

**Janca, Andrew**

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**From:** Janca, Andrew  
**Sent:** Wednesday, September 25, 2013 11:07  
**To:** ---Division director--- (---Division director---@hq.dhs.gov)  
**Subject:** Heads-up - FW: SNRA Terms of Reference question  
**Attachments:** SNRA Terms of Reference\_062911.pdf

---Division director---,

While still trying to close out the SNRA for good, I asked FEMA for the original TOR a month ago. When ---FEMA PPD-8 lead--- followed up yesterday, I replied with the below, and with the current report drafts and adjudication matrix upstairs (also the skeletal unclassified extract I carry around for reference). I deliberately did not talk to ----- about it first (although cc-ed him on the replies) so that if it blew up, at least one of us would be innocent. ----- so I'm filling you in case it comes down through you.

This will be the first time you've heard of it, too. Except for some of the time for the State briefing (and I think I backed that out too), I have charged none of the time I have put into completing the SNRA documentation on WebTA and I have been careful to keep it completely separate from my assigned work duties. The only exception was the research for the pandemic event, because it was also to fix the SNRA – but since that was also for the QHSR, the time I wasn't sure how to count I split fifty-fifty. As with -----, I chose to keep you out of it completely so that the only thing you could be faulted for was not attaching a GPS tracker to my shoes and monitoring my activities 24-7.

You'll want to glance at the top, but start reading at the bottom. ----- thinks that the problematic part will be what I've highlighted below: I was trying to speak positively of SPAR and our own work and product line in comparison with the SNRA, but I laid it on too strong and it came out sounding asinine. Not diplomatic.

**Andrew Janca**  
Policy Analyst  
Office of Strategy, Planning, Analysis, & Risk  
Office of Policy  
Department of Homeland Security  
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Cell: 202-603-8701  
[andrew.janca@dhs.gov](mailto:andrew.janca@dhs.gov)

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**From:** Janca, Andrew  
**Sent:** Tuesday, September 24, 2013 6:23 PM  
**To:** ---FEMA PPD-8 lead---

**Cc:** ---FEMA PPD-8 POC---; -----  
**Subject:** RE: SNRA Terms of Reference question

FYI, I don't come off sounding that great in most of these. Much of it is personally embarrassing, like this passive-aggressive bit. I'm not sharing these letters because they make me look good, but because they fill a gap in the history that the other documents give that FEMA's last (September 2022) action made relevant.

Sir –

If you could allow us 2-3 more weekends to get the SNRA's documentation into a condition where we can be comfortable for it to represent both SPAR and the legacy of the office which led its execution – once we let go of it for good and can no longer go back to make corrections – we would be happy to set up a meeting with you and our leadership to discuss closing out the first SNRA.

In the meantime, over the last few months we have been trying to map out the possible options under our local constraints in something of an information vacuum, without any knowledge of FEMA's preferences. After looking over the current drafts, the *draft* adjudications (please keep in mind that this language especially will be tightened up) of stakeholder comments in the matrix, and the January 2012 draft of the Interim Technical Report if putting that forward sounds like a viable alternative option to you – if you could advise us of your preferences as PPD-8 PEO given these constraints and/or viable alternatives which had not occurred to us, it would be helpful for us in shaping the final product(s) to the extent that we have sufficient bandwidth to do so.

Thank you,  
Andrew

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**From:** ---FEMA PPD-8 lead---  
**Sent:** Tuesday, September 24, 2013 3:06 PM  
**To:** Janca, Andrew  
**Cc:** ---FEMA PPD-8 POC---; -----  
**Subject:** RE: SNRA Terms of Reference question

2

Andrew – I'm happy to speak with the SPAR leadership at a convenient time. While the transition plan moves RMA's activities related to the SNRA to SPAR, the responsibility for executing the SNRA was still retained with the PPD-8 PEO.

---FEMA PPD-8 lead---  
---FEMA PPD-8 lead---@fema.dhs.gov  
202.---.---- (cell)

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**From:** Janca, Andrew  
**Sent:** Tuesday, September 24, 2013 3:00 PM  
**To:** ---FEMA PPD-8 lead---  
**Cc:** ---FEMA PPD-8 POC---; -----  
**Subject:** RE: SNRA Terms of Reference question

Sir -

I apologize for the late reply: I was on AWS yesterday.

The SNRA documentation is still undergoing staff review, and has not yet been forwarded to leadership. However, from sounding out leadership informally, I can tell you that the most involved option that SPAR will select will be to declare the SNRA done and permit informal sharing of the

documentation in draft form, rather than a formally finished product with SPAR's seal and endorsement on it.

Part of the reason why SPAR will not disseminate a completed SNRA is that we have our own suite of analytic products, equally substantial to the SNRA but different in tone and philosophy, and directed to informing the QHSR and strategic planning for the Department rather than PPD-8 and national preparedness for whole-of-government stakeholders. We have one flagship product, the QHSR. We are still quite a new office, and trying to establish an identity and brand of our own: as a legacy PPD-8 product we inherited from NPPD, the SNRA somewhat conflicts with the consistent SPAR and QHSR-centered message our product line needs to consistently communicate for our fledgling office to be successful.

Highlighting  
is in the  
original.

The practically controlling reason, however, is that our leadership will not have the bandwidth to review the 200+ pages of the SNRA's documentation until the QHSR and Congressional hearings are wrapped up mid-2014. As much as the final completion of the SNRA draft documentation has been stretched out by the need to commit all of our staff resources to the QHSR, there is no realistic likelihood of any leadership time being freed up for considered review of non-QHSR work before next year.

Given that the primary value of the SNRA is the information and methodology in it – and not any special endorsement by the USG or any agency – declaring it done as is and sharing it only in draft form appears to be the best option for moving forward. However, I am researching other options for my leadership's consideration. One which has been raised here in the past would be for FEMA to disseminate the SNRA documentation itself as a (classified) PPD-8 product, under its own seal. Although it will be some weeks more before we are ready to present the formal options memo to our leadership, I wanted to ask you whether FEMA picking up the SNRA as an orphan work would be a realistic option to include for them.

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As far as I can tell, while the final SNRA Terms of Reference assign responsibility for the first SNRA's execution to NPPD and FEMA, the TOR is silent as to whether and how any permanent documentation is to be completed. The Secretary's Transition Plan (attached) assigns the leadership of an SNRA 2012 to SPAR: however, we did not undertake another iteration of the SNRA. What our reports as they stand now essentially document is SNRA 2011, plus some small but important additions and corrections we have made over 2012 and 2013.

A third option which I would like to sound you out on would be to issue the January 2012 draft, the final draft to have benefitted from substantive review by DHS leadership, as the final documentation for SNRA 2011. A front errata/corrigendia sheet would be attached with the most critical updates, and the current technical appendices A-G could be replaced by their current and more completely portion-marked versions, but the January 2012 body and text would be unchanged. Although this would not benefit from the improvements and further additions since then, it would be most reflective of the work which informed the first cycle of PPD-8.

I have sent you on HSDN the current drafts of the SNRA Technical Report, the abridged Summary Report, and the consolidated adjudication matrix. I have also sent you a skeletal unclassified/FOUO extract of the SNRA technical report. Without the terrorism-related hazards it does not reflect the intent and purpose of the first SNRA to assess all hazards on common terms, but it may be helpful to give an idea what a fully unclassified version – ideally with the addition of unclassified, open-source terrorism risk assessments, the development of which are part of SPAR's analytic agenda – might look like, and judge whether it would be useful enough to justify further time investment. Additionally attached to this email (I haven't gotten them transferred to HSDN yet) are a partial set of corresponding unclassified figures.

Also cc-ed is -----, my counterpart on the analytics half of SPAR. Although I've been assigned the research for the options memo, ----- is SPAR's senior staff lead for the SNRA.

**Andrew Janca**

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Office of Strategy, Planning, Analysis, & Risk  
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**From:** ---FEMA PPD-8 lead---  
**Sent:** Monday, September 23, 2013 10:52 AM  
**To:** ---FEMA PPD-8 POC---; Janca, Andrew  
**Subject:** RE: SNRA Terms of Reference question

Andrew – what is the latest on this?

---FEMA PPD-8 lead---  
---FEMA PPD-8 lead---@fema.dhs.gov  
202.---.--- (cell)

---

**From:** ---FEMA PPD-8 POC---  
**Sent:** Thursday, August 29, 2013 2:28 PM  
**To:** Janca, Andrew  
**Cc:** ---FEMA PPD-8 lead---  
**Subject:** RE: SNRA Terms of Reference question

Attached is the final we have on record with the PPD-8 Program Executive Office.

---FEMA PPD-8 POC---

---FEMA PPD-8 POC--- | 202.---.--- | ---email---  
National Preparedness Directorate | [National Integration Center](#) |  
Protection and National Preparedness | Federal Emergency Management Agency  
500 C. Street SW, Washington DC 20472

\*\*\*Note Change in Phone\*\*\*

**FEMA Mission:** To support our citizens and first responders to ensure that as a nation we work together to build, sustain, and improve our capability to prepare for, protect against, respond to, recover from, and mitigate all hazards

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**From:** Janca, Andrew  
**Sent:** Thursday, August 29, 2013 2:26 PM  
**To:** ---FEMA PPD-8 POC---  
**Cc:** ---FEMA PPD-8 lead---  
**Subject:** SNRA Terms of Reference question

Hello ---FEMA PPD-8 POC---,

I've been tasked to write an options memo for my leadership regarding the final disposition of the SNRA documentation, and I've been trying to find the original Terms of Reference. The attached is the latest dated version I've been able to find on the old RMA share drive – however, it's still marked 'draft'. I don't imagine that the final version would have differed much from this one, but I wanted to have the right one on hand.

Thank you,

**Andrew Janca, PhD**  
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Office: 202-282-9959  
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**From:** Janca, Andrew  
**Sent:** Wednesday, October 7, 2015 10:36  
**To:** --- FEMA National Preparedness Assessment Division (NPAD) national preparedness report POC ---  
**Cc:** --- FEMA National Integration Center (NIC) colleague ---  
**Subject:** Latest SNRA materials, data  
**Attachments:** Draft\_(U)\_SNRA\_2015\_Working\_Papers\_201500522.pdf; Draft\_(U)\_SNRA\_Technical\_Appendix\_draft\_20150529.pdf; (U)\_2015\_SNRA\_Findings\_draft\_20150529.pdf; SNRA 2015 data v07c 20151007.xlsx

--- NPAD POC --- -

I don't know what's going on with the SNRA, but these are the last versions that I've seen (they're the last versions we sent out to the SNRA Working Group or anyone else). We should have more finality by the time you all are ready to cite or quote something (I'm assuming that will be some months from now).

The dates in the filenames aren't quite correct (our fault – just an oversight), so if you happen to have a version with exactly the same filename it may be an earlier version than these. Actual content dates:

- Working Papers: 22 May
- Technical Appendix: 9 June
  - 2015 content: 29 May
  - 2011 2<sup>nd</sup> half: 9 June [includes corrigenda sheet from January version that we circulated throughout the project]
- Findings: 9 June

Please expect the Findings to change.

We have later versions of the Technical Appendix (with different titles to avoid future confusion), but they're still rough pre-first-draft (i.e. not even circulated internally yet) and probably still will be come next spring.

Data is a working spreadsheet, so it includes tabs in addition to the plain data sets in front.

**Andrew Janca**  
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Janca, Andrew

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From: Janca, Andrew  
Sent: Wednesday, October 12, 2016 18:00  
To: ---Branch chief---  
Cc: ---Supervisor---  
Subject: FYSA - SNRA FOIA  
Attachments: FOIA SNRA w attachment A.pdf; Cited refs.zip

Chief –

I dropped this in the mail (Postal Service) yesterday. I've already given ---NIC SNRA lead--- and ---RMA/RAD SNRA lead--- the heads-up (NIC leadership got it this morning).

To print two-column, print Multiple --> Custom..., 2 by 1.

**Andrew Janca**  
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U.S. Department of Homeland Security

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(202) 786-0937 (desk), (202) 679-7991 (mobile)  
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11 October 2016

FEMA FOIA Branch  
Records Management/Disclosure Branch  
500 C Street, S.W., Mailstop 3172  
Washington, D.C. 20472-3172

Pp. 1-2 of the original (October 2016) FOIA request. Other than a change in verb tense, the addition of call-out boxes, and the security discussion on p. 2, the substantive content of this letter is repeated word for word in the November 2017 appeal letter(s) (*SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf*, attached or at <https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/FOIA%20appeal%20FEMA%202017-FEFO-00165%2020171101.pdf>).

Dear Madam or Sir:

Under the Freedom of Information Act (FOIA), I request the following records of the Strategic National Risk Assessment (SNRA):

*SNRA documentation*

- 1) **SNRA 2015 Findings** [Report], May 2015 (26 pages).
- 2) **SNRA 2015 Technical Appendix**, May 2015 (452 pages), including both parts:
  - a. Front matter with 2015 added material (238 pages), pp. i-234; and the
  - b. SNRA 2011 Unclassified Documentation of Findings (214 pages), pp. 235-448.
- 3) **SNRA 2015 Working Papers**, May 2015 (153 pages).

*SNRA instructions and terms of reference*

- 4) **PPD-8 Implementation Plan**, May 2011 (13 pages).
- 5) **SNRA Terms of Reference**, June 2011 (2 pages).
- 6) **SNRA 2015 Update Background and General Guidance**, February 2015 (3 pages).
- 7) **SNRA 2015 Qualitative Data Instructions**, February 2015 (6 pages).
- 8) **SNRA 2015 Risk Summary Sheet Instructions & Template**, February 2015 (34 pages).

These records are held by PPD-8 Program Executive Office, National Integration Center. They comprise the unclassified documentation needed to understand and substantially replicate the findings of the SNRA as disseminated to the public in the 2015 National Preparedness Goal, 2nd edition, 30 September 2015, the five revised National Planning Frameworks, 16 June 2016; and the four public revised Federal Interagency Operational Plans (FIOPs), 18 August 2016.

For documents with non-releasable information, please provide all segregable, nonexempt information.

If there are other documents or paper that you believe would add to the SNRA's utility for whole community users and it would not delay the processing or delivery of the documents requested above, please feel free to provide them in addition to the requested documents.

To save time, I will address a couple of questions that may come up in your staff's FOIA determinations. I am not a lawyer, and I apologize in advance for any errors. Please disregard as moot anything which does not make sense, or anything that is moot for any other reason.



### *Regarding Exemptions 1, 3, 7*

I am not requesting any of the classified portions of the SNRA, to simplify the issues requiring consideration in this request.

There should be little, if any, sensitive information in these documents. The requested records contain no FOUO, SSI, PCII, LES, PII, proprietary, or other confidential information. The one possible exception is the national capability charts on pp. 97-98 of the SNRA Working Papers, which you should review.

For the data and analysis presented in the unclassified supporting documentation of the 2015 SNRA, FEMA intentionally used unclassified information to the maximum extent possible to ensure that the findings based upon them could be disseminated to a wide stakeholder audience.<sup>1</sup> This included

- 1) Removing anything not shareable with the public from the existing unclassified documentation,<sup>2</sup> and
- 2) Restricting all new content to material that was “born unclassified” – information that was
  - a. Already in the public domain,
  - b. At a comparable level of both detail and aggregation to the SNRA, and
  - c. Made public by proper authority.<sup>3</sup>

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<sup>1</sup> SNRA 2015 Update and General Guidance (record [6]) pp. 1, 3; OMB (2002) 8460 V.3.b.ii.B.i, ii incorporated at [8] p. 3; [8] p. 9 fourth bullet.

<sup>2</sup> SNRA 2015 Technical Appendix (record [2]) unmarked page 237 (“Unclassified Documentation of Findings”, pdf p. 241) first paragraph and note 1.

<sup>3</sup> The primary sources for the unclassified terrorism analysis in the requested unclassified documentation include:

- The public FBI annual statistical reviews of terrorism in the U.S. for general public audiences (<https://www.fbi.gov/stats-services/publications>)
- Public FBI historical bombing data (DOJ/BJIS *Sourcebook of Criminal Justice Statistics*) from the public pages of the FEMA-funded Homeland Security Digital Library (<https://www.hsdl.org/?view&did=462687>)
- The public DHS biological, chemical, radiological, nuclear, and explosive attack fact sheets for individuals and families at Ready.gov (<https://www.ready.gov/prepare-for-emergencies>, individual hazard pages, Resources)
- Public historical data of attacks on electric facilities from the Department of Energy’s public summaries of industry OE-417 Electric Disturbance Reports ([https://www.oel.doe.gov/OE417\\_annual\\_summary.aspx](https://www.oel.doe.gov/OE417_annual_summary.aspx))

Each of these primary sources is published and maintained by the U.S. Government for the purpose of public information.

Secondary sources include public press reports, public peer-reviewed studies, public insurance industry studies, and the public DHS-funded START Global Terrorism Database (<https://www.start.umd.edu/gtd/>).

**From:** Janca, Andrew  
**Sent:** Saturday, February 18, 2017 01:20  
**To:** ---Supervisor---  
**Cc:** ---Branch chief (A)---; ---Division director (A)---  
**Subject:** RE: IDP review  
**Attachments:** Janca FEMA CY 2017 IDP v02c 2017.02.17.pdf

---Supervisor--- --

I delivered the unclassified SNRA documentation to my Congressperson (Delegate Norton) today, and talked with her staff about it some. I'll follow up with her and additional Members next week.

I've replaced the SNRA-related goals of my IDP with forward-looking content. Congress is only one of the three essential audiences whose eyes we need on the SNRA for us to be able to use it in our work, but since it's the only one I have the authority to do anything about I'll be content with that. Where it goes from there is their decision.

The only thing I wound up doing something a little different from what I think you requested in the IDP is the courses. Our contract (13.3) commits the Agency to "providing" employees "the opportunity" to develop an IDP, and further allows management to require an IDP for "any employee who wishes to participate in job-related training". That isn't the clear-cut get-off-the-hook language I was hoping for and there aren't any lawyers around to ask, so I've still posted the IDP draft for your review (pdf also attached). But in case my reading turns out to be right, I put the contract's language "not requesting job-related training" in all but the Unstructured Learning blocks to keep the option open of not doing an IDP (there doesn't seem any reason why not to at this point, but who knows what will be going on next week). If my reading is wrong, I'll find some appropriate course information to put in there when we come back.

However, if it is possible that you could delay signing in any case until we come back, I'd like to respectfully ask if you could please wait a little bit. There are some things that in my eOPF folder that are kind of confusing, and I'd like to check with HR about what they mean before solidifying more HR-related things for the coming year.

I'm sorry for the headaches, and I appreciate your patience.

Thanks again, and have a good weekend,

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security

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[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Context for the last paragraph: My personnel file said that I still belonged to my previous organization -- the one from which I had supposedly been transferred a year before. That turned out to be correct: the transfer paperwork hadn't actually gone through, but nobody noticed until I went into my personnel folder to fill out this IDP (Individual Development Plan) a year later. The transfer eventually went through six months after this. That isn't relevant to what this email was about, but if I didn't explain it it would sound strange.

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**From:** ---Supervisor---  
**Sent:** Friday, February 17, 2017 9:13 AM  
**To:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** RE: IDP review

Thanks. Looking like it will be closer to 930 or so now.

---

**From:** Janca, Andrew  
**Sent:** Friday, February 17, 2017 8:58 AM  
**To:** ---Supervisor---  
**Subject:** RE: IDP review

Done

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security

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[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** ---Supervisor---  
**Sent:** Friday, February 17, 2017 8:55 AM  
**To:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** RE: IDP review

Thanks! Can you also please print a copy?

---

**From:** Janca, Andrew  
**Sent:** Friday, February 17, 2017 8:53 AM  
**To:** ---Supervisor---  
**Subject:** RE: IDP review

Sure!

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security

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(202) 786-0937 (desk), (202) 679-7991 (mobile)  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** ---Supervisor---  
**Sent:** Friday, February 17, 2017 8:40 AM  
**To:** Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** RE: IDP review

Hello Andrew,

I am working a tasker due at 9 today, so may have to start a few minutes late.

---Supervisor---  
National Preparedness Assessment Division  
U.S. Department of Homeland Security / FEMA  
Washington, DC  
Mobile: (202) 679-7431  
---Supervisor---@fema.dhs.gov

-----Original Appointment-----

**From:** Janca, Andrew  
**Sent:** Thursday, February 16, 2017 5:04 PM  
**To:** Janca, Andrew; ---Supervisor---  
**Subject:** IDP review  
**When:** Friday, February 17, 2017 9:00 AM-9:30 AM (UTC-05:00) Eastern Time (US & Canada).  
**Where:**

Janca, Andrew

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**From:** Janca, Andrew  
**Sent:** Tuesday, February 21, 2017 13:28  
**To:** ---Division director (A)---  
**Cc:** ---Branch chief (A)---; ---Supervisor---  
**Subject:** SNRA, Delegate Norton contact 1/2 - Email sent

Director – The email that I sent. I'll send next the electronic versions of the documents I gave to Mrs. Norton's staff.

**Andrew Janca**  
Program Analyst  
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U.S. Department of Homeland Security

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**From:** Janca, Andrew  
**Sent:** Friday, February 17, 2017 7:15 PM  
**To:** <---Norton staff---@mail.house.gov>  
**Subject:** Strategic National Risk Assessment

---Norton staff-- – Thank you for your time today, and for your willingness to take in the unclassified documentation of the Strategic National Risk Assessment (SNRA) for Delegate Norton. I appreciate your patience and willingness to listen very much.

I hope you have a good weekend, and I will follow up with you next week.

Thanks again,  
Andrew

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security

7-SE 400 C St SW Washington DC 20472  
(202) 786-0937 (desk), (202) 679-7991 (mobile)  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

(Constituent address: ----- WDC 20010.)

**From:** ---Division director (A)---  
**Sent:** Tuesday, February 21, 2017 15:37  
**To:** Janca, Andrew  
**Cc:** ---Branch chief (A)---; ---Supervisor---  
**Subject:** Unclassified SNRA Documentation Release

Andrew,

Thank you for meeting to discuss your release of the unclassified SNRA documentation to Congressperson Norton. You did not receive permission from NPD or FEMA leadership to release the SNRA to Members of Congress or their staff. As you know, when you transferred to NPAD in February 2016, you were directed to discontinue all work on the SNRA and discontinue all work on SNRA related material. Responsibility for the SNRA belongs to the National Integration Center and leadership within Protection and National Preparedness. Please do not send any further documentation regarding the SNRA to any members of Congress, their staff, or anyone outside of NPAD. Further dissemination of this information is subject to administrative or disciplinary action.

As we discussed during the meeting, the SNRA is not part of your current work responsibilities, so please bring all SNRA documentation and copies you have back in to the office. You have no reasonable need to keep that information in your home for telework purposes. You need to bring the materials in to the office no later than Friday, February 24<sup>th</sup>.

Please let me know if you have any questions.

Thank you,

--- PII ---

---

---PII---  
Division Director (Acting)  
National Preparedness Assessment Division  
National Preparedness Directorate | FEMA | DHS  
400 C Street, SW, 7<sup>th</sup> Floor SouthEast, Washington DC 20472  
Office: --- | Blackberry: ---

---

**From:** Janca, Andrew  
**Sent:** Saturday, February 18, 2017 1:20 AM  
**To:** ---Supervisor---  
**Cc:** ---Branch chief (A)---; ---Division director (A)---  
**Subject:** RE: IDP review

---Supervisor--- –

I delivered the unclassified SNRA documentation to my Congressperson (Delegate Norton) today, and talked with her staff about it some. I'll follow up with her and additional Members next week.

I've replaced the SNRA-related goals of my IDP with forward-looking content. Congress is only one of the three essential audiences whose eyes we need on the SNRA for us to be able to use it in our work, but

Janca, Andrew

To their credit, FEMA's managers have generally done a good job of observing the law regarding protected disclosures. After checking with the lawyers, they corrected themselves in this instance.

**From:** --- Division director (A) ---  
**Sent:** Thursday, March 2, 2017 15:17  
**To:** Janca, Andrew  
**Cc:** --- Branch chief (A) ---; --- Section chief ---  
**Subject:** RE: Unclassified SNRA Documentation Release

Andrew,

I hope all is well. To ensure we are on the same page regarding the recent activity on the release of the SNRA: the law affords Federal Employees the right to make disclosures of fraud, waste, and abuse to the Office of the Inspector General, the Office of Special Counsel, a supervisor or someone higher up in management, or a member of Congress or congressional committee. My email below from February 21, 2017, is in no way meant to imply that you were restricted from exercising these rights.

Thanks,  
--- PII ---

---

**From:** --- Division director (A) ---  
**Sent:** Tuesday, February 21, 2017 3:37 PM  
**To:** Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Cc:** <--- Branch chief (A) ---@fema.dhs.gov>; <--- Section chief ---@fema.dhs.gov>  
**Subject:** Unclassified SNRA Documentation Release

Andrew,

Thank you for meeting to discuss your release of the unclassified SNRA documentation to Congressperson Norton. You did not receive permission from NPD or FEMA leadership to release the SNRA to Members of Congress or their staff. As you know, when you transferred to NPAD in February 2016, you were directed to discontinue all work on the SNRA and discontinue all work on SNRA related material. Responsibility for the SNRA belongs to the National Integration Center and leadership within Protection and National Preparedness. Please do not send any further documentation regarding the SNRA to any members of Congress, their staff, or anyone outside of NPAD. Further dissemination of this information is subject to administrative or disciplinary action.

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Please let me know if you have any questions.

Thank you,

--- PII ---

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---PII---  
Division Director (Acting)  
National Preparedness Assessment Division  
National Preparedness Directorate | FEMA | DHS  
400 C Street, SW, 7<sup>th</sup> Floor SouthEast, Washington DC 20472  
Office: --- | Blackberry: ---

Janca, Andrew

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**From:** Janca, Andrew  
**Sent:** Wednesday, August 9, 2017 09:59  
**To:** ---Supervisor---  
**Subject:** FYSA - SNRA FOIA, Feb 2015 instructions to contributors released, rest exemption 5  
**Attachments:** FOIA in Oct 2016.zip; FOIA out Aug 2017.zip

---Supervisor--- – I apologize for the delay and the brevity, my email came back up yesterday but I'm still having issues. The February instructions to contributors were cleared for release, 13 pages are still being reviewed by DHS, rest is Exemption 5. I've already written ---NIC SNRA lead--- and my team.

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security

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(202) 786-0937 (desk), (202) 679-7991 (mobile)  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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Janca, Andrew

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From: Janca, Andrew  
Sent: Friday, September 1, 2017 11:25  
To: ---Supervisor---  
Subject: Another SNRA FOIA request

Importance: Low

---Supervisor--- -

There's another FOIA coming in today. It's not from me (I haven't sent in my own appeal yet), but since it includes the actual document titles it will be obvious that they've seen the response FEMA sent me. Nothing problematic, just giving a heads-up in case it comes back to you.

Thanks again,

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security  
(202) 786-0937 (desk), (202) 679-7991 (mobile)  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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17

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From: Janca, Andrew  
Sent: Wednesday, August 9, 2017 9:59 AM  
To: ---Supervisor--- <---Supervisor---@fema.dhs.gov>  
Subject: FYSA - SNRA FOIA, Feb 2015 instructions to contributors released, rest exemption 5

---Supervisor--- - I apologize for the delay and the brevity, my email came back up yesterday but I'm still having issues. The February instructions to contributors were cleared for release, 13 pages are still being reviewed by DHS, rest is Exemption 5. I've already written ---NIC SNRA lead--- and my team.

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# PEER

## PROTECTING EMPLOYEES WHO PROTECT OUR ENVIRONMENT

PUBLIC EMPLOYEES FOR ENVIRONMENTAL RESPONSIBILITY



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For Immediate Release: Jan 25, 2018  
Contact: Kirsten Stade (202) 265-7337

## FLYING BLIND - OUR NATIONAL RISK ASSESSMENT STILL UNDER WRAPS

Unseen 2015 Analytic All-Hazard Assessment Designed to Inform Planners & Public

Posted on Jan 25, 2018

In August 2017, I asked the outside science advocacy group PEER (because of their experience with the Information Quality Act) for advice on how to approach Congress. They thought that would be risky (e.g. risk retaliation) for me, and said that they would make a FOIA request of their own and see what happened.

Washington, DC — America's Strategic National Risk Assessment undergirds our ability to respond to emergencies and should be available to everyone, according to a lawsuit filed today by Public Employees for Environmental Responsibility (PEER). That assessment looks at the entire range of potential natural and human-caused catastrophes – from hurricanes to terror attacks – in order to guide public decision-making on infrastructure investment, disaster recovery, civil defense, and related matters.

In 2011, President Obama directed creation of a formal national preparedness goal and system. A key component is compiling a Strategic National Risk Assessment, a purely quantitative tool to support an all-hazard, capability-based approach to preparedness. The assessment seeks to answer three basic questions:

- What can go wrong?
- How likely is it to happen?
- If it does, what are the consequences?

An unclassified version was completed in 2015 but has not yet seen the light of day. After months of waiting for the Federal Emergency Management Agency (FEMA) to reply to its Freedom of Information Act (FOIA) request for the 2015 assessment report, including its technical findings, guidance, and implementation plan, PEER filed suit in federal district court to force their release.

"Forewarned is forearmed is not just an old adage, it is the premise of our national preparedness posture," stated PEER Executive Director Jeff Ruch. "The Strategic National Risk Assessment is supposed to be in the hands of emergency managers, infrastructure operators, public health planners, insurance companies, and other stakeholders, as well as the public at large, not sitting on a shelf."

FEMA's National Preparedness Goal proclaims that –

"All levels of government and the whole community should assess and present risk in a similar manner to provide a common understanding of the threats and hazards confronting our Nation."

A political complication is FEMA's stance that climate change needs to be a part of any risk assessment because "climate change has the potential to adversely impact a number of threats and hazards. Rising sea levels, increasingly powerful storms, and heavier downpours are already contributing to an increased risk of flooding. Droughts and wildfires are becoming more frequent and severe in some areas of the country."

"The hurricanes of 2017 should have made clear that the U.S. can no longer prudently pretend that our climate is not changing," added Ruch. "We cannot afford to ignore major risks simply because they might carry political baggage."

PEER argues that the public needs to see not only the risk assessment itself but also its technical foundations, so that the evidence behind those conclusions is subject to critical examination. That stakeholder scrutiny would enhance both the credibility and the utility of any hazard-specific findings.

###

[Read the PEER complaint](#)

[View scope of the Strategic National Risk Assessment](#)

[See our National Preparedness Goal](#)

Contact Us Your Privacy

Ph: (202) 265-PEER (7337) • Fax: (202) 265-4192

All content © 2018 Public Employees for Environmental Responsibility

962 Wayne Ave, Suite 610, Silver Spring, MD 20910-4453

**From:** Janca, Andrew  
**Sent:** Thursday, November 2, 2017 10:01  
**To:** ---Branch chief (A)---  
**Cc:** ---Division director (A)---; --Another manager---  
**Subject:** FYSA - FW: Freedom of Information Act Appeal: FEMA 2017-FEFO-00165  
**Attachments:** FOIA appeal FEMA 2017-FEFO-00165.pdf; 2017-FEFO-00165 FEMA Interim Response2.pdf; Hagmann Caveltly 2012 National risk registers - security scientism.pdf; Kaplan Garrick 1981 On the quantitative definition of risk.pdf

Chief – For your awareness.

The reason for the timing was that yesterday was the deadline.

FYI, it's not well written.

Thank you,

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security  
(202) 786-0937 (desk), (202) 679-7991 (mobile)  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

This is the earlier referenced November 2017 appeal letter(s) **SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf**, attached or at <https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/FOIA%20appeal%20FEMA%202017-FEFO-00165%2020171101.pdf>.

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**From:** Andrew Janca [mailto:[andrew.janca@outlook.com](mailto:andrew.janca@outlook.com)]  
**Sent:** Thursday, November 2, 2017 12:08 AM  
**To:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Fw: Freedom of Information Act Appeal: FEMA 2017-FEFO-00165

---

**From:** Andrew Janca <[andrew.janca@outlook.com](mailto:andrew.janca@outlook.com)>  
**Sent:** Wednesday, November 1, 2017 11:58 PM  
**To:** FEMA-FOIA  
**Subject:** Freedom of Information Act Appeal: FEMA 2017-FEFO-00165

Madam or Sir: Please find my FOIA appeal attached.

Thank you,  
Andrew Janca  
[andrew.janca@outlook.com](mailto:andrew.janca@outlook.com)  
202-375-0023

DEPARTMENT OF HOMELAND SECURITY  
FEDERAL EMERGENCY MANAGEMENT AGENCY  
**REPORT OF CONGRESSIONAL CONTACT**

TO: Director, Congressional Affairs --- PII ---	FROM: Andrew Janca, NPD/NPAD	DATE Mar 20, 2019
PROGRAM AREA NPD / National Preparedness Assessment Division (NPAD)	PHONE NO. (202) 786-0937	ROOM 400 C St SW, 7th floor
CONGRESSIONAL STAFF NAME Majority & minority staff, six committees, detail below	PHONE NO. See below	
SENATOR/REPRESENTATIVE House Homeland Security, Energy & Commerce, Transportation & Infrastructure, Science; Senate Homeland Security, Commerce Science & Transportatio		
SUBJECT Strategic National Risk Assessment (SNRA)		
REMARKS:  <p>Sent unclassified SNRA 2015 documentation to majority &amp; minority staffs of six committees below, documentation by Government email; and FOIA-released versions of the same, context, personal views, explanation, FOIA correspondence, and case history for related FOIA case Public Employees for Environmental Responsibility (PEER) v. DHS, 1:18-cv-00158-ckk, DC District by personal email. I have not shared any of the documentation outside the Government, other than the FOIA-released/redacted versions.</p> <p>House Homeland Security          Majority: (202) 226-2616; Main, homeland.security@mail.house.gov          Minority: (202) 226-8417; --- PII ---, ---pii---@mail.house.gov</p> <p>House Energy &amp; Commerce Committee          Majority: (202) 225-2927; Main, energy.commerce@mail.house.gov          Minority: (202) 225-3641; --- PII ---, ---pii---@mail.house.gov</p> <p>House Transportation &amp; Infrastructure Committee          Majority: (202) 225-4472; Main, transport@mail.house.gov          Minority: (202) 225-9446; --- PII ---, ---pii---@mail.house.gov</p> <p>House Committee on Science, Space, &amp; Technology          Majority: (202) 225-6375; Main, house.science.committee@mail.house.gov          Minority: (202) 225-6371; --- PII ---, ---pii---@mail.house.gov</p> <p>Senate Homeland Security &amp; Governmental Affairs Committee          Both: (202) 224-4751          Majority: Staff chairman, whistleblower@ronjohnson.senate.gov          Minority: Staff ranking member, peters_whistleblower@hsgac.senate.gov</p> <p>Senate Committee on Commerce, Science, &amp; Transportation          Majority: (202) 224-1251; --- PII ---, ---pii---@commerce.senate.gov          Minority: (202) 224-0411; --- PII ---, ---pii---@commerce.senate.gov</p>		
Followup Action Required:  <input type="checkbox"/> Yes <input type="checkbox"/> No	BY WHOM (Followup Action Required)	PHONE NO.
WHEN		

**NOTE: Please provide this information to EX-CA ASAP. If urgent, notify by telephone.**

**From:** Janca, Andrew  
**Sent:** Wednesday, March 20, 2019 00:59  
**To:** FEMA-Congressional-Affairs; DHS Legislative Affairs  
**Cc:** ---Division director (A)---; ---FEMA Congressional Affairs POC---; ---DHS Legislative Affairs POC---; ---Office attorney---; FEMA-FOIA; ---FEMA Disclosure Branch staff---; ---Branch chief (A)---; ---Supervisor---; Janca, Andrew  
**Subject:** Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
**Attachments:** Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact ... pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

For your awareness. I asked the committee staffs to contact you (DHS Legislative Affairs or FEMA Congressional Affairs) directly for any questions that you could answer, rather than me.

