation & Infrastructure minority* ---@mail.house.gov>;
<house.science.committee@mail.house.gov>; <--- *Science minority* ---@mail.house.gov>;
<whistleblower@ronjohnson.senate.gov>; <peters_whistleblower@hsgac.senate.gov>;
<--- *Science majority* ---@commerce.senate.gov>; <--- *Science minority* ---@commerce.senate.gov>

Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>

Subject: Documentation - 1/3 SNRA unclassified documentation

Attachments: SNRA 2015 Resource for planners.pdf

This is email 1 of 3 from my work account. Explanations are in three letters from my personal account, andrew.janca@outlook.com.

25

Everything is unclassified.

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1/3 (this email):

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- b) #3 - SNRA 2015 Working Papers (also attached to letter 2/2)
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 - iii. #6 – SNRA 2015 Background and General Guidance (Word doc)
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 - v. #8 – SNRA 2015 Risk Summary Sheet Instructions & Template (Word doc)
- d) White House version of SNRA findings, November 2015

3/3 (other email):

a) #2 - SNRA 2015 Technical Appendix

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Earlier contact: Delegate Norton's office, 2017/02/17 (first contact only, I didn't pursue it further).

Thank you,

Andrew Janca, PhD

Program Analyst

FEMA/NPD/NPAD (I'm not speaking for my organization)

U.S. Department of Homeland Security

Phone: (202) 786-0937

Mobile: (202) 679-7991

andrew.janca@fema.dhs.gov

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Janca, Andrew

From: Janca, Andrew
Sent: Tuesday, March 26, 2019 11:51
To: Janca, Andrew
Cc: ---Everyone in my office--- (iPhone accident)
Subject: Fwd: Unclassified SNRA to committee staffs 2019/03/20
Attachments: Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact.pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

The unclassified documentation as sent is in \\ ---server--- \ ---share drive--- \National Preparedness Assessment Division(NPAD)\1 New File Management Structure\SNRA\SNRA 2015\Documentation\Congress.

Andrew Janca
 Program Analyst
 National Preparedness Assessment Division, FEMA
 U.S. Department of Homeland Security
 Phone: (202) 786-0937
 Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

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27

From: Janca, Andrew
Sent: Wednesday, 20 March, 2019 00:59
To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- DHS Legislative Affairs internal email address ---@HQ.DHS.GOV>
Cc: <--- Division director (A) ---@fema.dhs.gov>; <--- FEMA Congressional Affairs POC ---@fema.dhs.gov>; <--- DHS Legislative Affairs POC ---@hq.dhs.gov>; <--- Office attorney ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- FEMA Disclosure Branch staff ---@fema.dhs.gov>; <--- Branch chief (A)---@fema.dhs.gov>; <--- Supervisor ---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
Attachments: Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact.pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

For your awareness. I asked the committee staffs to contact you (DHS Legislative Affairs or FEMA Congressional Affairs) directly for any questions that you could answer, rather than me.

Please go through my organization's leadership, first cc-ed, for the SNRA documentation. The other materials are attached after the contact forms.

All information, attached or not, is 100% unclassified.

There is a classified version (Secret//NoForN) which is very important, but it has been completely segregated in its own channel for the past four years. Either my leadership or DHS Policy/SPAR can connect you with a copy.

Thank you,

Andrew Janca
 Program Analyst
 National Preparedness Assessment Division, FEMA
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andrew.janca@fema.dhs.gov

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From: Janca, Andrew
Sent: Wednesday, 20 March, 2019 00:28
To: <homeland.security@mail.house.gov>; <--- Homeland Security minority ---@mail.house.gov>; <energy.commerce@mail.house.gov>; <--- Energy & Commerce minority ---@mail.house.gov>; <transport@mail.house.gov>; <--- Transportation & Infrastructure minority ---@mail.house.gov>; <house.science.committee@mail.house.gov>; <--- Science minority ---@mail.house.gov>; <whistleblower@ronjohnson.senate.gov>; <peters_whistleblower@hsgac.senate.gov>; <--- Science majority ---@commerce.senate.gov>; <--- Science minority ---@commerce.senate.gov>
Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: Documentation - 1/3 SNRA unclassified documentation
Attachments: SNRA 2015 Resource for planners.pdf

This is email 1 of 3 from my work account. Explanations are in three letters from my personal account, andrew.janca@outlook.com.

Everything is unclassified.

Other than technical issues such as emails not coming through, please direct all questions to FEMA Congressional Affairs, (202) 646-4500, FEMA-Congressional-Affairs@fema.dhs.gov, or DHS Legislative Affairs, (202) 447-5890, CongresstoDHS@hq.dhs.gov.

Letters from this account:

1/3 (this email):

- a) SNRA 2015 Resource for Planners. This document is an unofficial consolidated version of the two halves of record #2, the SNRA 2015 Technical Appendix, that my office at the time made after the SNRA revision was over. Since it is not official it was not part of my FOIA request. I am attaching it first because it is much easier to use than the official version.

2/3 (other email). Numbers in front correspond to the record's number in the FOIA request.

- a) #1 - SNRA 2015 Findings
- b) #3 - SNRA 2015 Working Papers (also attached to letter 2/2)
- c) #4-8 – SNRA 2011-15 Instructions and terms of reference.zip
 - i. #4 – PPD-8 Implementation Plan
 - ii. #5 – SNRA 2011 Terms of Reference
 - iii. #6 – SNRA 2015 Background and General Guidance (Word doc)
 - iv. #7 – SNRA 2015 Qualitative Data Instructions (Word doc)
 - v. #8 – SNRA 2015 Risk Summary Sheet Instructions & Template (Word doc)
- d) White House version of SNRA findings, November 2015

3/3 (other email):

- a) #2 - SNRA 2015 Technical Appendix

The eight unclassified records of the 2015 SNRA that I FOIAed, with my 'outside hat' on, are attached here (to these three emails), along with the White House edited version which FEMA added to its last release. For the versions that FEMA released under FOIA and additional explanation, please see the three letters from my personal account.

Earlier contact: Delegate Norton's office, 2017/02/17 (first contact only, I didn't pursue it further).

Thank you,

Andrew Janca, PhD
Program Analyst
FEMA/NPD/NPAD (I'm not speaking for my organization)
U.S. Department of Homeland Security
Phone: (202) 786-0937
Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

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From: ---Section chief---
Sent: Tuesday, March 26, 2019 13:29
To: Janca, Andrew
Cc: ---Branch chief (A)---
Subject: SNRA

Hello Andrew,

As discussed, do not share any SNRA materials with NPAD team members, and do not discuss the SNRA with NPAD team members either. As we discussed, doing so would be disruptive to team morale. You may discuss with ---branch chief (A)--- or myself. Thank you.

---PII---

National Preparedness Assessment Division
U.S. Department of Homeland Security / FEMA
Washington, DC
Mobile: ---
---@fema.dhs.gov

Janca, Andrew

From: --- Branch chief (A) ---
Sent: Tuesday, March 26, 2019 17:23
To: Janca, Andrew; --- Section chief ---
Subject: Re: SNRA

Another example where FEMA's managers at least tried to do the right thing. It turns out that this half-accidental disclosure to my office was not only also legal -- which I didn't know myself until recently, so I can't blame my managers for not knowing that either -- but also essential. My junior colleagues had a greater need to know than anyone else, but I didn't realize that either until years later.

Andrew, in addition, while it is allowable for you to submit a FOIA request and share the information with Congress on your own time, sharing the information with the team is not.

The SNRA is not assigned to you, or NPAD, and therefore you should not be spending working hours or work resources on it.

--- PII ---

Get [Outlook for iOS](#)

From: Janca, Andrew
Sent: Tuesday, March 26, 2019 1:31:55 PM
To: --- Section chief ---
Cc: --- Branch chief (A) ---
Subject: RE: SNRA

Understood.

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security
Phone: (202) 786-0937
Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

30

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From: --- Section chief ---
Sent: Tuesday, 26 March, 2019 13:29
To: Janca, Andrew <andrew.janca@fema.dhs.gov>
Cc: <--- Branch chief (A) ---@fema.dhs.gov>
Subject: SNRA

Hello Andrew,

As discussed, do not share any SNRA materials with NPAD team members, and do not discuss the SNRA with NPAD team members either. As we discussed, doing so would be disruptive to team morale. You may discuss with --- branch chief (A) --- or myself. Thank you.

--- PII ---

National Preparedness Assessment Division
U.S. Department of Homeland Security / FEMA
Washington, DC
Mobile: ---
---@fema.dhs.gov

DEPARTMENT OF HOMELAND SECURITY
FEDERAL EMERGENCY MANAGEMENT AGENCY
REPORT OF CONGRESSIONAL CONTACT

TO: Director, Congressional Affairs --- PII ---	FROM: Andrew Janca, NPD/NPAD	DATE Mar 26, 2019	
PROGRAM AREA NPD / National Preparedness Assessment Division (NPAD)	PHONE NO. (202) 786-0937	ROOM 400 C St SW, 7th floor	
CONGRESSIONAL STAFF NAME Majority & minority staff, six committees, detail below	PHONE NO. See below		
SENATOR/REPRESENTATIVE House Homeland Security, Energy & Commerce, Transportation & Infrastructure, Science; Senate Homeland Security, Commerce Science & Transportation			
SUBJECT Strategic National Risk Assessment (SNRA) - Re-sent to same staffs as 3/20			
REMARKS: Re-sent 2019/03/20 letters to majority, minority staffs below, excepting minority House Science, T & I. House Homeland Security Committee Majority: (202) 226-2616 Minority: (202) 226-8417 Both: --- PII ---, ---pii---@mail.house.gov; --- PII ---, ---pii---@mail.house.gov House Energy & Commerce Committee Majority: (202) 225-2927: --- PII ---, ---pii---@mail.house.gov Minority: (202) 225-3641: ---not pii but not public, phone or use their webform to ask---@mail.house.gov House Transportation & Infrastructure Committee Majority: (202) 225-4472: --- PII ---, ---pii---@mail.house.gov; --- PII ---, ---pii---@mail.house.gov Minority: (202) 225-9446: --- PII ---, ---pii---@mail.house.gov (received 2019/03/20) House Committee on Science, Space, & Technology Majority: (202) 225-6375: --- PII ---, ---pii---@mail.house.gov Minority: (202) 225-6371: --- PII ---, ---pii---@mail.house.gov (received 2019/03/20) Senate Homeland Security & Governmental Affairs Committee Both: (202) 224-4751 Majority: --- PII (chairman's staff) ---, ---pii---@hsgac.senate.gov; staff, whistleblower@ronjohnson.senate.gov Minority: Staff ranking member, peters_whistleblower@hsgac.senate.gov Senate Committee on Commerce, Science, & Transportation Majority: (202) 224-1251: --- PII ---, ---pii---@commerce.senate.gov Minority: (202) 224-0411: --- PII ---, ---pii---@commerce.senate.gov			
Followup Action Required: <input type="checkbox"/> Yes <input type="checkbox"/> No	BY WHOM (Followup Action Required)	PHONE NO.	WHEN

NOTE: Please provide this information to EX-CA ASAP. If urgent, notify by telephone.

From: Janca, Andrew
Sent: Wednesday, March 27, 2019 00:11
To: FEMA-Congressional-Affairs; DHS Legislative Affairs
Cc: *---Division director (A)---; ---FEMA Congressional Affairs POC---; ---DHS Legislative Affairs POC---; ---Office attorney---; FEMA-FOIA; ---FEMA Disclosure Branch staff---; ---Branch chief (A)---; ---Supervisor---*
Subject: Resend to staffs - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
Attachments: 0 - Inventory - SNRA background, documentation re-send 2019/03/26; Committee staffs 20190326 FEMA Form 13-1 Report of Congressional contact...pdf

I re-sent the emails to most of the staffs, since except for two (minority staffs House Science, Transportation) the ones I sent last week didn't go through in full or part. Addresses (mostly new) are in the second attached. I cc-ed you on the attached email so the people on the other end can see I've nothing to hide from you. No change to content except for the inventory letter (the attached email), and splitting letter #3 (both sets) in two because of the Senate's size limit.

Thank you,

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security
Phone: (202) 786-0937
Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

32

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Sent: Wednesday, 20 March, 2019 00:59
To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>
Cc: <--- *Division director (A)* ---@fema.dhs.gov>; <--- *FEMA Congressional Affairs POC* ---@fema.dhs.gov>; <--- *DHS Legislative Affairs POC* ---@hq.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- *FEMA Disclosure Branch staff* ---@fema.dhs.gov>; <--- *Branch chief (A)* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
Attachments: Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact.pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

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Thank you,

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From: Janca, Andrew
Sent: Wednesday, 20 March, 2019 00:28
To: <homeland.security@mail.house.gov>; <--- *Homeland Security minority* ---@mail.house.gov>; <energy.commerce@mail.house.gov>; <--- *Energy & Commerce minority* ---@mail.house.gov>; <transport@mail.house.gov>; <--- *Transportation & Infrastructure minority* ---@mail.house.gov>; <house.science.committee@mail.house.gov>; <--- *Science minority* ---@mail.house.gov>; <whistleblower@ronjohnson.senate.gov>; <peters_whistleblower@hsgac.senate.gov>; <--- *Science majority* ---@commerce.senate.gov>; <--- *Science minority* ---@commerce.senate.gov>
Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: Documentation - 1/3 SNRA unclassified documentation
Attachments: SNRA 2015 Resource for planners.pdf

33

This is email 1 of 3 from my work account. Explanations are in three letters from my personal account, andrew.janca@outlook.com.

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- v. #8 – SNRA 2015 Risk Summary Sheet Instructions & Template (Word doc)
- d) White House version of SNRA findings, November 2015

3/3 (other email):

- a) #2 - SNRA 2015 Technical Appendix

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Earlier contact: Delegate Norton’s office, 2017/02/17 (first contact only, I didn’t pursue it further).