Please go through my organization's leadership, first cc-ed, for the SNRA documentation. The other materials are attached after the contact forms.

All information, attached or not, is 100% unclassified.

There is a classified version (Secret//NoFORN) which is very important, but it has been completely segregated in its own channel for the past four years. Either my leadership or DHS Policy/SPAR can connect you with a copy.

Thank you,

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security  
Phone: (202) 786-0937  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew  
**Sent:** Wednesday, 20 March, 2019 00:28  
**To:** <[homeland.security@mail.house.gov](mailto:homeland.security@mail.house.gov)>; <--- Homeland Security minority ---@mail.house.gov>; <[energy.commerce@mail.house.gov](mailto:energy.commerce@mail.house.gov)>; <--- Energy & Commerce minority ---@mail.house.gov>; <[transport@mail.house.gov](mailto:transport@mail.house.gov)>; <--- Transportation & Infrastructure minority ---@mail.house.gov>; <[house.science.committee@mail.house.gov](mailto:house.science.committee@mail.house.gov)>; <--- Science minority ---@mail.house.gov>; <[whistleblower@ronjohnson.senate.gov](mailto:whistleblower@ronjohnson.senate.gov)>; <[peters\\_whistleblower@hsgac.senate.gov](mailto:peters_whistleblower@hsgac.senate.gov)>; <--- Science majority ---@commerce.senate.gov>; <--- Science minority ---@commerce.senate.gov>  
**Cc:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Documentation - 1/3 SNRA unclassified documentation  
**Attachments:** SNRA 2015 Resource for planners.pdf

This is email 1 of 3 from my work account. Explanations are in three letters from my personal account, [andrew.janca@outlook.com](mailto:andrew.janca@outlook.com).

Everything is unclassified.

Other than technical issues such as emails not coming through, please direct all questions to FEMA Congressional Affairs, (202) 646-4500, [FEMA-Congressional-Affairs@fema.dhs.gov](mailto:FEMA-Congressional-Affairs@fema.dhs.gov), or DHS Legislative Affairs, (202) 447-5890, [CongresstoDHS@hq.dhs.gov](mailto:CongresstoDHS@hq.dhs.gov).

Letters from this account:

1/3 (this email):

- a) SNRA 2015 Resource for Planners. This document is an unofficial consolidated version of the two halves of record #2, the SNRA 2015 Technical Appendix, that my office at the time made after the SNRA revision was over. Since it is not official it was not part of my FOIA request. I am attaching it first because it is much easier to use than the official version.

2/3 (other email). Numbers in front correspond to the record's number in the FOIA request.

- a) #1 - SNRA 2015 Findings
- b) #3 - SNRA 2015 Working Papers (also attached to letter 2/2)
- c) #4-8 – SNRA 2011-15 Instructions and terms of reference.zip
  - i. #4 – PPD-8 Implementation Plan
  - ii. #5 – SNRA 2011 Terms of Reference
  - iii. #6 – SNRA 2015 Background and General Guidance (Word doc)
  - iv. #7 – SNRA 2015 Qualitative Data Instructions (Word doc)
  - v. #8 – SNRA 2015 Risk Summary Sheet Instructions & Template (Word doc)
- d) White House version of SNRA findings, November 2015

3/3 (other email):

- a) #2 - SNRA 2015 Technical Appendix

The eight unclassified records of the 2015 SNRA that I FOIAed, with my 'outside hat' on, are attached here (to these three emails), along with the White House edited version which FEMA added to its last release. For the versions that FEMA released under FOIA and additional explanation, please see the three letters from my personal account.

Earlier contact: Delegate Norton's office, 2017/02/17 (first contact only, I didn't pursue it further).

Thank you,

**Andrew Janca, PhD**

Program Analyst

FEMA/NPD/NPAD (I'm not speaking for my organization)

U.S. Department of Homeland Security

Phone: (202) 786-0937

Mobile: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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DEPARTMENT OF HOMELAND SECURITY  
FEDERAL EMERGENCY MANAGEMENT AGENCY  
**REPORT OF CONGRESSIONAL CONTACT**

TO: Director, Congressional Affairs

--- PII ---

FROM:

Andrew Janca, NPD/NPAD

DATE

Feb 17, 2017

PROGRAM AREA

NPD / National Preparedness Assessment Division (NPAD)

PHONE NO.

(202) 786-0937

ROOM

400 C St SW, 7th floor

CONGRESSIONAL STAFF NAME

Staff, Delegate Norton Rayburn Office

PHONE NO.

(202) 225-8050

SENATOR/REPRESENTATIVE

Eleanor Holmes-Norton

SUBJECT

Strategic National Risk Assessment (SNRA)

REMARKS:

Visited Eleanor Holmes-Norton's (Rayburn) office in person, discussed SNRA with staff members, provided paper copies of SNRA consolidated technical appendix and SNRA 2015 instructions to contributors. All communicated information was unclassified. I reported the contact to my local (NPAD) leadership afterward. I never followed up after that.

I didn't know about this form then, so I'm sending it now.

23

Followup Action Required:

☐ Yes ☐ No

BY WHOM (Followup Action Required)

PHONE NO.

WHEN

**NOTE:** Please provide this information to EX-CA ASAP. If urgent, notify by telephone.



**From:** Janca, Andrew  
**Sent:** Wednesday, March 20, 2019 01:11  
**To:** ---Division director (A)---  
**Cc:** ---Branch chief (A)---; ---Supervisor---; ---Office attorney---; Janca, Andrew  
**Subject:** FW: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
**Attachments:** Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact...pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

Director -

The unclassified documentation as sent is in [\\---server---\---share drive---\National Preparedness Assessment Division \(NPAD\)\1 New File Management Structure\SNRA\SNRA 2015\Documentation\Congress](#).

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security  
Phone: (202) 786-0937  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew  
**Sent:** Wednesday, 20 March, 2019 00:59  
**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- DHS Legislative Affairs internal email address ---@HQ.DHS.GOV>  
**Cc:** <--- Division director (A) ---@fema.dhs.gov>; <--- FEMA Congressional Affairs POC ---@fema.dhs.gov>; <--- DHS Legislative Affairs POC ---@hq.dhs.gov>; <--- Office attorney ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- FEMA Disclosure Branch staff ---@fema.dhs.gov>; <--- Branch chief (A) ---@fema.dhs.gov>; <--- Supervisor ---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
**Attachments:** Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact.pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

For your awareness. I asked the committee staffs to contact you (DHS Legislative Affairs or FEMA Congressional Affairs) directly for any questions that you could answer, rather than me.

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Thank you,

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security  
Phone: (202) 786-0937  
Mobile: (202) 679-7991  
[andrew.janca@dhs.gov](mailto:andrew.janca@dhs.gov)

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---

**From:** Janca, Andrew  
**Sent:** Wednesday, 20 March, 2019 00:28  
**To:** <[homeland.security@mail.house.gov](mailto:homeland.security@mail.house.gov)>; <--- *Homeland Security minority* ---@mail.house.gov>; <[energy.commerce@mail.house.gov](mailto:energy.commerce@mail.house.gov)>; <--- *Energy & Commerce minority* ---@mail.house.gov>; <[transport@mail.house.gov](mailto:transport@mail.house.gov)>; <--- *Transportation & Infrastructure minority* ---@mail.house.gov>; <[house.science.committee@mail.house.gov](mailto:house.science.committee@mail.house.gov)>; <--- *Science minority* ---@mail.house.gov>; <[whistleblower@ronjohnson.senate.gov](mailto:whistleblower@ronjohnson.senate.gov)>; <[peters\\_whistleblower@hsgac.senate.gov](mailto:peters_whistleblower@hsgac.senate.gov)>; <--- *Science majority* ---@commerce.senate.gov>; <--- *Science minority* ---@commerce.senate.gov>  
**Cc:** Janca, Andrew <[andrew.janca@dhs.gov](mailto:andrew.janca@dhs.gov)>  
**Subject:** Documentation - 1/3 SNRA unclassified documentation  
**Attachments:** SNRA 2015 Resource for planners.pdf

This is email 1 of 3 from my work account. Explanations are in three letters from my personal account, [andrew.janca@outlook.com](mailto:andrew.janca@outlook.com).

25

Everything is unclassified.

Other than technical issues such as emails not coming through, please direct all questions to FEMA Congressional Affairs, (202) 646-4500, [FEMA-Congressional-Affairs@dhs.gov](mailto:FEMA-Congressional-Affairs@dhs.gov), or DHS Legislative Affairs, (202) 447-5890, [CongresstoDHS@hq.dhs.gov](mailto:CongresstoDHS@hq.dhs.gov).

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- d) White House version of SNRA findings, November 2015

3/3 (other email):

a) #2 - SNRA 2015 Technical Appendix

The eight unclassified records of the 2015 SNRA that I FOIAed, with my 'outside hat' on, are attached here (to these three emails), along with the White House edited version which FEMA added to its last release. For the versions that FEMA released under FOIA and additional explanation, please see the three letters from my personal account.

Earlier contact: Delegate Norton's office, 2017/02/17 (first contact only, I didn't pursue it further).

Thank you,

**Andrew Janca, PhD**

Program Analyst

FEMA/NPD/NPAD (I'm not speaking for my organization)

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Janca, Andrew

**From:** Janca, Andrew  
**Sent:** Tuesday, March 26, 2019 11:51  
**To:** Janca, Andrew  
**Cc:** ---Everyone in my office--- (iPhone accident)  
**Subject:** Fwd: Unclassified SNRA to committee staffs 2019/03/20  
**Attachments:** Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact.pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

The unclassified documentation as sent is in [\\ ---server--- \ ---share drive--- \National Preparedness Assessment Division\(NPAD\)\1 New File Management Structure\SNRA\SNRA 2015\Documentation\Congress.](#)

**Andrew Janca**  
 Program Analyst  
 National Preparedness Assessment Division, FEMA  
 U.S. Department of Homeland Security  
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**From:** Janca, Andrew  
**Sent:** Wednesday, 20 March, 2019 00:59  
**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- DHS Legislative Affairs internal email address ---@HQ.DHS.GOV>  
**Cc:** <--- Division director (A) ---@fema.dhs.gov>; <--- FEMA Congressional Affairs POC ---@fema.dhs.gov>; <--- DHS Legislative Affairs POC ---@hq.dhs.gov>; <--- Office attorney ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- FEMA Disclosure Branch staff ---@fema.dhs.gov>; <--- Branch chief (A) ---@fema.dhs.gov>; <--- Supervisor ---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
**Attachments:** Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact.pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

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Please go through my organization's leadership, first cc-ed, for the SNRA documentation. The other materials are attached after the contact forms.

All information, attached or not, is 100% unclassified.

There is a classified version (Secret//NoForN) which is very important, but it has been completely segregated in its own channel for the past four years. Either my leadership or DHS Policy/SPAR can connect you with a copy.

Thank you,

**Andrew Janca**  
 Program Analyst  
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 U.S. Department of Homeland Security  
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[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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Thank you,

**Andrew Janca, PhD**  
Program Analyst  
FEMA/NPD/NPAD (I'm not speaking for my organization)  
U.S. Department of Homeland Security  
Phone: (202) 786-0937  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** ---Section chief---  
**Sent:** Tuesday, March 26, 2019 13:29  
**To:** Janca, Andrew  
**Cc:** ---Branch chief (A)---  
**Subject:** SNRA

Hello Andrew,

As discussed, do not share any SNRA materials with NPAD team members, and do not discuss the SNRA with NPAD team members either. As we discussed, doing so would be disruptive to team morale. You may discuss with ---branch chief (A)--- or myself. Thank you.

---PII---

National Preparedness Assessment Division  
U.S. Department of Homeland Security / FEMA  
Washington, DC  
Mobile: ---  
---@fema.dhs.gov

Janca, Andrew

**From:** --- Branch chief (A) ---  
**Sent:** Tuesday, March 26, 2019 17:23  
**To:** Janca, Andrew; --- Section chief ---  
**Subject:** Re: SNRA

Another example where FEMA's managers at least tried to do the right thing. It turns out that this half-accidental disclosure to my office was not only also legal -- which I didn't know myself until recently, so I can't blame my managers for not knowing that either -- but also essential. My junior colleagues had a greater need to know than anyone else, but I didn't realize that either until years later.

Andrew, in addition, while it is allowable for you to submit a FOIA request and share the information with Congress on your own time, sharing the information with the team is not.

The SNRA is not assigned to you, or NPAD, and therefore you should not be spending working hours or work resources on it.

--- PII ---

Get [Outlook for iOS](#)

---

**From:** Janca, Andrew  
**Sent:** Tuesday, March 26, 2019 1:31:55 PM  
**To:** --- Section chief ---  
**Cc:** --- Branch chief (A) ---  
**Subject:** RE: SNRA

Understood.

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security  
Phone: (202) 786-0937  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

30

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**From:** --- Section chief ---  
**Sent:** Tuesday, 26 March, 2019 13:29  
**To:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Cc:** <--- Branch chief (A) ---@fema.dhs.gov>  
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--- PII ---

National Preparedness Assessment Division  
U.S. Department of Homeland Security / FEMA  
Washington, DC  
Mobile: ---  
---@fema.dhs.gov

DEPARTMENT OF HOMELAND SECURITY  
FEDERAL EMERGENCY MANAGEMENT AGENCY  
**REPORT OF CONGRESSIONAL CONTACT**

TO: Director, Congressional Affairs --- PII ---	FROM: Andrew Janca, NPD/NPAD	DATE Mar 26, 2019
PROGRAM AREA NPD / National Preparedness Assessment Division (NPAD)	PHONE NO. (202) 786-0937	ROOM 400 C St SW, 7th floor
CONGRESSIONAL STAFF NAME Majority & minority staff, six committees, detail below	PHONE NO. See below	
SENATOR/REPRESENTATIVE House Homeland Security, Energy & Commerce, Transportation & Infrastructure, Science; Senate Homeland Security, Commerce Science & Transportation		
SUBJECT Strategic National Risk Assessment (SNRA) - Re-sent to same staffs as 3/20		
REMARKS:  Re-sent 2019/03/20 letters to majority, minority staffs below, excepting minority House Science, T & I.  House Homeland Security Committee Majority: (202) 226-2616 Minority: (202) 226-8417 Both: --- PII ---, ---pii---@mail.house.gov; --- PII ---, ---pii---@mail.house.gov  House Energy & Commerce Committee Majority: (202) 225-2927: --- PII ---, ---pii---@mail.house.gov Minority: (202) 225-3641: ---not pii but not public, phone or use their webform to ask---@mail.house.gov  House Transportation & Infrastructure Committee Majority: (202) 225-4472: --- PII ---, ---pii---@mail.house.gov; --- PII ---, ---pii---@mail.house.gov Minority: (202) 225-9446: --- PII ---, ---pii---@mail.house.gov (received 2019/03/20)  House Committee on Science, Space, & Technology Majority: (202) 225-6375: --- PII ---, ---pii---@mail.house.gov Minority: (202) 225-6371: --- PII ---, ---pii---@mail.house.gov (received 2019/03/20)  Senate Homeland Security & Governmental Affairs Committee Both: (202) 224-4751 Majority: --- PII (chairman's staff) ---, ---pii---@hsgac.senate.gov; staff, whistleblower@ronjohnson.senate.gov Minority: Staff ranking member, peters_whistleblower@hsgac.senate.gov  Senate Committee on Commerce, Science, & Transportation Majority: (202) 224-1251: --- PII ---, ---pii---@commerce.senate.gov Minority: (202) 224-0411: --- PII ---, ---pii---@commerce.senate.gov		
Followup Action Required:  <input type="checkbox"/> Yes <input type="checkbox"/> No	BY WHOM (Followup Action Required)	PHONE NO.  WHEN

**NOTE: Please provide this information to EX-CA ASAP. If urgent, notify by telephone.**

**From:** Janca, Andrew  
**Sent:** Wednesday, March 27, 2019 00:11  
**To:** FEMA-Congressional-Affairs; DHS Legislative Affairs  
**Cc:** *---Division director (A)---; ---FEMA Congressional Affairs POC---; ---DHS Legislative Affairs POC---; ---Office attorney---; FEMA-FOIA; ---FEMA Disclosure Branch staff---; ---Branch chief (A)---; ---Supervisor---*  
**Subject:** Resend to staffs - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
**Attachments:** 0 - Inventory - SNRA background, documentation re-send 2019/03/26; Committee staffs 20190326 FEMA Form 13-1 Report of Congressional contact...pdf

I re-sent the emails to most of the staffs, since except for two (minority staffs House Science, Transportation) the ones I sent last week didn't go through in full or part. Addresses (mostly new) are in the second attached. I cc-ed you on the attached email so the people on the other end can see I've nothing to hide from you. No change to content except for the inventory letter (the attached email), and splitting letter #3 (both sets) in two because of the Senate's size limit.

Thank you,

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security  
Phone: (202) 786-0937  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**Cc:** <--- *Division director (A)* ---@fema.dhs.gov>; <--- *FEMA Congressional Affairs POC* ---@fema.dhs.gov>; <--- *DHS Legislative Affairs POC* ---@hq.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- *FEMA Disclosure Branch staff* ---@fema.dhs.gov>; <--- *Branch chief (A)* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
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Thank you,

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Program Analyst

FEMA/NPD/NPAD (I’m not speaking for my organization)

U.S. Department of Homeland Security

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TYPE I-FOIA

**U.S. District Court  
District of Columbia (Washington, DC)  
CIVIL DOCKET FOR CASE #: 1:18-cv-00158-CKK**

PUBLIC EMPLOYEES FOR ENVIRONMENTAL RESPONSIBILITY v. UNITED STATES DEPARTMENT OF HOMELAND SECURITY  
Assigned to: Judge Colleen Kollar-Kotelly  
Cause: 05:552 Freedom of Information Act  
Date Filed: 01/25/2018  
Jury Demand: None  
Nature of Suit: 895 Freedom of Information Act  
Jurisdiction: U.S. Government Defendant

**Plaintiff**

**PUBLIC EMPLOYEES FOR  
ENVIRONMENTAL RESPONSIBILITY**

represented by **Paula Naomi Dinerstein**  
PUBLIC EMPLOYEES FOR  
ENVIRONMENTAL RESPONSIBILITY  
962 Wayne Avenue  
Suite 610  
Silver Spring, MD 20910  
(202) 265-7337  
Fax: (202) 265-4192  
Email: pdinerstein@peer.org  
**ATTORNEY TO BE NOTICED**

V.

**Defendant**

**UNITED STATES DEPARTMENT OF  
HOMELAND SECURITY**

represented by **Michael A. Tilghman**  
U.S. ATTORNEY'S OFFICE FOR THE  
DISTRICT OF COLUMBIA  
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**LEAD ATTORNEY**  
**ATTORNEY TO BE NOTICED**

**Marina Utgoff Braswell**  
U.S. ATTORNEY'S OFFICE FOR THE  
DISTRICT OF COLUMBIA  
555 Fourth Street, NW  
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**TERMINATED: 05/28/2020**

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Date Filed	#	Docket Text
01/25/2018	<u>1</u>	COMPLAINT against UNITED STATES DEPARTMENT OF HOMELAND SECURITY ( Filing fee \$ 400 receipt number 0090-5302038) filed by PUBLIC EMPLOYEES FOR ENVIRONMENTAL RESPONSIBILITY. (Attachments: # <u>1</u> Civil Cover Sheet, # <u>2</u> Declaration Corporate Disclosure, # <u>3</u> Summons Attorney General, # <u>4</u> Summons DHS, # <u>5</u> Summons USAO)(Dinerstein, Paula) (Entered: 01/25/2018)
01/25/2018	<u>2</u>	LCvR 7.1 CERTIFICATE OF DISCLOSURE of Corporate Affiliations and Financial Interests by PUBLIC EMPLOYEES FOR ENVIRONMENTAL RESPONSIBILITY. (md) (Entered: 01/25/2018)
01/25/2018		Case Assigned to Judge Colleen Kollar-Kotelly. (md) (Entered: 01/25/2018)
01/25/2018	<u>3</u>	SUMMONS (3) Issued Electronically as to UNITED STATES DEPARTMENT OF HOMELAND SECURITY, U.S. Attorney and U.S. Attorney General (Attachments: # <u>1</u> Notice and Consent) (md) (Entered: 01/25/2018)

02/01/2019		MINUTE ORDER: The Court has received the parties' <u>20</u> Joint Status Report and Extended Briefing Schedule. The parties identify the restoration of government funding. Accordingly, the Court hereby LIFTS the stay in this matter. In the accompanying Amended Scheduling and Procedures Order, the Court adopts a slightly adjusted version of the parties' proposed extended schedule for summary judgment briefing. Signed by Judge Colleen Kollar-Kotelly on February 1, 2019. (lcckk1) (Entered: 02/01/2019)
02/01/2019	<u>21</u>	AMENDED SCHEDULING AND PROCEDURES ORDER. Signed by Judge Colleen Kollar-Kotelly on February 1, 2019. (lcckk1) (Entered: 02/01/2019)
03/01/2019	<u>22</u>	MOTION for Summary Judgment by UNITED STATES DEPARTMENT OF HOMELAND SECURITY (Attachments: # <u>1</u> Bridges Declaration, # <u>2</u> Stainsby Declaration)(Braswell, Marina) (Entered: 03/01/2019)
03/05/2019	<u>23</u>	NOTICE ( <i>Notice of Filing of Table of Authorities and Paginated Vaughn Index in Support of Defendant's Motion for Summary Judgment</i> ) by UNITED STATES DEPARTMENT OF HOMELAND SECURITY re <u>22</u> MOTION for Summary Judgment (Attachments: # <u>1</u> (Table of Authorities), # <u>2</u> (Vaughn Index))(Braswell, Marina) (Entered: 03/05/2019)
03/07/2019		MINUTE ORDER: The Court has received electronic copies of Defendant's <u>22</u> Motion for Summary Judgment and <u>23</u> Notice of Filing of Table of Authorities and Paginated Vaughn Index in Support of Defendant's Motion for Summary Judgment. However, the Court also expects Defendant to submit courtesy hard copies of these filings and their accompanying exhibits, which the Court has not yet received. <i>See</i> Am. Scheduling and Procedures Order, ECF No. <u>21</u> , ¶ 8. Signed by Judge Colleen Kollar-Kotelly on March 7, 2019. (lcckk1) (Entered: 03/07/2019)
03/29/2019	<u>24</u>	Cross MOTION for Summary Judgment <i>and opposition to</i> <u>22</u> Defendant's Motion for Summary Judgment by PUBLIC EMPLOYEES FOR ENVIRONMENTAL RESPONSIBILITY (Attachments: # <u>1</u> Memorandum in Support memorandum of law, # <u>2</u> Declaration Dinerstein Declaration, # <u>3</u> Exhibit Exhibit A to Dinerstein Declaration, # <u>4</u> Statement of Facts Statement of Disputed Facts, # <u>5</u> Statement of Facts Statement of Undisputed Facts, # <u>6</u> Text of Proposed Order proposed order)(Dinerstein, Paula) (Entered: 03/29/2019)
03/29/2019	25	Memorandum in opposition to re <u>22</u> MOTION for Summary Judgment filed by PUBLIC EMPLOYEES FOR ENVIRONMENTAL RESPONSIBILITY; (See docket entry no. <u>24</u> to view.) (ztd) (Entered: 04/01/2019)
04/01/2019		NOTICE OF ERROR re <u>24</u> Motion for Summary Judgment; emailed to pdinerstein@peer.org, cc'd 6 associated attorneys -- The PDF file you docketed contained errors: 1. Two-part docket entry, 2. Remember to file all parts of your document. The second part of this has been entered on the docket by the Court. (ztd, ) (Entered: 04/01/2019)
04/03/2019		MINUTE ORDER: The Court has received an electronic copy of Plaintiff's <u>24</u> Cross-Motion for Summary Judgment and Opposition to Defendant's Motion for Summary Judgment. However, the Court also expects Plaintiff to submit a courtesy hard copy of this filing and its accompanying exhibits, which the Court has not yet received. <i>See</i> Am. Scheduling and Procedures Order, ECF No. <u>21</u> , ¶ 8. Signed by Judge Colleen Kollar-Kotelly on April 3, 2019. (lcckk1) (Entered: 04/03/2019)
04/29/2019	<u>26</u>	Unopposed MOTION for Extension of Time to File <i>Opposition/Reply Brief</i> by UNITED STATES DEPARTMENT OF HOMELAND SECURITY (Braswell, Marina) (Entered: 04/29/2019)
04/30/2019		MINUTE ORDER: The Court has received Defendant's <u>26</u> Unopposed Motion for Leave to File Motion for Extension of Time and Motion for Extension of Time of One Day. Defendant filed this motion on April 29, 2019, the date that its Reply to Plaintiff's Opposition to Defendant's Motion for Summary Judgment and its Opposition to Plaintiff's Cross-Motion for Summary Judgment ("Reply/Opposition") were due. Defendant acknowledges the tardiness of its extension request. <i>See</i> Am. Scheduling and Procedures Order, ECF No. <u>21</u> , ¶ 2(a). Nevertheless, because of unexpected delays in the completion of Defendant's declaration, and with the consent of Plaintiff, the Court shall GRANT, <i>nunc pro tunc</i> , Defendant's <u>26</u> Unopposed Motion for Leave to File Motion for Extension of Time and Motion for Extension of Time of One Day, for good cause shown. Defendant shall have until and including <b>APRIL 30, 2019</b> , to file its Reply/Opposition. Signed by Judge Colleen Kollar-Kotelly on April 30, 2019. (lcckk1) (Entered: 04/30/2019)
04/30/2019	<u>27</u>	Memorandum in opposition to re <u>24</u> Cross MOTION for Summary Judgment <i>and opposition to</i> <u>22</u> Defendant's Motion for Summary Judgment filed by UNITED STATES DEPARTMENT OF HOMELAND SECURITY. (Attachments: # <u>1</u> Statement of Facts, Response, # <u>2</u> Supplemental

UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF COLUMBIA

PUBLIC EMPLOYEES FOR ENVIRONMENTAL  
RESPONSIBILITY,

Plaintiff,

v.

DEPARTMENT OF HOMELAND SECURITY,

Defendant.

Civil Action No. 18-cv-158 (CKK)

For some of the issues with this declaration, see [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Other/FOIA\\_letters\\_2020/NTHIRA\\_FOIA\\_2020-FEFO-00401.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Other/FOIA_letters_2020/NTHIRA_FOIA_2020-FEFO-00401.pdf) and [Substantiation...pdf \(https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Substantiation\\_of\\_assertions\\_and\\_5\\_USC\\_2302\\_justification\\_20220627.pdf\)](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Substantiation_of_assertions_and_5_USC_2302_justification_20220627.pdf) page 16 (note 121).

**SUPPLEMENTAL DECLARATION OF ---MANAGER---**

I, ---*Manager*---, hereby declare, pursuant to 28 U.S.C. § 1746, the following to be true and correct:

1. I am the Acting Director for the National Preparedness Directorate, Federal Emergency Management Agency (“FEMA”), United States Department of Homeland Security (“DHS”). I have held this position since July 2018. In this capacity, I am responsible for the development and delivery of national risk and capability assessments. I have been with the Department since November 2011.

2. I make this supplemental declaration based on my personal knowledge of FEMA’s intent to choose the National Threat and Hazard Identification and Risk Assessment (THIRA) as its main risk assessment vehicle in 2015. The purpose of this declaration is to provide information concerning why FEMA began using the THIRA instead of the Strategic National Risk Assessment (SNRA) as its national risk assessment vehicle, what FEMA hoped to accomplish through use of a National THIRA, and to address specific points made in Plaintiff’s motion/opposition brief.

### **Moving to the National THIRA**

3. In 2015, Timothy W. Manning, then-Deputy Administrator of Protection and National Preparedness,<sup>1</sup> recommended to then-Administrator W. Craig Fugate the inclusion of the THIRA as part of Fiscal Year 2016 Annual Planning Guidance.<sup>2</sup> Certain data from the SNRA would be used in developing the National THIRA. Both the THIRA and the SNRA were part of the formulation of a decision that would identify threats and hazards that needed to be addressed in various jurisdictions and how they should go about addressing the threats and hazards identified, pursuant to Presidential Policy Directive 8.<sup>3</sup> This involves policy judgments made by FEMA based on selectively culled factual information.

4. The THIRA process enables a jurisdiction to examine current and future risks and resource requirements. Those jurisdictions and regions completing a THIRA use the information to support planning and investment strategies.

5. Starting in 2011, the major urban areas, states, tribal nations, and territories receiving Homeland Security Grant Program (HSGP) or Tribal Homeland Security Grant Program (THSGP) funds and the ten (10) FEMA Regions completed an annual THIRA.

6. The National Preparedness Directorate used the information to promote data-driven policy decisions to prioritize the development of planning guidance, training courses, and exercises.

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<sup>1</sup> Currently the National Preparedness Directorate.

<sup>2</sup> Timothy W. Manning and W. Craig Fugate are no longer with FEMA.

<sup>3</sup> Presidential Policy Directive 8 is meant to strengthen “the security and resilience of the United States through systemic preparation for the threats that pose the greatest risk to the security of the Nation, including acts of terrorism, cyber attacks, pandemics, and catastrophic natural disasters.” PPD-8, p. 1.

7. THIRA data, through 2015, was specific to the jurisdiction completing the assessment and could not be “rolled up” into a national perspective. To further the strategic plan objectives identified in FEMA’s FY 2016 Annual Planning Guidance, the then-Protection and National Preparedness component proposed adding a National THIRA to the guidance to gain a risk-informed understanding of the catastrophic threats and hazards that affect the Nation, and the resources necessary to address those catastrophic incidents.

8. In 2015, the National THIRA became FEMA’s primary national assessment tool to identify national catastrophic threats facing the United States, its tribes and territories, and identifying resources that would be needed to prepare for, mitigate against and most effectively respond to these threats. The 2015 SNRA that had been drafted was never finalized.

### **Response to Plaintiff’s Points**

9. Plaintiff claims the “plenary literature review and body of factual information have been cited by FEMA or DHS on a number of occasions.” Reply Brief at 17. In footnote 5, the quote from the National Prevention Framework, Second Edition (2016) references the National Preparedness Goal, Second Edition, which was published in September 2015, while the 2015 SNRA was still being drafted through November 2015. Production 000044. The same is true for Plaintiff’s citations to the National Mitigation Framework, Second Edition (2016), and the National Response Framework, Third Edition (2016): both documents explicitly reference the National Preparedness Goal, Second Edition (2015). In addition, the National Preparedness Goal fails to state which version of the SNRA results appear, because only one version of the SNRA was finalized and published: the December 2011 SNRA.

10. Plaintiff mentions Nathan Anderson, Acting Director of the Government Accountability Office, and his public comments on February 27, 2019, regarding the updated



SNRA. Reply Brief at 7. Mr. Anderson stated that in June 2016 DHS reported it had completed a planned refresh of the SNRA, which included information on electromagnetic events. *Id.* at 7-8. The SNRA documents were intra-agency documents, so other agencies were likely to have possessed and reviewed the drafts. In addition, as Plaintiff's citation makes clear, Mr. Anderson referenced GAO-16-243 Electromagnetic Threats (2016). The GAO-16-243 was published in March of 2016, and regarding the SNRA, it states that "DHS acknowledged this responsibility through its inclusion of EMP as a risk event in the 2015 update of the Strategic National Risk Assessment (SNRA), noting that damage from a deliberate attack on the grid could cause cascading impacts through other infrastructure systems, leading to economic disruption and the potential loss of life." GAO-16-243 at 20. In 2019, Mr. Anderson was not able to reference documents later than the 2016 GAO-16-243 because the 2015 SNRA was never finalized. This further illustrates that releasing the draft SNRA would cause confusion not just with other federal agencies, but with the public as well, as they would believe the SNRA is still the main national risk assessment vehicle, when it is not.

11. Plaintiff quotes the May 2015 Findings Review of the SNRA<sup>4</sup> to claim that "[c]learly the deliberative process was completed by the time this document was created." Reply Brief at 8. Plaintiff believes that if stakeholders reviewed draft findings, then the deliberative process was completed. Stakeholders reviewing the draft findings is only one part of the deliberative process, not the beginning, and certainly not the ending of the process. As I stated in my previous Declaration, FEMA's National Integration Center (NIC) "did not send the SNRA

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<sup>4</sup> "... the assessment treated impact categories separately (e.g. economic impacts are reported separately from fatality impacts). This allowed stakeholders to apply their own expert judgments to the findings and decide how those findings should inform core capabilities in the Goal." Production 000084.



Documents through the formal concurrence process and NPD leadership did not approve them. Without review and concurrence, the SNRA Documents were never finalized or publicly released.” ----- at ¶4. The deliberative process could not be completed without review and approval from NPD leadership, which had the authority to reject any of the draft findings and recommendations.

12. Plaintiff claims that because FEMA acknowledges the 2015 SNRA documents were intended to be released, they could not have been deliberative. Reply Brief at 10. The fact that a final approved SNRA was intended to be released does not mean that the predecisional version was not deliberative. The facts in the 2015 SNRA documents reflect FEMA’s deliberative process involving judgment calls as to what to include, as well as analyses and recommendations as to threats and hazards that should be included in a final SNRA. Specific facts were selectively chosen out of larger sets of facts, and any of these could have been rejected during the final approval process. The authors of the draft SNRA may well have been chilled from including certain facts, analyses and recommendations if they knew that these would be released even if rejected during the final approval process. Exemption 5 provides protection for this part of the process.

13. Plaintiff quotes Production 000070, which states that the draft SNRA documents “represents a fully adjudicated draft of the 2015 Strategic National Risk Assessment (SNRA) Findings document.” Production 000070. Plaintiff claims this quote shows the entire review process was completed. Reply Brief at 7, 14, and 20. What this shows is that the draft SNRA documents were ready for NPD leadership to review. The term “fully adjudicated draft” shows that it was still a draft. As previously stated, NPD leadership failed to provide its review and concurrence so the SNRA remained a draft document.

14. Plaintiff mentions the RAND Corporation's Homeland Security National Risk Characterization: Risk Assessment Methodology (2018) to claim that the SNRA reflects FEMA's current position regarding risks. Reply Brief at 18. Plaintiff did not fully quote RAND, which stated the following:

We began data collection by conducting our own search for relevant open-source assessments. The 2015 SNRA was the starting point for data collection, although it did not address all threats and hazards included in the HSNRC. The documents found during these initial searches provided a useful, if incomplete, set of data on which to develop the risk summary sheets. In some cases, such as the assessment of natural disaster hazards, the data collected from these initial searches ultimately provided as many as half the citations used in the final risk characterization.

Homeland Security National Risk Characterization: Risk Assessment Methodology (2018) at 34.

Although RAND believed the draft 2015 SNRA documents were "useful," it also believed they were "incomplete." This describes draft documents that were not finalized, the types of documents Exemption 5 was intended to protect. Releasing these documents would cause confusion to federal agencies and the public regarding what FEMA's actual position is regarding risks.

15. Plaintiff claims that the release of the SNRA 2015 Update Background and General Guidance, SNRA 2015 Qualitative Data Instructions, and SNRA 2015 Risk Summary Sheet Instructions & Template, "has already caused whatever attenuated harm to decisionmaking processes which FEMA has alleged." Reply Brief at 25. These documents are guidance documents, containing instructions and templates. They do not include any of the threats, risks, analysis, data, or conclusions that were redacted. Plaintiff's claim that the disclosure of these guidance documents "discloses essentially the entire deliberative process" is inaccurate. *Id.* at 27. These guidance documents show stakeholders how to participate in the SNRA process: to send

data and risk summary sheets to FEMA. They do not describe the approval process mentioned in paragraph 4 of my previous Declaration or reveal any of the deliberative material that was redacted.

16. Plaintiff claims there is no explanation for why subjects of the Risk Summary Sheets in the table of contents of the SNRA Technical Appendix were withheld. *Id.* at 13 & 28. The redacted portions of the table of contents contains “[a] list of new and updated risks identified in the 2015 SNRA.” Vaughn Index 51. Withholding the new and updated risks identified in the table of contents is consistent with the withholdings throughout the SNRA documents. Even though the Risk Summary Sheet authors were told to expect scrutiny from the public and other stakeholders, the underlying assumption is that this would happen after the 2015 SNRA documents were finalized and published, which did not occur. Releasing the new and updated risks in the SNRA would cause public confusion, as they would not represent FEMA’s current position regarding risks, which can be found in the National THIRA.

17. Plaintiff claims there is more factual information that may be released. Reply Brief at 29. The Declaration ~~---(document #22-1)---~~ outlines why releasing more factual information is problematic:

The information in these documents is deliberative because they consist of proposed factual findings, proposed assessments of information pertaining to threats and hazards, and other opinions, recommendations, and proposed conclusions made by the authors. Any factual information included in these documents consists of facts culled from a larger set of facts concerning threats and hazards. The authors of these documents used their judgment as to which facts to include and which facts to exclude, and thus release of this factual information would reveal their deliberative process in selecting pertinent facts to include in these draft documents. Additionally, the factual information is so entangled with the analyses and proposed conclusions in these documents that its release would reveal the deliberative process and, because the documents were never finalized, may not reflect FEMA’s actual position regarding the risks and impacts such threats and hazards could present.

~~-----~~ Decl. at ¶11.

Each of the updated risks is based on sets of facts selected from a larger set of facts by the drafters who were recommending that a specific risk or hazard be included in the final SNRA. Releasing these facts would allow for the updated recommended risks to be identified, which would cause confusion to the public, as these updated risks do not represent FEMA's current position regarding risks.

I declare under penalty of perjury that the foregoing is true and correct.

Executed on this 30<sup>th</sup> day of April 2019.

*Manager*  
---MANAGER---

The Congressional staff I talked to were very helpful. Some of them investigated directly, and that's how I found out that FEMA was telling stories to them too.

This put me in a very uncomfortable situation: there is no way I can speak truthfully without communicating that my agency is not. Unfortunately, FEMA telling stories is a hundred times more credible than I am telling the truth.

**andrew.janca@outlook.com**

**From:** ---Committee staff #1---  
**Sent:** Tuesday, July 23, 2019 11:04 AM  
**To:** 'Andrew Janca'  
**Subject:** RE: Strategic National Risk Assessment

Mr. Janca,

Thank you for contacting the ---Committee--- Office of ---Member---, regarding your concerns. ---Member--- appreciates your help in his long-standing efforts to eliminate fraud, waste, and abuse in government. Please know, although limited resources prevent a full investigation of some matters, each matter is carefully considered.

After a review of the information you submitted to the Committee on March 20, 2019, March 26, 2019 and March 27, 2019; and the information you provided during a subsequent meeting with Committee staff on May 20, 2019, our office contacted the U.S. Department of Homeland Security Federal Emergency Management Agency (DHS FEMA) and inquired about the agency's use of the Strategic National Risk Assessment (SNRA). DHS FEMA informed Committee staff that the agency is no longer using SNRA, and is instead producing the 2019 the National Threat Hazard Identification and Risk Assessment.

Our office does not anticipate taking any further action at this time. As we have discussed, our office does not serve as your legal counsel and cannot provide you with legal representation or advice. In the past, some whistleblowers have found it helpful to obtain legal representation or the assistance of an organization that provides guidance and support to whistleblowers. Additionally, some whistleblowers have found it helpful to contact their home state U.S. Senators or Representative. Contact information for U.S. Senators may be found [here](#) and for Representatives [here](#).

Lastly, this message does not diminish the significance of your concerns. If you would like to share additional information with the Committee, you may do so by sending the information to the following address: ---Their email---

Once again, thank you for contacting our office.

Best,

---Committee---  
Office of ---Member---

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Since April 2019, I've been stuck in different variations of this trap. There's no way out that doesn't involve FEMA deciding to stop telling stories, obey the law, and spend the people's money on the purposes that Congress thinks we're using it for instead of the opposite ([https://5usc2302.github.io/risk/ 5 U.S.C. 2302 justification/SNRA followup letter to committee staff 20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/SNRA_followup_letter_to_committee_staff_20201016.pdf) page 6). How do I get FEMA to do that?

**andrew.janca@outlook.com**

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**From:** *---Committee staff #2---*  
**Sent:** Tuesday, July 30, 2019 9:44 AM  
**To:** 'andrew.janca@outlook.com'

Andrew, did you take your concerns to the DHS OIG?

Janca, Andrew

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**From:** Janca, Andrew  
**Sent:** Tuesday, February 18, 2020 20:56  
**To:** ---Division director---  
**Cc:** ---Branch chief---; ---Supervisor---; ---Office attorney---  
**Subject:** OPR referral - SNRA  
**Attachments:** 1 - FEMA-NPD 20190430 Declaration 28-1 - main document (same as 28.1 in attached).pdf; 2 - Overview in one page excerpts 20200217.pdf; 3 - Zipfile with some documents 20200213.zip; 4 - FOIAs for supporting information 20200218.zip; 5 - Detail 20200218.docx; OPR referral 2/2 - Larger attachments

Director – I referred ----- to OPR for censorship relating to the practice of science for the SNRA, and for perjury in -----.

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security  
Phone: (202) 786-0937  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew  
**Sent:** Tuesday, February 18, 2020 20:44  
**To:** FEMA-Misconduct <[fema-misconduct@fema.dhs.gov](mailto:fema-misconduct@fema.dhs.gov)>  
**Subject:** OPR referral 1/2 - Referral, smaller attachments

1 of 2: Text and smaller attachments (this email).

2 of 2: Larger attachments: Unclassified SNRA documentation and other references that I sent committee staff 3/20/2019.

This email got too long so I put the text in a separate attachment, attachment #4. The other email (#2/2) has large attachments.

The attachments in both letters are the same as those in the two non-text emails I sent you earlier today, except that #4 (the two FOIA requests I sent after the interview today) and #5 (the detailed version of the text below) are new.

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Placeholder



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DEPARTMENT OF HOMELAND SECURITY  
FEDERAL EMERGENCY MANAGEMENT AGENCY  
**REPORT OF CONGRESSIONAL CONTACT**

TO: Director, Congressional Affairs --- PII ---	FROM: Andrew Janca, NPD/NPAD	DATE Jul 27, 2020	
PROGRAM AREA NPD / National Preparedness Assessment Division (NPAD)	PHONE NO. (202) 786-0937	ROOM 400 C St SW, 7th floor	
CONGRESSIONAL STAFF NAME Majority & minority staff, Senate Energy & Natural Resources, detail below.	PHONE NO. See below		
SENATOR/REPRESENTATIVE Senate Committee on Energy & Natural Resources and committees written March 2019.			
SUBJECT Strategic National Risk Assessment (SNRA) - Added Senate Energy & Natural Resources, re-sent to cc-ed materials sent 26 March 2019.			
REMARKS:  <div style="margin-left: 20px;"> <p>Sent to:</p> <p>Senate Energy &amp; Natural Resources, (202) 224-4971</p> <p>Majority: --- PII ---, ---pii---@energy.senate.gov</p> <p>Minority: --- PII ---, ---pii---@energy.senate.gov; --- PII ---, ---pii---@energy.senate.gov</p> <p>Copied:</p> <p>House Homeland Security Committee</p> <p>Majority: (202) 226-2616</p> <p>Minority: (202) 226-8417</p> <p>Both staffs: --- PII ---, ---pii---@mail.house.gov; --- PII ---, ---pii---@mail.house.gov</p> <p>House Energy &amp; Commerce Committee</p> <p>Majority: (202) 225-2927: --- PII ---, ---pii---@mail.house.gov</p> <p>Minority: (202) 225-3641: ---not pii but not public, phone or use their webform to ask---@mail.house.gov</p> <p>House Transportation &amp; Infrastructure Committee</p> <p>Majority: (202) 225-4472: --- PII ---, ---pii---@mail.house.gov; --- PII ---, ---pii---@mail.house.gov</p> <p>Minority: (202) 225-9446: --- PII ---, ---pii---@mail.house.gov</p> <p>House Committee on Science, Space, &amp; Technology</p> <p>Majority: (202) 225-6375: --- PII ---, ---pii---@mail.house.gov</p> <p>Minority: (202) 225-6371: --- PII ---, ---pii---@mail.house.gov</p> <p>Senate Homeland Security &amp; Governmental Affairs Committee, (202) 224-4751</p> <p>Majority: --- PII (chairman's staff) ---, ---pii---@hsgac.senate.gov; staff, whistleblower@ronjohnson.senate.gov</p> <p>Minority: Staff, peters_whistleblower@hsgac.senate.gov</p> <p>Senate Committee on Commerce, Science, &amp; Transportation</p> <p>Majority: (202) 224-1251: --- PII ---, ---pii---@commerce.senate.gov</p> <p>Minority: (202) 224-0411: --- PII ---, ---pii---@commerce.senate.gov</p> </div>			
Followup Action Required:  <input type="checkbox"/> Yes <input type="checkbox"/> No	BY WHOM (Followup Action Required)	PHONE NO.	WHEN

**NOTE: Please provide this information to EX-CA ASAP. If urgent, notify by telephone.**

**From:** Janca, Andrew  
**Sent:** Monday, July 27, 2020 08:19  
**To:** FEMA-Congressional-Affairs; DHS Legislative Affairs  
**Cc:** Janca, Andrew; *---Division director (A)---*; *---Branch chief---*; *---Supervisor---*; *---Office attorney---*  
**Subject:** Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
**Attachments:** Committee staffs 20200727 FEMA Form 13-1 Report of Congressional contact.pdf; [Resend with correct names, addresses]: 0 - Attachment list - SNRA background, documentation (July 2020) [work-account email 0/3]; [Resend with apologies]: Strategic National Risk Assessment (SNRA) - 1/3 - Start here: Explanations - (personal-account email 1/3); SNRA unclassified documentation 1/3 [work-account email 1/3]; SNRA unclassified documentation 2/3 [work-account email 2/3]; SNRA unclassified documentation 3/3 [work-account email 3/3]; Strategic National Risk Assessment (SNRA) - 2/3 - (personal-account email 2/3); Strategic National Risk Assessment (SNRA) - 3/3 - (personal-account email 3/3)

Forwarding what I sent the cc-ed [in the attached emails] committees in March 2019 to Senate Energy & Natural Resources, one new attachment on personal-account email 1/3.

Andrew Janca  
Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate  
Phone: (202) 786-0937  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)

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FEMA

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---

**From:** Janca, Andrew  
**Sent:** Wednesday, March 27, 2019 00:11  
**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; *<---DHS Legislative Affairs internal email address---@HQ.DHS.GOV>*  
**Cc:** *<---Division director (A)---@fema.dhs.gov>*; *<---FEMA Congressional Affairs POC---@fema.dhs.gov>*; *<---DHS Legislative Affairs POC---@hq.dhs.gov>*; *<---Office attorney---@fema.dhs.gov>*; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; *<---FEMA Disclosure Branch staff---@fema.dhs.gov>*; *<---Branch chief (A)---@fema.dhs.gov>*; *<---Supervisor---@fema.dhs.gov>*  
**Subject:** Resend to staffs - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
**Attachments:** 0 - Inventory - SNRA background, documentation re-send 2019/03/26.msg; Committee staffs 20190326 FEMA Form 13-1 Report of Congressional contact.pdf

I re-sent the emails to most of the staffs, since except for two (minority staffs House Science, Transportation) the ones I sent last week didn't go through in full or part. Addresses (mostly new) are in the second attached. I cc-ed you on the attached email so the people on the other end can see I've nothing to hide from you. No change to content except for the inventory letter (the attached email), and splitting letter #3 (both sets) in two because of the Senate's size limit.

Thank you,

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security  
Phone: (202) 786-0937  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew  
**Sent:** Wednesday, 20 March, 2019 00:59  
**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <---DHS Legislative Affairs internal email address---@HQ.DHS.GOV>  
**Cc:** <---Division director (A)---@fema.dhs.gov>; <---FEMA Congressional Affairs POC---@fema.dhs.gov>; <---DHS Legislative Affairs POC---@hq.dhs.gov>; <---Office attorney---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <---FEMA Disclosure Branch staff---@fema.dhs.gov>; <--- Branch chief (A)---@fema.dhs.gov>; <---Supervisor---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
**Attachments:** Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact.pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

52

For your awareness. I asked the committee staffs to contact you (DHS Legislative Affairs or FEMA Congressional Affairs) directly for any questions that you could answer, rather than me.

Please go through my organization's leadership, first cc-ed, for the SNRA documentation. The other materials are attached after the contact forms.

All information, attached or not, is 100% unclassified.

There is a classified version (Secret//NoForN) which is very important, but it has been completely segregated in its own channel for the past four years. Either my leadership or DHS Policy/SPAR can connect you with a copy.

Thank you,

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security  
Phone: (202) 786-0937  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew

**Sent:** Wednesday, 20 March, 2019 00:28

**To:** <[homeland.security@mail.house.gov](mailto:homeland.security@mail.house.gov)>; <--- *Homeland Security minority* ---@mail.house.gov>; <[energy.commerce@mail.house.gov](mailto:energy.commerce@mail.house.gov)>; <--- *Energy & Commerce minority* ---@mail.house.gov>; <[transport@mail.house.gov](mailto:transport@mail.house.gov)>; <--- *Transportation & Infrastructure minority* ---@mail.house.gov>; <[house.science.committee@mail.house.gov](mailto:house.science.committee@mail.house.gov)>; <--- *Science minority* ---@mail.house.gov>; <[whistleblower@ronjohnson.senate.gov](mailto:whistleblower@ronjohnson.senate.gov)>; <[peters\\_whistleblower@hsgac.senate.gov](mailto:peters_whistleblower@hsgac.senate.gov)>; <--- *Science majority* ---@commerce.senate.gov>; <--- *Science minority* ---@commerce.senate.gov>

**Cc:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** Documentation - 1/3 SNRA unclassified documentation

**Attachments:** SNRA 2015 Resource for planners.pdf

This is email 1 of 3 from my work account. Explanations are in three letters from my personal account, [andrew.janca@outlook.com](mailto:andrew.janca@outlook.com).

Everything is unclassified.

Other than technical issues such as emails not coming through, please direct all questions to FEMA Congressional Affairs, (202) 646-4500, [FEMA-Congressional-Affairs@fema.dhs.gov](mailto:FEMA-Congressional-Affairs@fema.dhs.gov), or DHS Legislative Affairs, (202) 447-5890, [CongresstoDHS@hq.dhs.gov](mailto:CongresstoDHS@hq.dhs.gov).

Letters from this account:

1/3 (this email):

- a) SNRA 2015 Resource for Planners. This document is an unofficial consolidated version of the two halves of record #2, the SNRA 2015 Technical Appendix, that my office at the time made after the SNRA revision was over. Since it is not official it was not part of my FOIA request. I am attaching it first because it is much easier to use than the official version.

2/3 (other email). Numbers in front correspond to the record's number in the FOIA request.

- a) #1 - SNRA 2015 Findings
- b) #3 - SNRA 2015 Working Papers (also attached to letter 2/2)
- c) #4-8 – SNRA 2011-15 Instructions and terms of reference.zip
  - i. #4 – PPD-8 Implementation Plan
  - ii. #5 – SNRA 2011 Terms of Reference
  - iii. #6 – SNRA 2015 Background and General Guidance (Word doc)
  - iv. #7 – SNRA 2015 Qualitative Data Instructions (Word doc)
  - v. #8 – SNRA 2015 Risk Summary Sheet Instructions & Template (Word doc)
- d) White House version of SNRA findings, November 2015

3/3 (other email):

- a) #2 - SNRA 2015 Technical Appendix

The eight unclassified records of the 2015 SNRA that I FOIAed, with my 'outside hat' on, are attached here (to these three emails), along with the White House edited version which FEMA added to its last release. For the versions that FEMA released under FOIA and additional explanation, please see the three letters from my personal account.

Earlier contact: Delegate Norton's office, 2017/02/17 (first contact only, I didn't pursue it further).

Thank you,

**Andrew Janca, PhD**

Program Analyst

FEMA/NPD/NPAD (I'm not speaking for my organization)

U.S. Department of Homeland Security

Phone: (202) 786-0937  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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DEPARTMENT OF HOMELAND SECURITY  
FEDERAL EMERGENCY MANAGEMENT AGENCY  
**REPORT OF CONGRESSIONAL CONTACT**

TO: Director, Congressional Affairs <i>--- PII ---</i>	FROM: Andrew Janca, NPD/NPAD	DATE Oct 16, 2020
PROGRAM AREA NPD / National Preparedness Assessment Division (NPAD)	PHONE NO. (202) 786-0937	ROOM 400 C St SW, 7th floor
CONGRESSIONAL STAFF NAME Majority & minority staff, six committees, detail below	PHONE NO. See below	
SENATOR/REPRESENTATIVE Committees written March 2019.		
SUBJECT Strategic National Risk Assessment (SNRA), follow-up from March 2019		
REMARKS:  Follow-up from March 2019 (also cc-ed below committees 7/27/2020 on letter to Senate Energy & Commerce staffs; latter not included in this follow-up). Sent to:  House Homeland Security Committee Majority: (202) 226-2616: <i>--- PII ---, ---pii---@mail.house.gov</i> Minority: (202) 226-8417: <i>---not pii but not public, phone or use their webform to ask---@mail.house.gov</i> POC, clerk for both staffs, majority phone number: <i>--- PII ---, ---pii---@mail.house.gov</i>  House Energy & Commerce Committee Majority: (202) 225-2927: <i>--- PII ---, ---pii---@mail.house.gov</i> Minority: (202) 225-3641: <i>---not pii but not public, phone or use their webform to ask---@mail.house.gov</i>  House Transportation & Infrastructure Committee Majority: (202) 225-4472: <i>--- PII ---, ---pii---@mail.house.gov; --- PII ---, ---pii---@mail.house.gov</i> Minority: (202) 225-9446: <i>--- PII ---, ---pii---@mail.house.gov</i>  House Committee on Science, Space, & Technology Majority: (202) 225-6375: <i>--- PII ---, ---pii---@mail.house.gov</i> Minority: (202) 225-6371: <i>--- PII ---, ---pii---@mail.house.gov</i>  Senate Homeland Security & Governmental Affairs Committee, (202) 224-4751 Majority: <i>--- PII (chairman's staff) ---, ---pii---@hsgac.senate.gov; staff, --- (committee GOP) ---@hsgac.senate.gov</i> Minority: Staff, peters_whistleblower@hsgac.senate.gov  Senate Committee on Commerce, Science, & Transportation Majority: (202) 224-1251: <i>--- PII ---, ---pii---@commerce.senate.gov</i> Minority: (202) 224-0411: <i>--- PII ---, ---pii---@commerce.senate.gov</i>		
Followup Action Required:  <input type="checkbox"/> Yes <input type="checkbox"/> No	BY WHOM (Followup Action Required)	PHONE NO.
WHEN		

**NOTE: Please provide this information to EX-CA ASAP. If urgent, notify by telephone.**

**From:** Janca, Andrew  
**Sent:** Friday, October 16, 2020 09:39  
**To:** FEMA-Congressional-Affairs; DHS Legislative Affairs  
**Cc:** Janca, Andrew; *---Division director (A)---*; *---Branch chief---*; *---Supervisor---*; *---Office attorney---*  
**Subject:** SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
**Attachments:** Committee staffs 20201016 FEMA Form 13-1 Report of Congressional contact.pdf; Strategic National Risk Assessment (SNRA) follow-up 2/2 - Attachment with (unclassified but) non-public information; Strategic National Risk Assessment (SNRA) follow-up 1/2 (main)

Follow-up to March 2019 email to committee staffs, whom I cc-ed in July 2020 when I added Senate Energy and Natural Resources. Senate Energy (both staffs) deferred to HSGAC, so the recipients of the attached emails are the six from March 2019. 1/2 is from my personal email account, 2/2 from this one.

Andrew Janca  
Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate  
Phone: (202) 786-0937  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



FEMA

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**From:** Janca, Andrew  
**Sent:** Monday, July 27, 2020 08:19  
**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; *<---DHS Legislative Affairs internal email address---@HQ.DHS.GOV>*  
**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; *<---Division director (A)---@fema.dhs.gov>; <---Branch chief---@fema.dhs.gov>; <---Supervisor---@fema.dhs.gov>; <---Office attorney---@fema.dhs.gov>*  
**Subject:** Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
**Attachments:** Committee staffs 20200727 FEMA Form 13-1 Report of Congressional contact.pdf; [Resend with correct names, addresses]: 0 - Attachment list - SNRA background, documentation (July 2020) [work-account email 0/3].msg; [Resend with apologies]: Strategic National Risk Assessment (SNRA) - 1/3 - Start here: Explanations - (personal-account email 1/3).msg; SNRA unclassified documentation 1/3 [work-account email 1/3].msg; SNRA unclassified documentation 2/3 [work-account email 2/3].msg; SNRA unclassified documentation 3/3 [work-account email 3/3].msg; Strategic National Risk Assessment (SNRA) - 2/3 - (personal-account email 2/3).msg; Strategic National Risk Assessment (SNRA) - 3/3 - (personal-account email 3/3).msg



Forwarding what I sent the cc-ed [in the attached emails] committees in March 2019 to Senate Energy & Natural Resources, one new attachment on personal-account email 1/3.

Andrew Janca

Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate

Phone: (202) 786-0937

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency

[fema.gov](http://fema.gov)



FEMA

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---

**From:** Janca, Andrew

**Sent:** Wednesday, March 27, 2019 00:11

**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <---DHS Legislative Affairs internal email address---@HQ.DHS.GOV>

**Cc:** <---Division director (A)---@fema.dhs.gov>; <---FEMA Congressional Affairs POC---@fema.dhs.gov>; <---DHS Legislative Affairs POC---@hq.dhs.gov>; <---Office attorney---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <---FEMA Disclosure Branch staff---@fema.dhs.gov>; <---Branch chief (A)---@fema.dhs.gov>; <---Supervisor---@fema.dhs.gov>

**Subject:** Resend to staffs - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

**Attachments:** 0 - Inventory - SNRA background, documentation re-send 2019/03/26.msg; Committee staffs 20190326 FEMA Form 13-1 Report of Congressional contact.pdf

I re-sent the emails to most of the staffs, since except for two (minority staffs House Science, Transportation) the ones I sent last week didn't go through in full or part. Addresses (mostly new) are in the second attached. I cc-ed you on the attached email so the people on the other end can see I've nothing to hide from you. No change to content except for the inventory letter (the attached email), and splitting letter #3 (both sets) in two because of the Senate's size limit.

Thank you,

**Andrew Janca**

Program Analyst

National Preparedness Assessment Division, FEMA

U.S. Department of Homeland Security

Phone: (202) 786-0937

Mobile: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew

**Sent:** Wednesday, 20 March, 2019 00:59

**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

**Cc:** <---*Division director (A)*---@fema.dhs.gov>; <---*FEMA Congressional Affairs POC*---@fema.dhs.gov>; <---*DHS Legislative Affairs POC*---@hq.dhs.gov>; <---*Office attorney*---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <---*FEMA Disclosure Branch staff*---@fema.dhs.gov>; <---*Branch chief (A)*---@fema.dhs.gov>; <---*Supervisor*---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>

**Subject:** Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

**Attachments:** Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact.pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

For your awareness. I asked the committee staffs to contact you (DHS Legislative Affairs or FEMA Congressional Affairs) directly for any questions that you could answer, rather than me.

Please go through my organization's leadership, first cc-ed, for the SNRA documentation. The other materials are attached after the contact forms.

All information, attached or not, is 100% unclassified.

There is a classified version (Secret//NoFORN) which is very important, but it has been completely segregated in its own channel for the past four years. Either my leadership or DHS Policy/SPAR can connect you with a copy.

Thank you,

**Andrew Janca**

Program Analyst

National Preparedness Assessment Division, FEMA

U.S. Department of Homeland Security

Phone: (202) 786-0937

Mobile: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew

**Sent:** Wednesday, 20 March, 2019 00:28

**To:** <[homeland.security@mail.house.gov](mailto:homeland.security@mail.house.gov)>; <--- *Homeland Security minority* ---@mail.house.gov>; <[energy.commerce@mail.house.gov](mailto:energy.commerce@mail.house.gov)>; <--- *Energy & Commerce minority* ---@mail.house.gov>; <[transport@mail.house.gov](mailto:transport@mail.house.gov)>; <--- *Transportation & Infrastructure minority* ---@mail.house.gov>; <[house.science.committee@mail.house.gov](mailto:house.science.committee@mail.house.gov)>; <--- *Science minority* ---@mail.house.gov>; <[whistleblower@ronjohnson.senate.gov](mailto:whistleblower@ronjohnson.senate.gov)>; <[peters\\_whistleblower@hsgac.senate.gov](mailto:peters_whistleblower@hsgac.senate.gov)>; <--- *Science majority* ---@commerce.senate.gov>; <--- *Science minority* ---@commerce.senate.gov>

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>

**Subject:** Documentation - 1/3 SNRA unclassified documentation

**Attachments:** SNRA 2015 Resource for planners.pdf

This is email 1 of 3 from my work account. Explanations are in three letters from my personal account, [andrew.janca@outlook.com](mailto:andrew.janca@outlook.com).

Everything is unclassified.

Other than technical issues such as emails not coming through, please direct all questions to FEMA Congressional Affairs, (202) 646-4500, [FEMA-Congressional-Affairs@fema.dhs.gov](mailto:FEMA-Congressional-Affairs@fema.dhs.gov), or DHS Legislative Affairs, (202) 447-5890, [CongresstoDHS@hq.dhs.gov](mailto:CongresstoDHS@hq.dhs.gov).

Letters from this account:

1/3 (this email):

- a) SNRA 2015 Resource for Planners. This document is an unofficial consolidated version of the two halves of record #2, the SNRA 2015 Technical Appendix, that my office at the time made after the SNRA revision was over. Since it is not official it was not part of my FOIA request. I am attaching it first because it is much easier to use than the official version.

2/3 (other email). Numbers in front correspond to the record's number in the FOIA request.

- a) #1 - SNRA 2015 Findings
- b) #3 - SNRA 2015 Working Papers (also attached to letter 2/2)
- c) #4-8 – SNRA 2011-15 Instructions and terms of reference.zip
  - i. #4 – PPD-8 Implementation Plan
  - ii. #5 – SNRA 2011 Terms of Reference
  - iii. #6 – SNRA 2015 Background and General Guidance (Word doc)
  - iv. #7 – SNRA 2015 Qualitative Data Instructions (Word doc)
  - v. #8 – SNRA 2015 Risk Summary Sheet Instructions & Template (Word doc)
- d) White House version of SNRA findings, November 2015

3/3 (other email):

- a) #2 - SNRA 2015 Technical Appendix

The eight unclassified records of the 2015 SNRA that I FOIAed, with my 'outside hat' on, are attached here (to these three emails), along with the White House edited version which FEMA added to its last release. For the versions that FEMA released under FOIA and additional explanation, please see the three letters from my personal account.

Earlier contact: Delegate Norton's office, 2017/02/17 (first contact only, I didn't pursue it further).

Thank you,

**Andrew Janca, PhD**

Program Analyst

FEMA/NPD/NPAD (I'm not speaking for my organization)

U.S. Department of Homeland Security

Phone: (202) 786-0937

Mobile: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew  
**Sent:** Tuesday, October 27, 2020 07:21  
**To:** ---AUSA---@usdoj.gov; ---POC GAO 20-297---@gao.gov  
**Cc:** OGC; FEMA-OCC; GAO-OIG Liaison; FEMA-GAO-OIG-LIAISON; Media Inquiry; FEMA-News-Desk; Janca, Andrew  
**Subject:** 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other  
**Attachments:** Attachment description.docx; Strategic National Risk Assessment (SNRA) follow-up 1/2 (main); Strategic National Risk Assessment (SNRA) follow-up 2/2 - Attachment with (unclassified but) non-public information; USAO context - DHS-FEMA FOIA 2020-FEFO-00401 redacted.pdf

Hello – Recent statements that my agency has given GAO and the press factually conflict with sworn declarations that my agency has given in court.

I drew my agency's attention to the inconsistencies between the latter, and the information which my agency later communicated to GAO and the press, in February. My agency has not corrected them.

(I'm talking around the subject to some extent because the non-disclosure agreements that that unsuccessful correction attempt left me with limit what I can put in a cover letter with multiple recipients on my end. So I'm trying to say as much as I can without going into the protected content.)

These inconsistencies are public, but currently below the threshold of public awareness. Since I have pointed them out to others outside the Executive Branch (footnotes 10-12, SNRA follow-up letter 20201016.pdf inside the second attachment), I'm obligated to tell you too. I haven't contacted the journalist yet, but I'll work on that next.

The three public inconsistencies that are the easiest to start with are

- <https://www.courtlistener.com/docket/6284501/28/1/public-employees-for-environmental-responsibility-v-united-states/> paragraph 8;
- <https://www.gao.gov/assets/710/706612.pdf> pp. 11-12, 28; and
- <https://www.eenews.net/climatewire/stories/1062857757> (if the link doesn't work there's a pdf copy in the second attached).

The connecting context is the DHS/FEMA Strategic National Risk Assessment (SNRA), the "risk basis" of the National Preparedness System and the subject of a briefed-but-pending FOIA litigation (1:18-cv-00158-CKK) that ---AUSA--- inherited in May. I helped FEMA update this risk assessment in 2015, and I signed off on the language that FEMA used to tell the public what it said. The FOIA case duplicates a FOIA request that I made in October 2016.

I have also worked on the National THIRA that is referenced in these parts. It is a very different kind of thing than the SNRA: neither product is capable of filling the role of the other. My agency's use of it to bury something else should not be allowed to discredit the honest work that my colleagues have done on it.

This email is 1 of 3. Attached to this and the next two emails are what I sent committee staff Friday before last (October 16), July 2020, and March 2019, including the unclassified SNRA itself. The last attachment to this email is the one piece from my February correction attempt (a FOIA for what FEMA later told GAO and the journalist) that I can share without restriction. I've redacted the protected content, but the rest will still be helpful for context. Additional context:

- GAO: Relevant context is GAO-11-873 and 16-371 (DHS context), 16-243 (risk comparisons), and prior reports referenced in GAO-20-297. The 'missing' methodology report I mentioned in the SNRA FAQ p. 6 (How does the SNRA relate to DHS' HSNRC?) is the missing documentation discussed in GAO-16-371. Declaration 28-1 in ---AUSA---'s case discusses another GAO document in paragraph 10.

- DHS/FEMA public affairs [cc-ed]: Relevant context is <https://www.eenews.net/stories/1062824495>, <https://web.archive.org/web/20140502084541/https://www.llis.dhs.gov/sites/default/files/NPS-LLIS.pdf> 3-6, 3-7, 3-12, 3-16, <https://www.fema.gov/pdf/government/training/tcl.pdf> 460-463, SNRA 2011/15 and HSNRC 2013/17 pandemic and comparative analyses, QHSR 2014 Bio Study, and the QHSR 2014 homeland biosecurity national capability targets. The targets were classified in their final version: I believe this is why they disappeared, but I don't actually know.
- USAO: I will forward you the full February 18, 2020 packet (including the unredacted version of the last attachment) separately. The main differences with the Trusted Traveler case (<https://www.courtlistener.com/docket/16824447/113/state-of-new-york-v-wolf/> pp. 16-17, <https://www.courtlistener.com/docket/16824447/124/state-of-new-york-v-wolf/> p. 9) are 1) my agency did not correct the problematic filing when I pointed out its inconsistencies with other information; 2) my agency subsequently made those inconsistencies public (above); and 3) the real-world consequences of my agency's choices in your case.

The information these letters and attachments communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

I apologize for the awkwardness of this letter.

**Andrew Janca, PhD**  
 National Preparedness Directorate, FEMA  
 U.S. Department of Homeland Security  
 Phone: (202) 786-0937  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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DEPARTMENT OF HOMELAND SECURITY  
FEDERAL EMERGENCY MANAGEMENT AGENCY  
**REPORT OF CONGRESSIONAL CONTACT**

TO: Director, Congressional Affairs

--- PII ---

FROM:

Andrew Janca, NPD/NPAD

DATE

Oct 27, 2020

PROGRAM AREA

NPD / National Preparedness Assessment Division (NPAD)

PHONE NO.

(202) 786-0937

ROOM

400 C St SW, 7th floor

CONGRESSIONAL STAFF NAME

--- PII ---

PHONE NO.

(202) 512-3000 (main), (---)----- (POC).

SENATOR/REPRESENTATIVE

GAO

SUBJECT

Connected GAO with the AUSA representing FEMA in the SNRA litigation.

REMARKS:

Added GAO. Connected GAO with the assistant U.S. attorney representing FEMA in the case referenced in my October 16 letter to committee staff.

62

Followup Action Required:

☐ Yes ☐ No

BY WHOM (Followup Action Required)

PHONE NO.

WHEN

**NOTE:** Please provide this information to EX-CA ASAP. If urgent, notify by telephone.

**From:** Janca, Andrew  
**Sent:** Tuesday, October 27, 2020 08:08  
**To:** FEMA-Congressional-Affairs; DHS Legislative Affairs  
**Cc:** Janca, Andrew; ---Division director (A)---; ---Branch chief---; ---Supervisor---; ---Office attorney---; OGC; FEMA-OCC; GAO-OIG Liaison; FEMA-GAO-OIG-LIAISON; DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Subject:** Adding GAO 2020/10/27 - RE: SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
**Attachments:** Adding GAO 20201027 FEMA Form 13-1 Report of Congressional contact.pdf; Text, email 1 of 3 - What my agency is telling each of you is factually inconsistent with what we're telling the other.pdf; Email text and new attachments 20201027.zip; Reports of Congressional contact 2017-20.zip

Added GAO. Connected GAO with the assistant U.S. attorney representing FEMA in the case referenced in my October 16 letter to committee staff that I previously sent you (below).

The texts of emails 2/3 and 3/3 and the two attachments that I haven't previously sent you, including a list of all attachments, are in the third attached zipfile, and the forms attached to the previously sent emails in the chain below are attached fourth.