Thank you,

Andrew Janca, PhD

Program Analyst

FEMA/NPD/NPAD (I’m not speaking for my organization)

U.S. Department of Homeland Security

Phone: (202) 786-0937

Mobile: (202) 679-7991

andrew.janca@fema.dhs.gov

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TYPE I-FOIA

**U.S. District Court
District of Columbia (Washington, DC)
CIVIL DOCKET FOR CASE #: 1:18-cv-00158-CKK**

PUBLIC EMPLOYEES FOR ENVIRONMENTAL RESPONSIBILITY v. UNITED STATES DEPARTMENT OF HOMELAND SECURITY
Assigned to: Judge Colleen Kollar-Kotelly
Cause: 05:552 Freedom of Information Act
Date Filed: 01/25/2018
Jury Demand: None
Nature of Suit: 895 Freedom of Information Act
Jurisdiction: U.S. Government Defendant

Plaintiff**PUBLIC EMPLOYEES FOR
ENVIRONMENTAL RESPONSIBILITY**

represented by **Paula Naomi Dinerstein**
PUBLIC EMPLOYEES FOR
ENVIRONMENTAL RESPONSIBILITY
962 Wayne Avenue
Suite 610
Silver Spring, MD 20910
(202) 265-7337
Fax: (202) 265-4192
Email: pdinerstein@peer.org
ATTORNEY TO BE NOTICED

V.

Defendant**UNITED STATES DEPARTMENT OF
HOMELAND SECURITY**

represented by **Michael A. Tilghman**
U.S. ATTORNEY'S OFFICE FOR THE
DISTRICT OF COLUMBIA
555 Fourth Street, NW
Washington, DC 20530 (202) 252-7113
Email: michael.tilghman@usdoj.gov
LEAD ATTORNEY
ATTORNEY TO BE NOTICED

Marina Utgoff Braswell
U.S. ATTORNEY'S OFFICE FOR THE
DISTRICT OF COLUMBIA
555 Fourth Street, NW
Washington, DC 20530
(202) 252-2561
Fax: (202) 252-2599
Email: Marina.Braswell@usdoj.gov
TERMINATED: 05/28/2020

35

Date Filed	#	Docket Text
01/25/2018	<u>1</u>	COMPLAINT against UNITED STATES DEPARTMENT OF HOMELAND SECURITY (Filing fee \$ 400 receipt number 0090-5302038) filed by PUBLIC EMPLOYEES FOR ENVIRONMENTAL RESPONSIBILITY. (Attachments: # <u>1</u> Civil Cover Sheet, # <u>2</u> Declaration Corporate Disclosure, # <u>3</u> Summons Attorney General, # <u>4</u> Summons DHS, # <u>5</u> Summons USAO)(Dinerstein, Paula) (Entered: 01/25/2018)
01/25/2018	<u>2</u>	LCvR 7.1 CERTIFICATE OF DISCLOSURE of Corporate Affiliations and Financial Interests by PUBLIC EMPLOYEES FOR ENVIRONMENTAL RESPONSIBILITY. (md) (Entered: 01/25/2018)
01/25/2018		Case Assigned to Judge Colleen Kollar-Kotelly. (md) (Entered: 01/25/2018)
01/25/2018	<u>3</u>	SUMMONS (3) Issued Electronically as to UNITED STATES DEPARTMENT OF HOMELAND SECURITY, U.S. Attorney and U.S. Attorney General (Attachments: # <u>1</u> Notice and Consent) (md) (Entered: 01/25/2018)

02/01/2019		MINUTE ORDER: The Court has received the parties' <u>20</u> Joint Status Report and Extended Briefing Schedule. The parties identify the restoration of government funding. Accordingly, the Court hereby LIFTS the stay in this matter. In the accompanying Amended Scheduling and Procedures Order, the Court adopts a slightly adjusted version of the parties' proposed extended schedule for summary judgment briefing. Signed by Judge Colleen Kollar-Kotelly on February 1, 2019. (lcckk1) (Entered: 02/01/2019)
02/01/2019	<u>21</u>	AMENDED SCHEDULING AND PROCEDURES ORDER. Signed by Judge Colleen Kollar-Kotelly on February 1, 2019. (lcckk1) (Entered: 02/01/2019)
03/01/2019	<u>22</u>	MOTION for Summary Judgment by UNITED STATES DEPARTMENT OF HOMELAND SECURITY (Attachments: # <u>1</u> Bridges Declaration, # <u>2</u> Stainsby Declaration)(Braswell, Marina) (Entered: 03/01/2019)
03/05/2019	<u>23</u>	NOTICE (<i>Notice of Filing of Table of Authorities and Paginated Vaughn Index in Support of Defendant's Motion for Summary Judgment</i>) by UNITED STATES DEPARTMENT OF HOMELAND SECURITY re <u>22</u> MOTION for Summary Judgment (Attachments: # <u>1</u> (Table of Authorities), # <u>2</u> (Vaughn Index))(Braswell, Marina) (Entered: 03/05/2019)
03/07/2019		MINUTE ORDER: The Court has received electronic copies of Defendant's <u>22</u> Motion for Summary Judgment and <u>23</u> Notice of Filing of Table of Authorities and Paginated Vaughn Index in Support of Defendant's Motion for Summary Judgment. However, the Court also expects Defendant to submit courtesy hard copies of these filings and their accompanying exhibits, which the Court has not yet received. <i>See</i> Am. Scheduling and Procedures Order, ECF No. <u>21</u> , ¶ 8. Signed by Judge Colleen Kollar-Kotelly on March 7, 2019. (lcckk1) (Entered: 03/07/2019)
03/29/2019	<u>24</u>	Cross MOTION for Summary Judgment <i>and opposition to</i> <u>22</u> Defendant's Motion for Summary Judgment by PUBLIC EMPLOYEES FOR ENVIRONMENTAL RESPONSIBILITY (Attachments: # <u>1</u> Memorandum in Support memorandum of law, # <u>2</u> Declaration Dinerstein Declaration, # <u>3</u> Exhibit Exhibit A to Dinerstein Declaration, # <u>4</u> Statement of Facts Statement of Disputed Facts, # <u>5</u> Statement of Facts Statement of Undisputed Facts, # <u>6</u> Text of Proposed Order proposed order)(Dinerstein, Paula) (Entered: 03/29/2019)
03/29/2019	25	Memorandum in opposition to re <u>22</u> MOTION for Summary Judgment filed by PUBLIC EMPLOYEES FOR ENVIRONMENTAL RESPONSIBILITY; (See docket entry no. <u>24</u> to view.) (ztd) (Entered: 04/01/2019)
04/01/2019		NOTICE OF ERROR re <u>24</u> Motion for Summary Judgment; emailed to pdinerstein@peer.org, cc'd 6 associated attorneys -- The PDF file you docketed contained errors: 1. Two-part docket entry, 2. Remember to file all parts of your document. The second part of this has been entered on the docket by the Court. (ztd,) (Entered: 04/01/2019)
04/03/2019		MINUTE ORDER: The Court has received an electronic copy of Plaintiff's <u>24</u> Cross-Motion for Summary Judgment and Opposition to Defendant's Motion for Summary Judgment. However, the Court also expects Plaintiff to submit a courtesy hard copy of this filing and its accompanying exhibits, which the Court has not yet received. <i>See</i> Am. Scheduling and Procedures Order, ECF No. <u>21</u> , ¶ 8. Signed by Judge Colleen Kollar-Kotelly on April 3, 2019. (lcckk1) (Entered: 04/03/2019)
04/29/2019	<u>26</u>	Unopposed MOTION for Extension of Time to File <i>Opposition/Reply Brief</i> by UNITED STATES DEPARTMENT OF HOMELAND SECURITY (Braswell, Marina) (Entered: 04/29/2019)
04/30/2019		MINUTE ORDER: The Court has received Defendant's <u>26</u> Unopposed Motion for Leave to File Motion for Extension of Time and Motion for Extension of Time of One Day. Defendant filed this motion on April 29, 2019, the date that its Reply to Plaintiff's Opposition to Defendant's Motion for Summary Judgment and its Opposition to Plaintiff's Cross-Motion for Summary Judgment ("Reply/Opposition") were due. Defendant acknowledges the tardiness of its extension request. <i>See</i> Am. Scheduling and Procedures Order, ECF No. <u>21</u> , ¶ 2(a). Nevertheless, because of unexpected delays in the completion of Defendant's declaration, and with the consent of Plaintiff, the Court shall GRANT, <i>nunc pro tunc</i> , Defendant's <u>26</u> Unopposed Motion for Leave to File Motion for Extension of Time and Motion for Extension of Time of One Day, for good cause shown. Defendant shall have until and including APRIL 30, 2019 , to file its Reply/Opposition. Signed by Judge Colleen Kollar-Kotelly on April 30, 2019. (lcckk1) (Entered: 04/30/2019)
04/30/2019	<u>27</u>	Memorandum in opposition to re <u>24</u> Cross MOTION for Summary Judgment <i>and opposition to</i> <u>22</u> Defendant's Motion for Summary Judgment filed by UNITED STATES DEPARTMENT OF HOMELAND SECURITY. (Attachments: # <u>1</u> Statement of Facts, Response, # <u>2</u> Supplemental

**UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF COLUMBIA**

PUBLIC EMPLOYEES FOR ENVIRONMENTAL
RESPONSIBILITY,

Plaintiff,

v.

DEPARTMENT OF HOMELAND SECURITY,

Defendant.

Civil Action No. 18-cv-158 (CKK)

For some of the issues with this declaration, see https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Other/FOIA_letters_2020/NTHIRA_FOIA_2020-FEFO-00401.pdf and [Substantiation...pdf \(https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Substantiation_of_assertions_and_5_USC_2302_justification_20220627.pdf\)](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Substantiation_of_assertions_and_5_USC_2302_justification_20220627.pdf) page 16 (note 121).

SUPPLEMENTAL DECLARATION OF ---MANAGER---

I, ---*Manager*---, hereby declare, pursuant to 28 U.S.C. § 1746, the following to be true and correct:

1. I am the Acting Director for the National Preparedness Directorate, Federal Emergency Management Agency (“FEMA”), United States Department of Homeland Security (“DHS”). I have held this position since July 2018. In this capacity, I am responsible for the development and delivery of national risk and capability assessments. I have been with the Department since November 2011.

2. I make this supplemental declaration based on my personal knowledge of FEMA’s intent to choose the National Threat and Hazard Identification and Risk Assessment (THIRA) as its main risk assessment vehicle in 2015. The purpose of this declaration is to provide information concerning why FEMA began using the THIRA instead of the Strategic National Risk Assessment (SNRA) as its national risk assessment vehicle, what FEMA hoped to accomplish through use of a National THIRA, and to address specific points made in Plaintiff’s motion/opposition brief.

Moving to the National THIRA

3. In 2015, Timothy W. Manning, then-Deputy Administrator of Protection and National Preparedness,¹ recommended to then-Administrator W. Craig Fugate the inclusion of the THIRA as part of Fiscal Year 2016 Annual Planning Guidance.² Certain data from the SNRA would be used in developing the National THIRA. Both the THIRA and the SNRA were part of the formulation of a decision that would identify threats and hazards that needed to be addressed in various jurisdictions and how they should go about addressing the threats and hazards identified, pursuant to Presidential Policy Directive 8.³ This involves policy judgments made by FEMA based on selectively culled factual information.

4. The THIRA process enables a jurisdiction to examine current and future risks and resource requirements. Those jurisdictions and regions completing a THIRA use the information to support planning and investment strategies.

5. Starting in 2011, the major urban areas, states, tribal nations, and territories receiving Homeland Security Grant Program (HSGP) or Tribal Homeland Security Grant Program (THSGP) funds and the ten (10) FEMA Regions completed an annual THIRA.

6. The National Preparedness Directorate used the information to promote data-driven policy decisions to prioritize the development of planning guidance, training courses, and exercises.

¹ Currently the National Preparedness Directorate.

² Timothy W. Manning and W. Craig Fugate are no longer with FEMA.

³ Presidential Policy Directive 8 is meant to strengthen “the security and resilience of the United States through systemic preparation for the threats that pose the greatest risk to the security of the Nation, including acts of terrorism, cyber attacks, pandemics, and catastrophic natural disasters.” PPD-8, p. 1.

7. THIRA data, through 2015, was specific to the jurisdiction completing the assessment and could not be “rolled up” into a national perspective. To further the strategic plan objectives identified in FEMA’s FY 2016 Annual Planning Guidance, the then-Protection and National Preparedness component proposed adding a National THIRA to the guidance to gain a risk-informed understanding of the catastrophic threats and hazards that affect the Nation, and the resources necessary to address those catastrophic incidents.

8. In 2015, the National THIRA became FEMA’s primary national assessment tool to identify national catastrophic threats facing the United States, its tribes and territories, and identifying resources that would be needed to prepare for, mitigate against and most effectively respond to these threats. The 2015 SNRA that had been drafted was never finalized.

Response to Plaintiff’s Points

9. Plaintiff claims the “plenary literature review and body of factual information have been cited by FEMA or DHS on a number of occasions.” Reply Brief at 17. In footnote 5, the quote from the National Prevention Framework, Second Edition (2016) references the National Preparedness Goal, Second Edition, which was published in September 2015, while the 2015 SNRA was still being drafted through November 2015. Production 000044. The same is true for Plaintiff’s citations to the National Mitigation Framework, Second Edition (2016), and the National Response Framework, Third Edition (2016): both documents explicitly reference the National Preparedness Goal, Second Edition (2015). In addition, the National Preparedness Goal fails to state which version of the SNRA results appear, because only one version of the SNRA was finalized and published: the December 2011 SNRA.

10. Plaintiff mentions Nathan Anderson, Acting Director of the Government Accountability Office, and his public comments on February 27, 2019, regarding the updated

SNRA. Reply Brief at 7. Mr. Anderson stated that in June 2016 DHS reported it had completed a planned refresh of the SNRA, which included information on electromagnetic events. *Id.* at 7-8. The SNRA documents were intra-agency documents, so other agencies were likely to have possessed and reviewed the drafts. In addition, as Plaintiff's citation makes clear, Mr. Anderson referenced GAO-16-243 Electromagnetic Threats (2016). The GAO-16-243 was published in March of 2016, and regarding the SNRA, it states that "DHS acknowledged this responsibility through its inclusion of EMP as a risk event in the 2015 update of the Strategic National Risk Assessment (SNRA), noting that damage from a deliberate attack on the grid could cause cascading impacts through other infrastructure systems, leading to economic disruption and the potential loss of life." GAO-16-243 at 20. In 2019, Mr. Anderson was not able to reference documents later than the 2016 GAO-16-243 because the 2015 SNRA was never finalized. This further illustrates that releasing the draft SNRA would cause confusion not just with other federal agencies, but with the public as well, as they would believe the SNRA is still the main national risk assessment vehicle, when it is not.

11. Plaintiff quotes the May 2015 Findings Review of the SNRA⁴ to claim that "[c]learly the deliberative process was completed by the time this document was created." Reply Brief at 8. Plaintiff believes that if stakeholders reviewed draft findings, then the deliberative process was completed. Stakeholders reviewing the draft findings is only one part of the deliberative process, not the beginning, and certainly not the ending of the process. As I stated in my previous Declaration, FEMA's National Integration Center (NIC) "did not send the SNRA

⁴ "... the assessment treated impact categories separately (e.g. economic impacts are reported separately from fatality impacts). This allowed stakeholders to apply their own expert judgments to the findings and decide how those findings should inform core capabilities in the Goal." Production 000084.

Documents through the formal concurrence process and NPD leadership did not approve them. Without review and concurrence, the SNRA Documents were never finalized or publicly released.” ----- at ¶4. The deliberative process could not be completed without review and approval from NPD leadership, which had the authority to reject any of the draft findings and recommendations.

12. Plaintiff claims that because FEMA acknowledges the 2015 SNRA documents were intended to be released, they could not have been deliberative. Reply Brief at 10. The fact that a final approved SNRA was intended to be released does not mean that the predecisional version was not deliberative. The facts in the 2015 SNRA documents reflect FEMA’s deliberative process involving judgment calls as to what to include, as well as analyses and recommendations as to threats and hazards that should be included in a final SNRA. Specific facts were selectively chosen out of larger sets of facts, and any of these could have been rejected during the final approval process. The authors of the draft SNRA may well have been chilled from including certain facts, analyses and recommendations if they knew that these would be released even if rejected during the final approval process. Exemption 5 provides protection for this part of the process.

13. Plaintiff quotes Production 000070, which states that the draft SNRA documents “represents a fully adjudicated draft of the 2015 Strategic National Risk Assessment (SNRA) Findings document.” Production 000070. Plaintiff claims this quote shows the entire review process was completed. Reply Brief at 7, 14, and 20. What this shows is that the draft SNRA documents were ready for NPD leadership to review. The term “fully adjudicated draft” shows that it was still a draft. As previously stated, NPD leadership failed to provide its review and concurrence so the SNRA remained a draft document.

14. Plaintiff mentions the RAND Corporation's Homeland Security National Risk Characterization: Risk Assessment Methodology (2018) to claim that the SNRA reflects FEMA's current position regarding risks. Reply Brief at 18. Plaintiff did not fully quote RAND, which stated the following:

We began data collection by conducting our own search for relevant open-source assessments. The 2015 SNRA was the starting point for data collection, although it did not address all threats and hazards included in the HSNRC. The documents found during these initial searches provided a useful, if incomplete, set of data on which to develop the risk summary sheets. In some cases, such as the assessment of natural disaster hazards, the data collected from these initial searches ultimately provided as many as half the citations used in the final risk characterization.

Homeland Security National Risk Characterization: Risk Assessment Methodology (2018) at 34.

Although RAND believed the draft 2015 SNRA documents were "useful," it also believed they were "incomplete." This describes draft documents that were not finalized, the types of documents Exemption 5 was intended to protect. Releasing these documents would cause confusion to federal agencies and the public regarding what FEMA's actual position is regarding risks.

15. Plaintiff claims that the release of the SNRA 2015 Update Background and General Guidance, SNRA 2015 Qualitative Data Instructions, and SNRA 2015 Risk Summary Sheet Instructions & Template, "has already caused whatever attenuated harm to decisionmaking processes which FEMA has alleged." Reply Brief at 25. These documents are guidance documents, containing instructions and templates. They do not include any of the threats, risks, analysis, data, or conclusions that were redacted. Plaintiff's claim that the disclosure of these guidance documents "discloses essentially the entire deliberative process" is inaccurate. *Id.* at 27. These guidance documents show stakeholders how to participate in the SNRA process: to send

data and risk summary sheets to FEMA. They do not describe the approval process mentioned in paragraph 4 of my previous Declaration or reveal any of the deliberative material that was redacted.

16. Plaintiff claims there is no explanation for why subjects of the Risk Summary Sheets in the table of contents of the SNRA Technical Appendix were withheld. *Id.* at 13 & 28. The redacted portions of the table of contents contains “[a] list of new and updated risks identified in the 2015 SNRA.” Vaughn Index 51. Withholding the new and updated risks identified in the table of contents is consistent with the withholdings throughout the SNRA documents. Even though the Risk Summary Sheet authors were told to expect scrutiny from the public and other stakeholders, the underlying assumption is that this would happen after the 2015 SNRA documents were finalized and published, which did not occur. Releasing the new and updated risks in the SNRA would cause public confusion, as they would not represent FEMA’s current position regarding risks, which can be found in the National THIRA.

17. Plaintiff claims there is more factual information that may be released. Reply Brief at 29. The Declaration ~~---(document #22-1)---~~ outlines why releasing more factual information is problematic:

The information in these documents is deliberative because they consist of proposed factual findings, proposed assessments of information pertaining to threats and hazards, and other opinions, recommendations, and proposed conclusions made by the authors. Any factual information included in these documents consists of facts culled from a larger set of facts concerning threats and hazards. The authors of these documents used their judgment as to which facts to include and which facts to exclude, and thus release of this factual information would reveal their deliberative process in selecting pertinent facts to include in these draft documents. Additionally, the factual information is so entangled with the analyses and proposed conclusions in these documents that its release would reveal the deliberative process and, because the documents were never finalized, may not reflect FEMA’s actual position regarding the risks and impacts such threats and hazards could present.

~~-----~~ Decl. at ¶11.

Each of the updated risks is based on sets of facts selected from a larger set of facts by the drafters who were recommending that a specific risk or hazard be included in the final SNRA. Releasing these facts would allow for the updated recommended risks to be identified, which would cause confusion to the public, as these updated risks do not represent FEMA's current position regarding risks.

I declare under penalty of perjury that the foregoing is true and correct.

Executed on this 30th day of April 2019.

Manager
---MANAGER---

The Congressional staff I talked to were very helpful. Some of them investigated directly, and that's how I found out that FEMA was telling stories to them too.

This put me in a very uncomfortable situation: there is no way I can speak truthfully without communicating that my agency is not. Unfortunately, FEMA telling stories is a hundred times more credible than I am telling the truth.

andrew.janca@outlook.com

From: ---Committee staff #1---
Sent: Tuesday, July 23, 2019 11:04 AM
To: 'Andrew Janca'
Subject: RE: Strategic National Risk Assessment

Mr. Janca,

Thank you for contacting the ---Committee--- Office of ---Member---, regarding your concerns. ---Member--- appreciates your help in his long-standing efforts to eliminate fraud, waste, and abuse in government. Please know, although limited resources prevent a full investigation of some matters, each matter is carefully considered.

After a review of the information you submitted to the Committee on March 20, 2019, March 26, 2019 and March 27, 2019; and the information you provided during a subsequent meeting with Committee staff on May 20, 2019, our office contacted the U.S. Department of Homeland Security Federal Emergency Management Agency (DHS FEMA) and inquired about the agency's use of the Strategic National Risk Assessment (SNRA). DHS FEMA informed Committee staff that the agency is no longer using SNRA, and is instead producing the 2019 the National Threat Hazard Identification and Risk Assessment.

Our office does not anticipate taking any further action at this time. As we have discussed, our office does not serve as your legal counsel and cannot provide you with legal representation or advice. In the past, some whistleblowers have found it helpful to obtain legal representation or the assistance of an organization that provides guidance and support to whistleblowers. Additionally, some whistleblowers have found it helpful to contact their home state U.S. Senators or Representative. Contact information for U.S. Senators may be found [here](#) and for Representatives [here](#).

Lastly, this message does not diminish the significance of your concerns. If you would like to share additional information with the Committee, you may do so by sending the information to the following address: ---Their email---

Once again, thank you for contacting our office.

Best,

---Committee---
Office of ---Member---

45

Since April 2019, I've been stuck in different variations of this trap. There's no way out that doesn't involve FEMA deciding to stop telling stories, obey the law, and spend the people's money on the purposes that Congress thinks we're using it for instead of the opposite ([https://5usc2302.github.io/risk/ 5 U.S.C. 2302 justification/SNRA followup letter to committee staff 20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/SNRA_followup_letter_to_committee_staff_20201016.pdf) page 6). How do I get FEMA to do that?

andrew.janca@outlook.com

From: *---Committee staff #2---*
Sent: Tuesday, July 30, 2019 9:44 AM
To: 'andrew.janca@outlook.com'

Andrew, did you take your concerns to the DHS OIG?

Janca, Andrew

From: Janca, Andrew
Sent: Tuesday, February 18, 2020 20:56
To: ---Division director---
Cc: ---Branch chief---; ---Supervisor---; ---Office attorney---
Subject: OPR referral - SNRA
Attachments: 1 - FEMA-NPD 20190430 Declaration 28-1 - main document (same as 28.1 in attached).pdf; 2 - Overview in one page excerpts 20200217.pdf; 3 - Zipfile with some documents 20200213.zip; 4 - FOIAs for supporting information 20200218.zip; 5 - Detail 20200218.docx; OPR referral 2/2 - Larger attachments

Director – I referred ----- to OPR for censorship relating to the practice of science for the SNRA, and for perjury in -----.

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security
Phone: (202) 786-0937
Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

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47

From: Janca, Andrew
Sent: Tuesday, February 18, 2020 20:44
To: FEMA-Misconduct <fema-misconduct@fema.dhs.gov>
Subject: OPR referral 1/2 - Referral, smaller attachments

1 of 2: Text and smaller attachments (this email).
2 of 2: Larger attachments: Unclassified SNRA documentation and other references that I sent committee staff 3/20/2019.

This email got too long so I put the text in a separate attachment, attachment #4. The other email (#2/2) has large attachments.

The attachments in both letters are the same as those in the two non-text emails I sent you earlier today, except that #4 (the two FOIA requests I sent after the interview today) and #5 (the detailed version of the text below) are new.

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Placeholder

Placeholder

DEPARTMENT OF HOMELAND SECURITY
FEDERAL EMERGENCY MANAGEMENT AGENCY
REPORT OF CONGRESSIONAL CONTACT

TO: Director, Congressional Affairs

--- PII ---

FROM:

Andrew Janca, NPD/NPAD

DATE

Jul 27, 2020

PROGRAM AREA

NPD / National Preparedness Assessment Division (NPAD)

PHONE NO.

(202) 786-0937

ROOM

400 C St SW, 7th floor

CONGRESSIONAL STAFF NAME

Majority & minority staff, Senate Energy & Natural Resources, detail below.

PHONE NO.

See below

SENATOR/REPRESENTATIVE

Senate Committee on Energy & Natural Resources and committees written March 2019.

SUBJECT

Strategic National Risk Assessment (SNRA) - Added Senate Energy & Natural Resources, re-sent to cc-ed materials sent 26 March 2019.

REMARKS:

Sent to:

Senate Energy & Natural Resources, (202) 224-4971

Majority: --- PII ---, ---pii---@energy.senate.gov

Minority: --- PII ---, ---pii---@energy.senate.gov; --- PII ---, ---pii---@energy.senate.gov

Copied:

House Homeland Security Committee

Majority: (202) 226-2616

Minority: (202) 226-8417

Both staffs: --- PII ---, ---pii---@mail.house.gov; --- PII ---, ---pii---@mail.house.gov

House Energy & Commerce Committee

Majority: (202) 225-2927: --- PII ---, ---pii---@mail.house.gov

Minority: (202) 225-3641: ---not pii but not public, phone or use their webform to ask---@mail.house.gov

House Transportation & Infrastructure Committee

Majority: (202) 225-4472: --- PII ---, ---pii---@mail.house.gov; --- PII ---, ---pii---@mail.house.gov

Minority: (202) 225-9446: --- PII ---, ---pii---@mail.house.gov

House Committee on Science, Space, & Technology

Majority: (202) 225-6375: --- PII ---, ---pii---@mail.house.gov

Minority: (202) 225-6371: --- PII ---, ---pii---@mail.house.gov

Senate Homeland Security & Governmental Affairs Committee, (202) 224-4751

Majority: --- PII (chairman's staff) ---, ---pii---@hsgac.senate.gov; staff, whistleblower@ronjohnson.senate.gov

Minority: Staff, peters_whistleblower@hsgac.senate.gov

Senate Committee on Commerce, Science, & Transportation

Majority: (202) 224-1251: --- PII ---, ---pii---@commerce.senate.gov

Minority: (202) 224-0411: --- PII ---, ---pii---@commerce.senate.gov

Followup Action Required:

☐ Yes ☐ No

BY WHOM (Followup Action Required)

PHONE NO.

WHEN

NOTE: Please provide this information to EX-CA ASAP. If urgent, notify by telephone.

From: Janca, Andrew
Sent: Monday, July 27, 2020 08:19
To: FEMA-Congressional-Affairs; DHS Legislative Affairs
Cc: Janca, Andrew; *---Division director (A)---*; *---Branch chief---*; *---Supervisor---*; *---Office attorney---*
Subject: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
Attachments: Committee staffs 20200727 FEMA Form 13-1 Report of Congressional contact.pdf; [Resend with correct names, addresses]: 0 - Attachment list - SNRA background, documentation (July 2020) [work-account email 0/3]; [Resend with apologies]: Strategic National Risk Assessment (SNRA) - 1/3 - Start here: Explanations - (personal-account email 1/3); SNRA unclassified documentation 1/3 [work-account email 1/3]; SNRA unclassified documentation 2/3 [work-account email 2/3]; SNRA unclassified documentation 3/3 [work-account email 3/3]; Strategic National Risk Assessment (SNRA) - 2/3 - (personal-account email 2/3); Strategic National Risk Assessment (SNRA) - 3/3 - (personal-account email 3/3)

Forwarding what I sent the cc-ed [in the attached emails] committees in March 2019 to Senate Energy & Natural Resources, one new attachment on personal-account email 1/3.