Andrew Janca

Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate

Phone: (202) 786-0937

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency

[fema.gov](https://www.fema.gov)



FEMA

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---

**From:** Janca, Andrew  
**Sent:** Friday, October 16, 2020 09:39  
**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- DHS Legislative Affairs internal email address ---@HQ.DHS.GOV>  
**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; <--- Division director (A) ---@fema.dhs.gov>; <--- Branch chief ---@fema.dhs.gov>; <--- Supervisor ---@fema.dhs.gov>; <--- Office attorney ---@fema.dhs.gov>  
**Subject:** SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
**Attachments:** Committee staffs 20201016 FEMA Form 13-1 Report of Congressional contact.pdf; Strategic National Risk Assessment (SNRA) follow-up 2/2 - Attachment with (unclassified but) non-public information.msg; Strategic National Risk Assessment (SNRA) follow-up 1/2 (main).msg



Follow-up to March 2019 email to committee staffs, whom I cc-ed in July 2020 when I added Senate Energy and Natural Resources. Senate Energy (both staffs) deferred to HSGAC, so the recipients of the attached emails are the six from March 2019. 1/2 is from my personal email account, 2/2 from this one.

Andrew Janca

Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate

Phone: (202) 786-0937

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency

[fema.gov](http://fema.gov)



FEMA

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**From:** Janca, Andrew

**Sent:** Monday, July 27, 2020 08:19

**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; <--- *Division director (A)* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>

**Subject:** Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

**Attachments:** Committee staffs 20200727 FEMA Form 13-1 Report of Congressional contact.pdf; [Resend with correct names, addresses]: 0 - Attachment list - SNRA background, documentation (July 2020) [work-account email 0/3].msg; [Resend with apologies]: Strategic National Risk Assessment (SNRA) - 1/3 - Start here: Explanations - (personal-account email 1/3).msg; SNRA unclassified documentation 1/3 [work-account email 1/3].msg; SNRA unclassified documentation 2/3 [work-account email 2/3].msg; SNRA unclassified documentation 3/3 [work-account email 3/3].msg; Strategic National Risk Assessment (SNRA) - 2/3 - (personal-account email 2/3).msg; Strategic National Risk Assessment (SNRA) - 3/3 - (personal-account email 3/3).msg

Forwarding what I sent the cc-ed [in the attached emails] committees in March 2019 to Senate Energy & Natural Resources, one new attachment on personal-account email 1/3.

Andrew Janca

Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate

Phone: (202) 786-0937

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency

[fema.gov](http://fema.gov)



FEMA



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---

**From:** Janca, Andrew

**Sent:** Wednesday, March 27, 2019 00:11

**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

**Cc:** <--- *Division director (A)* ---@fema.dhs.gov>; <--- *FEMA Congressional Affairs POC* ---@fema.dhs.gov>; <--- *DHS Legislative Affairs POC* ---@hq.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- *FEMA Disclosure Branch staff* ---@fema.dhs.gov>; <--- *Branch chief (A)* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>

**Subject:** Resend to staffs - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

**Attachments:** 0 - Inventory - SNRA background, documentation re-send 2019/03/26.msg; Committee staffs 20190326 FEMA Form 13-1 Report of Congressional contact.pdf

I re-sent the emails to most of the staffs, since except for two (minority staffs House Science, Transportation) the ones I sent last week didn't go through in full or part. Addresses (mostly new) are in the second attached. I cc-ed you on the attached email so the people on the other end can see I've nothing to hide from you. No change to content except for the inventory letter (the attached email), and splitting letter #3 (both sets) in two because of the Senate's size limit.

Thank you,

**Andrew Janca**

Program Analyst

National Preparedness Assessment Division, FEMA

U.S. Department of Homeland Security Phone: (202) 786-0937

Mobile: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew

**Sent:** Wednesday, 20 March, 2019 00:59

**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

**Cc:** <--- *Division director (A)* ---@fema.dhs.gov>; <--- *FEMA Congressional Affairs POC* ---@fema.dhs.gov>; <--- *DHS Legislative Affairs POC* ---@hq.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- *FEMA Disclosure Branch staff* ---@fema.dhs.gov>; <--- *Branch chief (A)* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>

**Subject:** Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

**Attachments:** Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact.pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

For your awareness. I asked the committee staffs to contact you (DHS Legislative Affairs or FEMA Congressional Affairs) directly for any questions that you could answer, rather than me.

Please go through my organization's leadership, first cc-ed, for the SNRA documentation. The other materials are attached after the contact forms.

All information, attached or not, is 100% unclassified.

There is a classified version (Secret//NoFORN) which is very important, but it has been completely segregated in its own channel for the past four years. Either my leadership or DHS Policy/SPAR can connect you with a copy.

Thank you,

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security  
Phone: (202) 786-0937  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew  
**Sent:** Wednesday, 20 March, 2019 00:28  
**To:** <[homeland.security@mail.house.gov](mailto:homeland.security@mail.house.gov)>; <--- *Homeland Security minority* --->@mail.house.gov>;  
<[energy.commerce@mail.house.gov](mailto:energy.commerce@mail.house.gov)>; <--- *Energy & Commerce minority* --->@mail.house.gov>;  
<[transport@mail.house.gov](mailto:transport@mail.house.gov)>; <--- *Transportation & Infrastructure minority* --->@mail.house.gov>;  
<[house.science.committee@mail.house.gov](mailto:house.science.committee@mail.house.gov)>; <--- *Science minority* --->@mail.house.gov>;  
<[whistleblower@ronjohnson.senate.gov](mailto:whistleblower@ronjohnson.senate.gov)>; <[peters\\_whistleblower@hsgac.senate.gov](mailto:peters_whistleblower@hsgac.senate.gov)>;  
<--- *Science majority* --->@commerce.senate.gov>; <--- *Science minority* --->@commerce.senate.gov>  
**Cc:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Documentation - 1/3 SNRA unclassified documentation  
**Attachments:** SNRA 2015 Resource for planners.pdf  
**Cc:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Documentation - 1/3 SNRA unclassified documentation

This is email 1 of 3 from my work account. Explanations are in three letters from my personal account, [andrew.janca@outlook.com](mailto:andrew.janca@outlook.com).

Everything is unclassified.

Other than technical issues such as emails not coming through, please direct all questions to FEMA Congressional Affairs, (202) 646-4500, [FEMA-Congressional-Affairs@fema.dhs.gov](mailto:FEMA-Congressional-Affairs@fema.dhs.gov), or DHS Legislative Affairs, (202) 447-5890, [CongresstoDHS@hq.dhs.gov](mailto:CongresstoDHS@hq.dhs.gov).

Letters from this account:

1/3 (this email):

- a) SNRA 2015 Resource for Planners. This document is an unofficial consolidated version of the two halves of record #2, the SNRA 2015 Technical Appendix, that my office at the time made after the SNRA revision was over. Since it is not official it was not part of my FOIA request. I am attaching it first because it is much easier to use than the official version.

2/3 (other email). Numbers in front correspond to the record's number in the FOIA request.

- a) #1 - SNRA 2015 Findings
- b) #3 - SNRA 2015 Working Papers (also attached to letter 2/2)

- c) #4-8 – SNRA 2011-15 Instructions and terms of reference.zip
  - i. #4 – PPD-8 Implementation Plan
  - ii. #5 – SNRA 2011 Terms of Reference
  - iii. #6 – SNRA 2015 Background and General Guidance (Word doc)
  - iv. #7 – SNRA 2015 Qualitative Data Instructions (Word doc)
  - v. #8 – SNRA 2015 Risk Summary Sheet Instructions & Template (Word doc)
- d) White House version of SNRA findings, November

2015

3/3 (other email):

- a) #2 - SNRA 2015 Technical Appendix

The eight unclassified records of the 2015 SNRA that I FOIAed, with my ‘outside hat’ on, are attached here (to these three emails), along with the White House edited version which FEMA added to its last release. For the versions that FEMA released under FOIA and additional explanation, please see the three letters from my personal account.

Earlier contact: Delegate Norton’s office, 2017/02/17 (first contact only, I didn’t pursue it further).

Thank you,

**Andrew Janca, PhD**

Program Analyst

FEMA/NPD/NPAD (I’m not speaking for my organization)

U.S. Department of Homeland Security

Phone: (202) 786-0937

Mobile: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew  
**Sent:** Monday, July 5, 2021 23:24  
**To:** ---Office attorney---  
**Cc:** ---Branch chief---; ---Supervisor---  
**Subject:** FYSA - FW: 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other  
**Attachments:** SNRA press letter 20210704.msg

FYSA

---

**From:** Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Sent:** Monday, July 5, 2021 23:17  
**To:** ---AUSA---@usdoj.gov; ---POC GAO 20-297---@gao.gov  
**Cc:** OGC <ogc@HQ.DHS.GOV>; FEMA-OCC <FEMA-OCC@fema.dhs.gov>; GAO-OIG Liaison <GAO-OIG.Liaison@HQ.DHS.GOV>; FEMA-GAO-OIG-LIAISON <FEMA-GAO-OIG-LIAISON@fema.dhs.gov>; Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Re: 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other

Hello – I wrote the journalist that I said I was working on next, and other outlets at the same time (attached). I told the committee staff that I would let each of you (the two of you and the journalist) know that my agency is telling you factually contradictory things, before following up with them again on the 10/16 letter where I pointed those contradictions out. Writing the journalist took me a long time.

DHS cc-ed: I'll also cc you again when I report the new contact (I'm adding House Oversight when I follow up with the others) to FEMA Congressional Affairs, later tonight.

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues.

The information these letters and attachments communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

**Andrew Janca, PhD**

National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Phone: (202) 786-0937  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Sent:** Tuesday, October 27, 2020 07:21  
**To:** ---AUSA---@usdoj.gov; ---POC GAO 20-297---@gao.gov  
**Cc:** OGC <ogc@HQ.DHS.GOV>; FEMA-OCC <FEMA-OCC@fema.dhs.gov>; GAO-OIG Liaison <GAO-OIG.Liaison@HQ.DHS.GOV>; FEMA-GAO-OIG-LIAISON <FEMA-GAO-OIG-LIAISON@fema.dhs.gov>; Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other

**Attachments:** Attachment description.docx; Strategic National Risk Assessment (SNRA) follow-up 1/2 (main); Strategic National Risk Assessment (SNRA) follow-up 2/2 - Attachment with (unclassified but) non-public information; USAO context - DHS-FEMA FOIA 2020-FEFO-00401 redacted.pdf

Hello – Recent statements that my agency has given GAO and the press factually conflict with sworn declarations that my agency has given in court.

I drew my agency's attention to the inconsistencies between the latter, and the information which my agency later communicated to GAO and the press, in February. My agency has not corrected them.

(I'm talking around the subject to some extent because the non-disclosure agreements that that unsuccessful correction attempt left me with limit what I can put in a cover letter with multiple recipients on my end. So I'm trying to say as much as I can without going into the protected content.)

These inconsistencies are public, but currently below the threshold of public awareness. Since I have pointed them out to others outside the Executive Branch (footnotes 10-12, SNRA follow-up letter 20201016.pdf inside the second attachment), I'm obligated to tell you too. I haven't contacted the journalist yet, but I'll work on that next.

The three public inconsistencies that are the easiest to start with are

- <https://www.courtlistener.com/docket/6284501/28/1/public-employees-for-environmental-responsibility-v-united-states/> paragraph 8;
- <https://www.gao.gov/assets/710/706612.pdf> pp. 11-12, 28; and
- <https://www.eenews.net/climatewire/stories/1062857757> (if the link doesn't work there's a pdf copy in the second attached).

The connecting context is the DHS/FEMA Strategic National Risk Assessment (SNRA), the "risk basis" of the National Preparedness System and the subject of a briefed-but-pending FOIA litigation (1:18-cv-00158-CKK) that ~~---AUSA---~~ inherited in May. I helped FEMA update this risk assessment in 2015, and I signed off on the language that FEMA used to tell the public what it said. The FOIA case duplicates a FOIA request that I made in October 2016.

I have also worked on the National THIRA that is referenced in these parts. It is a very different kind of thing than the SNRA: neither product is capable of filling the role of the other. My agency's use of it to bury something else should not be allowed to discredit the honest work that my colleagues have done on it.

This email is 1 of 3. Attached to this and the next two emails are what I sent committee staff Friday before last (October 16), July 2020, and March 2019, including the unclassified SNRA itself. The last attachment to this email is the one piece from my February correction attempt (a FOIA for what FEMA later told GAO and the journalist) that I can share without restriction. I've redacted the protected content, but the rest will still be helpful for context. Additional context:

- GAO: Relevant context is GAO-11-873 and 16-371 (DHS context), 16-243 (risk comparisons), and prior reports referenced in GAO-20-297. The 'missing' methodology report I mentioned in the SNRA FAQ p. 6 (How does the SNRA relate to DHS' HSNRC?) is the missing documentation discussed in GAO-16-371. Declaration 28-1 in ~~---AUSA---~~'s case discusses another GAO document in paragraph 10.
- DHS/FEMA public affairs [cc-ed]: Relevant context is <https://www.eenews.net/stories/1062824495>, <https://web.archive.org/web/20140502084541/https://www.llis.dhs.gov/sites/default/files/NPS-LLIS.pdf> 3-6, 3-7, 3-12, 3-16, <https://www.fema.gov/pdf/government/training/tcl.pdf> 460-463, SNRA 2011/15 and HSNRC 2013/17 pandemic and comparative analyses, QHSR 2014 Bio Study, and the QHSR 2014 homeland biosecurity national capability targets. The targets were classified in their final version: I believe this is why they disappeared, but I don't actually know.

- USAO: I will forward you the full February 18, 2020 packet (including the unredacted version of the last attachment) separately. The main differences with the Trusted Traveler case (<https://www.courtlistener.com/docket/16824447/113/state-of-new-york-v-wolf/> pp. 16-17, <https://www.courtlistener.com/docket/16824447/124/state-of-new-york-v-wolf/> p. 9) are 1) my agency did not correct the problematic filing when I pointed out its inconsistencies with other information; 2) my agency subsequently made those inconsistencies public (above); and 3) the real-world consequences of my agency's choices in your case.

The information these letters and attachments communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

I apologize for the awkwardness of this letter.

**Andrew Janca, PhD**

National Preparedness Directorate, FEMA

U.S. Department of Homeland Security

Phone: (202) 786-0937

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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DEPARTMENT OF HOMELAND SECURITY  
FEDERAL EMERGENCY MANAGEMENT AGENCY  
**REPORT OF CONGRESSIONAL CONTACT**

TO: Director, Congressional Affairs

--- PII ---

FROM:

Andrew Janca, NPD/NPAD

DATE

Jul 6, 2021

PROGRAM AREA

NPD / National Preparedness Assessment Division (NPAD), NAID Group

PHONE NO.

(202) 786-0937

ROOM

400 C St SW, 7th floor.

CONGRESSIONAL STAFF NAME

Oversight majority staff (generic address).

PHONE NO.

Majority (202) 225-5051, minority (202) 225-5074.

SENATOR/REPRESENTATIVE

N/A (staff address).

SUBJECT

Adding House Oversight

REMARKS:

Added House Oversight majority (to their staff email address, ---not pii but not public---@mail.house.gov), will send same to minority tomorrow (they were reluctant to provide an email address before I'd sent anything). Updated the six committee staffs and GAO with what I'd sent the press.

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Followup Action Required:

☐ Yes ☐ No

BY WHOM (Followup Action Required)

PHONE NO.

WHEN

**NOTE:** Please provide this information to EX-CA ASAP. If urgent, notify by telephone.



**From:** Janca, Andrew  
**Sent:** Tuesday, July 6, 2021 02:01  
**To:** FEMA-Congressional-Affairs; DHS Legislative Affairs  
**Cc:** ---Group director---; ---Division (office) director---; ---Branch chief---; ---Supervisor---; ---Office attorney---; OGC; FEMA-OCC; GAO-OIG Liaison; FEMA-GAO-OIG-LIAISON; DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Subject:** Adding House Oversight 2021/07/05 - RE: Adding GAO 2020/10/27 - RE: SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27- Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
**Attachments:** Adding House Oversight 20210705 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA committee staff follow-up letter 20210705.zip; Reports of Congressional contact 2017-20.zip

Added House Oversight. Updated the six committee staffs and GAO with what I'd sent the press.

Andrew Janca  
Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate  
Phone: (202) 786-0937  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



**FEMA**

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**From:** Janca, Andrew  
**Sent:** Tuesday, October 27, 2020 08:08  
**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- DHS Legislative Affairs internal email address ---@HQ.DHS.GOV>  
**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; <--- Division director (A) ---@fema.dhs.gov>; <--- Branch chief ---@fema.dhs.gov>; <--- Supervisor ---@fema.dhs.gov>; <--- Office attorney ---@fema.dhs.gov>; OGC <ogc@HQ.DHS.GOV>; FEMA-OCC <FEMA-OCC@fema.dhs.gov>; GAO-OIG Liaison <GAO-OIG.Liaison@HQ.DHS.GOV>; FEMA-GAO-OIG-LIAISON <FEMA-GAO-OIG-LIAISON@fema.dhs.gov>; <--- DHS Public Affairs internal email address ---@hq.dhs.gov>; Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>;  
**Subject:** Adding GAO 2020/10/27 - RE: SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
**Attachments:** Adding GAO 20201027 FEMA Form 13-1 Report of Congressional contact.pdf; Text, email 1 of 3 - What my agency is telling each of you is factually inconsistent with what we're telling the other.pdf; Email text and new attachments 20201027.zip; Reports of Congressional contact 2017-20.zip



The texts of emails 2/3 and 3/3 and the two attachments that I haven't previously sent you, including a list of all attachments, are in the third attached zipfile, and the forms attached to the previously sent emails in the chain below are attached fourth.

Andrew Janca  
Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate  
Phone: (202) 786-0937  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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**From:** Janca, Andrew  
**Sent:** Friday, October 16, 2020 09:39  
**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>  
**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; <--- *Division director (A)* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>  
**Subject:** SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
**Attachments:** Committee staffs 20201016 FEMA Form 13-1 Report of Congressional contact.pdf; Strategic National Risk Assessment (SNRA) follow-up 2/2 - Attachment with (unclassified but) non-public information.msg; Strategic National Risk Assessment (SNRA) follow-up 1/2 (main).msg

Follow-up to March 2019 email to committee staffs, whom I cc-ed in July 2020 when I added Senate Energy and Natural Resources. Senate Energy (both staffs) deferred to HSGAC, so the recipients of the attached emails are the six from March 2019. 1/2 is from my personal email account, 2/2 from this one.

Andrew Janca  
Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate  
Phone: (202) 786-0937  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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**From:** Janca, Andrew

**Sent:** Monday, July 27, 2020 08:19

**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; <--- *Division director (A)* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>

**Subject:** Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

**Attachments:** Committee staffs 20200727 FEMA Form 13-1 Report of Congressional contact.pdf; [Resend with correct names, addresses]: 0 - Attachment list - SNRA background, documentation (July 2020) [work-account email 0/3].msg; [Resend with apologies]: Strategic National Risk Assessment (SNRA) - 1/3 - Start here: Explanations - (personal-account email 1/3).msg; SNRA unclassified documentation 1/3 [work-account email 1/3].msg; SNRA unclassified documentation 2/3 [work-account email 2/3].msg; SNRA unclassified documentation 3/3 [work-account email 3/3].msg; Strategic National Risk Assessment (SNRA) - 2/3 - (personal-account email 2/3).msg; Strategic National Risk Assessment (SNRA) - 3/3 - (personal-account email 3/3).msg

Forwarding what I sent the cc-ed [in the attached emails] committees in March 2019 to Senate Energy & Natural Resources, one new attachment on personal-account email 1/3.

Andrew Janca

Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate

Phone: (202) 786-0937

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency

[fema.gov](https://www.fema.gov)



**FEMA**

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**From:** Janca, Andrew

**Sent:** Wednesday, March 27, 2019 00:11

**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

**Cc:** <--- *Division director (A)* ---@fema.dhs.gov>; <--- *FEMA Congressional Affairs POC* ---@fema.dhs.gov>; <--- *DHS Legislative Affairs POC* ---@hq.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- *FEMA Disclosure Branch staff* ---@fema.dhs.gov>; <--- *Branch chief (A)*

---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>

**Subject:** Resend to staffs - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

**Attachments:** 0 - Inventory - SNRA background, documentation re-send 2019/03/26.msg; Committee staffs 20190326 FEMA Form 13-1 Report of Congressional contact.pdf

I re-sent the emails to most of the staffs, since except for two (minority staffs House Science, Transportation) the ones I sent last week didn't go through in full or part. Addresses (mostly new) are in the second attached. I cc-ed you on the attached email so the people on the other end can see I've nothing to hide from you. No change to content except for the inventory letter (the attached email), and splitting letter #3 (both sets) in two because of the Senate's size limit.

Thank you,

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security Phone: (202) 786-0937  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew

**Sent:** Wednesday, 20 March, 2019 00:59

**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

**Cc:** <--- *Division director (A)* ---@fema.dhs.gov>; <--- *FEMA Congressional Affairs POC* ---@fema.dhs.gov>; <--- *DHS Legislative Affairs POC* ---@hq.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- *FEMA Disclosure Branch staff* ---@fema.dhs.gov>; <--- *Branch chief (A)* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>

**Subject:** Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

**Attachments:** Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact.pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

For your awareness. I asked the committee staffs to contact you (DHS Legislative Affairs or FEMA Congressional Affairs) directly for any questions that you could answer, rather than me.

Please go through my organization's leadership, first cc-ed, for the SNRA documentation. The other materials are attached after the contact forms.

All information, attached or not, is 100% unclassified.

There is a classified version (Secret//NoForN) which is very important, but it has been completely segregated in its own channel for the past four years. Either my leadership or DHS Policy/SPAR can connect you with a copy.

Thank you,

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security  
Phone: (202) 786-0937

Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew  
**Sent:** Wednesday, 20 March, 2019 00:28  
**To:** <[homeland.security@mail.house.gov](mailto:homeland.security@mail.house.gov)>; <--- *Homeland Security minority* ---><[energy.commerce@mail.house.gov](mailto:energy.commerce@mail.house.gov)>; <--- *Energy & Commerce minority* ---><[transport@mail.house.gov](mailto:transport@mail.house.gov)>; <--- *Transportation & Infrastructure minority* ---><[house.science.committee@mail.house.gov](mailto:house.science.committee@mail.house.gov)>; <--- *Science minority* ---><[whistleblower@ronjohnson.senate.gov](mailto:whistleblower@ronjohnson.senate.gov)>; <[peters\\_whistleblower@hsgac.senate.gov](mailto:peters_whistleblower@hsgac.senate.gov)>; <--- *Science majority* ---><[commerce.senate.gov](mailto:commerce.senate.gov)>; <--- *Science minority* ---><[commerce.senate.gov](mailto:commerce.senate.gov)>  
**Cc:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Documentation - 1/3 SNRA unclassified documentation  
**Attachments:** SNRA 2015 Resource for planners.pdf  
**Cc:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Documentation - 1/3 SNRA unclassified documentation

This is email 1 of 3 from my work account. Explanations are in three letters from my personal account, [andrew.janca@outlook.com](mailto:andrew.janca@outlook.com).

Everything is unclassified.

Other than technical issues such as emails not coming through, please direct all questions to FEMA Congressional Affairs, (202) 646-4500, [FEMA-Congressional-Affairs@fema.dhs.gov](mailto:FEMA-Congressional-Affairs@fema.dhs.gov), or DHS Legislative Affairs, (202) 447-5890, [CongresstoDHS@hq.dhs.gov](mailto:CongresstoDHS@hq.dhs.gov).

Letters from this account:

1/3 (this email):

- a) SNRA 2015 Resource for Planners. This document is an unofficial consolidated version of the two halves of record #2, the SNRA 2015 Technical Appendix, that my office at the time made after the SNRA revision was over. Since it is not official it was not part of my FOIA request. I am attaching it first because it is much easier to use than the official version.

2/3 (other email). Numbers in front correspond to the record's number in the FOIA request.

- a) #1 - SNRA 2015 Findings
- b) #3 - SNRA 2015 Working Papers (also attached to letter 2/2)
- c) #4-8 – SNRA 2011-15 Instructions and terms of reference.zip
  - i. #4 – PPD-8 Implementation Plan
  - ii. #5 – SNRA 2011 Terms of Reference
  - iii. #6 – SNRA 2015 Background and General Guidance (Word doc)
  - iv. #7 – SNRA 2015 Qualitative Data Instructions (Word doc)
  - v. #8 – SNRA 2015 Risk Summary Sheet Instructions & Template (Word doc)
- d) White House version of SNRA findings, November 2015

3/3 (other email):

- a) #2 - SNRA 2015 Technical Appendix

The eight unclassified records of the 2015 SNRA that I FOIAed, with my 'outside hat' on, are attached here (to these three emails), along with the White House edited version which FEMA added to its last release. For the versions that FEMA released under FOIA and additional explanation, please see the three letters from my personal account.

Earlier contact: Delegate Norton's office, 2017/02/17 (first contact only, I didn't pursue it further).

Thank you,

**Andrew Janca, PhD**

Program Analyst

FEMA/NPD/NPAD (I'm not speaking for my organization)

U.S. Department of Homeland Security

Phone: (202) 786-0937

Mobile: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew  
**Sent:** Tuesday, July 20, 2021 23:11  
**To:** ---Branch chief---; ---Section chief---  
**Cc:** ---Office attorney---  
**Subject:** FYSA - Re-sent to press (same content as before)  
**Attachments:** Substantiation of assertions in email text - 5 USC 2302 20210704 (corrected).pdf; Corrections indicated 20210720.pdf

Chief – Other than you and DHS and FEMA public affairs, I don't have any further internal notifications of my own to make.

Andrew Janca  
Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate  
Phone: (202) 786-0937  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



**FEMA**

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**From:** Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>  
**Sent:** Tuesday, July 20, 2021 22:53  
**To:** -----@eenews.net; investigations@npr.org; editors@sciam.com; tips@rollingstone.com; tips@nationalreview.com; wsjcontact@wsj.com; tips@latimes.com; covidtips@kff.org  
**Cc:** Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; lockbox@washpost.com; national@washpost.com; news@unionleader.com; tips@nytimes.com; tips@reason.com; info@thebulwark.com; -----@amgreatness.com; scoop@motherjones.com; contactus@foxnews.com; coverage-desk@voanews.com; Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>  
**Subject:** Corrected version - RE: (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.

Hello – I'm correcting a small error in figure 1. I also removed some parts that don't make sense, so it's shorter. The corrections are indicated in the second attached. I'll write again next week.

I'm cc-ing my organizations' public affairs not to suggest I'm speaking for them – I'm not, of course (I'm assuming it's obvious) – but so you'll know that you don't need to worry about keeping me anonymous from DHS or FEMA. I've been open with my management about my whistleblowing since 2013. These issues as they manifest internally are strongly normative, and norms are established or re-established in the open.



DHS, FEMA – I usually find a way to funnel whatever whistleblowing I do into a communication to committee staff so I can use FEMA’s Report of Congressional Contact process to notify everyone who needs to know internally. I don’t see a way to do that now that wouldn’t seem contrived, because I’m not adding anything to what they already saw two weeks ago. I’ll still forward this to my management and office lawyer, but please feel free to notify whoever else you think is appropriate.

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** andrew.janca.2@outlook.com  
**Sent:** Sunday, July 4, 2021 11:56 PM  
**To:** -----@eenews.net <-----@eenews.net>; investigations@npr.org <investigations@npr.org>; editors@sciam.com <editors@sciam.com>; tips@rollingstone.com <tips@rollingstone.com>; tips@nationalreview.com <tips@nationalreview.com>; wsjcontact@wsj.com <wsjcontact@wsj.com>; tips@latimes.com <tips@latimes.com>; covidtips@kff.org <covidtips@kff.org>  
**Cc:** andrew.janca@fema.dhs.gov <andrew.janca@fema.dhs.gov>; lockbox@washpost.com <lockbox@washpost.com>; national@washpost.com <national@washpost.com>; news@unionleader.com <news@unionleader.com>; tips@nytimes.com <tips@nytimes.com>; tips@reason.com <tips@reason.com>; info@thebulwark.com <info@thebulwark.com>; -----@amgreatness.com <-----@amgreatness.com>; scoop@motherjones.com <scoop@motherjones.com>; contactus@foxnews.com <contactus@foxnews.com>; coverage-desk@voanews.com <coverage-desk@voanews.com>; andrew.janca.2@outlook.com  
**Subject:** (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.  
**Attachments:** What's missing.pdf; SNRA letter to committee staff March 2019.pdf; SNRA FAQ 20190319 redacted.pdf; SNRA follow-up letter 20201016.pdf; Substantiation and context.zip; Attachment list 20210704.docx

Summary: The DHS/FEMA Strategic National Risk Assessment (SNRA) is the science-based comparative national risk assessment of natural, accidental, and adversarial hazards that FEMA’s National Preparedness System is based on. It has been locked up since 2011. (The SNRA’s climate change analysis is the only Government climate study that I know of that has been suppressed by both parties.) While classification and disagreements with DHS HQ had much to do with that before 2015, neither has been an obstacle since. As far as I know, the decisions to suppress the science that FEMA's plans, requirements, and doctrine are based on have been made by DHS/FEMA itself since 2015.

I don’t have the moral credibility or communication skills to solve this problem inside the Government. Everything I’ve tried has failed. That is why I’m writing you now.

The context and documentation for the statements above is attached. Larger files (all of which are already public information) are in <https://bd02.github.io/external>. I will forward this to the committee staff I wrote to before, to my Department and agency, and to the addressees and cc-ed on the forwarded email below tomorrow.

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

---

**From:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Sent:** Tuesday, October 27, 2020 07:21  
**To:** --- AUSA ---@usdoj.gov; --- POC GAO-20-297 ---@gao.gov  
**Cc:** OGC <[ogc@HQ.DHS.GOV](mailto:ogc@HQ.DHS.GOV)>; FEMA-OCC <[FEMA-OCC@fema.dhs.gov](mailto:FEMA-OCC@fema.dhs.gov)>; GAO-OIG Liaison <[GAO-OIG.Liaison@HQ.DHS.GOV](mailto:GAO-OIG.Liaison@HQ.DHS.GOV)>; FEMA-GAO-OIG-LIAISON <[FEMA-GAO-OIG-LIAISON@fema.dhs.gov](mailto:FEMA-GAO-OIG-LIAISON@fema.dhs.gov)>; Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other

Hello – Recent statements that my agency has given GAO and the press factually conflict with sworn declarations that my agency has given in court.

I drew my agency's attention to the inconsistencies between the latter, and the information which my agency later communicated to GAO and the press, in February. My agency has not corrected them.

(I'm talking around the subject to some extent because the non-disclosure agreements that that unsuccessful correction attempt left me with limit what I can put in a cover letter with multiple recipients on my end. So I'm trying to say as much as I can without going into the protected content.)

These inconsistencies are public, but currently below the threshold of public awareness. Since I have pointed them out to others outside the Executive Branch (footnotes 10-12, SNRA follow-up letter 20201016.pdf inside the second attachment), I'm obligated to tell you too. I haven't contacted the journalist yet, but I'll work on that next.

The three public inconsistencies that are the easiest to start with are

- <https://www.courtlistener.com/docket/6284501/28/1/public-employees-for-environmental-responsibility-v-united-states/> paragraph 8;
- <https://www.gao.gov/assets/710/706612.pdf> pp. 11-12, 28; and
- <https://www.eenews.net/climatewire/stories/1062857757> (if the link doesn't work there's a pdf copy in the second attached).

The connecting context is the DHS/FEMA Strategic National Risk Assessment (SNRA), the "risk basis" of the National Preparedness System and the subject of a briefed-but-pending FOIA litigation (1:18-cv-00158-CKK) that ---AUSA--- inherited in May. I helped FEMA update this risk assessment in 2015, and I signed off on the language that FEMA used to tell the public what it said. The FOIA case duplicates a FOIA request that I made in October 2016.

I have also worked on the National THIRA that is referenced in these parts. It is a very different kind of thing than the SNRA: neither product is capable of filling the role of the other. My agency's use of it to bury something else should not be allowed to discredit the honest work that my colleagues have done on it.

This email is 1 of 3. Attached to this and the next two emails are what I sent committee staff Friday before last (October 16), July 2020, and March 2019, including the unclassified SNRA itself. The last attachment to this email is the one piece from my February correction attempt (a FOIA for what FEMA later told GAO and the journalist) that I can share without restriction. I've redacted the protected content, but the rest will still be helpful for context. Additional context:

- GAO: Relevant context is GAO-11-873 and 16-371 (DHS context), 16-243 (risk comparisons), and prior reports referenced in GAO-20-297. The 'missing' methodology report I mentioned in the SNRA FAQ p. 6



(How does the SNRA relate to DHS' HSNRC?) is the missing documentation discussed in GAO-16-371. Declaration 28-1 in --- *AUSA* ---'s case discusses another GAO document in paragraph 10.

- DHS/FEMA public affairs [cc-ed]: Relevant context is <https://www.eenews.net/stories/1062824495>, <https://web.archive.org/web/20140502084541/https://www.llis.dhs.gov/sites/default/files/NPS-LLIS.pdf> 3-6, 3-7, 3-12, 3-16, <https://www.fema.gov/pdf/government/training/tcl.pdf> 460-463, SNRA 2011/15 and HSNRC 2013/17 pandemic and comparative analyses, QHSR 2014 Bio Study, and the QHSR 2014 homeland biosecurity national capability targets. The targets were classified in their final version: I believe this is why they disappeared, but I don't actually know.
- USAO: I will forward you the full February 18, 2020 packet (including the unredacted version of the last attachment) separately. The main differences with the Trusted Traveler case (<https://www.courtlistener.com/docket/16824447/113/state-of-new-york-v-wolf/> pp. 16-17, <https://www.courtlistener.com/docket/16824447/124/state-of-new-york-v-wolf/> p. 9) are 1) my agency did not correct the problematic filing when I pointed out its inconsistencies with other information; 2) my agency subsequently made those inconsistencies public (above); and 3) the real-world consequences of my agency's choices in your case.

The information these letters and attachments communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

I apologize for the awkwardness of this letter.