Andrew Janca
Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate
Phone: (202) 786-0937
andrew.janca@fema.dhs.gov

Federal Emergency Management Agency
fema.gov

51



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From: Janca, Andrew
Sent: Wednesday, March 27, 2019 00:11
To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; *<---DHS Legislative Affairs internal email address---@HQ.DHS.GOV>*
Cc: *<---Division director (A)---@fema.dhs.gov>*; *<---FEMA Congressional Affairs POC---@fema.dhs.gov>*; *<---DHS Legislative Affairs POC---@hq.dhs.gov>*; *<---Office attorney---@fema.dhs.gov>*; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; *<---FEMA Disclosure Branch staff---@fema.dhs.gov>*; *<---Branch chief (A)---@fema.dhs.gov>*; *<---Supervisor---@fema.dhs.gov>*
Subject: Resend to staffs - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
Attachments: 0 - Inventory - SNRA background, documentation re-send 2019/03/26.msg; Committee staffs 20190326 FEMA Form 13-1 Report of Congressional contact.pdf

I re-sent the emails to most of the staffs, since except for two (minority staffs House Science, Transportation) the ones I sent last week didn't go through in full or part. Addresses (mostly new) are in the second attached. I cc-ed you on the attached email so the people on the other end can see I've nothing to hide from you. No change to content except for the inventory letter (the attached email), and splitting letter #3 (both sets) in two because of the Senate's size limit.

Thank you,

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security
Phone: (202) 786-0937
Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

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From: Janca, Andrew
Sent: Wednesday, 20 March, 2019 00:59
To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <---DHS Legislative Affairs internal email address---@HQ.DHS.GOV>
Cc: <---Division director (A)---@fema.dhs.gov>; <---FEMA Congressional Affairs POC---@fema.dhs.gov>; <---DHS Legislative Affairs POC---@hq.dhs.gov>; <---Office attorney---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <---FEMA Disclosure Branch staff---@fema.dhs.gov>; <--- Branch chief (A)---@fema.dhs.gov>; <---Supervisor---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
Attachments: Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact.pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

52

For your awareness. I asked the committee staffs to contact you (DHS Legislative Affairs or FEMA Congressional Affairs) directly for any questions that you could answer, rather than me.

Please go through my organization's leadership, first cc-ed, for the SNRA documentation. The other materials are attached after the contact forms.

All information, attached or not, is 100% unclassified.

There is a classified version (Secret//NoFORN) which is very important, but it has been completely segregated in its own channel for the past four years. Either my leadership or DHS Policy/SPAR can connect you with a copy.

Thank you,

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security
Phone: (202) 786-0937
Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

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From: Janca, Andrew

Sent: Wednesday, 20 March, 2019 00:28

To: <homeland.security@mail.house.gov>; <--- *Homeland Security minority* ---@mail.house.gov>; <energy.commerce@mail.house.gov>; <--- *Energy & Commerce minority* ---@mail.house.gov>; <transport@mail.house.gov>; <--- *Transportation & Infrastructure minority* ---@mail.house.gov>; <house.science.committee@mail.house.gov>; <--- *Science minority* ---@mail.house.gov>; <whistleblower@ronjohnson.senate.gov>; <peters_whistleblower@hsgac.senate.gov>; <--- *Science majority* ---@commerce.senate.gov>; <--- *Science minority* ---@commerce.senate.gov>

Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>

Subject: Documentation - 1/3 SNRA unclassified documentation

Attachments: SNRA 2015 Resource for planners.pdf

This is email 1 of 3 from my work account. Explanations are in three letters from my personal account, andrew.janca@outlook.com.

Everything is unclassified.

Other than technical issues such as emails not coming through, please direct all questions to FEMA Congressional Affairs, (202) 646-4500, FEMA-Congressional-Affairs@fema.dhs.gov, or DHS Legislative Affairs, (202) 447-5890, CongresstoDHS@hq.dhs.gov.

Letters from this account:

1/3 (this email):

- a) SNRA 2015 Resource for Planners. This document is an unofficial consolidated version of the two halves of record #2, the SNRA 2015 Technical Appendix, that my office at the time made after the SNRA revision was over. Since it is not official it was not part of my FOIA request. I am attaching it first because it is much easier to use than the official version.

2/3 (other email). Numbers in front correspond to the record's number in the FOIA request.

- a) #1 - SNRA 2015 Findings
- b) #3 - SNRA 2015 Working Papers (also attached to letter 2/2)
- c) #4-8 – SNRA 2011-15 Instructions and terms of reference.zip
 - i. #4 – PPD-8 Implementation Plan
 - ii. #5 – SNRA 2011 Terms of Reference
 - iii. #6 – SNRA 2015 Background and General Guidance (Word doc)
 - iv. #7 – SNRA 2015 Qualitative Data Instructions (Word doc)
 - v. #8 – SNRA 2015 Risk Summary Sheet Instructions & Template (Word doc)
- d) White House version of SNRA findings, November 2015

3/3 (other email):

- a) #2 - SNRA 2015 Technical Appendix

The eight unclassified records of the 2015 SNRA that I FOIAed, with my 'outside hat' on, are attached here (to these three emails), along with the White House edited version which FEMA added to its last release. For the versions that FEMA released under FOIA and additional explanation, please see the three letters from my personal account.

Earlier contact: Delegate Norton's office, 2017/02/17 (first contact only, I didn't pursue it further).

Thank you,

Andrew Janca, PhD

Program Analyst

FEMA/NPD/NPAD (I'm not speaking for my organization)

U.S. Department of Homeland Security

Phone: (202) 786-0937
Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

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DEPARTMENT OF HOMELAND SECURITY
FEDERAL EMERGENCY MANAGEMENT AGENCY
REPORT OF CONGRESSIONAL CONTACT

TO: Director, Congressional Affairs <i>--- PII ---</i>	FROM: Andrew Janca, NPD/NPAD	DATE Oct 16, 2020
PROGRAM AREA NPD / National Preparedness Assessment Division (NPAD)	PHONE NO. (202) 786-0937	ROOM 400 C St SW, 7th floor
CONGRESSIONAL STAFF NAME Majority & minority staff, six committees, detail below	PHONE NO. See below	
SENATOR/REPRESENTATIVE Committees written March 2019.		
SUBJECT Strategic National Risk Assessment (SNRA), follow-up from March 2019		
REMARKS: Follow-up from March 2019 (also cc-ed below committees 7/27/2020 on letter to Senate Energy & Commerce staffs; latter not included in this follow-up). Sent to: House Homeland Security Committee Majority: (202) 226-2616: <i>--- PII ---, ---pii---@mail.house.gov</i> Minority: (202) 226-8417: <i>---not pii but not public, phone or use their webform to ask---@mail.house.gov</i> POC, clerk for both staffs, majority phone number: <i>--- PII ---, ---pii---@mail.house.gov</i> House Energy & Commerce Committee Majority: (202) 225-2927: <i>--- PII ---, ---pii---@mail.house.gov</i> Minority: (202) 225-3641: <i>---not pii but not public, phone or use their webform to ask---@mail.house.gov</i> House Transportation & Infrastructure Committee Majority: (202) 225-4472: <i>--- PII ---, ---pii---@mail.house.gov; --- PII ---, ---pii---@mail.house.gov</i> Minority: (202) 225-9446: <i>--- PII ---, ---pii---@mail.house.gov</i> House Committee on Science, Space, & Technology Majority: (202) 225-6375: <i>--- PII ---, ---pii---@mail.house.gov</i> Minority: (202) 225-6371: <i>--- PII ---, ---pii---@mail.house.gov</i> Senate Homeland Security & Governmental Affairs Committee, (202) 224-4751 Majority: <i>--- PII (chairman's staff) ---, ---pii---@hsgac.senate.gov; staff, --- (committee GOP) ---@hsgac.senate.gov</i> Minority: Staff, peters_whistleblower@hsgac.senate.gov Senate Committee on Commerce, Science, & Transportation Majority: (202) 224-1251: <i>--- PII ---, ---pii---@commerce.senate.gov</i> Minority: (202) 224-0411: <i>--- PII ---, ---pii---@commerce.senate.gov</i>		
Followup Action Required: <input type="checkbox"/> Yes <input type="checkbox"/> No	BY WHOM (Followup Action Required)	PHONE NO.
WHEN		

NOTE: Please provide this information to EX-CA ASAP. If urgent, notify by telephone.

From: Janca, Andrew
Sent: Friday, October 16, 2020 09:39
To: FEMA-Congressional-Affairs; DHS Legislative Affairs
Cc: Janca, Andrew; *---Division director (A)---*; *---Branch chief---*; *---Supervisor---*; *---Office attorney---*
Subject: SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
Attachments: Committee staffs 20201016 FEMA Form 13-1 Report of Congressional contact.pdf; Strategic National Risk Assessment (SNRA) follow-up 2/2 - Attachment with (unclassified but) non-public information; Strategic National Risk Assessment (SNRA) follow-up 1/2 (main)

Follow-up to March 2019 email to committee staffs, whom I cc-ed in July 2020 when I added Senate Energy and Natural Resources. Senate Energy (both staffs) deferred to HSGAC, so the recipients of the attached emails are the six from March 2019. 1/2 is from my personal email account, 2/2 from this one.

Andrew Janca
Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate
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Federal Emergency Management Agency
[fema.gov](https://www.fema.gov)



FEMA

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From: Janca, Andrew
Sent: Monday, July 27, 2020 08:19
To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; *<---DHS Legislative Affairs internal email address---@HQ.DHS.GOV>*
Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>; *<---Division director (A)---@fema.dhs.gov>; <---Branch chief---@fema.dhs.gov>; <---Supervisor---@fema.dhs.gov>; <---Office attorney---@fema.dhs.gov>*
Subject: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
Attachments: Committee staffs 20200727 FEMA Form 13-1 Report of Congressional contact.pdf; [Resend with correct names, addresses]: 0 - Attachment list - SNRA background, documentation (July 2020) [work-account email 0/3].msg; [Resend with apologies]: Strategic National Risk Assessment (SNRA) - 1/3 - Start here: Explanations - (personal-account email 1/3).msg; SNRA unclassified documentation 1/3 [work-account email 1/3].msg; SNRA unclassified documentation 2/3 [work-account email 2/3].msg; SNRA unclassified documentation 3/3 [work-account email 3/3].msg; Strategic National Risk Assessment (SNRA) - 2/3 - (personal-account email 2/3).msg; Strategic National Risk Assessment (SNRA) - 3/3 - (personal-account email 3/3).msg

Forwarding what I sent the cc-ed [in the attached emails] committees in March 2019 to Senate Energy & Natural Resources, one new attachment on personal-account email 1/3.

Andrew Janca
Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate
Phone: (202) 786-0937
andrew.janca@fema.dhs.gov

Federal Emergency Management Agency
fema.gov



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From: Janca, Andrew
Sent: Wednesday, March 27, 2019 00:11
To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <---DHS Legislative Affairs internal email address---@HQ.DHS.GOV>
Cc: <---Division director (A)---@fema.dhs.gov>; <---FEMA Congressional Affairs POC---@fema.dhs.gov>; <---DHS Legislative Affairs POC---@hq.dhs.gov>; <---Office attorney---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <---FEMA Disclosure Branch staff---@fema.dhs.gov>; <---Branch chief (A)---@fema.dhs.gov>; <---Supervisor---@fema.dhs.gov>
Subject: Resend to staffs - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
Attachments: 0 - Inventory - SNRA background, documentation re-send 2019/03/26.msg; Committee staffs 20190326 FEMA Form 13-1 Report of Congressional contact.pdf

I re-sent the emails to most of the staffs, since except for two (minority staffs House Science, Transportation) the ones I sent last week didn't go through in full or part. Addresses (mostly new) are in the second attached. I cc-ed you on the attached email so the people on the other end can see I've nothing to hide from you. No change to content except for the inventory letter (the attached email), and splitting letter #3 (both sets) in two because of the Senate's size limit.

Thank you,

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security
Phone: (202) 786-0937
Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

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From: Janca, Andrew

Sent: Wednesday, 20 March, 2019 00:59

To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

Cc: <---*Division director (A)*---@fema.dhs.gov>; <---*FEMA Congressional Affairs POC*---@fema.dhs.gov>; <---*DHS Legislative Affairs POC*---@hq.dhs.gov>; <---*Office attorney*---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <---*FEMA Disclosure Branch staff*---@fema.dhs.gov>; <---*Branch chief (A)*---@fema.dhs.gov>; <---*Supervisor*---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>

Subject: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

Attachments: Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact.pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

For your awareness. I asked the committee staffs to contact you (DHS Legislative Affairs or FEMA Congressional Affairs) directly for any questions that you could answer, rather than me.

Please go through my organization's leadership, first cc-ed, for the SNRA documentation. The other materials are attached after the contact forms.

All information, attached or not, is 100% unclassified.

There is a classified version (Secret//NoFORN) which is very important, but it has been completely segregated in its own channel for the past four years. Either my leadership or DHS Policy/SPAR can connect you with a copy.

Thank you,

Andrew Janca

Program Analyst

National Preparedness Assessment Division, FEMA

U.S. Department of Homeland Security

Phone: (202) 786-0937

Mobile: (202) 679-7991

andrew.janca@fema.dhs.gov

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From: Janca, Andrew

Sent: Wednesday, 20 March, 2019 00:28

To: <homeland.security@mail.house.gov>; <--- *Homeland Security minority* ---@mail.house.gov>; <energy.commerce@mail.house.gov>; <--- *Energy & Commerce minority* ---@mail.house.gov>; <transport@mail.house.gov>; <--- *Transportation & Infrastructure minority* ---@mail.house.gov>; <house.science.committee@mail.house.gov>; <--- *Science minority* ---@mail.house.gov>; <whistleblower@ronjohnson.senate.gov>; <peters_whistleblower@hsgac.senate.gov>; <--- *Science majority* ---@commerce.senate.gov>; <--- *Science minority* ---@commerce.senate.gov>

Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>

Subject: Documentation - 1/3 SNRA unclassified documentation

Attachments: SNRA 2015 Resource for planners.pdf

This is email 1 of 3 from my work account. Explanations are in three letters from my personal account, andrew.janca@outlook.com.