**Andrew Janca, PhD**

National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Phone: (202) 786-0937  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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DEPARTMENT OF HOMELAND SECURITY  
FEDERAL EMERGENCY MANAGEMENT AGENCY  
**REPORT OF CONGRESSIONAL CONTACT**

TO: Director, Congressional Affairs --- PII ---	FROM: Andrew Janca, NPD/NAID	DATE Jun 27, 2022
PROGRAM AREA NPD / National Preparedness Assessment Division (NPAD), NAID Group	PHONE NO. (202) 679-7991	ROOM 400 C St SW, 7th floor
CONGRESSIONAL STAFF NAME Majority & minority staff, seven committees, GAO, detail below	PHONE NO. See below	
SENATOR/REPRESENTATIVE Committees written March 2019, July 2020, October 2020, July 2021. GAO.		
SUBJECT Strategic National Risk Assessment (SNRA), follow-up from March 2019, July 2020, October 2020, July 2021.		
REMARKS:  Follow-up from July 2021. Notified the seven committee staffs and GAO that I'd sent the rest of the 2015 SNRA's unclassified documentation and updated context to the journalists whom I wrote last year.  House Homeland Security Committee Majority: (202) 226-2616; --- PII ---, ---pii---@mail.house.gov; --- PII ---, ---pii---@mail.house.gov Minority: (202) 226-8417; ---not pii but not public, phone or use their webform to ask---@mail.house.gov POC, clerk for both staffs, majority phone number: --- PII ---, ---pii---@mail.house.gov  House Committee on Science, Space, & Technology Majority: (202) 225-6375; --- PII ---, ---pii---@mail.house.gov; staff, sciencewhistleblower@mail.house.gov Minority: (202) 225-6371; --- PII ---, ---pii---@mail.house.gov  House Energy & Commerce Committee Majority: (202) 225-2927; --- PII ---, ---pii---@mail.house.gov Minority: (202) 225-3641; ---not pii but not public, phone or use their webform to ask---@mail.house.gov  House Transportation & Infrastructure Committee Majority: (202) 225-4472; --- PII ---, ---pii---@mail.house.gov Minority: (202) 225-9446; --- PII ---, ---pii---@mail.house.gov  House Oversight Committee Majority: (202) 225-5051; Staff, ---not pii but not public, phone or use their webform to ask---@mail.house.gov Minority: (202) 225-5074; Staff, ---not pii but not public, phone or use their webform to ask---@mail.house.gov  Senate Homeland Security & Governmental Affairs Committee, (202) 224-4751 Majority: Staff, ---not pii but not public, phone or use their webform to ask---@hsgac.senate.gov Minority: Staff, whistleblower@portman.senate.gov; --- (committee GOP) --- @hsgac.senate.gov  Senate Committee on Commerce, Science, & Transportation Majority: (202) 224-0411; --- PII ---, ---pii---@commerce.senate.gov Minority: (202) 224-1251; --- PII ---, ---pii---@commerce.senate.gov  GAO Homeland Security and Justice: --- PII ---; --- [POC GAO-20-297] ---@gao.gov		
Followup Action Required:  <input type="checkbox"/> Yes <input type="checkbox"/> No	BY WHOM (Followup Action Required)	PHONE NO.
WHEN		

**NOTE: Please provide this information to EX-CA ASAP. If urgent, notify by telephone.**

**From:** Janca, Andrew  
**Sent:** Tuesday, June 28, 2022 01:42  
**To:** FEMA-Congressional-Affairs; DHS Legislative Affairs  
**Cc:** *---Group director---*; *---Division (office) director---*; *---Branch chief---*; *---Office attorney---*; *--- Another office attorney---*; OGC; FEMA-OCC; GAO-OIG Liaison; FEMA-GAO-OIG-LIAISON; DHS Press Office; Media Inquiry; FEMA-News-Desk; Janca, Andrew  
**Subject:** SNRA follow-up w/ committees & GAO 2022/06/27 - RE: Adding House Oversight 2021/07/05 - RE: Adding GAO 2020/10/27 - RE: SNRA follow-up w/ committees 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified SNRA to committee staffs 2019/03/20  
**Attachments:** Committee staffs GAO 20220627 FEMA Form 13-1 Report of Congressional contact.pdf; Reports of Congressional contact 2017-21.zip; SNRA committee staff follow-up 20220627 1 of 2 - SNRA unclass documentation.zip; 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure.msg; DoJ-GAO follow-up 20220627 Re What my agency is telling each of you is factually incompatible with what we're telling the other.pdf

I sent the rest of the unclassified SNRA documentation to the journalists whom I wrote last year, and updated 1) committee staff and 2) GAO and the assistant U.S. attorney in the FOIA case where FEMA’s declarations contradict what we told GAO, on that.

I apologize for the delay. Each one of these notification packets (Congress, GAO/DoJ/DHS/FEMA, you) takes several months of packing and re-packing to put together, so any loose ends that I don’t notice until send day are a matter of hours or days to fix, rather than minutes.

Andrew Janca **National Integration Center** *(I forgot to update my signature)*  
Program Analyst | ~~National Preparedness Assessment Division~~ | National Preparedness Directorate  
Phone: (202) 786-0937  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



**FEMA**

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**From:** Janca, Andrew  
**Sent:** Tuesday, July 6, 2021 02:01  
**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; *<--- DHS Legislative Affairs internal email address ---@HQ.DHS.GOV>*  
**Cc:** *<--- Group director ---@fema.dhs.gov>; <--- Division (office) director ---@fema.dhs.gov>; <--- Branch chief ---@fema.dhs.gov>; <--- Supervisor ---@fema.dhs.gov>; <--- Office attorney ---@fema.dhs.gov>;* OGC <ogc@HQ.DHS.GOV>; FEMA-OCC <FEMA-OCC@fema.dhs.gov>; GAO-OIG Liaison <GAO-

OIG.Liaison@HQ.DHS.GOV>; FEMA-GAO-OIG-LIAISON <FEMA-GAO-OIG-LIAISON@fema.dhs.gov>; <-- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>

**Subject:** Adding House Oversight 2021/07/05 - RE: Adding GAO 2020/10/27 - RE: SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

**Attachments:** Adding House Oversight 20210705 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA committee staff follow-up letter 20210705.zip; Reports of Congressional contact 2017-20.zip

Added House Oversight. Updated the six committee staffs and GAO with what I'd sent the press.

Andrew Janca

Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate

Phone: (202) 786-0937

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency

[fema.gov](http://fema.gov)



**FEMA**

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**From:** Janca, Andrew

**Sent:** Tuesday, October 27, 2020 08:08

**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; <--- *Division director (A)* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; OGC <ogc@HQ.DHS.GOV>; FEMA-OCC <FEMA-OCC@fema.dhs.gov>; GAO-OIG Liaison <GAO-OIG.Liaison@HQ.DHS.GOV>; FEMA-GAO-OIG-LIAISON <FEMA-GAO-OIG-LIAISON@fema.dhs.gov>; <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>;

**Subject:** Adding GAO 2020/10/27 - RE: SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

**Attachments:** Adding GAO 20201027 FEMA Form 13-1 Report of Congressional contact.pdf; Text, email 1 of 3 - What my agency is telling each of you is factually inconsistent with what we're telling the other.pdf; Email text and new attachments 20201027.zip; Reports of Congressional contact 2017-20.zip

The texts of emails 2/3 and 3/3 and the two attachments that I haven't previously sent you, including a list of all attachments, are in the third attached zipfile, and the forms attached to the previously sent emails in the chain below are attached fourth.

Andrew Janca

Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate

Phone: (202) 786-0937

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)



FEMA

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**From:** Janca, Andrew

**Sent:** Friday, October 16, 2020 09:39

**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; <--- *Division director (A)* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>

**Subject:** SNRA follow-up with committee staffs 2020/10/16 - RE: Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

**Attachments:** Committee staffs 20201016 FEMA Form 13-1 Report of Congressional contact.pdf; Strategic National Risk Assessment (SNRA) follow-up 2/2 - Attachment with (unclassified but) non-public information.msg; Strategic National Risk Assessment (SNRA) follow-up 1/2 (main).msg

Follow-up to March 2019 email to committee staffs, whom I cc-ed in July 2020 when I added Senate Energy and Natural Resources. Senate Energy (both staffs) deferred to HSGAC, so the recipients of the attached emails are the six from March 2019. 1/2 is from my personal email account, 2/2 from this one.

Andrew Janca

Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate

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Federal Emergency Management Agency  
fema.gov



FEMA

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**From:** Janca, Andrew

**Sent:** Monday, July 27, 2020 08:19

**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>



**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; <--- *Division director (A)* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>

**Subject:** Adding Senate Energy 2020/07/27 - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

**Attachments:** Committee staffs 20200727 FEMA Form 13-1 Report of Congressional contact.pdf; [Resend with correct names, addresses]: 0 - Attachment list - SNRA background, documentation (July 2020) [work-account email 0/3].msg; [Resend with apologies]: Strategic National Risk Assessment (SNRA) - 1/3 - Start here: Explanations - (personal-account email 1/3).msg; SNRA unclassified documentation 1/3 [work-account email 1/3].msg; SNRA unclassified documentation 2/3 [work-account email 2/3].msg; SNRA unclassified documentation 3/3 [work-account email 3/3].msg; Strategic National Risk Assessment (SNRA) - 2/3 - (personal-account email 2/3).msg; Strategic National Risk Assessment (SNRA) - 3/3 - (personal-account email 3/3).msg

Forwarding what I sent the cc-ed [in the attached emails] committees in March 2019 to Senate Energy & Natural Resources, one new attachment on personal-account email 1/3.

Andrew Janca

Program Analyst | National Preparedness Assessment Division | National Preparedness Directorate

Phone: (202) 786-0937

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency

[fema.gov](http://fema.gov)



FEMA

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**From:** Janca, Andrew

**Sent:** Wednesday, March 27, 2019 00:11

**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>

**Cc:** <--- *Division director (A)* ---@fema.dhs.gov>; <--- *FEMA Congressional Affairs POC* ---@fema.dhs.gov>; <--- *DHS Legislative Affairs POC* ---@hq.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- *FEMA Disclosure Branch staff* ---@fema.dhs.gov>; <--- *Branch chief (A)* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>

**Subject:** Resend to staffs - Re: Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20

**Attachments:** 0 - Inventory - SNRA background, documentation re-send 2019/03/26.msg; Committee staffs 20190326 FEMA Form 13-1 Report of Congressional contact.pdf

I re-sent the emails to most of the staffs, since except for two (minority staffs House Science, Transportation) the ones I sent last week didn't go through in full or part. Addresses (mostly new) are in the second attached. I cc-ed you on the attached email so the people on the other end can see I've nothing to hide from you. No change to content except for the inventory letter (the attached email), and splitting letter #3 (both sets) in two because of the Senate's size limit.

Thank you,

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security Phone: (202) 786-0937  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew  
**Sent:** Wednesday, 20 March, 2019 00:59  
**To:** FEMA-Congressional-Affairs <FEMA-Congressional-Affairs@fema.dhs.gov>; <--- *DHS Legislative Affairs internal email address* ---@HQ.DHS.GOV>  
**Cc:** <--- *Division director (A)* ---@fema.dhs.gov>; <--- *FEMA Congressional Affairs POC* ---@fema.dhs.gov>; <--- *DHS Legislative Affairs POC* ---@hq.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; FEMA-FOIA <FEMA-FOIA@fema.dhs.gov>; <--- *FEMA Disclosure Branch staff* ---@fema.dhs.gov>; <--- *Branch chief (A)* ---@fema.dhs.gov>; <--- *Supervisor* ---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Unclassified Strategic National Risk Assessment (SNRA) to committee staffs 2019/03/20  
**Attachments:** Committee staffs 20190320 FEMA Form 13-1 Report of Congressional contact.pdf; Norton 20170217 FEMA Form 13-1 Report of Congressional contact.pdf; SNRA 20190320 Inside emails - text only.zip; SNRA 20190320 Outside email 1 of 3.zip; SNRA 20190320 Outside email 2 of 3.zip; SNRA 20190320 Outside email 3 of 3.zip

For your awareness. I asked the committee staffs to contact you (DHS Legislative Affairs or FEMA Congressional Affairs) directly for any questions that you could answer, rather than me.

Please go through my organization's leadership, first cc-ed, for the SNRA documentation. The other materials are attached after the contact forms.

All information, attached or not, is 100% unclassified.

There is a classified version (Secret//NoFORN) which is very important, but it has been completely segregated in its own channel for the past four years. Either my leadership or DHS Policy/SPAR can connect you with a copy.

Thank you,

**Andrew Janca**  
Program Analyst  
National Preparedness Assessment Division, FEMA  
U.S. Department of Homeland Security  
Phone: (202) 786-0937  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew  
**Sent:** Wednesday, 20 March, 2019 00:28  
**To:** <[homeland.security@mail.house.gov](mailto:homeland.security@mail.house.gov)>; <--- *Homeland Security minority* ---@mail.house.gov>; <[energy.commerce@mail.house.gov](mailto:energy.commerce@mail.house.gov)>; <--- *Energy & Commerce minority* ---@mail.house.gov>; <[transport@mail.house.gov](mailto:transport@mail.house.gov)>; <--- *Transportation & Infrastructure minority* ---@mail.house.gov>; <[house.science.committee@mail.house.gov](mailto:house.science.committee@mail.house.gov)>; <--- *Science minority* ---@mail.house.gov>; <[whistleblower@ronjohnson.senate.gov](mailto:whistleblower@ronjohnson.senate.gov)>; <[peters\\_whistleblower@hsgac.senate.gov](mailto:peters_whistleblower@hsgac.senate.gov)>; <--- *Science majority* ---@commerce.senate.gov>; <--- *Science minority* ---@commerce.senate.gov>

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Documentation - 1/3 SNRA unclassified documentation  
**Attachments:** SNRA 2015 Resource for planners.pdf  
**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Documentation - 1/3 SNRA unclassified documentation

This is email 1 of 3 from my work account. Explanations are in three letters from my personal account, [andrew.janca@outlook.com](mailto:andrew.janca@outlook.com).

Everything is unclassified.

Other than technical issues such as emails not coming through, please direct all questions to FEMA Congressional Affairs, (202) 646-4500, [FEMA-Congressional-Affairs@fema.dhs.gov](mailto:FEMA-Congressional-Affairs@fema.dhs.gov), or DHS Legislative Affairs, (202) 447-5890, [CongresstoDHS@hq.dhs.gov](mailto:CongresstoDHS@hq.dhs.gov).

Letters from this account:

1/3 (this email):

- a) SNRA 2015 Resource for Planners. This document is an unofficial consolidated version of the two halves of record #2, the SNRA 2015 Technical Appendix, that my office at the time made after the SNRA revision was over. Since it is not official it was not part of my FOIA request. I am attaching it first because it is much easier to use than the official version.

2/3 (other email). Numbers in front correspond to the record's number in the FOIA request.

- a) #1 - SNRA 2015 Findings
- b) #3 - SNRA 2015 Working Papers (also attached to letter 2/2)
- c) #4-8 – SNRA 2011-15 Instructions and terms of reference.zip
  - i. #4 – PPD-8 Implementation Plan
  - ii. #5 – SNRA 2011 Terms of Reference
  - iii. #6 – SNRA 2015 Background and General Guidance (Word doc)
  - iv. #7 – SNRA 2015 Qualitative Data Instructions (Word doc)
  - v. #8 – SNRA 2015 Risk Summary Sheet Instructions & Template (Word doc)
- d) White House version of SNRA findings, November 2015

3/3 (other email):

- a) #2 - SNRA 2015 Technical Appendix

The eight unclassified records of the 2015 SNRA that I FOIAed, with my 'outside hat' on, are attached here (to these three emails), along with the White House edited version which FEMA added to its last release. For the versions that FEMA released under FOIA and additional explanation, please see the three letters from my personal account.

Earlier contact: Delegate Norton's office, 2017/02/17 (first contact only, I didn't pursue it further).

Thank you,

**Andrew Janca, PhD**  
Program Analyst  
FEMA/NPD/NPAD (I'm not speaking for my organization)  
U.S. Department of Homeland Security  
Phone: (202) 786-0937  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Tuesday, October 27, 2020 07:21  
**To:** --- AUSA ---@usdoj.gov; --- POC GAO-20-297 ---@gao.gov  
**Cc:** OGC; FEMA-OCC; GAO-OIG Liaison; FEMA-GAO-OIG-LIAISON; Media Inquiry; FEMA-News-Desk; Janca, Andrew  
**Subject:** 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other  
**Attachments:** Attachment description.docx; Strategic National Risk Assessment (SNRA) follow-up 1/2 (main); Strategic National Risk Assessment (SNRA) follow-up 2/2 - Attachment with (unclassified but) non-public information; USAO context -DHS-FEMA FOIA 2020-FEFO-00401 redacted.pdf

Hello – Recent statements that my agency has given GAO and the press factually conflict with sworn declarations that my agency has given in court.

I drew my agency's attention to the inconsistencies between the latter, and the information which my agency later communicated to GAO and the press, in February. My agency has not corrected them.

(I'm talking around the subject to some extent because the non-disclosure agreements that that unsuccessful correction attempt left me with limit what I can put in a cover letter with multiple recipients on my end. So I'm trying to say as much as I can without going into the protected content.)

These inconsistencies are public, but currently below the threshold of public awareness. Since I have pointed them out to others outside the Executive Branch (footnotes 10-12, SNRA follow-up letter 20201016.pdf inside the second attachment), I'm obligated to tell you too. I haven't contacted the journalist yet, but I'll work on that next.

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The three public inconsistencies that are the easiest to start with are

- <https://www.courtlistener.com/docket/6284501/28/1/public-employees-for-environmental-responsibility-v-united-states/> paragraph 8;
- <https://www.gao.gov/assets/710/706612.pdf> pp. 11-12, 28; and
- <https://www.eenews.net/climatewire/stories/1062857757> (if the link doesn't work there's a pdf copy in the second attached).

The connecting context is the DHS/FEMA Strategic National Risk Assessment (SNRA), the "risk basis" of the National Preparedness System and the subject of a briefed-but-pending FOIA litigation (1:18-cv-00158-CKK) that ---AUSA--- inherited in May. I helped FEMA update this risk assessment in 2015, and I signed off on the language that FEMA used to tell the public what it said. The FOIA case duplicates a FOIA request that I made in October 2016.

I have also worked on the National THIRA that is referenced in these parts. It is a very different kind of thing than the SNRA: neither product is capable of filling the role of the other. My agency's use of it to bury something else should not be allowed to discredit the honest work that my colleagues have done on it.

This email is 1 of 3. Attached to this and the next two emails are what I sent committee staff Friday before last (October 16), July 2020, and March 2019, including the unclassified SNRA itself. The last attachment to this email is the one piece from my February correction attempt (a FOIA for what FEMA later told GAO and the journalist) that I can share without restriction. I've redacted the protected content, but the rest will still be helpful for context. Additional context:

- GAO: Relevant context is GAO-11-873 and 16-371 (DHS context), 16-243 (risk comparisons), and prior reports referenced in GAO-20-297. The 'missing' methodology report I mentioned in the SNRA FAQ p. 6

(How does the SNRA relate to DHS' HSNRC?) is the missing documentation discussed in GAO-16-371. Declaration 28-1 in ~~---AUSA---~~'s case discusses another GAO document in paragraph 10.

- DHS/FEMA public affairs [cc-ed]: Relevant context is <https://www.eenews.net/stories/1062824495>, <https://web.archive.org/web/20140502084541/https://www.llis.dhs.gov/sites/default/files/NPS-LLIS.pdf> 3-6, 3-7, 3-12, 3-16, <https://www.fema.gov/pdf/government/training/tcl.pdf> 460-463, SNRA 2011/15 and HSNRC 2013/17 pandemic and comparative analyses, QHSR 2014 Bio Study, and the QHSR 2014 homeland biosecurity national capability targets. The targets were classified in their final version: I believe this is why they disappeared, but I don't actually know.
- USAO: I will forward you the full February 18, 2020 packet (including the unredacted version of the last attachment) separately. The main differences with the Trusted Traveler case (<https://www.courtlistener.com/docket/16824447/113/state-of-new-york-v-wolf/> pp. 16-17, <https://www.courtlistener.com/docket/16824447/124/state-of-new-york-v-wolf/> p. 9) are 1) my agency did not correct the problematic filing when I pointed out its inconsistencies with other information; 2) my agency subsequently made those inconsistencies public (above); and 3) the real-world consequences of my agency's choices in your case.

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I apologize for the awkwardness of this letter.

**Andrew Janca, PhD**

National Preparedness Directorate, FEMA

U.S. Department of Homeland Security

Phone: (202) 786-0937

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Wednesday, August 31, 2022 16:02  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Attorney--; --Attorney--  
**Subject:** (E&E News) --FW: Confirmation of management informed - OK to talk with DHS/FEMA -- (Re letter sent 7/4/2021 from andrew.janca.2@outlook.com)

**Importance:** Low

**Categories:** Purple Category

Closing the loop (E&E News).

Andrew Janca  
 Program Analyst  
 National Integration Center | National Preparedness Directorate  
 Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



**FEMA**

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---

**From:** Janca, Andrew  
**Sent:** Wednesday, August 31, 2022 15:58  
**To:** -----@eenews.net; connect@eenews.net <connect@eenews.net>  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS/FEMA -- (Re letter sent 7/4/2021 from andrew.janca.2@outlook.com)  
**Attachments:** Press letter 20210704.txt; What's missing.pdf; SNRA letter to committee staff March 2019.pdf; SNRA FAQ 20190319 redacted.pdf; SNRA follow-up letter 20201016.pdf; Substantiation and context.zip; Attachment list 20210704.docx  
**Importance:** Low

Mr. ----- – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I also sent the big group letter that I wrote you and other outlets a few minutes later to DHS, FEMA, my management, and [not cc-ed on this one] the six House and Senate committees at the time, but not this summary of it that I sent you separately. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too.

As I noted (but not necessarily very clearly) when I first wrote you and other outlets (first attached), I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or negative treatment from DHS, FEMA, or my management in the months since I wrote you, or at any time since DHS hired me eleven years ago. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

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**Andrew Janca, PhD**

National Preparedness Directorate, FEMA

U.S. Department of Homeland Security

Mobile: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew

**Sent:** Wednesday, August 31, 2022 15:41

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry

[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>

**Subject:** Original letter to E&E News 7/4/2021 - No new content, just forwarding it because I didn't at the time

**Attachments:** Press letter 20210704.txt; What's missing.pdf; SNRA letter to committee staff March 2019.pdf; SNRA FAQ 20190319 redacted.pdf; SNRA follow-up letter 20201016.pdf; Substantiation and context.zip; Attachment list 20210704.docx

**Importance:** Low

Hello – This is the letter I wrote the E&E News journalist whose April 2020 articles I cited in the letter I sent multiple outlets a few minutes later on 7/5/2021. It doesn't have any content that wasn't in the big group letter that I subsequently sent you, but since I didn't send it to you as well at the time I'm doing so now. I'll also forward this notice to him next, as I'm doing with other letters.

It's actually a clearer summary than most of the other things I've written, so you may find it helpful in itself as well.

Andrew Janca

Program Analyst

National Integration Center | National Preparedness Directorate

Phone: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency

[fema.gov](https://www.fema.gov)



**FEMA**

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**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Sunday, July 4, 2021 23:49

**To:** -----@eenews.net

**Cc:** Andrew Janca <andrew.janca.2@outlook.com>; Janca, Andrew <andrew.janca@fema.dhs.gov>

**Subject:** (5 U.S.C. 2302) Re: Your 4/13/2020 article, Warning on killer virus was preliminary – FEMA, <https://www.eenews.net/climatewire/stories/1062857757>

**Attachments:** Press letter 20210704.txt; What's missing.pdf; SNRA letter to committee staff March 2019.pdf; SNRA FAQ 20190319 redacted.pdf; SNRA follow-up letter 20201016.pdf; Substantiation and context.zip; Attachment list 20210704.docx

Sir – I’m writing about your 4/13/2020 article. You had the right story, but the wrong product. The story is still relevant.

Both your original story and FEMA’s clarification were correct. The information product that you identified is a great and promising tool: I’ve worked on it myself (2016). It just isn’t ready to replace the real thing yet. FEMA’s premature attempts to do so resulted in the supply shortages and preparedness failures of 2020.

The National THIRA was the part of the original Strategic National Risk Assessment (SNRA) 2015 project plan that would operationalize the 2015 SNRA’s risk outputs for FEMA’s catastrophic planning. It was too much for us to take on in 2015, so FEMA split it off into a separate project, which I joined when I was transferred to the program office responsible for it in 2016. It uses risk inputs to identify challenging scenarios, but it is not itself a risk assessment: no probability estimates are associated with the scenarios.

Sometime between late 2015 and early 2017 FEMA decided to bury the SNRA – still representing it to the public and its grantees as the evidential basis of the updated National Preparedness System, but evidence that no one could see. That was insane, and that is why the system failed in 2017 and 2020. FEMA is still doing this, which is why I’m taking this to the press now.

FEMA needed something to fill the hole in its narrative, so it started using the National THIRA in this role.

All of these things contradict each other, openly: all this has hiding in plain view for six years (ten years actually, including the 2011 classified SNRA which disappeared as well). I don’t know how we get away with it, but we do. The best way to understand this is to look at the forwarded letter below, the attachments, and unwind the story from there.

I told the committee staff whom I last wrote in October that I would contact the three parties whom my organization was telling mutually contradictory things to let them know this, before following up with them again. I was able to write the letter to the first two within a couple of weeks (below), but I’ve been stuck writing the letter to you – I’ve never written a journalist before – and that’s why it took so long.

I’ll write the outlets who picked up your story and others next, but I wanted to notify you first.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**From:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Sent:** Tuesday, October 27, 2020 07:21

**To:** --- AUSA ---@usdoj.gov; --- POC GAO-20-297 ---@gao.gov

**Cc:** OGC <[ogc@HQ.DHS.GOV](mailto:ogc@HQ.DHS.GOV)>; FEMA-OCC <[FEMA-OCC@fema.dhs.gov](mailto:FEMA-OCC@fema.dhs.gov)>; GAO-OIG Liaison <[GAO-OIG.Liaison@HQ.DHS.GOV](mailto:GAO-OIG.Liaison@HQ.DHS.GOV)>; FEMA-GAO-OIG-LIAISON <[FEMA-GAO-OIG-LIAISON@fema.dhs.gov](mailto:FEMA-GAO-OIG-LIAISON@fema.dhs.gov)>; Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other

Hello – Recent statements that my agency has given GAO and the press factually conflict with sworn declarations that my agency has given in court.

I drew my agency's attention to the inconsistencies between the latter, and the information which my agency later communicated to GAO and the press, in February. My agency has not corrected them.

(I'm talking around the subject to some extent because the non-disclosure agreements that that unsuccessful correction attempt left me with limit what I can put in a cover letter with multiple recipients on my end. So I'm trying to say as much as I can without going into the protected content.)

These inconsistencies are public, but currently below the threshold of public awareness. Since I have pointed them out to others outside the Executive Branch (footnotes 10-12, SNRA follow-up letter 20201016.pdf inside the second attachment), I'm obligated to tell you too. I haven't contacted the journalist yet, but I'll work on that next.

The three public inconsistencies that are the easiest to start with are

- <https://www.courtlistener.com/docket/6284501/28/1/public-employees-for-environmental-responsibility-v-united-states/> paragraph 8;
- <https://www.gao.gov/assets/710/706612.pdf> pp. 11-12, 28; and
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The connecting context is the DHS/FEMA Strategic National Risk Assessment (SNRA), the "risk basis" of the National Preparedness System and the subject of a briefed-but-pending FOIA litigation (1:18-cv-00158-CKK) that ---AUSA --- inherited in May. I helped FEMA update this risk assessment in 2015, and I signed off on the language that FEMA used to tell the public what it said. The FOIA case duplicates a FOIA request that I made in October 2016.

I have also worked on the National THIRA that is referenced in these parts. It is a very different kind of thing than the SNRA: neither product is capable of filling the role of the other. My agency's use of it to bury something else should not be allowed to discredit the honest work that my colleagues have done on it.

This email is 1 of 3. Attached to this and the next two emails are what I sent committee staff Friday before last (October 16), July 2020, and March 2019, including the unclassified SNRA itself. The last attachment to this email is the one piece from my February correction attempt (a FOIA for what FEMA later told GAO and the journalist) that I can share without restriction. I've redacted the protected content, but the rest will still be helpful for context. Additional context:

- GAO: Relevant context is GAO-11-873 and 16-371 (DHS context), 16-243 (risk comparisons), and prior reports referenced in GAO-20-297. The 'missing' methodology report I mentioned in the SNRA FAQ p. 6 (How does the SNRA relate to DHS' HSNRC?) is the missing documentation discussed in GAO-16-371. Declaration 28-1 in --- AUSA ---'s case discusses another GAO document in paragraph 10.
- DHS/FEMA public affairs [cc-ed]: Relevant context is <https://www.eenews.net/stories/1062824495>, <https://web.archive.org/web/20140502084541/https://www.llis.dhs.gov/sites/default/files/NPS-LLIS.pdf> 3-6, 3-7, 3-12, 3-16, <https://www.fema.gov/pdf/government/training/tcl.pdf> 460-463, SNRA 2011/15 and HSNRC



2013/17 pandemic and comparative analyses, QHSR 2014 Bio Study, and the QHSR 2014 homeland biosecurity national capability targets. The targets were classified in their final version: I believe this is why they disappeared, but I don't actually know.

- USAO: I will forward you the full February 18, 2020 packet (including the unredacted version of the last attachment) separately. The main differences with the Trusted Traveler case (<https://www.courtlistener.com/docket/16824447/113/state-of-new-york-v-wolf/> pp. 16-17, <https://www.courtlistener.com/docket/16824447/124/state-of-new-york-v-wolf/> p. 9) are 1) my agency did not correct the problematic filing when I pointed out its inconsistencies with other information; 2) my agency subsequently made those inconsistencies public (above); and 3) the real-world consequences of my agency's choices in your case.

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I apologize for the awkwardness of this letter.

**Andrew Janca, PhD**

National Preparedness Directorate, FEMA

U.S. Department of Homeland Security

Phone: (202) 786-0937

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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andrew.janca.2@outlook.com

---

**From:** andrew.janca.2@outlook.com  
**Sent:** Sunday, July 4, 2021 11:56 PM  
**To:** -----@eenews.net; investigations@npr.org; editors@sciam.com; tips@rollingstone.com; tips@nationalreview.com; wsjcontact@wsj.com; tips@latimes.com; covidtips@kff.org  
**Cc:** andrew.janca@fema.dhs.gov; lockbox@washpost.com; national@washpost.com; news@unionleader.com; tips@nytimes.com; tips@reason.com; info@thebulwark.com; -----@amgreatness.com; scoop@motherjones.com; contactus@foxnews.com; coverage-desk@voanews.com; andrew.janca.2@outlook.com  
**Subject:** (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.  
**Attachments:** What's missing.pdf; SNRA letter to committee staff March 2019.pdf; SNRA FAQ 20190319 redacted.pdf; SNRA follow-up letter 20201016.pdf; Substantiation and context.zip; Attachment list 20210704.docx

Summary: The DHS/FEMA Strategic National Risk Assessment (SNRA) is the science-based comparative national risk assessment of natural, accidental, and adversarial hazards that FEMA's National Preparedness System is based on. It has been locked up since 2011. (The SNRA's climate change analysis is the only Government climate study that I know of that has been suppressed by both parties.) While classification and disagreements with DHS HQ had much to do with that before 2015, neither has been an obstacle since. As far as I know, the decisions to suppress the science that FEMA's plans, requirements, and doctrine are based on have been made by DHS/FEMA itself since 2015.

I don't have the moral credibility or communication skills to solve this problem inside the Government. Everything I've tried has failed. That is why I'm writing you now.

The context and documentation for the statements above is attached. Larger files (all of which are already public information) are in <https://bd02.github.io/external>. I will forward this to the committee staff I wrote to before, to my Department and agency, and to the addressees and cc-ed on the forwarded email below tomorrow.

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

---

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**Sent:** Tuesday, October 27, 2020 07:21  
**To:** --- AUSA ---@usdoj.gov; --- POC GAO-20-297 ---@gao.gov  
**Cc:** OGC <[ogc@HQ.DHS.GOV](mailto:ogc@HQ.DHS.GOV)>; FEMA-OCC <[FEMA-OCC@fema.dhs.gov](mailto:FEMA-OCC@fema.dhs.gov)>; GAO-OIG Liaison <[GAO-OIG.Liaison@HQ.DHS.GOV](mailto:GAO-OIG.Liaison@HQ.DHS.GOV)>; FEMA-GAO-OIG-LIAISON <[FEMA-GAO-OIG-LIAISON@fema.dhs.gov](mailto:FEMA-GAO-OIG-LIAISON@fema.dhs.gov)>; Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other

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- <https://www.gao.gov/assets/710/706612.pdf> pp. 11-12, 28; and
- <https://www.eenews.net/climatewire/stories/1062857757> (if the link doesn't work there's a pdf copy in the second attached).

The connecting context is the DHS/FEMA Strategic National Risk Assessment (SNRA), the "risk basis" of the National Preparedness System and the subject of a briefed-but-pending FOIA litigation (1:18-cv-00158-CKK) that --- AUSA --- inherited in May. I helped FEMA update this risk assessment in 2015, and I signed off on the language that FEMA used to tell the public what it said. The FOIA case duplicates a FOIA request that I made in October 2016.

I have also worked on the National THIRA that is referenced in these parts. It is a very different kind of thing than the SNRA: neither product is capable of filling the role of the other. My agency's use of it to bury something else should not be allowed to discredit the honest work that my colleagues have done on it.

This email is 1 of 3. Attached to this and the next two emails are what I sent committee staff Friday before last (October 16), July 2020, and March 2019, including the unclassified SNRA itself. The last attachment to this email is the one piece from my February correction attempt (a FOIA for what FEMA later told GAO and the journalist) that I can share without restriction. I've redacted the protected content, but the rest will still be helpful for context. Additional context:

- GAO: Relevant context is GAO-11-873 and 16-371 (DHS context), 16-243 (risk comparisons), and prior reports referenced in GAO-20-297. The 'missing' methodology report I mentioned in the SNRA FAQ p. 6 (How does the SNRA relate to DHS' HSNRC?) is the missing documentation discussed in GAO-16-371. Declaration 28-1 in --- AUSA ---'s case discusses another GAO document in paragraph 10.
- DHS/FEMA public affairs [cc-ed]: Relevant context is <https://www.eenews.net/stories/1062824495>, <https://web.archive.org/web/20140502084541/https://www.llis.dhs.gov/sites/default/files/NPS-LLIS.pdf> 3-6, 3-7, 3-12, 3-16, <https://www.fema.gov/pdf/government/training/tcl.pdf> 460-463, SNRA 2011/15 and HSNRC 2013/17 pandemic and comparative analyses, QHSR 2014 Bio Study, and the QHSR 2014 homeland biosecurity national capability targets. The targets were classified in their final version: I believe this is why they disappeared, but I don't actually know.
- USAO: I will forward you the full February 18, 2020 packet (including the unredacted version of the last attachment) separately. The main differences with the Trusted Traveler case (<https://www.courtlistener.com/docket/16824447/113/state-of-new-york-v-wolf/> pp. 16-17, <https://www.courtlistener.com/docket/16824447/124/state-of-new-york-v-wolf/> p. 9) are 1) my agency did not correct the problematic filing when I pointed out its inconsistencies with other information; 2) my agency subsequently made those inconsistencies public (above); and 3) the real-world consequences of my agency's choices in your case.

The information these letters and attachments communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

I apologize for the awkwardness of this letter.

**Andrew Janca, PhD**

National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Phone: (202) 786-0937  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**andrew.janca.2@outlook.com**

---

**From:** Andrew Janca  
**Sent:** Monday, June 27, 2022 8:09 AM  
**To:** -----@eenews.net; investigations@npr.org; editors@sciam.com; tips@rollingstone.com; tips@nationalreview.com; wsjcontact@wsj.com; tips@latimes.com; covidtips@kff.org; historiasph@gfrmedia.com; redaccion@elvocero.com  
**Cc:** andrew.janca@fema.dhs.gov; lockbox@washpost.com; national@washpost.com; news@unionleader.com; tips@nytimes.com; tips@reason.com; info@thebulwark.com; -----@amgreatness.com; scoop@motherjones.com; contactus@foxnews.com; coverage-desk@voanews.com; info@truthout.org; -----@protonmail.com; editorial@newsmax.com  
**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure  
**Attachments:** Detail (brief).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220627.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220627.pdf

Please note that in the following (as is the case in every one of these letters and attachments, but this seems like an especially important place to repeat it) that **I am NOT speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.**

FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today.