Everything is unclassified.

Other than technical issues such as emails not coming through, please direct all questions to FEMA Congressional Affairs, (202) 646-4500, FEMA-Congressional-Affairs@fema.dhs.gov, or DHS Legislative Affairs, (202) 447-5890, CongresstoDHS@hq.dhs.gov.

Letters from this account:

1/3 (this email):

- a) SNRA 2015 Resource for Planners. This document is an unofficial consolidated version of the two halves of record #2, the SNRA 2015 Technical Appendix, that my office at the time made after the SNRA revision was over. Since it is not official it was not part of my FOIA request. I am attaching it first because it is much easier to use than the official version.

2/3 (other email). Numbers in front correspond to the record's number in the FOIA request.

- a) #1 - SNRA 2015 Findings
- b) #3 - SNRA 2015 Working Papers (also attached to letter 2/2)
- c) #4-8 – SNRA 2011-15 Instructions and terms of reference.zip
 - i. #4 – PPD-8 Implementation Plan
 - ii. #5 – SNRA 2011 Terms of Reference
 - iii. #6 – SNRA 2015 Background and General Guidance (Word doc)
 - iv. #7 – SNRA 2015 Qualitative Data Instructions (Word doc)
 - v. #8 – SNRA 2015 Risk Summary Sheet Instructions & Template (Word doc)
- d) White House version of SNRA findings, November 2015

3/3 (other email):

- a) #2 - SNRA 2015 Technical Appendix

The eight unclassified records of the 2015 SNRA that I FOIAed, with my 'outside hat' on, are attached here (to these three emails), along with the White House edited version which FEMA added to its last release. For the versions that FEMA released under FOIA and additional explanation, please see the three letters from my personal account.

Earlier contact: Delegate Norton's office, 2017/02/17 (first contact only, I didn't pursue it further).

Thank you,

Andrew Janca, PhD

Program Analyst

FEMA/NPD/NPAD (I'm not speaking for my organization)

U.S. Department of Homeland Security

Phone: (202) 786-0937

Mobile: (202) 679-7991

andrew.janca@fema.dhs.gov

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From: Janca, Andrew
Sent: Tuesday, October 27, 2020 07:21
To: ---AUSA---@usdoj.gov; ---POC GAO 20-297---@gao.gov
Cc: OGC; FEMA-OCC; GAO-OIG Liaison; FEMA-GAO-OIG-LIAISON; Media Inquiry; FEMA-News-Desk; Janca, Andrew
Subject: 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other
Attachments: Attachment description.docx; Strategic National Risk Assessment (SNRA) follow-up 1/2 (main); Strategic National Risk Assessment (SNRA) follow-up 2/2 - Attachment with (unclassified but) non-public information; USAO context - DHS-FEMA FOIA 2020-FEFO-00401 redacted.pdf

Hello – Recent statements that my agency has given GAO and the press factually conflict with sworn declarations that my agency has given in court.

I drew my agency's attention to the inconsistencies between the latter, and the information which my agency later communicated to GAO and the press, in February. My agency has not corrected them.

(I'm talking around the subject to some extent because the non-disclosure agreements that that unsuccessful correction attempt left me with limit what I can put in a cover letter with multiple recipients on my end. So I'm trying to say as much as I can without going into the protected content.)

These inconsistencies are public, but currently below the threshold of public awareness. Since I have pointed them out to others outside the Executive Branch (footnotes 10-12, SNRA follow-up letter 20201016.pdf inside the second attachment), I'm obligated to tell you too. I haven't contacted the journalist yet, but I'll work on that next.

The three public inconsistencies that are the easiest to start with are

- <https://www.courtlistener.com/docket/6284501/28/1/public-employees-for-environmental-responsibility-v-united-states/> paragraph 8;
- <https://www.gao.gov/assets/710/706612.pdf> pp. 11-12, 28; and
- <https://www.eenews.net/climatewire/stories/1062857757> (if the link doesn't work there's a pdf copy in the second attached).

The connecting context is the DHS/FEMA Strategic National Risk Assessment (SNRA), the "risk basis" of the National Preparedness System and the subject of a briefed-but-pending FOIA litigation (1:18-cv-00158-CKK) that ---AUSA--- inherited in May. I helped FEMA update this risk assessment in 2015, and I signed off on the language that FEMA used to tell the public what it said. The FOIA case duplicates a FOIA request that I made in October 2016.

I have also worked on the National THIRA that is referenced in these parts. It is a very different kind of thing than the SNRA: neither product is capable of filling the role of the other. My agency's use of it to bury something else should not be allowed to discredit the honest work that my colleagues have done on it.

This email is 1 of 3. Attached to this and the next two emails are what I sent committee staff Friday before last (October 16), July 2020, and March 2019, including the unclassified SNRA itself. The last attachment to this email is the one piece from my February correction attempt (a FOIA for what FEMA later told GAO and the journalist) that I can share without restriction. I've redacted the protected content, but the rest will still be helpful for context. Additional context:

- GAO: Relevant context is GAO-11-873 and 16-371 (DHS context), 16-243 (risk comparisons), and prior reports referenced in GAO-20-297. The 'missing' methodology report I mentioned in the SNRA FAQ p. 6 (How does the SNRA relate to DHS' HSNRC?) is the missing documentation discussed in GAO-16-371. Declaration 28-1 in ---AUSA---'s case discusses another GAO document in paragraph 10.

- DHS/FEMA public affairs [cc-ed]: Relevant context is <https://www.eenews.net/stories/1062824495>, <https://web.archive.org/web/20140502084541/https://www.llis.dhs.gov/sites/default/files/NPS-LLIS.pdf> 3-6, 3-7, 3-12, 3-16, <https://www.fema.gov/pdf/government/training/tcl.pdf> 460-463, SNRA 2011/15 and HSNRC 2013/17 pandemic and comparative analyses, QHSR 2014 Bio Study, and the QHSR 2014 homeland biosecurity national capability targets. The targets were classified in their final version: I believe this is why they disappeared, but I don't actually know.
- USAO: I will forward you the full February 18, 2020 packet (including the unredacted version of the last attachment) separately. The main differences with the Trusted Traveler case (<https://www.courtlistener.com/docket/16824447/113/state-of-new-york-v-wolf/> pp. 16-17, <https://www.courtlistener.com/docket/16824447/124/state-of-new-york-v-wolf/> p. 9) are 1) my agency did not correct the problematic filing when I pointed out its inconsistencies with other information; 2) my agency subsequently made those inconsistencies public (above); and 3) the real-world consequences of my agency's choices in your case.

The information these letters and attachments communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

I apologize for the awkwardness of this letter.

Andrew Janca, PhD
 National Preparedness Directorate, FEMA
 U.S. Department of Homeland Security
 Phone: (202) 786-0937
andrew.janca@fema.dhs.gov

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DEPARTMENT OF HOMELAND SECURITY
FEDERAL EMERGENCY MANAGEMENT AGENCY
REPORT OF CONGRESSIONAL CONTACT

TO: Director, Congressional Affairs

--- PII ---

FROM:

Andrew Janca, NPD/NPAD

DATE

Oct 27, 2020

PROGRAM AREA

NPD / National Preparedness Assessment Division (NPAD)

PHONE NO.

(202) 786-0937

ROOM

400 C St SW, 7th floor

CONGRESSIONAL STAFF NAME

--- PII ---

PHONE NO.

(202) 512-3000 (main), (---)----- (POC).

SENATOR/REPRESENTATIVE

GAO

SUBJECT

Connected GAO with the AUSA representing FEMA in the SNRA litigation.

REMARKS:

Added GAO. Connected GAO with the assistant U.S. attorney representing FEMA in the case referenced in my October 16 letter to committee staff.

62

Followup Action Required:

☐ Yes ☐ No

BY WHOM (Followup Action Required)

PHONE NO.

WHEN

NOTE: Please provide this information to EX-CA ASAP. If urgent, notify by telephone.

From: Janca, Andrew
Sent: Tuesday, October 27, 2020 08:08
To: FEMA-Congressional-Affairs; DHS Legislative Affairs
Cc: Janca, Andrew; ---Division director (A)---; ---Branch chief---; ---Supervisor---; ---Office attorney---; OGC; FEMA-OCC; GAO-OIG Liaison; FEMA-GAO-OIG-LIAISON; DHS Press Office; Media Inquiry; FEMA-News-Desk
Subject: Adding GAO 2020/10/27 - RE: SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
Attachments: Adding GAO 20201027 FEMA Form 13-1 Report of Congressional contact.pdf; Text, email 1 of 3 - What my agency is telling each of you is factually inconsistent with what we're telling the other.pdf; Email text and new attachments 20201027.zip; Reports of Congressional contact 2017-20.zip

Added GAO. Connected GAO with the assistant U.S. attorney representing FEMA in the case referenced in my October 16 letter to committee staff that I previously sent you (below).

The texts of emails 2/3 and 3/3 and the two attachments that I haven't previously sent you, including a list of all attachments, are in the third attached zipfile, and the forms attached to the previously sent emails in the chain below are attached fourth.

Andrew Janca

Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate

Phone: (202) 786-0937

andrew.janca@fema.dhs.gov

Federal Emergency Management Agency

[fema.gov](https://www.fema.gov)



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Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>; <--- Division director (A) ---@fema.dhs.gov>; <--- Branch chief ---@fema.dhs.gov>; <--- Supervisor ---@fema.dhs.gov>; <--- Office attorney ---@fema.dhs.gov>
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Andrew Janca

Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate

Phone: (202) 786-0937

andrew.janca@fema.dhs.gov

Federal Emergency Management Agency

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To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>; <--- *Division director (A)* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>

Subject: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

Attachments: Committee staffs 20200727 FEMA Form 13-1 Report of Congressional contact.pdf; [Resend with correct names, addresses]: 0 - Attachment list - SNRA background, documentation (July 2020) [work-account email 0/3].msg; [Resend with apologies]: Strategic National Risk Assessment (SNRA) - 1/3 - Start here: Explanations - (personal-account email 1/3).msg; SNRA unclassified documentation 1/3 [work-account email 1/3].msg; SNRA unclassified documentation 2/3 [work-account email 2/3].msg; SNRA unclassified documentation 3/3 [work-account email 3/3].msg; Strategic National Risk Assessment (SNRA) - 2/3 - (personal-account email 2/3).msg; Strategic National Risk Assessment (SNRA) - 3/3 - (personal-account email 3/3).msg

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Andrew Janca

Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate

Phone: (202) 786-0937

andrew.janca@fema.dhs.gov

Federal Emergency Management Agency

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Cc: <--- *Division director (A)* ---@fema.dhs.gov>; <--- *FEMA Congressional Affairs POC* ---@fema.dhs.gov>; <--- *DHS Legislative Affairs POC* ---@hq.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- *FEMA Disclosure Branch staff* ---@fema.dhs.gov>; <--- *Branch chief (A)* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>

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Attachments: 0 - Inventory - SNRA background, documentation re-send 2019/03/26.msg; Committee staffs 20190326 FEMA Form 13-1 Report of Congressional contact.pdf

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Thank you,

Andrew Janca

Program Analyst

National Preparedness Assessment Division, FEMA

U.S. Department of Homeland Security Phone: (202) 786-0937

Mobile: (202) 679-7991

andrew.janca@fema.dhs.gov

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From: Janca, Andrew

Sent: Wednesday, 20 March, 2019 00:59

To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

Cc: <--- *Division director (A)* ---@fema.dhs.gov>; <--- *FEMA Congressional Affairs POC* ---@fema.dhs.gov>; <--- *DHS Legislative Affairs POC* ---@hq.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- *FEMA Disclosure Branch staff* ---@fema.dhs.gov>; <--- *Branch chief (A)* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>

Subject: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

Attachments: Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact.pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

For your awareness. I asked the committee staffs to contact you (DHS Legislative Affairs or FEMA Congressional Affairs) directly for any questions that you could answer, rather than me.

Please go through my organization's leadership, first cc-ed, for the SNRA documentation. The other materials are attached after the contact forms.

All information, attached or not, is 100% unclassified.

There is a classified version (Secret//NoFORN) which is very important, but it has been completely segregated in its own channel for the past four years. Either my leadership or DHS Policy/SPAR can connect you with a copy.

Thank you,

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security
Phone: (202) 786-0937
Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

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From: Janca, Andrew
Sent: Wednesday, 20 March, 2019 00:28
To: <homeland.security@mail.house.gov>; <--- *Homeland Security minority* ---><energy.commerce@mail.house.gov>; <--- *Energy & Commerce minority* ---><transport@mail.house.gov>; <--- *Transportation & Infrastructure minority* ---><house.science.committee@mail.house.gov>; <--- *Science minority* ---><whistleblower@ronjohnson.senate.gov>; <peters_whistleblower@hsgac.senate.gov>; <--- *Science majority* ---><commerce.senate.gov>; <--- *Science minority* ---><commerce.senate.gov>
Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: Documentation - 1/3 SNRA unclassified documentation
Attachments: SNRA 2015 Resource for planners.pdf
Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: Documentation - 1/3 SNRA unclassified documentation

This is email 1 of 3 from my work account. Explanations are in three letters from my personal account, andrew.janca@outlook.com.

Everything is unclassified.

Other than technical issues such as emails not coming through, please direct all questions to FEMA Congressional Affairs, (202) 646-4500, FEMA-Congressional-Affairs@fema.dhs.gov, or DHS Legislative Affairs, (202) 447-5890, CongresstoDHS@hq.dhs.gov.

Letters from this account:

1/3 (this email):

- a) SNRA 2015 Resource for Planners. This document is an unofficial consolidated version of the two halves of record #2, the SNRA 2015 Technical Appendix, that my office at the time made after the SNRA revision was over. Since it is not official it was not part of my FOIA request. I am attaching it first because it is much easier to use than the official version.

2/3 (other email). Numbers in front correspond to the record's number in the FOIA request.

- a) #1 - SNRA 2015 Findings
- b) #3 - SNRA 2015 Working Papers (also attached to letter 2/2)

- c) #4-8 – SNRA 2011-15 Instructions and terms of reference.zip
 - i. #4 – PPD-8 Implementation Plan
 - ii. #5 – SNRA 2011 Terms of Reference
 - iii. #6 – SNRA 2015 Background and General Guidance (Word doc)
 - iv. #7 – SNRA 2015 Qualitative Data Instructions (Word doc)
 - v. #8 – SNRA 2015 Risk Summary Sheet Instructions & Template (Word doc)
- d) White House version of SNRA findings, November 2015

2015

3/3 (other email):

- a) #2 - SNRA 2015 Technical Appendix

The eight unclassified records of the 2015 SNRA that I FOIAed, with my ‘outside hat’ on, are attached here (to these three emails), along with the White House edited version which FEMA added to its last release. For the versions that FEMA released under FOIA and additional explanation, please see the three letters from my personal account.

Earlier contact: Delegate Norton’s office, 2017/02/17 (first contact only, I didn’t pursue it further).

Thank you,

Andrew Janca, PhD

Program Analyst

FEMA/NPD/NPAD (I’m not speaking for my organization)

U.S. Department of Homeland Security

Phone: (202) 786-0937

Mobile: (202) 679-7991

andrew.janca@fema.dhs.gov

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From: Janca, Andrew
Sent: Monday, July 5, 2021 23:24
To: ---Office attorney---
Cc: ---Branch chief---; ---Supervisor---
Subject: FYSA - FW: 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other
Attachments: SNRA press letter 20210704.msg

FYSA

From: Janca, Andrew <andrew.janca@fema.dhs.gov>
Sent: Monday, July 5, 2021 23:17
To: ---AUSA---@usdoj.gov; ---POC GAO 20-297---@gao.gov
Cc: OGC <ogc@HQ.DHS.GOV>; FEMA-OCC <FEMA-OCC@fema.dhs.gov>; GAO-OIG Liaison <GAO-OIG.Liaison@HQ.DHS.GOV>; FEMA-GAO-OIG-LIAISON <FEMA-GAO-OIG-LIAISON@fema.dhs.gov>; Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: Re: 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other

Hello – I wrote the journalist that I said I was working on next, and other outlets at the same time (attached). I told the committee staff that I would let each of you (the two of you and the journalist) know that my agency is telling you factually contradictory things, before following up with them again on the 10/16 letter where I pointed those contradictions out. Writing the journalist took me a long time.

DHS cc-ed: I'll also cc you again when I report the new contact (I'm adding House Oversight when I follow up with the others) to FEMA Congressional Affairs, later tonight.

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues.

The information these letters and attachments communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Andrew Janca, PhD

National Preparedness Directorate, FEMA
U.S. Department of Homeland Security
Phone: (202) 786-0937
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From: Janca, Andrew <andrew.janca@fema.dhs.gov>
Sent: Tuesday, October 27, 2020 07:21
To: ---AUSA---@usdoj.gov; ---POC GAO 20-297---@gao.gov
Cc: OGC <ogc@HQ.DHS.GOV>; FEMA-OCC <FEMA-OCC@fema.dhs.gov>; GAO-OIG Liaison <GAO-OIG.Liaison@HQ.DHS.GOV>; FEMA-GAO-OIG-LIAISON <FEMA-GAO-OIG-LIAISON@fema.dhs.gov>; Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other

Attachments: Attachment description.docx; Strategic National Risk Assessment (SNRA) follow-up 1/2 (main); Strategic National Risk Assessment (SNRA) follow-up 2/2 - Attachment with (unclassified but) non-public information; USAO context - DHS-FEMA FOIA 2020-FEFO-00401 redacted.pdf

Hello – Recent statements that my agency has given GAO and the press factually conflict with sworn declarations that my agency has given in court.

I drew my agency's attention to the inconsistencies between the latter, and the information which my agency later communicated to GAO and the press, in February. My agency has not corrected them.

(I'm talking around the subject to some extent because the non-disclosure agreements that that unsuccessful correction attempt left me with limit what I can put in a cover letter with multiple recipients on my end. So I'm trying to say as much as I can without going into the protected content.)

These inconsistencies are public, but currently below the threshold of public awareness. Since I have pointed them out to others outside the Executive Branch (footnotes 10-12, SNRA follow-up letter 20201016.pdf inside the second attachment), I'm obligated to tell you too. I haven't contacted the journalist yet, but I'll work on that next.

The three public inconsistencies that are the easiest to start with are

- <https://www.courtlistener.com/docket/6284501/28/1/public-employees-for-environmental-responsibility-v-united-states/> paragraph 8;
- <https://www.gao.gov/assets/710/706612.pdf> pp. 11-12, 28; and
- <https://www.eenews.net/climatewire/stories/1062857757> (if the link doesn't work there's a pdf copy in the second attached).

The connecting context is the DHS/FEMA Strategic National Risk Assessment (SNRA), the "risk basis" of the National Preparedness System and the subject of a briefed-but-pending FOIA litigation (1:18-cv-00158-CKK) that ~~---AUSA---~~ inherited in May. I helped FEMA update this risk assessment in 2015, and I signed off on the language that FEMA used to tell the public what it said. The FOIA case duplicates a FOIA request that I made in October 2016.

I have also worked on the National THIRA that is referenced in these parts. It is a very different kind of thing than the SNRA: neither product is capable of filling the role of the other. My agency's use of it to bury something else should not be allowed to discredit the honest work that my colleagues have done on it.

This email is 1 of 3. Attached to this and the next two emails are what I sent committee staff Friday before last (October 16), July 2020, and March 2019, including the unclassified SNRA itself. The last attachment to this email is the one piece from my February correction attempt (a FOIA for what FEMA later told GAO and the journalist) that I can share without restriction. I've redacted the protected content, but the rest will still be helpful for context. Additional context:

- GAO: Relevant context is GAO-11-873 and 16-371 (DHS context), 16-243 (risk comparisons), and prior reports referenced in GAO-20-297. The 'missing' methodology report I mentioned in the SNRA FAQ p. 6 (How does the SNRA relate to DHS' HSNRC?) is the missing documentation discussed in GAO-16-371. Declaration 28-1 in ~~---AUSA---~~'s case discusses another GAO document in paragraph 10.
- DHS/FEMA public affairs [cc-ed]: Relevant context is <https://www.eenews.net/stories/1062824495>, <https://web.archive.org/web/20140502084541/https://www.llis.dhs.gov/sites/default/files/NPS-LLIS.pdf> 3-6, 3-7, 3-12, 3-16, <https://www.fema.gov/pdf/government/training/tcl.pdf> 460-463, SNRA 2011/15 and HSNRC 2013/17 pandemic and comparative analyses, QHSR 2014 Bio Study, and the QHSR 2014 homeland biosecurity national capability targets. The targets were classified in their final version: I believe this is why they disappeared, but I don't actually know.

- USAO: I will forward you the full February 18, 2020 packet (including the unredacted version of the last attachment) separately. The main differences with the Trusted Traveler case (<https://www.courtlistener.com/docket/16824447/113/state-of-new-york-v-wolf/> pp. 16-17, <https://www.courtlistener.com/docket/16824447/124/state-of-new-york-v-wolf/> p. 9) are 1) my agency did not correct the problematic filing when I pointed out its inconsistencies with other information; 2) my agency subsequently made those inconsistencies public (above); and 3) the real-world consequences of my agency's choices in your case.

The information these letters and attachments communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

I apologize for the awkwardness of this letter.

Andrew Janca, PhD

National Preparedness Directorate, FEMA

U.S. Department of Homeland Security

Phone: (202) 786-0937

andrew.janca@fema.dhs.gov

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DEPARTMENT OF HOMELAND SECURITY
FEDERAL EMERGENCY MANAGEMENT AGENCY
REPORT OF CONGRESSIONAL CONTACT

TO: Director, Congressional Affairs

--- PII ---

FROM:

Andrew Janca, NPD/NPAD

DATE

Jul 6, 2021

PROGRAM AREA

NPD / National Preparedness Assessment Division (NPAD), NAID Group

PHONE NO.

(202) 786-0937

ROOM

400 C St SW, 7th floor.

CONGRESSIONAL STAFF NAME

Oversight majority staff (generic address).

PHONE NO.

Majority (202) 225-5051, minority (202) 225-5074.

SENATOR/REPRESENTATIVE

N/A (staff address).

SUBJECT

Adding House Oversight

REMARKS:

Added House Oversight majority (to their staff email address, ---not pii but not public---@mail.house.gov), will send same to minority tomorrow (they were reluctant to provide an email address before I'd sent anything). Updated the six committee staffs and GAO with what I'd sent the press.

71

Followup Action Required:

☐ Yes ☐ No

BY WHOM (Followup Action Required)

PHONE NO.

WHEN

NOTE: Please provide this information to EX-CA ASAP. If urgent, notify by telephone.

From: Janca, Andrew
Sent: Tuesday, July 6, 2021 02:01
To: FEMA-Congressional-Affairs; DHS Legislative Affairs
Cc: ---Group director---; ---Division (office) director---; ---Branch chief---; ---Supervisor---; ---Office attorney---; OGC; FEMA-OCC; GAO-OIG Liaison; FEMA-GAO-OIG-LIAISON; DHS Press Office; Media Inquiry; FEMA-News-Desk
Subject: Adding House Oversight 2021/07/05 - RE: Adding GAO 2020/10/27 - RE: SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27- Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
Attachments: Adding House Oversight 20210705 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA committee staff follow-up letter 20210705.zip; Reports of Congressional contact 2017-20.zip

Added House Oversight. Updated the six committee staffs and GAO with what I'd sent the press.

Andrew Janca
Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate
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andrew.janca@fema.dhs.gov

Federal Emergency Management Agency
[fema.gov](https://www.fema.gov)



FEMA

72

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From: Janca, Andrew
Sent: Tuesday, October 27, 2020 08:08
To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- DHS Legislative Affairs internal email address ---@HQ.DHS.GOV>
Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>; <--- Division director (A) ---@fema.dhs.gov>; <--- Branch chief ---@fema.dhs.gov>; <--- Supervisor ---@fema.dhs.gov>; <--- Office attorney ---@fema.dhs.gov>; OGC <ogc@HQ.DHS.GOV>; FEMA-OCC <FEMA-OCC@fema.dhs.gov>; GAO-OIG Liaison <GAO-OIG.Liaison@HQ.DHS.GOV>; FEMA-GAO-OIG-LIAISON <FEMA-GAO-OIG-LIAISON@fema.dhs.gov>; <--- DHS Public Affairs internal email address ---@hq.dhs.gov>; Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>;
Subject: Adding GAO 2020/10/27 - RE: SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
Attachments: Adding GAO 20201027 FEMA Form 13-1 Report of Congressional contact.pdf; Text, email 1 of 3 - What my agency is telling each of you is factually inconsistent with what we're telling the other.pdf; Email text and new attachments 20201027.zip; Reports of Congressional contact 2017-20.zip

The texts of emails 2/3 and 3/3 and the two attachments that I haven't previously sent you, including a list of all attachments, are in the third attached zipfile, and the forms attached to the previously sent emails in the chain below are attached fourth.

Andrew Janca
Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate
Phone: (202) 786-0937
andrew.janca@fema.dhs.gov

Federal Emergency Management Agency
[fema.gov](https://www.fema.gov)



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From: Janca, Andrew
Sent: Friday, October 16, 2020 09:39
To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>
Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>; <--- *Division director (A)* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>
Subject: SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
Attachments: Committee staffs 20201016 FEMA Form 13-1 Report of Congressional contact.pdf; Strategic National Risk Assessment (SNRA) follow-up 2/2 - Attachment with (unclassified but) non-public information.msg; Strategic National Risk Assessment (SNRA) follow-up 1/2 (main).msg

Follow-up to March 2019 email to committee staffs, whom I cc-ed in July 2020 when I added Senate Energy and Natural Resources. Senate Energy (both staffs) deferred to HSGAC, so the recipients of the attached emails are the six from March 2019. 1/2 is from my personal email account, 2/2 from this one.

Andrew Janca
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Federal Emergency Management Agency
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From: Janca, Andrew

Sent: Monday, July 27, 2020 08:19

To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>; <--- *Division director (A)* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>

Subject: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

Attachments: Committee staffs 20200727 FEMA Form 13-1 Report of Congressional contact.pdf; [Resend with correct names, addresses]: 0 - Attachment list - SNRA background, documentation (July 2020) [work-account email 0/3].msg; [Resend with apologies]: Strategic National Risk Assessment (SNRA) - 1/3 - Start here: Explanations - (personal-account email 1/3).msg; SNRA unclassified documentation 1/3 [work-account email 1/3].msg; SNRA unclassified documentation 2/3 [work-account email 2/3].msg; SNRA unclassified documentation 3/3 [work-account email 3/3].msg; Strategic National Risk Assessment (SNRA) - 2/3 - (personal-account email 2/3).msg; Strategic National Risk Assessment (SNRA) - 3/3 - (personal-account email 3/3).msg

Forwarding what I sent the cc-ed [in the attached emails] committees in March 2019 to Senate Energy & Natural Resources, one new attachment on personal-account email 1/3.

Andrew Janca

Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate

Phone: (202) 786-0937

andrew.janca@fema.dhs.gov

Federal Emergency Management Agency

[fema.gov](https://www.fema.gov)



FEMA

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From: Janca, Andrew

Sent: Wednesday, March 27, 2019 00:11

To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

Cc: <--- *Division director (A)* ---@fema.dhs.gov>; <--- *FEMA Congressional Affairs POC* ---@fema.dhs.gov>; <--- *DHS Legislative Affairs POC* ---@hq.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- *FEMA Disclosure Branch staff* ---@fema.dhs.gov>; <--- *Branch chief (A)*

---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>

Subject: Resend to staffs - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

Attachments: 0 - Inventory - SNRA background, documentation re-send 2019/03/26.msg; Committee staffs 20190326 FEMA Form 13-1 Report of Congressional contact.pdf

I re-sent the emails to most of the staffs, since except for two (minority staffs House Science, Transportation) the ones I sent last week didn't go through in full or part. Addresses (mostly new) are in the second attached. I cc-ed you on the attached email so the people on the other end can see I've nothing to hide from you. No change to content except for the inventory letter (the attached email), and splitting letter #3 (both sets) in two because of the Senate's size limit.