FEMA’s censorship of its own master risk assessment complicates everything that the agency does. The thing that makes a taboo – censorship of something for no reason at all, other than avoiding the embarrassment of admitting to something so irrational [the censorship] that ending it would require – so destructive is that it puts a huge set of tools and activities that are essential for the organization’s mission off limits, for reasons that are also off limits (“that’s what leadership decided”). It puts the functions that they perform off limits as well, because they can’t be replaced without acknowledging the hole that their censorship left. So the hole remains.

These things happen in every organization, in some measure. But the real-world consequences are very different when the organization is the Nation’s emergency management agency.

**I am NOT speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.** I will forward these letters to my chain of command, DHS, and DHS/FEMA once I’ve sent them to all of you and the committees. I’ll write additional outlets later this week.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

**From:** Andrew Janca

**Sent:** Monday, June 27, 2022 8:02 AM

**To:** '-----@eenews.net' <-----@eenews.net>; 'investigations@npr.org' <investigations@npr.org>; 'editors@sciam.com' <editors@sciam.com>; 'tips@rollingstone.com' <tips@rollingstone.com>; 'tips@nationalreview.com' <tips@nationalreview.com>; 'wsjcontact@wsj.com' <wsjcontact@wsj.com>; 'tips@latimes.com' <tips@latimes.com>; 'covidtips@kff.org' <covidtips@kff.org>; 'historiasph@gfrmedia.com' <historiasph@gfrmedia.com>; 'redaccion@elvocero.com' <redaccion@elvocero.com>

**Cc:** 'andrew.janca@fema.dhs.gov' <andrew.janca@fema.dhs.gov>; 'lockbox@washpost.com' <lockbox@washpost.com>; 'national@washpost.com' <national@washpost.com>; 'news@unionleader.com' <news@unionleader.com>; 'tips@nytimes.com' <tips@nytimes.com>; 'tips@reason.com' <tips@reason.com>; 'info@thebulwark.com' <info@thebulwark.com>; '-----@amgreatness.com' <-----@amgreatness.com>; 'scoop@motherjones.com' <scoop@motherjones.com>; 'contactus@foxnews.com' <contactus@foxnews.com>; 'coverage-desk@voanews.com' <coverage-desk@voanews.com>; 'info@truthout.org' <info@truthout.org>; '-----@protonmail.com' <-----@protonmail.com>; 'editorial@newsmax.com' <editorial@newsmax.com>; andrew.janca.2@outlook.com

**Subject:** 1/2 – Documentation. Pandemics, pp. 173-86. Power loss deaths, 197-98. Heat, 509-14. Fire, 231-36, 563-80. Tornadoes, 217-30. Border surge, 543-62. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.

**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220627.pdf

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

**Everything is 100% unclassified.**

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Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.
- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.
  - The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.

- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Unclassified** conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
  - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
- **Unclassified** portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.

[1] Low frequency:  $0.14 = 1/7$  years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA once I've sent them all to you and the committees.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

100

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

**From:** Andrew Janca

**Sent:** Monday, June 27, 2022 7:58 AM

**To:** '-----@eenews.net' <[-----@eenews.net](mailto:-----@eenews.net)>; 'investigations@npr.org' <[investigations@npr.org](mailto:investigations@npr.org)>; 'editors@sciam.com' <[editors@sciam.com](mailto:editors@sciam.com)>; 'tips@rollingstone.com' <[tips@rollingstone.com](mailto:tips@rollingstone.com)>; 'tips@nationalreview.com' <[tips@nationalreview.com](mailto:tips@nationalreview.com)>; 'wsjcontact@wsj.com' <[wsjcontact@wsj.com](mailto:wsjcontact@wsj.com)>; 'tips@latimes.com' <[tips@latimes.com](mailto:tips@latimes.com)>; 'covidtips@kff.org' <[covidtips@kff.org](mailto:covidtips@kff.org)>; 'historiasph@gfrmedia.com' <[historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com)>; 'redaccion@elvocero.com' <[redaccion@elvocero.com](mailto:redaccion@elvocero.com)>

**Cc:** 'andrew.janca@fema.dhs.gov' <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; 'lockbox@washpost.com' <[lockbox@washpost.com](mailto:lockbox@washpost.com)>; 'national@washpost.com' <[national@washpost.com](mailto:national@washpost.com)>; 'news@unionleader.com' <[news@unionleader.com](mailto:news@unionleader.com)>; 'tips@nytimes.com' <[tips@nytimes.com](mailto:tips@nytimes.com)>; 'tips@reason.com' <[tips@reason.com](mailto:tips@reason.com)>; 'info@thebulwark.com' <[info@thebulwark.com](mailto:info@thebulwark.com)>; '-----@amgreatness.com' <[-----@amgreatness.com](mailto:-----@amgreatness.com)>; 'scoop@motherjones.com' <[scoop@motherjones.com](mailto:scoop@motherjones.com)>; 'contactus@foxnews.com' <[contactus@foxnews.com](mailto:contactus@foxnews.com)>; 'coverage-desk@voanews.com' <[coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)>; 'info@truthout.org' <[info@truthout.org](mailto:info@truthout.org)>; '-----@protonmail.com' <[-----@protonmail.com](mailto:-----@protonmail.com)>; 'editorial@newsmax.com' <[editorial@newsmax.com](mailto:editorial@newsmax.com)>; 'andrew.janca.2@outlook.com' <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Subject:** 0/2 - RE: (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.

**Attachments:** Attachment list 20220627.pdf

Hello – I’m sending the follow-up next. I’m sending the attachment list by itself first, so you’ll know if something didn’t come through. It may be slow.

I’m writing some of you for the first time. Everything I’ve sent before is at [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/index.html](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/index.html).

Truthout covered the SNRA in 2018, [https://truthout.org/articles/key-assessment-of-climate-threats-cyberwar-and-terrorism-goes-missing-under-\[my former boss\]/](https://truthout.org/articles/key-assessment-of-climate-threats-cyberwar-and-terrorism-goes-missing-under-[my former boss]/).

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca  
**Sent:** Tuesday, July 20, 2021 10:53 PM  
**To:** -----@eenews.net; [investigations@npr.org](mailto:investigations@npr.org); [editors@sciam.com](mailto:editors@sciam.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@latimes.com](mailto:tips@latimes.com); [covidtips@kff.org](mailto:covidtips@kff.org)  
**Cc:** [mediainquiry@hq.dhs.gov](mailto:mediainquiry@hq.dhs.gov); [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov); [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [lockbox@washpost.com](mailto:lockbox@washpost.com); [national@washpost.com](mailto:national@washpost.com); [news@unionleader.com](mailto:news@unionleader.com); [tips@nytimes.com](mailto:tips@nytimes.com); [tips@reason.com](mailto:tips@reason.com); [info@thebulwark.com](mailto:info@thebulwark.com); -----@amgreatness.com; [scoop@motherjones.com](mailto:scoop@motherjones.com); [contactus@foxnews.com](mailto:contactus@foxnews.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)  
**Subject:** Corrected version - RE: (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.  
**Attachments:** Substantiation of assertions in email text - 5 USC 2302 20210704 (corrected).pdf; Corrections indicated 20210720.pdf

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Hello – I’m correcting a small error in figure 1. I also removed some parts that don’t make sense, so it’s shorter. The corrections are indicated in the second attached. I’ll write again next week.

I’m cc-ing my organizations’ public affairs not to suggest I’m speaking for them – I’m not, of course (I’m assuming it’s obvious) – but so you’ll know that you don’t need to worry about keeping me anonymous from DHS or FEMA. I’ve been open with my management about my whistleblowing since 2013. These issues as they manifest internally are strongly normative, and norms are established or re-established in the open.

DHS, FEMA – I usually find a way to funnel whatever whistleblowing I do into a communication to committee staff so I can use FEMA’s Report of Congressional Contact process to notify everyone who needs to know internally. I don’t see a way to do that now that wouldn’t seem contrived, because I’m not adding anything to what they already saw two weeks ago. I’ll still forward this to my management and office lawyer, but please feel free to notify whoever else you think is appropriate.

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)  
**Sent:** Sunday, July 4, 2021 11:56 PM



**To:** -----@eenews.net <-----@eenews.net>; [investigations@npr.org](mailto:investigations@npr.org) <[investigations@npr.org](mailto:investigations@npr.org)>; [editors@sciam.com](mailto:editors@sciam.com) <[editors@sciam.com](mailto:editors@sciam.com)>; [tips@rollingstone.com](mailto:tips@rollingstone.com) <[tips@rollingstone.com](mailto:tips@rollingstone.com)>; [tips@nationalreview.com](mailto:tips@nationalreview.com) <[tips@nationalreview.com](mailto:tips@nationalreview.com)>; [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com) <[wsjcontact@wsj.com](mailto:wsjcontact@wsj.com)>; [tips@latimes.com](mailto:tips@latimes.com) <[tips@latimes.com](mailto:tips@latimes.com)>; [covidthips@kff.org](mailto:covidthips@kff.org) <[covidthips@kff.org](mailto:covidthips@kff.org)>

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**Subject:** (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.

**Attachments:** What's missing.pdf; SNRA letter to committee staff March 2019.pdf; SNRA FAQ 20190319 redacted.pdf; SNRA follow-up letter 20201016.pdf; Substantiation and context.zip; Attachment list 20210704.docx

Summary: The DHS/FEMA Strategic National Risk Assessment (SNRA) is the science-based comparative national risk assessment of natural, accidental, and adversarial hazards that FEMA's National Preparedness System is based on. It has been locked up since 2011. (The SNRA's climate change analysis is the only Government climate study that I know of that has been suppressed by both parties.) While classification and disagreements with DHS HQ had much to do with that before 2015, neither has been an obstacle since. As far as I know, the decisions to suppress the science that FEMA's plans, requirements, and doctrine are based on have been made by DHS/FEMA itself since 2015.

I don't have the moral credibility or communication skills to solve this problem inside the Government. Everything I've tried has failed. That is why I'm writing you now.

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The context and documentation for the statements above is attached. Larger files (all of which are already public information) are in <https://bd02.github.io/external>. I will forward this to the committee staff I wrote to before, to my Department and agency, and to the addressees and cc-ed on the forwarded email below tomorrow.

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

---

**From:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Sent:** Tuesday, October 27, 2020 07:21

**To:** --- AUSA ---@usdoj.gov; --- POC GAO-20-297 ---@gao.gov

**Cc:** OGC <[ogc@HQ.DHS.GOV](mailto:ogc@HQ.DHS.GOV)>; FEMA-OCC <[FEMA-OCC@fema.dhs.gov](mailto:FEMA-OCC@fema.dhs.gov)>; GAO-OIG Liaison <[GAO-OIG.Liaison@HQ.DHS.GOV](mailto:GAO-OIG.Liaison@HQ.DHS.GOV)>; FEMA-GAO-OIG-LIAISON <[FEMA-GAO-OIG-LIAISON@fema.dhs.gov](mailto:FEMA-GAO-OIG-LIAISON@fema.dhs.gov)>; Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other

Hello – Recent statements that my agency has given GAO and the press factually conflict with sworn declarations that my agency has given in court.

I drew my agency's attention to the inconsistencies between the latter, and the information which my agency later communicated to GAO and the press, in February. My agency has not corrected them.

(I'm talking around the subject to some extent because the non-disclosure agreements that that unsuccessful correction attempt left me with limit what I can put in a cover letter with multiple recipients on my end. So I'm trying to say as much as I can without going into the protected content.)

These inconsistencies are public, but currently below the threshold of public awareness. Since I have pointed them out to others outside the Executive Branch (footnotes 10-12, SNRA follow-up letter 20201016.pdf inside the second attachment), I'm obligated to tell you too. I haven't contacted the journalist yet, but I'll work on that next.

The three public inconsistencies that are the easiest to start with are

- <https://www.courtlistener.com/docket/6284501/28/1/public-employees-for-environmental-responsibility-v-united-states/> paragraph 8;
- <https://www.gao.gov/assets/710/706612.pdf> pp. 11-12, 28; and
- <https://www.eenews.net/climatewire/stories/1062857757> (if the link doesn't work there's a pdf copy in the second attached).

The connecting context is the DHS/FEMA Strategic National Risk Assessment (SNRA), the "risk basis" of the National Preparedness System and the subject of a briefed-but-pending FOIA litigation (1:18-cv-00158-CKK) that ---AUSA--- inherited in May. I helped FEMA update this risk assessment in 2015, and I signed off on the language that FEMA used to tell the public what it said. The FOIA case duplicates a FOIA request that I made in October 2016.

I have also worked on the National THIRA that is referenced in these parts. It is a very different kind of thing than the SNRA: neither product is capable of filling the role of the other. My agency's use of it to bury something else should not be allowed to discredit the honest work that my colleagues have done on it.

This email is 1 of 3. Attached to this and the next two emails are what I sent committee staff Friday before last (October 16), July 2020, and March 2019, including the unclassified SNRA itself. The last attachment to this email is the one piece from my February correction attempt (a FOIA for what FEMA later told GAO and the journalist) that I can share without restriction. I've redacted the protected content, but the rest will still be helpful for context. Additional context:

- GAO: Relevant context is GAO-11-873 and 16-371 (DHS context), 16-243 (risk comparisons), and prior reports referenced in GAO-20-297. The 'missing' methodology report I mentioned in the SNRA FAQ p. 6 (How does the SNRA relate to DHS' HSNRC?) is the missing documentation discussed in GAO-16-371. Declaration 28-1 in ---AUSA---'s case discusses another GAO document in paragraph 10.
- DHS/FEMA public affairs [cc-ed]: Relevant context is <https://www.eenews.net/stories/1062824495>, <https://web.archive.org/web/20140502084541/https://www.wllis.dhs.gov/sites/default/files/NPS-LLIS.pdf> 3-6, 3-7, 3-12, 3-16, <https://www.fema.gov/pdf/government/training/tcl.pdf> 460-463, SNRA 2011/15 and HSNRC 2013/17 pandemic and comparative analyses, QHSR 2014 Bio Study, and the QHSR 2014 homeland biosecurity national capability targets. The targets were classified in their final version: I believe this is why they disappeared, but I don't actually know.
- USAO: I will forward you the full February 18, 2020 packet (including the unredacted version of the last attachment) separately. The main differences with the Trusted Traveler case (<https://www.courtlistener.com/docket/16824447/113/state-of-new-york-v-wolf/> pp. 16-17, <https://www.courtlistener.com/docket/16824447/124/state-of-new-york-v-wolf/> p. 9) are 1) my agency

did not correct the problematic filing when I pointed out its inconsistencies with other information; 2) my agency subsequently made those inconsistencies public (above); and 3) the real-world consequences of my agency's choices in your case.

The information these letters and attachments communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

I apologize for the awkwardness of this letter.

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Phone: (202) 786-0937  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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Janca, Andrew

**From:** Janca, Andrew  
**Sent:** Wednesday, August 31, 2022 15:12  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Attorney--; --Attorney--  
**Subject:** (Fox) --FW: Confirmation of management informed - OK to talk with DHS/FEMA -- (Re letter sent Friday, July 29, 2022 02:47 from andrew.janca.2@outlook.com)

**Importance:** Low

**Categories:** Purple Category

Closing the loop (Fox).

**Andrew Janca, PhD**  
 National Preparedness Directorate, FEMA  
 U.S. Department of Homeland Security  
 Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

**From:** Janca, Andrew  
**Sent:** Wednesday, August 31, 2022 15:08  
**To:** -----@foxnews.com <-----@foxnews.com>; -----@fox.com <-----@fox.com>; -----@fox.com <-----@fox.com>; -----@foxnews.com <-----@foxnews.com>; -----@fox.com <-----@fox.com>; -----@fox.com <-----@fox.com>; contactus@foxnews.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS/FEMA -- (Re letter sent Friday, July 29, 2022 02:47 from andrew.janca.2@outlook.com)  
**Importance:** Low  
**Attachments:** Fox 20220728 email 0 of 2 text (email 1 of 2 is identical to 6-27 email 1 of 2 in chain below).pdf; Detail (full).pdf; Detail (brief).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220627.pdf; Additional notes 20220627.doc

Hello – I’m writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it’s okay to talk to them. Since what I wrote you was ambiguous on this (I decided afterward that I didn’t feel right with not telling my management, so I did the next day) I wanted to let you know that I actually did. I’m cc-ing only DHS and FEMA public affairs’ public facing addresses on this email to you, but I’ll forward it back to my management next for their awareness too.

As I noted when I wrote you (first attached) I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or negative treatment from DHS, FEMA, or my management in the weeks since I wrote you; in the weeks and years since I wrote the disclosure letters below to others; or at any time since DHS hired me eleven years ago. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

The reason why I’m writing you now is because I’ve sent this okay-to-talk-with-my-organization confirmation to additional outlets, so I’m going back through those I’ve already written to do the same.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

PS: Ms. -----: Your Maria retrospective (<https://www.youtube.com/watch?v=EZ1IQr2ijYY>) was sobering to watch. I learned a lot that I didn't know.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Sent:** Friday, July 29, 2022 15:27

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry  
<MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>;  
<--- *Another office attorney* ---@fema.dhs.gov>

**Subject:** I sent the 6/27/2022 letter to media outlets and unclass SNRA documentation that you previously saw (in the 6/28/2022 Report of Congressional Contact I copied you on), to more media (individual journalists from one of the outlets, [Fox])

**Attachments:** Fox 20220728 email 0 of 2 text (email 1 of 2 is identical to 6-27 email 1 of 2 in chain below).pdf; Detail (full).pdf; Detail (brief).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220627.pdf; Additional notes 20220627.doc

Hello – I sent the 6/27/2022 letter and unclassified SNRA documentation which I sent several media outlets last month, to individual journalists from one of those outlets (Fox News) for the first time. Since that's normal practice, I assumed that you assumed that I was doing so. But since I didn't right away, and I'm starting to do so now after some delay, I thought it was best to report it to you by itself too. Since I didn't forward this new letter to the committee staff I don't have a new Congressional contact report to cc you on, so I'm forwarding it to you directly.

I'm also writing other journalists from the outlets which I wrote in June, with the specific messages being either some part of that 6/27 letter or the additional text in the *Additional notes 20220627.doc* document (attached again for convenience). I wrote Fox first because they're doing a Maria retrospective right now (<https://www.foxweather.com/extreme-weather/geraldo-rivera-nicole-valdes-hurricane-maria-america-reports>). I didn't have time to write more last night, but I'll do so next.

If you'd prefer that I not report these media contacts in such detail please let me know, and I'll go back to reporting them only when it's significant enough to forward to the committee staff I wrote before (i.e. with the reports of Congressional contact that I've been cc-ing you on); or not at all, if that's what you'd prefer.

The only things that I sent these six journalists yesterday/today which differ from what I sent their outlet (Fox) on June 27 are the text of emails #0/2 (first attached) and 2/2 (below). The 6/27 top-level attachments and other attachments that I referenced in the added text are attached again for convenience.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



**FEMA**

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**From:** Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>  
**Sent:** Friday, July 29, 2022 02:47  
**To:** -----@foxnews.com; -----@fox.com; -----@fox.com; -----@foxnews.com; -----@fox.com; -----@fox.com  
**Cc:** [contactus@foxnews.com](mailto:contactus@foxnews.com); Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>  
**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure  
**Attachments:** Detail (full).pdf; SNRA 2015 Working papers and document notes.zip; Substantiation...pdf document compare internal version 20210704 to v3 20220627.pdf; Attachment list 20220627 (Congress).docx; SNRA press letter 20220627.zip

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.

I already told my management, DHS, and FEMA that I wrote Fox and the other outlets below. That email included the *Additional notes 20220627.doc* document in the zipfile, which has the text of the specific topics that I was writing individual journalists about next (which I’m just getting to now). Specific context:

Ms -----: 1) Pandemic preparedness. 2) The largest-scope science project that the Government has ever made but which no one has ever heard of, because it was made by DHS, and almost nobody thinks of DHS as a science

agency. It's been hiding in plain view with a giant FOIA ME sign on it for the past ten years, and it (the largest part of it, attached to email 1/2) has been completely unclassified since 2015. But we've successfully buried it, simply because nobody ever thinks to look here (attached *SNRA FAQ* pp. 7 bottom - p. 8, *Perspective / the big picture*).

Ms -----, Ms -----, Mr -----: Maria. FEMA had all the information needed to count Maria's deaths in 2017, before they happened. But nobody knew that. *Detail (full).pdf* pp. 1-2 [attached first to this email]; *SNRA follow-up letter to committee staff 20201016.pdf* sections 1, 5, section 6 (*Small picture*); *Substantiation...pdf* pp. 12-14.

The risk assessment attached to email 1/2 was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. So all of those users and all of those eyes that it was supposed to get (*SNRA FOIA appeal...pdf* page 12), it didn't.

Ms -----, <https://www.foxnews.com/politics/biden-administration-recognizing-climate-change-migration-link>: Email 1/2 first attached, pp. 559-560.

Mr -----, <https://www.foxnews.com/politics/bidens-build-back-better-plan-calls-for-170-times-more-climate-spending-than-on-future-pandemic-preparedness>: The comparison you made is exactly the kind of application that a national risk assessment is designed to enable: comparing risks that are isolated in siloes with each other directly, like the Budget does for money (*Substantiation...pdf* p. 12). I can't answer the rest of the risk question myself because it's a hard question, but given the tools to do so there are others who can. The FEMA math book attached to email 1/2 provides those tools.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** June 27, 2022 8:09 AM

**To:** -----@eenews.net; investigations@npr.org; editors@sciam.com; tips@rollingstone.com; tips@nationalreview.com; wsjcontact@wsj.com; tips@latimes.com; covidtips@kff.org; historiasph@gfrmedia.com; redaccion@elvocero.com

**Cc:** andrew.janca@fema.dhs.gov; lockbox@washpost.com; national@washpost.com; news@unionleader.com; tips@nytimes.com; tips@reason.com; info@thebulwark.com; -----@amgreatness.com; scoop@motherjones.com; contactus@foxnews.com; coverage-desk@voanews.com; info@truthout.org; -----@protonmail.com; editorial@newsmax.com

**Subject:** 2/2 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220627.pdf

Please note that in the following (as is the case in every one of these letters and attachments, but this seems like an especially important place to repeat it) that **I am NOT speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.**

FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our

censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today.

FEMA's censorship of its own master risk assessment complicates everything that the agency does. The thing that makes a taboo – censorship of something for no reason at all, other than avoiding the embarrassment of admitting to something so irrational [the censorship] that ending it would require – so destructive is that it puts a huge set of tools and activities that are essential for the organization's mission off limits, for reasons that are also off limits ("that's what leadership decided"). It puts the functions that they perform off limits as well, because they can't be replaced without acknowledging the hole that their censorship left. So the hole remains.

These things happen in every organization, in some measure. But the real-world consequences are very different when the organization is the Nation's emergency management agency.

**I am NOT speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.** I will forward these letters to my chain of command, DHS, and DHS/FEMA once I've sent them to all of you and the committees. I'll write additional outlets later this week.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca  
**Sent:** Monday, June 27, 2022 8:02 AM  
**To:** '-----@eenews.net' <-----@eenews.net>; 'investigations@npr.org' <investigations@npr.org>; 'editors@sciam.com' <editors@sciam.com>; 'tips@rollingstone.com' <tips@rollingstone.com>; 'tips@nationalreview.com' <tips@nationalreview.com>; 'wsjcontact@wsj.com' <wsjcontact@wsj.com>; 'tips@latimes.com' <tips@latimes.com>; 'covidtips@kff.org' <covidtips@kff.org>; 'historiasph@gfrmedia.com' <historiasph@gfrmedia.com>; 'redaccion@elvocero.com' <redaccion@elvocero.com>  
**Cc:** 'andrew.janca@fema.dhs.gov' <andrew.janca@fema.dhs.gov>; 'lockbox@washpost.com' <lockbox@washpost.com>; 'national@washpost.com' <national@washpost.com>; 'news@unionleader.com' <news@unionleader.com>; 'tips@nytimes.com' <tips@nytimes.com>; 'tips@reason.com' <tips@reason.com>; 'info@thebulwark.com' <info@thebulwark.com>; '-----@amgreatness.com' <-----@amgreatness.com>; 'scoop@motherjones.com' <scoop@motherjones.com>; 'contactus@foxnews.com' <contactus@foxnews.com>; 'coverage-desk@voanews.com' <coverage-desk@voanews.com>; 'info@truthout.org' <info@truthout.org>; '-----@protonmail.com' <-----@protonmail.com>; 'editorial@newsmax.com' <editorial@newsmax.com>; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)  
**Subject:** 1/2 – Documentation. Pandemics, pp. 173-86. Power loss deaths, 197-98. Heat, 509-14. Fire, 231-36, 563-80. Tornadoes, 217-30. Border surge, 543-62. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.  
**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220627.pdf

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

**Everything is 100% unclassified.**

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.



- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.
  - The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Unclassified** conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
  - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
- **Unclassified** portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.

[1] Low frequency:  $0.14 = 1/7$  years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA once I've sent them all to you and the committees.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca  
**Sent:** Monday, June 27, 2022 7:58 AM

**To:** '-----@eenews.net' <-----@eenews.net>; 'investigations@npr.org' <investigations@npr.org>; 'editors@sciam.com' <editors@sciam.com>; 'tips@rollingstone.com' <tips@rollingstone.com>; 'tips@nationalreview.com' <tips@nationalreview.com>; 'wsjcontact@wsj.com' <wsjcontact@wsj.com>; 'tips@latimes.com' <tips@latimes.com>; 'covidtips@kff.org' <covidtips@kff.org>; 'historiasph@grmedia.com' <historiasph@grmedia.com>; 'redaccion@elvocero.com' <redaccion@elvocero.com>  
**Cc:** 'andrew.janca@fema.dhs.gov' <andrew.janca@fema.dhs.gov>; 'lockbox@washpost.com' <lockbox@washpost.com>; 'national@washpost.com' <national@washpost.com>; 'news@unionleader.com' <news@unionleader.com>; 'tips@nytimes.com' <tips@nytimes.com>; 'tips@reason.com' <tips@reason.com>; 'info@thebulwark.com' <info@thebulwark.com>; '-----@amgreatness.com' <-----@amgreatness.com>; 'scoop@motherjones.com' <scoop@motherjones.com>; 'contactus@foxnews.com' <contactus@foxnews.com>; 'coverage-desk@voanews.com' <coverage-desk@voanews.com>; 'info@truthout.org' <info@truthout.org>; '-----@protonmail.com' <-----@protonmail.com>; 'editorial@newsmax.com' <editorial@newsmax.com>; 'andrew.janca.2@outlook.com' <andrew.janca.2@outlook.com>

**Subject:** 0/2 - RE: (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.

**Attachments:** Attachment list 20220627.pdf

Hello – I'm sending the follow-up next. I'm sending the attachment list by itself first, so you'll know if something didn't come through. It may be slow.

I'm writing some of you for the first time. Everything I've sent before is at [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/index.html](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/index.html).

Truthout covered the SNRA in 2018, <https://truthout.org/articles/key-assessment-of-climate-threats-cyberwar-and-terrorism-goes-missing-under-my-former-boss/>.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

111

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**From:** Andrew Janca

**Sent:** Tuesday, July 20, 2021 10:53 PM

**To:** -----@eenews.net; investigations@npr.org; editors@sciam.com; tips@rollingstone.com; tips@nationalreview.com; wsjcontact@wsj.com; tips@latimes.com; covidtips@kff.org  
**Cc:** [mediainquiry@hq.dhs.gov](mailto:mediainquiry@hq.dhs.gov); [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov); [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [lockbox@washpost.com](mailto:lockbox@washpost.com); [national@washpost.com](mailto:national@washpost.com); [news@unionleader.com](mailto:news@unionleader.com); [tips@nytimes.com](mailto:tips@nytimes.com); [tips@reason.com](mailto:tips@reason.com); [info@thebulwark.com](mailto:info@thebulwark.com); -----@amgreatness.com; [scoop@motherjones.com](mailto:scoop@motherjones.com); [contactus@foxnews.com](mailto:contactus@foxnews.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** Corrected version - RE: (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.

**Attachments:** Substantiation of assertions in email text - 5 USC 2302 20210704 (corrected).pdf; Corrections indicated 20210720.pdf

Hello – I'm correcting a small error in figure 1. I also removed some parts that don't make sense, so it's shorter. The corrections are indicated in the second attached. I'll write again next week.

I'm cc-ing my organizations' public affairs not to suggest I'm speaking for them – I'm not, of course (I'm assuming it's obvious) – but so you'll know that you don't need to worry about keeping me anonymous from DHS or FEMA. I've been open with my management about my whistleblowing since 2013. These issues as they manifest internally are strongly normative, and norms are established or re-established in the open.

DHS, FEMA – I usually find a way to funnel whatever whistleblowing I do into a communication to committee staff so I can use FEMA's Report of Congressional Contact process to notify everyone who needs to know internally. I don't see a way to do that now that wouldn't seem contrived, because I'm not adding anything to



what they already saw two weeks ago. I'll still forward this to my management and office lawyer, but please feel free to notify whoever else you think is appropriate.

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Sent:** Sunday, July 4, 2021 11:56 PM

**To:** -----@eenews.net <-----@eenews.net>; [investigations@npr.org](mailto:investigations@npr.org) <[investigations@npr.org](mailto:investigations@npr.org)>; [editors@sciam.com](mailto:editors@sciam.com) <[editors@sciam.com](mailto:editors@sciam.com)>; [tips@rollingstone.com](mailto:tips@rollingstone.com) <[tips@rollingstone.com](mailto:tips@rollingstone.com)>; [tips@nationalreview.com](mailto:tips@nationalreview.com) <[tips@nationalreview.com](mailto:tips@nationalreview.com)>; [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com) <[wsjcontact@wsj.com](mailto:wsjcontact@wsj.com)>; [tips@latimes.com](mailto:tips@latimes.com) <[tips@latimes.com](mailto:tips@latimes.com)>; [covidthips@kff.org](mailto:covidthips@kff.org) <[covidthips@kff.org](mailto:covidthips@kff.org)>

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov) <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; [lockbox@washpost.com](mailto:lockbox@washpost.com) <[lockbox@washpost.com](mailto:lockbox@washpost.com)>; [national@washpost.com](mailto:national@washpost.com) <[national@washpost.com](mailto:national@washpost.com)>; [news@unionleader.com](mailto:news@unionleader.com) <[news@unionleader.com](mailto:news@unionleader.com)>; [tips@nytimes.com](mailto:tips@nytimes.com) <[tips@nytimes.com](mailto:tips@nytimes.com)>; [tips@reason.com](mailto:tips@reason.com) <[tips@reason.com](mailto:tips@reason.com)>; [info@thebulwark.com](mailto:info@thebulwark.com) <[info@thebulwark.com](mailto:info@thebulwark.com)>; -----@amgreatness.com <-----@amgreatness.com>; [scoop@motherjones.com](mailto:scoop@motherjones.com) <[scoop@motherjones.com](mailto:scoop@motherjones.com)>; [contactus@foxnews.com](mailto:contactus@foxnews.com) <[contactus@foxnews.com](mailto:contactus@foxnews.com)>; [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com) <[coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)>; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.

**Attachments:** What's missing.pdf; SNRA letter to committee staff March 2019.pdf; SNRA FAQ 20190319 redacted.pdf; SNRA follow-up letter 20201016.pdf; Substantiation and context.zip; Attachment list 20210704.docx

Summary: The DHS/FEMA Strategic National Risk Assessment (SNRA) is the science-based comparative national risk assessment of natural, accidental, and adversarial hazards that FEMA's National Preparedness System is based on. It has been locked up since 2011. (The SNRA's climate change analysis is the only Government climate study that I know of that has been suppressed by both parties.) While classification and disagreements with DHS HQ had much to do with that before 2015, neither has been an obstacle since. As far as I know, the decisions to suppress the science that FEMA's plans, requirements, and doctrine are based on have been made by DHS/FEMA itself since 2015.

I don't have the moral credibility or communication skills to solve this problem inside the Government. Everything I've tried has failed. That is why I'm writing you now.

The context and documentation for the statements above is attached. Larger files (all of which are already public information) are in <https://bd02.github.io/external>. I will forward this to the committee staff I wrote to before, to my Department and agency, and to the addressees and cc-ed on the forwarded email below tomorrow.

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**From:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Sent:** Tuesday, October 27, 2020 07:21

**To:** --- AUSA ---@usdoj.gov; --- POC GAO-20-297 ---@gao.gov

**Cc:** OGC <[ogc@HQ.DHS.GOV](mailto:ogc@HQ.DHS.GOV)>; FEMA-OCC <[FEMA-OCC@fema.dhs.gov](mailto:FEMA-OCC@fema.dhs.gov)>; GAO-OIG Liaison <[GAO-OIG.Liaison@HQ.DHS.GOV](mailto:GAO-OIG.Liaison@HQ.DHS.GOV)>; FEMA-GAO-OIG-LIAISON <[FEMA-GAO-OIG-LIAISON@fema.dhs.gov](mailto:FEMA-GAO-OIG-LIAISON@fema.dhs.gov)>; Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other

Hello – Recent statements that my agency has given GAO and the press factually conflict with sworn declarations that my agency has given in court.

I drew my agency's attention to the inconsistencies between the latter, and the information which my agency later communicated to GAO and the press, in February. My agency has not corrected them.

(I'm talking around the subject to some extent because the non-disclosure agreements that that unsuccessful correction attempt left me with limit what I can put in a cover letter with multiple recipients on my end. So I'm trying to say as much as I can without going into the protected content.)

These inconsistencies are public, but currently below the threshold of public awareness. Since I have pointed them out to others outside the Executive Branch (footnotes 10-12, SNRA follow-up letter 20201016.pdf inside the second attachment), I'm obligated to tell you too. I haven't contacted the journalist yet, but I'll work on that next.

The three public inconsistencies that are the easiest to start with are

- <https://www.courtlistener.com/docket/6284501/28/1/public-employees-for-environmental-responsibility-v-united-states/> paragraph 8;
- <https://www.gao.gov/assets/710/706612.pdf> pp. 11-12, 28; and
- <https://www.eenews.net/climatewire/stories/1062857757> (if the link doesn't work there's a pdf copy in the second attached).

The connecting context is the DHS/FEMA Strategic National Risk Assessment (SNRA), the "risk basis" of the National Preparedness System and the subject of a briefed-but-pending FOIA litigation (1:18-cv-00158-CKK) that ---AUSA --- inherited in May. I helped FEMA update this risk assessment in 2015, and I signed off on the language that FEMA used to tell the public what it said. The FOIA case duplicates a FOIA request that I made in October 2016.

I have also worked on the National THIRA that is referenced in these parts. It is a very different kind of thing than the SNRA: neither product is capable of filling the role of the other. My agency's use of it to bury something else should not be allowed to discredit the honest work that my colleagues have done on it.