Thank you,

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security Phone: (202) 786-0937
Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

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From: Janca, Andrew

Sent: Wednesday, 20 March, 2019 00:59

To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

Cc: <--- *Division director (A)* ---@fema.dhs.gov>; <--- *FEMA Congressional Affairs POC* ---@fema.dhs.gov>; <--- *DHS Legislative Affairs POC* ---@hq.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- *FEMA Disclosure Branch staff* ---@fema.dhs.gov>; <--- *Branch chief (A)* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>

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Attachments: Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact.pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

For your awareness. I asked the committee staffs to contact you (DHS Legislative Affairs or FEMA Congressional Affairs) directly for any questions that you could answer, rather than me.

Please go through my organization's leadership, first cc-ed, for the SNRA documentation. The other materials are attached after the contact forms.

All information, attached or not, is 100% unclassified.

There is a classified version (Secret//NoForN) which is very important, but it has been completely segregated in its own channel for the past four years. Either my leadership or DHS Policy/SPAR can connect you with a copy.

Thank you,

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security
Phone: (202) 786-0937

Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

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From: Janca, Andrew
Sent: Wednesday, 20 March, 2019 00:28
To: <homeland.security@mail.house.gov>; <--- *Homeland Security minority* ---@mail.house.gov>; <energy.commerce@mail.house.gov>; <--- *Energy & Commerce minority* ---@mail.house.gov>; <transport@mail.house.gov>; <--- *Transportation & Infrastructure minority* ---@mail.house.gov>; <house.science.committee@mail.house.gov>; <--- *Science minority* ---@mail.house.gov>; <whistleblower@ronjohnson.senate.gov>; <peters_whistleblower@hsgac.senate.gov>; <--- *Science majority* ---@commerce.senate.gov>; <--- *Science minority* ---@commerce.senate.gov>
Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: Documentation - 1/3 SNRA unclassified documentation
Attachments: SNRA 2015 Resource for planners.pdf
Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: Documentation - 1/3 SNRA unclassified documentation

This is email 1 of 3 from my work account. Explanations are in three letters from my personal account, andrew.janca@outlook.com.

Everything is unclassified.

Other than technical issues such as emails not coming through, please direct all questions to FEMA Congressional Affairs, (202) 646-4500, FEMA-Congressional-Affairs@fema.dhs.gov, or DHS Legislative Affairs, (202) 447-5890, CongresstoDHS@hq.dhs.gov.

Letters from this account:

1/3 (this email):

- a) SNRA 2015 Resource for Planners. This document is an unofficial consolidated version of the two halves of record #2, the SNRA 2015 Technical Appendix, that my office at the time made after the SNRA revision was over. Since it is not official it was not part of my FOIA request. I am attaching it first because it is much easier to use than the official version.

2/3 (other email). Numbers in front correspond to the record's number in the FOIA request.

- a) #1 - SNRA 2015 Findings
- b) #3 - SNRA 2015 Working Papers (also attached to letter 2/2)
- c) #4-8 – SNRA 2011-15 Instructions and terms of reference.zip
 - i. #4 – PPD-8 Implementation Plan
 - ii. #5 – SNRA 2011 Terms of Reference
 - iii. #6 – SNRA 2015 Background and General Guidance (Word doc)
 - iv. #7 – SNRA 2015 Qualitative Data Instructions (Word doc)
 - v. #8 – SNRA 2015 Risk Summary Sheet Instructions & Template (Word doc)
- d) White House version of SNRA findings, November 2015

3/3 (other email):

- a) #2 - SNRA 2015 Technical Appendix

The eight unclassified records of the 2015 SNRA that I FOIAed, with my 'outside hat' on, are attached here (to these three emails), along with the White House edited version which FEMA added to its last release. For the versions that FEMA released under FOIA and additional explanation, please see the three letters from my personal account.

Earlier contact: Delegate Norton's office, 2017/02/17 (first contact only, I didn't pursue it further).

Thank you,

Andrew Janca, PhD

Program Analyst

FEMA/NPD/NPAD (I'm not speaking for my organization)

U.S. Department of Homeland Security

Phone: (202) 786-0937

Mobile: (202) 679-7991

andrew.janca@fema.dhs.gov

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From: Janca, Andrew
Sent: Tuesday, July 20, 2021 23:11
To: ---Branch chief---; ---Section chief---
Cc: ---Office attorney---
Subject: FYSA - Re-sent to press (same content as before)
Attachments: Substantiation of assertions in email text - 5 USC 2302 20210704 (corrected).pdf; Corrections indicated 20210720.pdf

Chief – Other than you and DHS and FEMA public affairs, I don't have any further internal notifications of my own to make.

Andrew Janca
Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate
Phone: (202) 786-0937
andrew.janca@fema.dhs.gov

Federal Emergency Management Agency
[fema.gov](https://www.fema.gov)



FEMA

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78

From: Andrew Janca <andrew.janca.2@outlook.com>
Sent: Tuesday, July 20, 2021 22:53
To: -----@eenews.net; investigations@npr.org; editors@sciam.com; tips@rollingstone.com; tips@nationalreview.com; wsjcontact@wsj.com; tips@latimes.com; covidtips@kff.org
Cc: Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>; lockbox@washpost.com; national@washpost.com; news@unionleader.com; tips@nytimes.com; tips@reason.com; info@thebulwark.com; -----@amgreatness.com; scoop@motherjones.com; contactus@foxnews.com; coverage-desk@voanews.com; Andrew Janca <andrew.janca.2@outlook.com>
Subject: Corrected version - RE: (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.

Hello – I'm correcting a small error in figure 1. I also removed some parts that don't make sense, so it's shorter. The corrections are indicated in the second attached. I'll write again next week.

I'm cc-ing my organizations' public affairs not to suggest I'm speaking for them – I'm not, of course (I'm assuming it's obvious) – but so you'll know that you don't need to worry about keeping me anonymous from DHS or FEMA. I've been open with my management about my whistleblowing since 2013. These issues as they manifest internally are strongly normative, and norms are established or re-established in the open.

DHS, FEMA – I usually find a way to funnel whatever whistleblowing I do into a communication to committee staff so I can use FEMA’s Report of Congressional Contact process to notify everyone who needs to know internally. I don’t see a way to do that now that wouldn’t seem contrived, because I’m not adding anything to what they already saw two weeks ago. I’ll still forward this to my management and office lawyer, but please feel free to notify whoever else you think is appropriate.

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca
andrew.janca.2@outlook.com (this address)

From: andrew.janca.2@outlook.com

Sent: Sunday, July 4, 2021 11:56 PM

To: -----@eenews.net <-----@eenews.net>; investigations@npr.org <investigations@npr.org>; editors@sciam.com <editors@sciam.com>; tips@rollingstone.com <tips@rollingstone.com>; tips@nationalreview.com <tips@nationalreview.com>; wsjcontact@wsj.com <wsjcontact@wsj.com>; tips@latimes.com <tips@latimes.com>; covidtips@kff.org <covidtips@kff.org>

Cc: andrew.janca@fema.dhs.gov <andrew.janca@fema.dhs.gov>; lockbox@washpost.com <lockbox@washpost.com>; national@washpost.com <national@washpost.com>; news@unionleader.com <news@unionleader.com>; tips@nytimes.com <tips@nytimes.com>; tips@reason.com <tips@reason.com>; info@thebulwark.com <info@thebulwark.com>; -----@amgreatness.com <-----@amgreatness.com>; scoop@motherjones.com <scoop@motherjones.com>; contactus@foxnews.com <contactus@foxnews.com>; coverage-desk@voanews.com <coverage-desk@voanews.com>; andrew.janca.2@outlook.com

Subject: (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.

Attachments: What's missing.pdf; SNRA letter to committee staff March 2019.pdf; SNRA FAQ 20190319 redacted.pdf; SNRA follow-up letter 20201016.pdf; Substantiation and context.zip; Attachment list 20210704.docx

Summary: The DHS/FEMA Strategic National Risk Assessment (SNRA) is the science-based comparative national risk assessment of natural, accidental, and adversarial hazards that FEMA’s National Preparedness System is based on. It has been locked up since 2011. (The SNRA’s climate change analysis is the only Government climate study that I know of that has been suppressed by both parties.) While classification and disagreements with DHS HQ had much to do with that before 2015, neither has been an obstacle since. As far as I know, the decisions to suppress the science that FEMA's plans, requirements, and doctrine are based on have been made by DHS/FEMA itself since 2015.

I don’t have the moral credibility or communication skills to solve this problem inside the Government. Everything I’ve tried has failed. That is why I’m writing you now.

The context and documentation for the statements above is attached. Larger files (all of which are already public information) are in <https://bd02.github.io/external>. I will forward this to the committee staff I wrote to before, to my Department and agency, and to the addressees and cc-ed on the forwarded email below tomorrow.

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca
andrew.janca.2@outlook.com

From: Janca, Andrew <andrew.janca@fema.dhs.gov>
Sent: Tuesday, October 27, 2020 07:21
To: --- AUSA ---@usdoj.gov; --- POC GAO-20-297 ---@gao.gov
Cc: OGC <ogc@HQ.DHS.GOV>; FEMA-OCC <FEMA-OCC@fema.dhs.gov>; GAO-OIG Liaison <GAO-OIG.Liaison@HQ.DHS.GOV>; FEMA-GAO-OIG-LIAISON <FEMA-GAO-OIG-LIAISON@fema.dhs.gov>; Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other

Hello – Recent statements that my agency has given GAO and the press factually conflict with sworn declarations that my agency has given in court.

I drew my agency's attention to the inconsistencies between the latter, and the information which my agency later communicated to GAO and the press, in February. My agency has not corrected them.

(I'm talking around the subject to some extent because the non-disclosure agreements that that unsuccessful correction attempt left me with limit what I can put in a cover letter with multiple recipients on my end. So I'm trying to say as much as I can without going into the protected content.)

These inconsistencies are public, but currently below the threshold of public awareness. Since I have pointed them out to others outside the Executive Branch (footnotes 10-12, SNRA follow-up letter 20201016.pdf inside the second attachment), I'm obligated to tell you too. I haven't contacted the journalist yet, but I'll work on that next.

The three public inconsistencies that are the easiest to start with are

- <https://www.courtlistener.com/docket/6284501/28/1/public-employees-for-environmental-responsibility-v-united-states/> paragraph 8;
- <https://www.gao.gov/assets/710/706612.pdf> pp. 11-12, 28; and
- <https://www.eenews.net/climatewire/stories/1062857757> (if the link doesn't work there's a pdf copy in the second attached).

The connecting context is the DHS/FEMA Strategic National Risk Assessment (SNRA), the "risk basis" of the National Preparedness System and the subject of a briefed-but-pending FOIA litigation (1:18-cv-00158-CKK) that ---AUSA--- inherited in May. I helped FEMA update this risk assessment in 2015, and I signed off on the language that FEMA used to tell the public what it said. The FOIA case duplicates a FOIA request that I made in October 2016.

I have also worked on the National THIRA that is referenced in these parts. It is a very different kind of thing than the SNRA: neither product is capable of filling the role of the other. My agency's use of it to bury something else should not be allowed to discredit the honest work that my colleagues have done on it.

This email is 1 of 3. Attached to this and the next two emails are what I sent committee staff Friday before last (October 16), July 2020, and March 2019, including the unclassified SNRA itself. The last attachment to this email is the one piece from my February correction attempt (a FOIA for what FEMA later told GAO and the journalist) that I can share without restriction. I've redacted the protected content, but the rest will still be helpful for context. Additional context:

- GAO: Relevant context is GAO-11-873 and 16-371 (DHS context), 16-243 (risk comparisons), and prior reports referenced in GAO-20-297. The 'missing' methodology report I mentioned in the SNRA FAQ p. 6

(How does the SNRA relate to DHS' HSNRC?) is the missing documentation discussed in GAO-16-371. Declaration 28-1 in --- *AUSA* ---'s case discusses another GAO document in paragraph 10.

- DHS/FEMA public affairs [cc-ed]: Relevant context is <https://www.eenews.net/stories/1062824495>, <https://web.archive.org/web/20140502084541/https://www.llis.dhs.gov/sites/default/files/NPS-LLIS.pdf> 3-6, 3-7, 3-12, 3-16, <https://www.fema.gov/pdf/government/training/tcl.pdf> 460-463, SNRA 2011/15 and HSNRC 2013/17 pandemic and comparative analyses, QHSR 2014 Bio Study, and the QHSR 2014 homeland biosecurity national capability targets. The targets were classified in their final version: I believe this is why they disappeared, but I don't actually know.
- USAO: I will forward you the full February 18, 2020 packet (including the unredacted version of the last attachment) separately. The main differences with the Trusted Traveler case (<https://www.courtlistener.com/docket/16824447/113/state-of-new-york-v-wolf/> pp. 16-17, <https://www.courtlistener.com/docket/16824447/124/state-of-new-york-v-wolf/> p. 9) are 1) my agency did not correct the problematic filing when I pointed out its inconsistencies with other information; 2) my agency subsequently made those inconsistencies public (above); and 3) the real-world consequences of my agency's choices in your case.

The information these letters and attachments communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

I apologize for the awkwardness of this letter.

Andrew Janca, PhD

National Preparedness Directorate, FEMA

U.S. Department of Homeland Security

Phone: (202) 786-0937

andrew.janca@fema.dhs.gov

81

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DEPARTMENT OF HOMELAND SECURITY
FEDERAL EMERGENCY MANAGEMENT AGENCY
REPORT OF CONGRESSIONAL CONTACT

TO: Director, Congressional Affairs

--- PII ---

FROM:

Andrew Janca, NPD/NAID

DATE

Jun 27, 2022

PROGRAM AREA

NPD / National Preparedness Assessment Division (NPAD), NAID Group

PHONE NO.

(202) 679-7991

ROOM

400 C St SW, 7th floor

CONGRESSIONAL STAFF NAME

Majority & minority staff, seven committees, GAO, detail below

PHONE NO.

See below

SENATOR/REPRESENTATIVE

Committees written March 2019, July 2020, October 2020, July 2021. GAO.