This email is 1 of 3. Attached to this and the next two emails are what I sent committee staff Friday before last (October 16), July 2020, and March 2019, including the unclassified SNRA itself. The last attachment to this email is the one piece from my February correction attempt (a FOIA for what FEMA later told GAO and the journalist) that I can share without restriction. I've redacted the protected content, but the rest will still be helpful for context. Additional context:

- GAO: Relevant context is GAO-11-873 and 16-371 (DHS context), 16-243 (risk comparisons), and prior reports referenced in GAO-20-297. The 'missing' methodology report I mentioned in the SNRA FAQ p. 6 (How does the SNRA relate to DHS' HSNRC?) is the missing documentation discussed in GAO-16-371. Declaration 28-1 in --- AUSA ---'s case discusses another GAO document in paragraph 10.
- DHS/FEMA public affairs [cc-ed]: Relevant context is <https://www.eenews.net/stories/1062824495>, <https://web.archive.org/web/20140502084541/https://www.llis.dhs.gov/sites/default/files/NPS-LLIS.pdf> 3-6, 3-7, 3-12, 3-16, <https://www.fema.gov/pdf/government/training/tcl.pdf> 460-463, SNRA 2011/15 and HSNRC 2013/17

pandemic and comparative analyses, QHSR 2014 Bio Study, and the QHSR 2014 homeland biosecurity national capability targets. The targets were classified in their final version: I believe this is why they disappeared, but I don't actually know.

- USAO: I will forward you the full February 18, 2020 packet (including the unredacted version of the last attachment) separately. The main differences with the Trusted Traveler case (<https://www.courtlistener.com/docket/16824447/113/state-of-new-york-v-wolf/> pp. 16-17, <https://www.courtlistener.com/docket/16824447/124/state-of-new-york-v-wolf/> p. 9) are 1) my agency did not correct the problematic filing when I pointed out its inconsistencies with other information; 2) my agency subsequently made those inconsistencies public (above); and 3) the real-world consequences of my agency's choices in your case.

The information these letters and attachments communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

I apologize for the awkwardness of this letter.

**Andrew Janca, PhD**

National Preparedness Directorate, FEMA

U.S. Department of Homeland Security

Phone: (202) 786-0937

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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Janca, Andrew

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**From:** Janca, Andrew  
**Sent:** Tuesday, August 30, 2022 12:44  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Attorney--; --Attorney--  
**Subject:** FW: Confirmation of management informed - OK to talk with DHS/FEMA

**Categories:** Purple Category

Closing the loop. I redacted PII (second email below).

Andrew Janca  
 Program Analyst  
 National Integration Center | National Preparedness Directorate  
 Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

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**From:** Janca, Andrew  
**Sent:** Tuesday, August 30, 2022 12:39  
**To:** -----@ap.org <-----@ap.org>; -----@ap.org <-----@ap.org>; info@ap.org  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS/FEMA

Hello – I’m writing to confirm that I reported what I sent you (email 2/2 attachments attached above, email 1/2 documentation at <https://5usc2302.github.io/risk/>, email text below) to my management, so it’s okay to talk to them. I’m cc-ing only DHS and FEMA public affairs’ public facing addresses on this email to you, but I’ll forward it back to my management next for their awareness too.

The reason why I didn’t simply cc DHS and FEMA directly when I wrote you, as I did on the similar 7/20/2021 email near the bottom of the forwarded chain below, is that the risk of suggesting organization endorsement multiplies with the number of such letters I write. Since the 7/20/2021 example was a one-off (a single email to many outlets at once) that risk was acceptable, but now that I’m writing journalists and outlets individually it is too high. Making the common notification a separate email makes it clear that my organizations are cc-ed because I’m notifying them of something they (presumably) don’t endorse, not because I’m including them on a communication where I’m speaking for them.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

**Andrew Janca, PhD**

National Preparedness Directorate, FEMA

U.S. Department of Homeland Security

Mobile: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew

**Sent:** Tuesday, August 30, 2022 12:06

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>

**Subject:** I sent the 6/27/2022 letter to media outlets and unclass SNRA documentation that you previously saw (6/28/2022 Report of Congressional Contact and forwarded 7/29/22 letter to Fox), to AP

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220829.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220829.pdf

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Hello – I sent the 6/27/2022 letter and unclassified SNRA documentation which I sent several media outlets in June and individual journalists from Fox last month to additional journalists from AP, below. Other than the text of email 2/2 below, what I sent AP last night / this morning was almost identical to what I sent the others in June and forwarded to you. Since I didn't forward this new letter to the committee staff I don't have a new Congressional contact report to cc you on, so I'm forwarding it to you directly as I did with Fox (inbox 7/29/2022 ~3:27 pm).

If you'd prefer that I not report these media contacts in such detail please let me know, and I'll go back to reporting them only when it's significant enough to forward to the committee staff I wrote before (i.e. with the reports of Congressional contact that I've been cc-ing you on); or not at all, if that's what you'd prefer.

Respectfully,

Andrew Janca

Program Analyst

National Integration Center | National Preparedness Directorate

Phone: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency

[fema.gov](https://www.fema.gov)



**FEMA**

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**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Tuesday, August 30, 2022 00:32

**To:** -----@ap.org; -----@ap.org

**Cc:** info@ap.org; Janca, Andrew <andrew.janca@fema.dhs.gov>; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

Ms. -----, Mr. ----- – I thought these might be relevant to your work.

### Maria

- [SNRA FOIA appeal..20171101.pdf](#) p. 12.
- [Detail.pdf](#) pp. 1-2, [Maria](#).
- [SNRA follow-up..20201016.pdf](#) pp. 1-2, 5, 6 (Small picture).
- [Substantiation...pdf](#) p. 14.
- [SNRA FAQ](#) page 4, *Why does a highly technical product that was made by experts need outside critics?*

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### Pandemic preparedness

- [Substantiation...pdf](#) pp. 1-12, 19.
- [SNRA follow-up..20201016.pdf](#) pp. 1-2, 5, 6 (Big picture).

Specific chapters. Email 1/2, first attached:

- Hurricanes, pp. 187-196.
- Power loss deaths, space weather chapter pp. 197-198, 201, 204-205.
- Dam failure, pp. 279-285.
- Tornadoes, pp. 217-230.
- Heat waves, pp. 509-514.
- Migrant surge / mass migration, pp. 543-562.

### Context

Big picture: [Substantiation...pdf](#) page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, [Detail \(full\).pdf](#).

### Notes

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations



that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to other outlets in June. So why is it still a problem...?

It's complicated to explain, especially for me (*Detail (full).pdf* page 4 item 1). The best analogy I can come up with is when a substance is decriminalized, but kept illegal. It certainly *seems* to be free, but since it is only tolerated rather than legalized it is still largely locked out of the formal economy and its rules.

DHS and FEMA have not authorized this information's release. They are refraining from enforcing their prohibition on doing so because the law protects my disclosing it in the way that I'm doing, but if you made a FOIA request for it it would still be withheld. Although these are not the hard obstacles to active dissemination that the explicit prohibitions used to pose (*Supporting files and context / Other / Restrictions.pdf*), they are enough to keep the problem from resolving itself under its own power in the absence of those active efforts. So I'm continuing to push this long-but-no-longer-buried information out to more people who might find it useful, like you, until it's gotten enough visibility to disseminate itself without further help from me.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next: I'll let you know when that's done, probably some time tomorrow (8/30/2022).

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The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

118

---

**From:** Andrew Janca  
**Sent:** August 30, 2022 12:21 AM  
**To:** -----@ap.org; -----@ap.org  
**Cc:** info@ap.org; andrew.janca@fema.dhs.gov; andrew.janca.2@outlook.com  
**Subject:** 1/2 – Documentation. Pandemics, pp. 173-86. Hurricanes, 187-96. Power loss deaths, 197-98. Fire, 231-36, 563-80. Tornadoes, 217-30. Border surge, 543-62. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.  
**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220829.pdf

This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2 [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/SNRA\\_FAQ\\_20190319.pdf#page=2](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/SNRA_FAQ_20190319.pdf#page=2)).

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

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Some relevant parts (note that not everything below is bad):

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- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Dam failure**, pp. 55, 279-285.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.
  - The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Unclassified** conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
  - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
- **Unclassified** portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.

[1] Low frequency: 0.14 = 1/7 years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next: I'll let you know when that's done, probably some time tomorrow (8/30/2022).

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The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

**From:** Andrew Janca  
**Sent:** August 30, 2022 12:03 AM  
**To:** -----@ap.org; -----@ap.org  
**Cc:** [info@ap.org](mailto:info@ap.org); [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)  
**Subject:** (5 U.S.C. § 2302) - (Context follows) --FW: 2/2 – The pandemic, Maria’s deaths, and future risks.  
 Context and justification for lawful disclosure  
**Attachments:** Attachment list 20220829.pdf

Ms. -----, Mr. ----- – I’m adding you and AP to this email chain. The documentation and context follow. The attachments dated June 27 are still current: nothing has changed since, I’m just a slow writer. I’m sending the attachment list by itself first, so you’ll know if something didn’t come through.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca  
**Sent:** Monday, June 27, 2022 8:09 AM  
**To:** -----@eenews.net; [investigations@npr.org](mailto:investigations@npr.org); [editors@sciam.com](mailto:editors@sciam.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@latimes.com](mailto:tips@latimes.com); [covidthips@kff.org](mailto:covidthips@kff.org); [historiasph@grfmedia.com](mailto:historiasph@grfmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [lockbox@washpost.com](mailto:lockbox@washpost.com); [national@washpost.com](mailto:national@washpost.com); [news@unionleader.com](mailto:news@unionleader.com); [tips@nytimes.com](mailto:tips@nytimes.com); [tips@reason.com](mailto:tips@reason.com); [info@thebulwark.com](mailto:info@thebulwark.com); -----@amgreatness.com; [scoop@motherjones.com](mailto:scoop@motherjones.com); [contactus@foxnews.com](mailto:contactus@foxnews.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com); [info@truthout.org](mailto:info@truthout.org); -----@protonmail.com; [editorial@newsmax.com](mailto:editorial@newsmax.com)  
**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure  
**Attachments:** Detail (brief).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220627.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220627.pdf

Please note that in the following (as is the case in every one of these letters and attachments, but this seems like an especially important place to repeat it) that **I am NOT speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.**

FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today.

FEMA’s censorship of its own master risk assessment complicates everything that the agency does. The thing that makes a taboo – censorship of something for no reason at all, other than avoiding the embarrassment of admitting to something so irrational [the censorship] that ending it would require – so destructive is that it puts a huge set of tools and activities that are essential for the organization’s mission off limits, for reasons that are also off limits (“that’s what leadership decided”). It puts the functions that they perform off limits as well, because they can’t be replaced without acknowledging the hole that their censorship left. So the hole remains.

These things happen in every organization, in some measure. But the real-world consequences are very different when the organization is the Nation’s emergency management agency.

**I am NOT speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.** I will forward these letters to my chain of command, DHS, and DHS/FEMA once I’ve sent them to all of you and the committees. I’ll write additional outlets later this week.

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Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** Monday, June 27, 2022 8:02 AM

**To:** '-----@eenews.net' <-----@eenews.net>; 'investigations@npr.org' <[investigations@npr.org](mailto:investigations@npr.org)>; 'editors@sciam.com' <[editors@sciam.com](mailto:editors@sciam.com)>; 'tips@rollingstone.com' <[tips@rollingstone.com](mailto:tips@rollingstone.com)>; 'tips@nationalreview.com' <[tips@nationalreview.com](mailto:tips@nationalreview.com)>; 'wsjcontact@wsj.com' <[wsjcontact@wsj.com](mailto:wsjcontact@wsj.com)>; 'tips@latimes.com' <[tips@latimes.com](mailto:tips@latimes.com)>; 'covidtips@kff.org' <[covidtips@kff.org](mailto:covidtips@kff.org)>; 'historiasph@gfrmedia.com' <[historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com)>; 'redaccion@elvocero.com' <[redaccion@elvocero.com](mailto:redaccion@elvocero.com)>  
**Cc:** 'andrew.janca@fema.dhs.gov' <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; 'lockbox@washpost.com' <[lockbox@washpost.com](mailto:lockbox@washpost.com)>; 'national@washpost.com' <[national@washpost.com](mailto:national@washpost.com)>; 'news@unionleader.com' <[news@unionleader.com](mailto:news@unionleader.com)>; 'tips@nytimes.com' <[tips@nytimes.com](mailto:tips@nytimes.com)>; 'tips@reason.com' <[tips@reason.com](mailto:tips@reason.com)>; 'info@thebulwark.com' <[info@thebulwark.com](mailto:info@thebulwark.com)>; '-----@amgreatness.com' <-----@amgreatness.com>; 'scoop@motherjones.com' <[scoop@motherjones.com](mailto:scoop@motherjones.com)>; 'contactus@foxnews.com' <[contactus@foxnews.com](mailto:contactus@foxnews.com)>; 'coverage-desk@voanews.com' <[coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)>; 'info@truthout.org' <[info@truthout.org](mailto:info@truthout.org)>; '-----@protonmail.com' <-----@protonmail.com>; 'editorial@newsmax.com' <[editorial@newsmax.com](mailto:editorial@newsmax.com)>; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 1/2 – Documentation. Pandemics, pp. 173-86. Power loss deaths, 197-98. Heat, 509-14. Fire, 231-36, 563-80. Tornadoes, 217-30. Border surge, 543-62. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.

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- **Migrant surges / mass migration**, pp. 543-562.
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- **Unclassified** conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
  - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
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Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

**From:** Andrew Janca

**Sent:** Monday, June 27, 2022 7:58 AM

**To:** '-----@eenews.net' <-----@eenews.net>; 'investigations@npr.org' <[investigations@npr.org](mailto:investigations@npr.org)>; 'editors@sciam.com' <[editors@sciam.com](mailto:editors@sciam.com)>; 'tips@rollingstone.com' <[tips@rollingstone.com](mailto:tips@rollingstone.com)>; 'tips@nationalreview.com' <[tips@nationalreview.com](mailto:tips@nationalreview.com)>; 'wsjcontact@wsj.com' <[wsjcontact@wsj.com](mailto:wsjcontact@wsj.com)>; 'tips@latimes.com' <[tips@latimes.com](mailto:tips@latimes.com)>; 'covidtips@kff.org' <[covidtips@kff.org](mailto:covidtips@kff.org)>; 'historiasph@gfrmedia.com' <[historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com)>; 'redaccion@elvocero.com' <[redaccion@elvocero.com](mailto:redaccion@elvocero.com)>

**Cc:** 'andrew.janca@fema.dhs.gov' <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; 'lockbox@washpost.com' <[lockbox@washpost.com](mailto:lockbox@washpost.com)>; 'national@washpost.com' <[national@washpost.com](mailto:national@washpost.com)>; 'news@unionleader.com' <[news@unionleader.com](mailto:news@unionleader.com)>; 'tips@nytimes.com' <[tips@nytimes.com](mailto:tips@nytimes.com)>; 'tips@reason.com' <[tips@reason.com](mailto:tips@reason.com)>; 'info@thebulwark.com' <[info@thebulwark.com](mailto:info@thebulwark.com)>; '-----@amgreatness.com' <-----@amgreatness.com>; 'scoop@motherjones.com' <[scoop@motherjones.com](mailto:scoop@motherjones.com)>; 'contactus@foxnews.com' <[contactus@foxnews.com](mailto:contactus@foxnews.com)>; 'coverage-desk@voanews.com' <[coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)>; 'info@truthout.org' <[info@truthout.org](mailto:info@truthout.org)>; '-----@protonmail.com' <-----@protonmail.com>; 'editorial@newsmax.com' <[editorial@newsmax.com](mailto:editorial@newsmax.com)>; 'andrew.janca.2@outlook.com' <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Subject:** 0/2 - RE: (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list

since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.

**Attachments:** Attachment list 20220627.pdf

Hello – I’m sending the follow-up next. I’m sending the attachment list by itself first, so you’ll know if something didn’t come through. It may be slow.

I’m writing some of you for the first time. Everything I’ve sent before is at [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/index.html](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/index.html).

Truthout covered the SNRA in 2018, [https://truthout.org/articles/key-assessment-of-climate-threats-cyberwar-and-terrorism-goes-missing-under-\[my\\_former\\_boss\]/](https://truthout.org/articles/key-assessment-of-climate-threats-cyberwar-and-terrorism-goes-missing-under-[my_former_boss]/).

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** Tuesday, July 20, 2021 10:53 PM

**To:** -----@eenews.net; [investigations@npr.org](mailto:investigations@npr.org); [editors@sciam.com](mailto:editors@sciam.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@latimes.com](mailto:tips@latimes.com); [covidtips@kff.org](mailto:covidtips@kff.org)

**Cc:** [mediainquiry@hq.dhs.gov](mailto:mediainquiry@hq.dhs.gov); [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov); [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [lockbox@washpost.com](mailto:lockbox@washpost.com); [national@washpost.com](mailto:national@washpost.com); [news@unionleader.com](mailto:news@unionleader.com); [tips@nytimes.com](mailto:tips@nytimes.com); [tips@reason.com](mailto:tips@reason.com); [info@thebulwark.com](mailto:info@thebulwark.com); -----@amgreatness.com; [scoop@motherjones.com](mailto:scoop@motherjones.com); [contactus@foxnews.com](mailto:contactus@foxnews.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** Corrected version - RE: (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.

**Attachments:** Substantiation of assertions in email text - 5 USC 2302 20210704 (corrected).pdf; Corrections indicated 20210720.pdf

Hello – I’m correcting a small error in figure 1. I also removed some parts that don’t make sense, so it’s shorter. The corrections are indicated in the second attached. I’ll write again next week.

I’m cc-ing my organizations’ public affairs not to suggest I’m speaking for them – I’m not, of course (I’m assuming it’s obvious) – but so you’ll know that you don’t need to worry about keeping me anonymous from DHS or FEMA. I’ve been open with my management about my whistleblowing since 2013. These issues as they manifest internally are strongly normative, and norms are established or re-established in the open.

DHS, FEMA – I usually find a way to funnel whatever whistleblowing I do into a communication to committee staff so I can use FEMA’s Report of Congressional Contact process to notify everyone who needs to know internally. I don’t see a way to do that now that wouldn’t seem contrived, because I’m not adding anything to what they already saw two weeks ago. I’ll still forward this to my management and office lawyer, but please feel free to notify whoever else you think is appropriate.

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)



**From:** [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Sent:** Sunday, July 4, 2021 11:56 PM

**To:** -----@eenews.net <-----@eenews.net>; [investigations@npr.org](mailto:investigations@npr.org) <[investigations@npr.org](mailto:investigations@npr.org)>; [editors@sciam.com](mailto:editors@sciam.com) <[editors@sciam.com](mailto:editors@sciam.com)>; [tips@rollingstone.com](mailto:tips@rollingstone.com) <[tips@rollingstone.com](mailto:tips@rollingstone.com)>; [tips@nationalreview.com](mailto:tips@nationalreview.com) <[tips@nationalreview.com](mailto:tips@nationalreview.com)>; [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com) <[wsjcontact@wsj.com](mailto:wsjcontact@wsj.com)>; [tips@latimes.com](mailto:tips@latimes.com) <[tips@latimes.com](mailto:tips@latimes.com)>; [covidtips@kff.org](mailto:covidtips@kff.org) <[covidtips@kff.org](mailto:covidtips@kff.org)>

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov) <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; [lockbox@washpost.com](mailto:lockbox@washpost.com) <[lockbox@washpost.com](mailto:lockbox@washpost.com)>; [national@washpost.com](mailto:national@washpost.com) <[national@washpost.com](mailto:national@washpost.com)>; [news@unionleader.com](mailto:news@unionleader.com) <[news@unionleader.com](mailto:news@unionleader.com)>; [tips@nytimes.com](mailto:tips@nytimes.com) <[tips@nytimes.com](mailto:tips@nytimes.com)>; [tips@reason.com](mailto:tips@reason.com) <[tips@reason.com](mailto:tips@reason.com)>; [info@thebulwark.com](mailto:info@thebulwark.com) <[info@thebulwark.com](mailto:info@thebulwark.com)>; -----@amgreatness.com <-----@amgreatness.com>; [scoop@motherjones.com](mailto:scoop@motherjones.com) <[scoop@motherjones.com](mailto:scoop@motherjones.com)>; [contactus@foxnews.com](mailto:contactus@foxnews.com) <[contactus@foxnews.com](mailto:contactus@foxnews.com)>; [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com) <[coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)>; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.

**Attachments:** What's missing.pdf; SNRA letter to committee staff March 2019.pdf; SNRA FAQ 20190319 redacted.pdf; SNRA follow-up letter 20201016.pdf; Substantiation and context.zip; Attachment list 20210704.docx

Summary: The DHS/FEMA Strategic National Risk Assessment (SNRA) is the science-based comparative national risk assessment of natural, accidental, and adversarial hazards that FEMA's National Preparedness System is based on. It has been locked up since 2011. (The SNRA's climate change analysis is the only Government climate study that I know of that has been suppressed by both parties.) While classification and disagreements with DHS HQ had much to do with that before 2015, neither has been an obstacle since. As far as I know, the decisions to suppress the science that FEMA's plans, requirements, and doctrine are based on have been made by DHS/FEMA itself since 2015.

I don't have the moral credibility or communication skills to solve this problem inside the Government. Everything I've tried has failed. That is why I'm writing you now.

The context and documentation for the statements above is attached. Larger files (all of which are already public information) are in <https://bd02.github.io/external>. I will forward this to the committee staff I wrote to before, to my Department and agency, and to the addressees and cc-ed on the forwarded email below tomorrow.

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

---

**From:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Sent:** Tuesday, October 27, 2020 07:21

**To:** --- AUSA ---@usdoj.gov; --- POC GAO-20-297 ---@gao.gov

**Cc:** OGC <[ogc@HQ.DHS.GOV](mailto:ogc@HQ.DHS.GOV)>; FEMA-OCC <[FEMA-OCC@fema.dhs.gov](mailto:FEMA-OCC@fema.dhs.gov)>; GAO-OIG Liaison <[GAO-OIG.Liaison@HQ.DHS.GOV](mailto:GAO-OIG.Liaison@HQ.DHS.GOV)>; FEMA-GAO-OIG-LIAISON <[FEMA-GAO-OIG-LIAISON@fema.dhs.gov](mailto:FEMA-GAO-OIG-LIAISON@fema.dhs.gov)>; Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other

Hello – Recent statements that my agency has given GAO and the press factually conflict with sworn declarations that my agency has given in court.

I drew my agency's attention to the inconsistencies between the latter, and the information which my agency later communicated to GAO and the press, in February. My agency has not corrected them.

(I'm talking around the subject to some extent because the non-disclosure agreements that that unsuccessful correction attempt left me with limit what I can put in a cover letter with multiple recipients on my end. So I'm trying to say as much as I can without going into the protected content.)

These inconsistencies are public, but currently below the threshold of public awareness. Since I have pointed them out to others outside the Executive Branch (footnotes 10-12, SNRA follow-up letter 20201016.pdf inside the second attachment), I'm obligated to tell you too. I haven't contacted the journalist yet, but I'll work on that next.

The three public inconsistencies that are the easiest to start with are

- <https://www.courtlistener.com/docket/6284501/28/1/public-employees-for-environmental-responsibility-v-united-states/> paragraph 8;
- <https://www.gao.gov/assets/710/706612.pdf> pp. 11-12, 28; and
- <https://www.eenews.net/climatewire/stories/1062857757> (if the link doesn't work there's a pdf copy in the second attached).

The connecting context is the DHS/FEMA Strategic National Risk Assessment (SNRA), the "risk basis" of the National Preparedness System and the subject of a briefed-but-pending FOIA litigation (1:18-cv-00158-CKK) that ---AUSA--- inherited in May. I helped FEMA update this risk assessment in 2015, and I signed off on the language that FEMA used to tell the public what it said. The FOIA case duplicates a FOIA request that I made in October 2016.

I have also worked on the National THIRA that is referenced in these parts. It is a very different kind of thing than the SNRA: neither product is capable of filling the role of the other. My agency's use of it to bury something else should not be allowed to discredit the honest work that my colleagues have done on it.

This email is 1 of 3. Attached to this and the next two emails are what I sent committee staff Friday before last (October 16), July 2020, and March 2019, including the unclassified SNRA itself. The last attachment to this email is the one piece from my February correction attempt (a FOIA for what FEMA later told GAO and the journalist) that I can share without restriction. I've redacted the protected content, but the rest will still be helpful for context. Additional context:

- GAO: Relevant context is GAO-11-873 and 16-371 (DHS context), 16-243 (risk comparisons), and prior reports referenced in GAO-20-297. The 'missing' methodology report I mentioned in the SNRA FAQ p. 6 (How does the SNRA relate to DHS' HSNRC?) is the missing documentation discussed in GAO-16-371. Declaration 28-1 in ---AUSA---'s case discusses another GAO document in paragraph 10.
- DHS/FEMA public affairs [cc-ed]: Relevant context is <https://www.eenews.net/stories/1062824495>, <https://web.archive.org/web/20140502084541/https://www.llis.dhs.gov/sites/default/files/NPS-LLIS.pdf> 3-6, 3-7, 3-12, 3-16, <https://www.fema.gov/pdf/government/training/tcl.pdf> 460-463, SNRA 2011/15 and HSNRC 2013/17 pandemic and comparative analyses, QHSR 2014 Bio Study, and the QHSR 2014 homeland biosecurity national capability targets. The targets were classified in their final version: I believe this is why they disappeared, but I don't actually know.
- USAO: I will forward you the full February 18, 2020 packet (including the unredacted version of the last attachment) separately. The main differences with the Trusted Traveler case (<https://www.courtlistener.com/docket/16824447/113/state-of-new-york-v-wolf/> pp. 16-17, <https://www.courtlistener.com/docket/16824447/124/state-of-new-york-v-wolf/> p. 9) are 1) my agency did not correct the problematic filing when I pointed out its inconsistencies with other information; 2) my agency subsequently made those inconsistencies public (above); and 3) the real-world consequences of my agency's choices in your case.



The information these letters and attachments communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

I apologize for the awkwardness of this letter.

**Andrew Janca, PhD**

National Preparedness Directorate, FEMA

U.S. Department of Homeland Security

Phone: (202) 786-0937

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Thursday, September 1, 2022 15:16  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (June set) --FW: Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Email 0 of 2, 1 of 2 for new outlets 20220901.pdf; Attachment list 20220901.pdf; Email 1 of 2 (zipfile) - Document notes.rtf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

**Importance:** Low

**Categories:** Purple Category

Closing the loop (June set).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



**FEMA**

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---

**From:** Janca, Andrew  
**Sent:** Thursday, September 1, 2022 15:10  
**To:** investigations@npr.org; contactus@foxnews.com; info@truthout.org; connect@eenews.net; covidtips@kff.org; historiasph@gfrmedia.com; redaccion@elvocero.com; news@unionleader.com; scoop@motherjones.com; wsjcontact@wsj.com; tips@rollingstone.com; national@nytimes.com; info@amgreatness.com; national@washpost.com; editorial@newsmax.com; tips@nationalreview.com; tips@latimes.com; info@thebulwark.com; tips@reason.com; editors@sciam.com; coverage-desk@voanews.com; info@ap.org; redaccion@impremedia.com; newswire@nnpa.org; newstips@usatoday.com; content@gannett.com; news@nexstar.tv; info@couriernewsroom.com; info@franklinnews.org; newstips@commondreams.org; -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; tips@nytimes.com; lockbox@washpost.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA

Hello – I’m writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it’s okay to talk to them. I’m cc-ing only DHS and FEMA public affairs’ public facing addresses on this email to you, but I’ll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote you, or at any time. So you won’t get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you, and that I told it to you, because I always do. Sometimes that makes things a little strange. But it’s one fewer thing to worry about, and in this line of work that’s a precious thing to have.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew

**Sent:** Thursday, September 1, 2022 14:30

**To:** <--- *DHS Public Affairs internal email address* [---@hq.dhs.gov](mailto:---@hq.dhs.gov)>; Media Inquiry

[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Division (office) director* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Branch chief* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Section chief* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Office attorney* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Another office attorney* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>

**Subject:** Re-sent 2022/06/27 base email to press, with minor changes and additional outlets, below

**Attachments:** Email 0 of 2, 1 of 2 for new outlets 20220901.pdf; Attachment list 20220901.pdf; Email 1 of 2 (zipfile) - Document notes.rtf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I re-sent the context email 2/2 (below) with changes to make it more generic, and to encourage outlets to contact you directly without worrying about compromising my [non-] anonymity. I’ll forward a PII-redacted copy of this email back to the recipients next (and loop back for your awareness) to reassure them on this point, as I’ve been doing with other letters this week. I also added Impremedia, NNPA, Gannett, Nexstar, Courier News Room, Center Square, and Common Dreams, and generic addresses for E&E News, NY Times, and Journal of American Greatness.

Other than recipient-specific bullets and subject lines, the letter is identical to the one I sent AP two days ago [the outlet itself is also now on the list below], except that emails 0/2 and 1/2 are a separate chain (pdf print attached). The document notes from email 1/2 and the attachments from email 2/2 are also attached.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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---

**From:** Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Sent:** Thursday, September 1, 2022 07:23

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covditi@kff.org](mailto:covditi@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)

**Cc:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

Big picture: [Substantiation...pdf](#) page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached [Detail..pdf](#).

#### Notes

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

It's complicated to explain, especially for me (*Detail (full).pdf* page 4 item 1, either first attached or in the zipfile [*Supporting files and context.zip / Other*]). The best analogy I can come up with is when a substance is decriminalized, but kept illegal. It certainly *seems* to be free, but since it is only tolerated rather than legalized it is still largely locked out of the formal economy and its rules.

DHS and FEMA have not authorized this information's release. They are refraining from enforcing their prohibition on doing so because the law protects my disclosing it in the way that I'm doing, but if you made a FOIA request for it it would still be withheld. Although these are not the hard obstacles to active dissemination that the explicit prohibitions used to pose (*Supporting files and context / Other / Restrictions.pdf*), they are enough to keep the problem from resolving itself under its own power in the absence of those active efforts. So I'm continuing to push this long-but-no-longer-buried information out to more people who might find it useful, like you, until it's gotten enough visibility to disseminate itself without further help from me.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next: I'll let you know when that's done, probably some time today or tomorrow.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

130

---

**From:** Andrew Janca  
**Sent:** September 1, 2022 7:12 AM  
**To:** investigations@npr.org; contactus@foxnews.com; info@truthout.org; connect@eenews.net; covidtips@kff.org; historiasph@gfrmedia.com; redaccion@elvocero.com; news@unionleader.com; scoop@motherjones.com; wsjcontact@wsj.com; tips@rollingstone.com; national@nytimes.com; info@amgreatness.com; national@washpost.com; editorial@newsmax.com; tips@nationalreview.com; tips@latimes.com; info@thebulwark.com; tips@reason.com; editors@sciam.com; coverage-desk@voanews.com  
**Cc:** andrew.janca@fema.dhs.gov; info@ap.org; redaccion@impremedia.com; newswire@nnpa.org; newstips@usatoday.com; content@gannett.com; news@nexstar.tv; info@couriernewsroom.com; info@franklinnews.org; newstips@commondreams.org; tips@nytimes.com; lockbox@washpost.com; -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; andrew.janca.2@outlook.com  
**Subject:** FW: 2/2 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure  
**Attachments:** Attachment list 20220901.pdf

Hello – I'm re-sending this to make it more generic, so I can forward it to other recipients. I'm adding more outlets to this email too. The attachments dated June 27 are still current: nothing has changed since, I'm just a slow writer.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca  
**Sent:** June 27, 2022 8:09 AM  
**To:** -----@eenews.net; investigations@npr.org; editors@sciam.com; tips@rollingstone.com; tips@nationalreview.com; wsjcontact@wsj.com; tips@latimes.com; covidtips@kff.org; historiasph@gfrmedia.com; redaccion@elvocero.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [lockbox@washpost.com](mailto:lockbox@washpost.com); [national@washpost.com](mailto:national@washpost.com); [news@unionleader.com](mailto:news@unionleader.com); [tips@nytimes.com](mailto:tips@nytimes.com); [tips@reason.com](mailto:tips@reason.com); [info@thebulwark.com](mailto:info@thebulwark.com); [-----@amgreatness.com](mailto:-----@amgreatness.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [contactus@foxnews.com](mailto:contactus@foxnews.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com); [info@truthout.org](mailto:info@truthout.org); [-----@protonmail.com](mailto:-----@protonmail.com); [editorial@newsmax.com](mailto:editorial@newsmax.com)

**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (brief).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220627.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220627.pdf

Please note that in the following (as is the case in every one of these letters and attachments, but this seems like an especially important place to repeat it) that **I am NOT speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.**

FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today.

FEMA’s censorship of its own master risk assessment complicates everything that the agency does. The thing that makes a taboo – censorship of something for no reason at all, other than avoiding the embarrassment of admitting to something so irrational [the censorship] that ending it would require – so destructive is that it puts a huge set of tools and activities that are essential for the organization’s mission off limits, for reasons that are also off limits (“that’s what leadership decided”). It puts the functions that they perform off limits as well, because they can’t be replaced without acknowledging the hole that their censorship left. So the hole remains.

These things happen in every organization, in some measure. But the real-world consequences are very different when the organization is the Nation’s emergency management agency.

**I am NOT speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.** I will forward these letters to my chain of command, DHS, and DHS/FEMA once I’ve sent them to all of you and the committees. I’ll write additional outlets later this week.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** Monday, June 27, 2022 8:02 AM

**To:** '-----@eenews.net' <-----@eenews.net>; 'investigations@npr.org' <[investigations@npr.org](mailto:investigations@npr.org)>; 'editors@sciam.com' <[editors@sciam.com](mailto:editors@sciam.com)>; 'tips@rollingstone.com' <[tips@rollingstone.com](mailto:tips@rollingstone.com)>; 'tips@nationalreview.com' <[tips@nationalreview.com](mailto:tips@nationalreview.com)>; 'wsjcontact@wsj.com' <[wsjcontact@wsj.com](mailto:wsjcontact@wsj.com)>; 'tips@latimes.com' <[tips@latimes.com](mailto:tips@latimes.com)>; 'covidtips@kff.org' <[covidtips@kff.org](mailto:covidtips@kff.org)>; 'historiasph@gfrmedia.com' <[historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com)>; 'redaccion@elvocero.com' <[redaccion@elvocero.com](mailto:redaccion@elvocero.com)>

**Cc:** 'andrew.janca@fema.dhs.gov' <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; 'lockbox@washpost.com' <[lockbox@washpost.com](mailto:lockbox@washpost.com)>; 'national@washpost.com' <[national@washpost.com](mailto:national@washpost.com)>; 'news@unionleader.com' <[news@unionleader.com](mailto:news@unionleader.com)>; 'tips@nytimes.com' <[tips@nytimes.com](mailto:tips@nytimes.com)>; 'tips@reason.com' <[tips@reason.com](mailto:tips@reason.com)>; 'info@thebulwark.com' <[info@thebulwark.com](mailto:info@thebulwark.com)>; '-----@amgreatness.com' <-----@amgreatness.com>; 'scoop@motherjones.com' <[scoop@motherjones.com](mailto:scoop@motherjones.com)>; 'contactus@foxnews.com' <[contactus@foxnews.com](mailto:contactus@foxnews.com)>; 'coverage-desk@voanews.com' <[coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)>; 'info@truthout.org' <[info@truthout.org](mailto:info@truthout.org)>; '-----@protonmail.com' <-----@protonmail.com>; 'editorial@newsmax.com' <[editorial@newsmax.com](mailto:editorial@newsmax.com)>; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)



**Subject:** 1/2 – Documentation. Pandemics, pp. 173-86. Power loss deaths, 197-98. Heat, 509-14. Fire, 231-36, 563-80. Tornadoes, 217-30. Border surge, 543-62. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.