SUBJECT

Strategic National Risk Assessment (SNRA), follow-up from March 2019, July 2020, October 2020, July 2021.

REMARKS:

Follow-up from July 2021. Notified the seven committee staffs and GAO that I'd sent the rest of the 2015 SNRA's unclassified documentation and updated context to the journalists whom I wrote last year.

House Homeland Security Committee

Majority: (202) 226-2616; --- PII ---, ---pii---@mail.house.gov; --- PII ---, ---pii---@mail.house.gov

Minority: (202) 226-8417; ---not pii but not public, phone or use their webform to ask---@mail.house.gov

POC, clerk for both staffs, majority phone number: --- PII ---, ---pii---@mail.house.gov

House Committee on Science, Space, & Technology

Majority: (202) 225-6375; --- PII ---, ---pii---@mail.house.gov; staff, sciencewhistleblower@mail.house.gov

Minority: (202) 225-6371; --- PII ---, ---pii---@mail.house.gov

House Energy & Commerce Committee

Majority: (202) 225-2927; --- PII ---, ---pii---@mail.house.gov

Minority: (202) 225-3641; ---not pii but not public, phone or use their webform to ask---@mail.house.gov

House Transportation & Infrastructure Committee

Majority: (202) 225-4472; --- PII ---, ---pii---@mail.house.gov

Minority: (202) 225-9446; --- PII ---, ---pii---@mail.house.gov

House Oversight Committee

Majority: (202) 225-5051; Staff, ---not pii but not public, phone or use their webform to ask---@mail.house.gov

Minority: (202) 225-5074; Staff, ---not pii but not public, phone or use their webform to ask---@mail.house.gov

Senate Homeland Security & Governmental Affairs Committee, (202) 224-4751

Majority: Staff, ---not pii but not public, phone or use their webform to ask---@hsgac.senate.gov

Minority: Staff, whistleblower@portman.senate.gov; --- (committee GOP) --- @hsgac.senate.gov

Senate Committee on Commerce, Science, & Transportation

Majority: (202) 224-0411; --- PII ---, ---pii---@commerce.senate.gov

Minority: (202) 224-1251; --- PII ---, ---pii---@commerce.senate.gov

GAO

Homeland Security and Justice: --- PII ---; --- [POC GAO-20-297] ---@gao.gov

Followup Action Required:

☐ Yes ☐ No

BY WHOM (Followup Action Required)

PHONE NO.

WHEN

NOTE: Please provide this information to EX-CA ASAP. If urgent, notify by telephone.

From: Janca, Andrew
Sent: Tuesday, June 28, 2022 01:42
To: FEMA-Congressional-Affairs; DHS Legislative Affairs
Cc: *---Group director---*; *---Division (office) director---*; *---Branch chief---*; *---Office attorney---*; *--- Another office attorney---*; OGC; FEMA-OCC; GAO-OIG Liaison; FEMA-GAO-OIG-LIAISON; DHS Press Office; Media Inquiry; FEMA-News-Desk; Janca, Andrew
Subject: SNRA follow-up w/ committees & GAO 2022/06/27 - RE: Adding House Oversight 2021/07/05 - RE: Adding GAO 2020/10/27 - RE: SNRA follow-up w/ committees 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified SNRA to committee staffs 2019/03/20
Attachments: Committee staffs GAO 20220627 FEMA Form 13-1 Report of Congressional contact.pdf; Reports of Congressional contact 2017-21.zip; SNRA committee staff follow-up 20220627 1 of 2 - SNRA unclass documentation.zip; 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure.msg; DoJ-GAO follow-up 20220627 Re What my agency is telling each of you is factually incompatible with what we're telling the other.pdf

I sent the rest of the unclassified SNRA documentation to the journalists whom I wrote last year, and updated 1) committee staff and 2) GAO and the assistant U.S. attorney in the FOIA case where FEMA’s declarations contradict what we told GAO, on that.

I apologize for the delay. Each one of these notification packets (Congress, GAO/DoJ/DHS/FEMA, you) takes several months of packing and re-packing to put together, so any loose ends that I don’t notice until send day are a matter of hours or days to fix, rather than minutes.

Andrew Janca **National Integration Center** *(I forgot to update my signature)*
Program Analyst | ~~National Preparedness Assessment Division~~ | National Preparedness Directorate
Phone: (202) 786-0937
andrew.janca@fema.dhs.gov

Federal Emergency Management Agency
[fema.gov](https://www.fema.gov)



FEMA

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From: Janca, Andrew
Sent: Tuesday, July 6, 2021 02:01
To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; *<--- DHS Legislative Affairs internal email address ---@HQ.DHS.GOV>*
Cc: *<--- Group director ---@fema.dhs.gov>; <--- Division (office) director ---@fema.dhs.gov>; <--- Branch chief ---@fema.dhs.gov>; <--- Supervisor ---@fema.dhs.gov>; <--- Office attorney ---@fema.dhs.gov>;* OGC <ogc@HQ.DHS.GOV>; FEMA-OCC <FEMA-OCC@fema.dhs.gov>; GAO-OIG Liaison <GAO-

OIG.Liaison@HQ.DHS.GOV>; FEMA-GAO-OIG-LIAISON <FEMA-GAO-OIG-LIAISON@fema.dhs.gov>; <-- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>

Subject: Adding House Oversight 2021/07/05 - RE: Adding GAO 2020/10/27 - RE: SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

Attachments: Adding House Oversight 20210705 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA committee staff follow-up letter 20210705.zip; Reports of Congressional contact 2017-20.zip

Added House Oversight. Updated the six committee staffs and GAO with what I'd sent the press.

Andrew Janca
Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate
Phone: (202) 786-0937
andrew.janca@fema.dhs.gov

Federal Emergency Management Agency
fema.gov



FEMA

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84

From: Janca, Andrew

Sent: Tuesday, October 27, 2020 08:08

To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>; <--- *Division director (A)* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; OGC <ogc@HQ.DHS.GOV>; FEMA-OCC <FEMA-OCC@fema.dhs.gov>; GAO-OIG Liaison <GAO-OIG.Liaison@HQ.DHS.GOV>; FEMA-GAO-OIG-LIAISON <FEMA-GAO-OIG-LIAISON@fema.dhs.gov>; <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>;

Subject: Adding GAO 2020/10/27 - RE: SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

Attachments: Adding GAO 20201027 FEMA Form 13-1 Report of Congressional contact.pdf; Text, email 1 of 3 - What my agency is telling each of you is factually inconsistent with what we're telling the other.pdf; Email text and new attachments 20201027.zip; Reports of Congressional contact 2017-20.zip

The texts of emails 2/3 and 3/3 and the two attachments that I haven't previously sent you, including a list of all attachments, are in the third attached zipfile, and the forms attached to the previously sent emails in the chain below are attached fourth.

Andrew Janca
Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate
Phone: (202) 786-0937
andrew.janca@fema.dhs.gov



FEMA

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From: Janca, Andrew

Sent: Friday, October 16, 2020 09:39

To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>; <--- *Division director (A)* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>

Subject: SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

Attachments: Committee staffs 20201016 FEMA Form 13-1 Report of Congressional contact.pdf; Strategic National Risk Assessment (SNRA) follow-up 2/2 - Attachment with (unclassified but) non-public information.msg; Strategic National Risk Assessment (SNRA) follow-up 1/2 (main).msg

Follow-up to March 2019 email to committee staffs, whom I cc-ed in July 2020 when I added Senate Energy and Natural Resources. Senate Energy (both staffs) deferred to HSGAC, so the recipients of the attached emails are the six from March 2019. 1/2 is from my personal email account, 2/2 from this one.

Andrew Janca

Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate

Phone: (202) 786-0937

andrew.janca@fema.dhs.gov

Federal Emergency Management Agency
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From: Janca, Andrew

Sent: Monday, July 27, 2020 08:19

To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>; <--- *Division director (A)* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>

Subject: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

Attachments: Committee staffs 20200727 FEMA Form 13-1 Report of Congressional contact.pdf; [Resend with correct names, addresses]: 0 - Attachment list - SNRA background, documentation (July 2020) [work-account email 0/3].msg; [Resend with apologies]: Strategic National Risk Assessment (SNRA) - 1/3 - Start here: Explanations - (personal-account email 1/3).msg; SNRA unclassified documentation 1/3 [work-account email 1/3].msg; SNRA unclassified documentation 2/3 [work-account email 2/3].msg; SNRA unclassified documentation 3/3 [work-account email 3/3].msg; Strategic National Risk Assessment (SNRA) - 2/3 - (personal-account email 2/3).msg; Strategic National Risk Assessment (SNRA) - 3/3 - (personal-account email 3/3).msg

Forwarding what I sent the cc-ed [in the attached emails] committees in March 2019 to Senate Energy & Natural Resources, one new attachment on personal-account email 1/3.

Andrew Janca

Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate

Phone: (202) 786-0937

andrew.janca@fema.dhs.gov

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86

From: Janca, Andrew

Sent: Wednesday, March 27, 2019 00:11

To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

Cc: <--- *Division director (A)* ---@fema.dhs.gov>; <--- *FEMA Congressional Affairs POC* ---@fema.dhs.gov>; <--- *DHS Legislative Affairs POC* ---@hq.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- *FEMA Disclosure Branch staff* ---@fema.dhs.gov>; <--- *Branch chief (A)* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>

Subject: Resend to staffs - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

Attachments: 0 - Inventory - SNRA background, documentation re-send 2019/03/26.msg; Committee staffs 20190326 FEMA Form 13-1 Report of Congressional contact.pdf

I re-sent the emails to most of the staffs, since except for two (minority staffs House Science, Transportation) the ones I sent last week didn't go through in full or part. Addresses (mostly new) are in the second attached. I cc-ed you on the attached email so the people on the other end can see I've nothing to hide from you. No change to content except for the inventory letter (the attached email), and splitting letter #3 (both sets) in two because of the Senate's size limit.

Thank you,

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security Phone: (202) 786-0937
Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

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From: Janca, Andrew
Sent: Wednesday, 20 March, 2019 00:59
To: FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>
Cc: <--- *Division director (A)* ---@fema.dhs.gov>; <--- *FEMA Congressional Affairs POC* ---@fema.dhs.gov>; <--- *DHS Legislative Affairs POC* ---@hq.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- *FEMA Disclosure Branch staff* ---@fema.dhs.gov>; <--- *Branch chief (A)* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20
Attachments: Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact.pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

For your awareness. I asked the committee staffs to contact you (DHS Legislative Affairs or FEMA Congressional Affairs) directly for any questions that you could answer, rather than me.

Please go through my organization's leadership, first cc-ed, for the SNRA documentation. The other materials are attached after the contact forms.

All information, attached or not, is 100% unclassified.

There is a classified version (Secret//NoFORN) which is very important, but it has been completely segregated in its own channel for the past four years. Either my leadership or DHS Policy/SPAR can connect you with a copy.

Thank you,

Andrew Janca
Program Analyst
National Preparedness Assessment Division, FEMA
U.S. Department of Homeland Security
Phone: (202) 786-0937
Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

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From: Janca, Andrew
Sent: Wednesday, 20 March, 2019 00:28
To: <homeland.security@mail.house.gov>; <--- *Homeland Security minority* ---@mail.house.gov>; <energy.commerce@mail.house.gov>; <--- *Energy & Commerce minority* ---@mail.house.gov>; <transport@mail.house.gov>; <--- *Transportation & Infrastructure minority* ---@mail.house.gov>; <house.science.committee@mail.house.gov>; <--- *Science minority* ---@mail.house.gov>; <whistleblower@ronjohnson.senate.gov>; <peters_whistleblower@hsgac.senate.gov>; <--- *Science majority* ---@commerce.senate.gov>; <--- *Science minority* ---@commerce.senate.gov>

Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: Documentation - 1/3 SNRA unclassified documentation
Attachments: SNRA 2015 Resource for planners.pdf
Cc: Janca, Andrew <andrew.janca@fema.dhs.gov>
Subject: Documentation - 1/3 SNRA unclassified documentation

This is email 1 of 3 from my work account. Explanations are in three letters from my personal account, andrew.janca@outlook.com.

Everything is unclassified.

Other than technical issues such as emails not coming through, please direct all questions to FEMA Congressional Affairs, (202) 646-4500, FEMA-Congressional-Affairs@fema.dhs.gov, or DHS Legislative Affairs, (202) 447-5890, CongresstoDHS@hq.dhs.gov.

Letters from this account:

1/3 (this email):

- a) SNRA 2015 Resource for Planners. This document is an unofficial consolidated version of the two halves of record #2, the SNRA 2015 Technical Appendix, that my office at the time made after the SNRA revision was over. Since it is not official it was not part of my FOIA request. I am attaching it first because it is much easier to use than the official version.

2/3 (other email). Numbers in front correspond to the record's number in the FOIA request.

- a) #1 - SNRA 2015 Findings
- b) #3 - SNRA 2015 Working Papers (also attached to letter 2/2)
- c) #4-8 – SNRA 2011-15 Instructions and terms of reference.zip
 - i. #4 – PPD-8 Implementation Plan
 - ii. #5 – SNRA 2011 Terms of Reference
 - iii. #6 – SNRA 2015 Background and General Guidance (Word doc)
 - iv. #7 – SNRA 2015 Qualitative Data Instructions (Word doc)
 - v. #8 – SNRA 2015 Risk Summary Sheet Instructions & Template (Word doc)
- d) White House version of SNRA findings, November 2015

3/3 (other email):

- a) #2 - SNRA 2015 Technical Appendix

The eight unclassified records of the 2015 SNRA that I FOIAed, with my 'outside hat' on, are attached here (to these three emails), along with the White House edited version which FEMA added to its last release. For the versions that FEMA released under FOIA and additional explanation, please see the three letters from my personal account.

Earlier contact: Delegate Norton's office, 2017/02/17 (first contact only, I didn't pursue it further).

Thank you,

Andrew Janca, PhD
Program Analyst
FEMA/NPD/NPAD (I'm not speaking for my organization)
U.S. Department of Homeland Security
Phone: (202) 786-0937
Mobile: (202) 679-7991
andrew.janca@fema.dhs.gov

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