**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220627.pdf

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

**Everything is 100% unclassified.**

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.
- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.
  - The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Unclassified** conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
  - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
- **Unclassified** portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.

[1] Low frequency:  $0.14 = 1/7$  years, the longest gap between events in table 7 (p. 513). Best estimate frequency =  $0.29/\text{year}$ , 6 events in 21 years (p. 512). High frequency =  $3/\text{year}$  (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times  $0.29$  events / year). The best-estimate average of that range ( $1,500/\text{year}$ ) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).



I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA once I've sent them all to you and the committees.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca  
**Sent:** Monday, June 27, 2022 7:58 AM  
**To:** '-----@eenews.net' <-----@eenews.net>; 'investigations@npr.org' <[investigations@npr.org](mailto:investigations@npr.org)>; 'editors@sciam.com' <[editors@sciam.com](mailto:editors@sciam.com)>; 'tips@rollingstone.com' <[tips@rollingstone.com](mailto:tips@rollingstone.com)>; 'tips@nationalreview.com' <[tips@nationalreview.com](mailto:tips@nationalreview.com)>; 'wsjcontact@wsj.com' <[wsjcontact@wsj.com](mailto:wsjcontact@wsj.com)>; 'tips@latimes.com' <[tips@latimes.com](mailto:tips@latimes.com)>; 'covidtips@kff.org' <[covidtips@kff.org](mailto:covidtips@kff.org)>; 'historiasph@gfrmedia.com' <[historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com)>; 'redaccion@elvocero.com' <[redaccion@elvocero.com](mailto:redaccion@elvocero.com)>  
**Cc:** 'andrew.janca@fema.dhs.gov' <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; 'lockbox@washpost.com' <[lockbox@washpost.com](mailto:lockbox@washpost.com)>; 'national@washpost.com' <[national@washpost.com](mailto:national@washpost.com)>; 'news@unionleader.com' <[news@unionleader.com](mailto:news@unionleader.com)>; 'tips@nytimes.com' <[tips@nytimes.com](mailto:tips@nytimes.com)>; 'tips@reason.com' <[tips@reason.com](mailto:tips@reason.com)>; 'info@thebulwark.com' <[info@thebulwark.com](mailto:info@thebulwark.com)>; '-----@amgreatness.com' <-----@amgreatness.com>; 'scoop@motherjones.com' <[scoop@motherjones.com](mailto:scoop@motherjones.com)>; 'contactus@foxnews.com' <[contactus@foxnews.com](mailto:contactus@foxnews.com)>; 'coverage-desk@voanews.com' <[coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)>; 'info@truthout.org' <[info@truthout.org](mailto:info@truthout.org)>; '-----@protonmail.com' <-----@protonmail.com>; 'editorial@newsmax.com' <[editorial@newsmax.com](mailto:editorial@newsmax.com)>; 'andrew.janca.2@outlook.com' <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>  
**Subject:** 0/2 - RE: (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.  
**Attachments:** Attachment list 20220627.pdf

Hello – I'm sending the follow-up next. I'm sending the attachment list by itself first, so you'll know if something didn't come through. It may be slow.

I'm writing some of you for the first time. Everything I've sent before is at [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/index.html](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/index.html).

Truthout covered the SNRA in 2018, <https://truthout.org/articles/key-assessment-of-climate-threats-cyberwar-and-terrorism-goes-missing-under-my-former-boss/>.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca  
**Sent:** Tuesday, July 20, 2021 10:53 PM  
**To:** -----@eenews.net; [investigations@npr.org](mailto:investigations@npr.org); [editors@sciam.com](mailto:editors@sciam.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@latimes.com](mailto:tips@latimes.com); [covidtips@kff.org](mailto:covidtips@kff.org)  
**Cc:** [mediainquiry@hq.dhs.gov](mailto:mediainquiry@hq.dhs.gov); [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov); [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [lockbox@washpost.com](mailto:lockbox@washpost.com); [national@washpost.com](mailto:national@washpost.com); [news@unionleader.com](mailto:news@unionleader.com); [tips@nytimes.com](mailto:tips@nytimes.com); [tips@reason.com](mailto:tips@reason.com); [info@thebulwark.com](mailto:info@thebulwark.com); -----@amgreatness.com; [scoop@motherjones.com](mailto:scoop@motherjones.com); [contactus@foxnews.com](mailto:contactus@foxnews.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)  
**Subject:** Corrected version - RE: (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.

**Attachments:** Substantiation of assertions in email text - 5 USC 2302 20210704 (corrected).pdf; Corrections indicated 20210720.pdf

Hello – I’m correcting a small error in figure 1. I also removed some parts that don’t make sense, so it’s shorter. The corrections are indicated in the second attached. I’ll write again next week.

I’m cc-ing my organizations’ public affairs not to suggest I’m speaking for them – I’m not, of course (I’m assuming it’s obvious) – but so you’ll know that you don’t need to worry about keeping me anonymous from DHS or FEMA. I’ve been open with my management about my whistleblowing since 2013. These issues as they manifest internally are strongly normative, and norms are established or re-established in the open.

DHS, FEMA – I usually find a way to funnel whatever whistleblowing I do into a communication to committee staff so I can use FEMA’s Report of Congressional Contact process to notify everyone who needs to know internally. I don’t see a way to do that now that wouldn’t seem contrived, because I’m not adding anything to what they already saw two weeks ago. I’ll still forward this to my management and office lawyer, but please feel free to notify whoever else you think is appropriate.

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Sent:** Sunday, July 4, 2021 11:56 PM

**To:** -----@eenews.net <-----@eenews.net>; [investigations@npr.org](mailto:investigations@npr.org) <[investigations@npr.org](mailto:investigations@npr.org)>; [editors@sciam.com](mailto:editors@sciam.com) <[editors@sciam.com](mailto:editors@sciam.com)>; [tips@rollingstone.com](mailto:tips@rollingstone.com) <[tips@rollingstone.com](mailto:tips@rollingstone.com)>; [tips@nationalreview.com](mailto:tips@nationalreview.com) <[tips@nationalreview.com](mailto:tips@nationalreview.com)>; [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com) <[wsjcontact@wsj.com](mailto:wsjcontact@wsj.com)>; [tips@latimes.com](mailto:tips@latimes.com) <[tips@latimes.com](mailto:tips@latimes.com)>; [covidtips@kff.org](mailto:covidtips@kff.org) <[covidtips@kff.org](mailto:covidtips@kff.org)>

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov) <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; [lockbox@washpost.com](mailto:lockbox@washpost.com) <[lockbox@washpost.com](mailto:lockbox@washpost.com)>; [national@washpost.com](mailto:national@washpost.com) <[national@washpost.com](mailto:national@washpost.com)>; [news@unionleader.com](mailto:news@unionleader.com) <[news@unionleader.com](mailto:news@unionleader.com)>; [tips@nytimes.com](mailto:tips@nytimes.com) <[tips@nytimes.com](mailto:tips@nytimes.com)>; [tips@reason.com](mailto:tips@reason.com) <[tips@reason.com](mailto:tips@reason.com)>; [info@thebulwark.com](mailto:info@thebulwark.com) <[info@thebulwark.com](mailto:info@thebulwark.com)>; -----@amgreatness.com <-----@amgreatness.com>; [scoop@motherjones.com](mailto:scoop@motherjones.com) <[scoop@motherjones.com](mailto:scoop@motherjones.com)>; [contactus@foxnews.com](mailto:contactus@foxnews.com) <[contactus@foxnews.com](mailto:contactus@foxnews.com)>; [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com) <[coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)>; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.

**Attachments:** What's missing.pdf; SNRA letter to committee staff March 2019.pdf; SNRA FAQ 20190319 redacted.pdf; SNRA follow-up letter 20201016.pdf; Substantiation and context.zip; Attachment list 20210704.docx

Summary: The DHS/FEMA Strategic National Risk Assessment (SNRA) is the science-based comparative national risk assessment of natural, accidental, and adversarial hazards that FEMA’s National Preparedness System is based on. It has been locked up since 2011. (The SNRA’s climate change analysis is the only Government climate study that I know of that has been suppressed by both parties.) While classification and disagreements with DHS HQ had much to do with that before 2015, neither has been an obstacle since. As far as I know, the decisions to suppress the science that FEMA’s plans, requirements, and doctrine are based on have been made by DHS/FEMA itself since 2015.

I don’t have the moral credibility or communication skills to solve this problem inside the Government. Everything I’ve tried has failed. That is why I’m writing you now.

The context and documentation for the statements above is attached. Larger files (all of which are already public information) are in <https://bd02.github.io/external>. I will forward this to the committee staff I wrote to before, to my Department and agency, and to the addressees and cc-ed on the forwarded email below tomorrow.

I am not speaking for my Department or agency, any past or present DHS organization, or any past or present colleagues.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

---

**From:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Sent:** Tuesday, October 27, 2020 07:21  
**To:** --- AUSA ---@usdoj.gov; --- POC GAO-20-297 ---@gao.gov  
**Cc:** OGC <[ogc@HQ.DHS.GOV](mailto:ogc@HQ.DHS.GOV)>; FEMA-OCC <[FEMA-OCC@fema.dhs.gov](mailto:FEMA-OCC@fema.dhs.gov)>; GAO-OIG Liaison <[GAO-OIG.Liaison@HQ.DHS.GOV](mailto:GAO-OIG.Liaison@HQ.DHS.GOV)>; FEMA-GAO-OIG-LIAISON <[FEMA-GAO-OIG-LIAISON@fema.dhs.gov](mailto:FEMA-GAO-OIG-LIAISON@fema.dhs.gov)>; Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** 1/3 - What my agency (DHS/FEMA) is telling each of you is factually inconsistent with what we're telling the other

Hello – Recent statements that my agency has given GAO and the press factually conflict with sworn declarations that my agency has given in court.

I drew my agency's attention to the inconsistencies between the latter, and the information which my agency later communicated to GAO and the press, in February. My agency has not corrected them.

(I'm talking around the subject to some extent because the non-disclosure agreements that that unsuccessful correction attempt left me with limit what I can put in a cover letter with multiple recipients on my end. So I'm trying to say as much as I can without going into the protected content.)

These inconsistencies are public, but currently below the threshold of public awareness. Since I have pointed them out to others outside the Executive Branch (footnotes 10-12, SNRA follow-up letter 20201016.pdf inside the second attachment), I'm obligated to tell you too. I haven't contacted the journalist yet, but I'll work on that next.

The three public inconsistencies that are the easiest to start with are

- <https://www.courtlistener.com/docket/6284501/28/1/public-employees-for-environmental-responsibility-v-united-states/> paragraph 8;
- <https://www.gao.gov/assets/710/706612.pdf> pp. 11-12, 28; and
- <https://www.eenews.net/climatewire/stories/1062857757> (if the link doesn't work there's a pdf copy in the second attached).

The connecting context is the DHS/FEMA Strategic National Risk Assessment (SNRA), the "risk basis" of the National Preparedness System and the subject of a briefed-but-pending FOIA litigation (1:18-cv-00158-CKK) that ---AUSA --- inherited in May. I helped FEMA update this risk assessment in 2015, and I signed off on the language that FEMA used to tell the public what it said. The FOIA case duplicates a FOIA request that I made in October 2016.

I have also worked on the National THIRA that is referenced in these parts. It is a very different kind of thing than the SNRA: neither product is capable of filling the role of the other. My agency's use of it to bury something else should not be allowed to discredit the honest work that my colleagues have done on it.

This email is 1 of 3. Attached to this and the next two emails are what I sent committee staff Friday before last (October 16), July 2020, and March 2019, including the unclassified SNRA itself. The last attachment to this email is the one piece from my February correction attempt (a FOIA for what FEMA later told GAO and the journalist) that I can share without restriction. I've redacted the protected content, but the rest will still be helpful for context. Additional context:

- GAO: Relevant context is GAO-11-873 and 16-371 (DHS context), 16-243 (risk comparisons), and prior reports referenced in GAO-20-297. The 'missing' methodology report I mentioned in the SNRA FAQ p. 6 (How does the SNRA relate to DHS' HSNRC?) is the missing documentation discussed in GAO-16-371. Declaration 28-1 in --- *AUSA* ---'s case discusses another GAO document in paragraph 10.
- DHS/FEMA public affairs [cc-ed]: Relevant context is <https://www.eenews.net/stories/1062824495>, <https://web.archive.org/web/20140502084541/https://www.llis.dhs.gov/sites/default/files/NPS-LLIS.pdf> 3-6, 3-7, 3-12, 3-16, <https://www.fema.gov/pdf/government/training/tcl.pdf> 460-463, SNRA 2011/15 and HSNRC 2013/17 pandemic and comparative analyses, QHSR 2014 Bio Study, and the QHSR 2014 homeland biosecurity national capability targets. The targets were classified in their final version: I believe this is why they disappeared, but I don't actually know.
- USAO: I will forward you the full February 18, 2020 packet (including the unredacted version of the last attachment) separately. The main differences with the Trusted Traveler case (<https://www.courtlistener.com/docket/16824447/113/state-of-new-york-v-wolf/> pp. 16-17, <https://www.courtlistener.com/docket/16824447/124/state-of-new-york-v-wolf/> p. 9) are 1) my agency did not correct the problematic filing when I pointed out its inconsistencies with other information; 2) my agency subsequently made those inconsistencies public (above); and 3) the real-world consequences of my agency's choices in your case.

The information these letters and attachments communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

I apologize for the awkwardness of this letter.

**Andrew Janca, PhD**  
 National Preparedness Directorate, FEMA  
 U.S. Department of Homeland Security  
 Phone: (202) 786-0937  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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Janca, Andrew

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**From:** Janca, Andrew  
**Sent:** Thursday, September 1, 2022 16:41  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (LA Times / WP / GMU) --FW: Confirmation of management informed - OK (on my end) to talk with DHS

**Importance:** Low

**Categories:** Purple Category

Closing the loop (LA Times / WP / GMU).

Andrew Janca  
 Program Analyst  
 National Integration Center | National Preparedness Directorate  
 Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



**FEMA**

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---

**From:** Janca, Andrew  
**Sent:** Thursday, September 1, 2022 16:37  
**To:** -----@latimes.com; -----@washpost.com; -----@mercatus.gmu.edu; -----@gmue.edu; tips@latimes.com; lockbox@washpost.com; national@washpost.com; editorial@newsmax.com; tips@nationalreview.com; tips@reason.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK (on my end) to talk with DHS  
**Attachments:** Email 0 of 2, 1 of 2 LA Times, WPost, GMU Mercatus 20220901.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote you, or at any time. So you won't get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you, and that I told it to you, because I always do.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew

**Sent:** Thursday, September 1, 2022 16:30

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry  
[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>;  
<--- *Another office attorney* ---@fema.dhs.gov>

**Subject:** I sent the 6/27/2022 (with 9/1/2022 updated text) email and documentation to three journalists from LA Times, Washington Post, and GMU Mercatus Center

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Hello – I also wrote -----, Los Angeles Times; -----, formerly of LA Times and now Washington Post; and -----, Mercatus Center at George Mason University, who writes for National Review, Newsmax, Reason, and other publications. The overlap is the larger DHS risk assessment context of the SNRA (forwarded letter below), as opposed to FEMA in particular.

Email 1/2 (attached print), listing content areas of potential interest in the attached unclassified documentation, differs from the version I've sent most other recipients by listing the terrorism-relevant pages at the top of the subject line and body, with the latter also filled out a little more. Note that some of the hyperlinks in the pdf don't work, if you click on them, but do if you manually copy and paste the URL text. Unfortunately the reason is a limitation of my work computer, so I can't fix the inconvenience (apologies).

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)



Federal Emergency Management Agency  
fema.gov



**FEMA**

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**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Thursday, September 1, 2022 08:54

**To:** -----@latimes.com; -----@washpost.com; -----@mercatus.gmu.edu

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; tips@latimes.com; lockbox@washpost.com; national@washpost.com; -----@gmueu; editorial@newsmax.com; tips@nationalreview.com; tips@reason.com; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** 2/2 – Context: The DHS/FEMA national risk assessment that grew out of the DHS Terrorism Risk Assessments (ITRA, BTRA)

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

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Ms. -----, Mr. -----: Re <https://www.latimes.com/politics/story/2019-07-17/times-investigation-homeland-security-gutted-programs-aimed-at-stopping-wmd-terrorism>, *Substantiation...pdf* p. 7 notes 42, 43 and p. 12.

The Strategic National Risk Assessment (SNRA) was built from DHS's Terrorism Risk Assessments (unclass SNRA [email 1/2 first attachment] pp. 451-452, 454, [https://archive.epa.gov/ncer/events/calendar/archive/web/pdf/bennett\\_steve.pdf](https://archive.epa.gov/ncer/events/calendar/archive/web/pdf/bennett_steve.pdf), <https://ndiastorage.blob.core.usgovcloudapi.net/ndia/2008/homest/benn.pdf>, <http://wayback.archive-it.org/7993/20170113232609/http://www.fda.gov/downloads/AdvisoryCommittees/CommitteesMeetingMaterials/PediatricAdvisoryCommittee/UCM369849.pdf>). The TRAs are essential context for understanding where the fully unclassified products (the classified CBRN numbers are in a separate classified version) attached to email 1/2 came from. Mr. -----'s LA Times article is the only public explanation I've found of what happened to this line of work, and Ms. ----- covers the relevant portfolios (DHS, bio-risk, pandemics) for the LA Times today.

Dr. ----- (I know your articles appear in many publications, I've cc-ed only the ones where I usually see them): The SNRA – the first U.S. national risk assessment – was the culmination of the same decade of intense DHS research that made the risk tools that you wrote about in 2009 ([https://www.mercatus.org/system/files/Applying\\_Strategic\\_Risk\\_Management\\_to\\_Allocating\\_Resources\\_for\\_Homeland\\_Security.pdf](https://www.mercatus.org/system/files/Applying_Strategic_Risk_Management_to_Allocating_Resources_for_Homeland_Security.pdf)). The surprise dissolution of the DHS organization which made it, the former DHS Office of Risk Management & Analysis (RMA), in the FY12 appropriation law ([https://www.congress.gov/112/crpt/srpt74/CRPT-112srpt74.pdf#search=\[RMA\]](https://www.congress.gov/112/crpt/srpt74/CRPT-112srpt74.pdf#search=[RMA])) ended all that. Individual DHS Components continued and further advanced their own work in their own domains (including but not limited to



Coast Guard, TSA, and NPPD [now CISA]), but the big DHS-wide / Government-wide strategic risk assessment mission never recovered from that loss.

I worked on the 2011 Strategic National Risk Assessment (SNRA) as an analyst, and was the technical lead for FEMA's 2015 SNRA update. Most of what I've written in the attached focuses on the 2015-present problems for which I'm most responsible, but additional 2011-15 bridging explanation is in the attached *FAQ* and the last section of *Additional notes 20220627.doc* in the zipfile.

Please contact DHS or FEMA directly for their perspective. It's fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). If something they say contradicts what I've told you to this point, or doesn't make sense, see the attached.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA once I've sent them all to you. I'll finish that some time today or tomorrow: I'll let you know when that's done.

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The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca  
**Sent:** September 1, 2022 7:23 AM  
**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidthips@kff.org](mailto:covidthips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)  
**Subject:** 2/2 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

## Notes

Please contact DHS or FEMA directly for their perspective. It's fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

Janca, Andrew

**From:** Janca, Andrew  
**Sent:** Friday, September 2, 2022 17:26  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (Kaiser Health News / Manchester Guardian USA) --FW: Confirmation of management informed - OK (on my end) to talk with DHS

**Importance:** Low

**Categories:** Purple Category

Closing the loop (Kaiser Health News / Manchester Guardian USA).

Andrew Janca  
 Program Analyst  
 National Integration Center | National Preparedness Directorate  
 Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



**FEMA**

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---

**From:** Janca, Andrew  
**Sent:** Friday, September 2, 2022 17:18  
**To:** -----@kff.org <-----@kff.org>; -----@nytimes.com <-----@nytimes.com>; -----@gmail.com <-----@gmail.com>; -----@stanford.edu <-----@stanford.edu>; -----@kff.org <-----@kff.org>; -----@19thnews.org <-----@19thnews.org>; covidtips@kff.org <covidtips@kff.org>; tips@nytimes.com <tips@nytimes.com>  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Email 0 of 2, 1 of 2 to Kaiser Health News (in 2020) journalists 20220901.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote you, or at any time. So you won't get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you, and that I told it to you, because I always do.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew

**Sent:** Friday, September 2, 2022 17:09

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry

[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the 6/27/2022 (with 9/1/2022 updated text) email and documentation to journalists who wrote for Kaiser Health News in 2020

**Attachments:** Email 0 of 2, 1 of 2 to Kaiser Health News (in 2020) journalists 20220901.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I wrote four journalists who worked on Kaiser Health News's and Manchester Guardian (U.S.)'s *Lost on the Frontline* series (<https://khn.org/news/lost-on-the-frontline-health-care-worker-death-toll-covid19-coronavirus/>) and pandemic preparedness coverage (<https://khn.org/news/fact-check-president-trump-was-the-novel-coronavirus-really-sneaky-in-its-spread-to-the-u-s-experts-say-no/>) in 2020-21. Each also has written about migration and the Southwest Border, at different times.

Emails 2/2 and its attachments are below and attached. Emails 0/2 and 1/2 are a separate chain (pdf print attached).

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
fema.gov



FEMA

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**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Thursday, September 1, 2022 23:43

**To:** -----@kff.org; -----@nytimes.com; -----@gmail.com; -----@stanford.edu; -----@kff.org; -----@19thnews.org

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; covidtips@kff.org; tips@nytimes.com; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** FW: 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

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Ms. -----, Ms. -----, Dr. -----, Ms. -----: Re <https://khn.org/news/lost-on-the-frontline-health-care-worker-death-toll-covid19-coronavirus/> and [https://khn.org/news/fact-check-\[my former boss\]-was-the-novel-coronavirus-really-sneaky-in-its-spread-to-the-u-s-experts-say-no/](https://khn.org/news/fact-check-[my former boss]-was-the-novel-coronavirus-really-sneaky-in-its-spread-to-the-u-s-experts-say-no/), attached *Substantiation...pdf* pp. 4-6 (pandemics), 7-8 (PPE), 9 (DHS).

The SNRA’s migrant surge chapter (email 1/2 first attached, pp. 543-562) may also be of interest.

The general context is in the forwarded email below the break.

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). If something they say contradicts what I’ve told you to this point, or doesn’t make sense, see the attached.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA once I’ve sent them all to you. I’ll finish that some time today or tomorrow: I’ll let you know when that’s done.

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The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidtips@kff.org](mailto:covidtips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

#### Notes

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

It’s complicated to explain, especially for me (*Detail (full).pdf* page 4 item 1, either first attached or in the zipfile [*Supporting files and context.zip* / *Other*]). The best analogy I can come up with is when a substance is decriminalized, but kept illegal. It certainly *seems* to be free, but since it is only tolerated rather than legalized it is still largely locked out of the formal economy and its rules.

DHS and FEMA have not authorized this information’s release. They are refraining from enforcing their prohibition on doing so because the law protects my disclosing it in the way that I’m doing, but if you made a FOIA request for it it would still be withheld. Although these are not the hard obstacles to active dissemination that the explicit prohibitions used to pose (*Supporting files and context* / *Other* / *Restrictions.pdf*), they are enough to keep the problem from resolving itself under its own power in the absence of those active efforts. So I’m continuing to push this long-but-no-longer-buried information out to more people who might find it useful, like you, until it’s gotten enough visibility to disseminate itself without further help from me.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next: I’ll let you know when that’s done, probably some time today or tomorrow.

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Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 12:03  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (NPR re-send) --FW: (Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (NPR re-send).

Andrew Janca  
 Program Analyst  
 National Integration Center | National Preparedness Directorate  
 Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



**FEMA**

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---

**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 12:00  
**To:** -----@npr.org; investigations@npr.org  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** (Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

Ms. ----- – I'm re-sending this (just the text of the loop with the notifications on my end, and to you) during business hours to confirm that it is perfectly okay for me, for you to talk to DHS and FEMA directly. That's all.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.

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Thank you,

**Andrew Janca, PhD**

National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew

**Sent:** Tuesday, September 6, 2022 11:56

**To:** <--- *DHS Public Affairs internal email address* [---@hq.dhs.gov](mailto:---@hq.dhs.gov)>; Media Inquiry

[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Division (office) director* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Branch chief* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Section chief* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Office attorney* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Another office attorney* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** Re-sending during business hours - RE: (NPR) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

Because I wrote them after hours, I'm re-sending this loop (just the text) to the recipients during business hours to confirm that it's OK (on my end) for them to talk with DHS or FEMA directly. That's all.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



**FEMA**

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---

**From:** Janca, Andrew

**Sent:** Friday, September 2, 2022 21:54

**To:** DHS Press Office <[dhspressoffice@hq.dhs.gov](mailto:dhspressoffice@hq.dhs.gov)>; Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>

**To:** <--- *DHS Public Affairs internal email address* [---@hq.dhs.gov](mailto:---@hq.dhs.gov)>; Media Inquiry  
[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)



**Cc:** <--- Group director ---@fema.dhs.gov>; <--- Division (office) director ---@fema.dhs.gov>; <--- Branch chief ---@fema.dhs.gov>; <--- Section chief ---@fema.dhs.gov>; <--- Office attorney ---@fema.dhs.gov>; <--- Another office attorney ---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** (NPR) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

Closing the loop (NPR).

Andrew Janca  
 Program Analyst  
 National Integration Center | National Preparedness Directorate  
 Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



**FEMA**

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**From:** Janca, Andrew  
**Sent:** Friday, September 2, 2022 21:51  
**To:** -----@npr.org; investigations@npr.org  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Email 0 of 2 to NPR 20220901.pdf; Email 1 of 2 to NPR 20220901.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Ms -----, NPR (Mr -----'s email bounced) – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote you, or at any time. So you won't get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you, and that I told it to you, because I always do.

What I meant by "close to home" is that the product you referenced is maintained by my own organization. Even in the total absence of any top-down retaliation, that sometimes makes issues relating to it very awkward to talk about (*NTHIRA FOIA...pdf*). While I'm clearly doing so right now, and do so at work behind closed doors, the way that I structured this recursive outside-inside-outside-inside notification-confirmation email frames the letter below notifying my organization that I'd written you as a private work conversation held in public. While that hasn't been a problem for any of the other recursive management/journalist notifications I've made so far – open whistleblowing is uncomfortable of course, but after years of practice you get used to it – which have been mostly

or completely descriptive, the obstacle I ran into with this one (that laconic result took four hours to write) is that there was nothing I could say that didn't feel demonstrative. I hadn't expected that.

I apologize for the TMI. Without the explanation that the weirdness was due to something other than the obvious cause of fear or intimidation, this note encouraging you to reach out to DHS and/or FEMA without worry of getting me into trouble would only accomplish the opposite.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.

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Thank you,

**Andrew Janca, PhD**

National Preparedness Directorate, FEMA

U.S. Department of Homeland Security

Mobile: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew

**Sent:** Friday, September 2, 2022 20:57

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry

[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>;

<--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the 6/27/2022 (with 9/1/2022 updated text) email and documentation to the NPR journalists who reported FEMA's anticipating the pandemic in 2019

**Attachments:** Email 0 of 2 to NPR 20220901.pdf; Email 1 of 2 to NPR 20220901.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I can't say anything more about this because it is too close to home, so I am just attaching the pdf prints of emails 0/2 and 1/2 (2/2 is below). Email 2/2 duplicates the last section of the *Additional notes 20220627.doc* document in the zipfile.

Andrew Janca

Program Analyst

National Integration Center | National Preparedness Directorate

Phone: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency

[fema.gov](https://www.fema.gov)



# FEMA

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**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Friday, September 2, 2022 00:25

**To:** -----@npr.org; -----@npr.org

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; investigations@npr.org; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** FW: 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

Mr. -----, Ms. -----:

I’m writing about <https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer> and <https://www.npr.org/2020/04/10/832131873/internal-documents-show-fema-is-relearning-the-same-lessons-about-emergencies>, about a July 2019 FEMA publication which apparently foreshadowed the pandemic by several months.

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It was the right story, but the wrong product and timeline. DHS’s and FEMA’s risk assessments have identified pandemics as the paramount risk in FEMA’s mission space (with the possible exception of CBRN attacks) for the past ten years. We buried every one of them. Summary, attached *Substantiation...pdf* p. 9, *NTHIRA...FOIA.pdf* p. 1 (responses at <https://5usc2302.github.io/risk/2020-FEFO-00401/>) and the email at the bottom of this chain.

Detail:

The 2015 DHS/FEMA national risk assessment attached to email 1/2 is one of a family of four science-based national risk assessments that DHS analysts have made in the past decade (2011, 2013, 2015, 2018). Each one warned responsible leaders that pandemics were a greater risk to American lives than every hazard to which FEMA had responded in its forty year history, combined (*Substantiation...pdf* pp. 4-6). Each of them disappeared, for varying reasons.

I worked on the 2011 Strategic National Risk Assessment (SNRA) and the 2013 Homeland Security National Risk Characterization (HSNRC) as an analyst, and was the technical lead for FEMA’s 2015 SNRA update. I made a hash of things, and it got buried again (*FAQ* pp. 1-5).

The problem is that FEMA went ahead and claimed the updated SNRA as the evidential basis for its updated planning assumptions [1] in 2015 – but intentionally kept it buried, so no one could question the connection between that evidence and those assumptions (*Substantiation...pdf* pp. 12, 19). The unclassified part of the SNRA is attached to email 1/2.

The ‘national THIRA’ that you reported was originally the part of the SNRA 2015 project plan that was to convert the SNRA’s pure risk results into planning targets [2]. FEMA split it off into a separate project, which I also worked on.

The national THIRA is a risk management tool. It uses risk inputs to identify challenging scenarios, but it is not itself a risk assessment: no probability estimates are associated with the scenarios. Its selection rules are the “Core Capabilities” which define the current national preparedness system [1] and which themselves are based on the 2015 SNRA. This created a world of coherence issues when FEMA decided to bury the SNRA and start using the National THIRA in its role – retroactively [3].

The arrival of the greatest risk to the Nation to date only compounded these issues further. The stories that FEMA uses to evade responsibility for having failed to anticipate the pandemic (*Substantiation...pdf* p. 9 second and third bullets) are factually incompatible with the stories that FEMA used to bury the science that did (*Substantiation...pdf* p. 9 first bullet).

[1] U.S. Department of Homeland Security (2015, September 30). Risk and the Core Capabilities. National preparedness goal pp. 4-5, [https://www.fema.gov/sites/default/files/2020-06/national\\_preparedness\\_goal\\_2nd\\_edition.pdf](https://www.fema.gov/sites/default/files/2020-06/national_preparedness_goal_2nd_edition.pdf).

[2] Similar idea to the capability targets of FEMA’s pre-2011 doctrine (<https://www.fema.gov/pdf/government/training/tcl.pdf> [some pandemic relevant targets are on pp. 460-463]) but more compact, maybe 10% of that length.

[3] DHS/FEMA National Preparedness Directorate (NPD) (4/30/2019) *PEER v. DHS* (1:18-cv-00158-ckk D.D.C.) declaration 28-1, <https://www.courtlistener.com/docket/6284501/28/1/public-employees-for-environmental-responsibility-v-united-states/>. Paragraph 8.

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). If something they say contradicts what I’ve told you to this point, or doesn’t make sense, see the attached. The general context they’re attached to explain is below the break (the rest of the email chain that I sent you just now).

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA once I’ve sent them all to you. I’ll finish that some time today or tomorrow: I’ll let you know when that’s done.

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Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidtips@kff.org](mailto:covidtips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Janca, Andrew

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**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 11:53  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (Newsmax re-send) --FW: (Re-sending during business hours) Confirmation of management informed  
- OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (Newsmax re-send).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



FEMA

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---

**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 11:49  
**To:** -----@newsmax.com <-----@newsmax.com>; -----@newsmax.com <-----@newsmax.com>; -----@newsmax.com <-----@newsmax.com>; editorial@newsmax.com <editorial@newsmax.com>  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** (Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

Hello – I'm re-sending this (just the text of the loop with the notifications on my end, and to you) during business hours to confirm that it is perfectly okay for me, for you to talk to DHS and FEMA directly. That's all.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 11:45  
**To:** <--- *DHS Public Affairs internal email address* [---@hq.dhs.gov](mailto:---@hq.dhs.gov)>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Division (office) director* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Branch chief* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Section chief* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Office attorney* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Another office attorney* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Re-sending during business hours - RE: (Newsmax) --FW: Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

Because I wrote them over the weekend, I'm re-sending this loop (just the text) to the recipients during business hours to confirm that it's OK (on my end) for them to talk with DHS or FEMA directly. That's all.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



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---

**From:** Janca, Andrew  
**Sent:** Saturday, September 3, 2022 20:34  
**To:** <--- *DHS Public Affairs internal email address* [---@hq.dhs.gov](mailto:---@hq.dhs.gov)>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)



**Cc:** <--- Group director ---@fema.dhs.gov>; <--- Division (office) director ---@fema.dhs.gov>; <--- Branch chief ---@fema.dhs.gov>; <--- Section chief ---@fema.dhs.gov>; <--- Office attorney ---@fema.dhs.gov>; <--- Another office attorney ---@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** (Newsmax) --FW: Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

Closing the loop (Newsmax).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



**FEMA**

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**From:** Janca, Andrew  
**Sent:** Saturday, September 3, 2022 20:30  
**To:** -----@newsmax.com <-----@newsmax.com>; -----@newsmax.com <-----@newsmax.com>; -----@newsmax.com <-----@newsmax.com>; editorial@newsmax.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA

Ms. -----, Ms. -----, Mr. -----, Newsmax – I’m writing to confirm that I reported what I sent you (email 2/2 text immediately below, emails 0/2 and 1/2 text at the bottom of that chain [the break is marked with two sets of double lines and periods]) to my management, so it’s okay to talk to them. I’m cc-ing only DHS and FEMA public affairs’ public facing addresses on this email to you, but I’ll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote you, or at any time. So you won’t get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you, and that I told it to you, because I always do.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,



**Andrew Janca, PhD**  
 National Preparedness Directorate, FEMA  
 U.S. Department of Homeland Security  
 Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew  
**Sent:** Saturday, September 3, 2022 20:15  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** I sent the 6/27/2022 (with 9/1/2022 updated text) email and documentation to Newsmax (sent 9/1, re-sent 9/3)  
**Attachments:** Email 0 of 2, 1 of 2 to Newsmax 20220901, resend 20220903.pdf

Hello – I also wrote Newsmax journalists on 9/1 (Newsmax is one of the outlets I wrote in June and this week: I'm just adding individual journalists as well). I apologize for the delay: I've been forwarding them to you in order of when I sent them Thursday-Friday overnight, so I paused to re-send the emails which bounced first. All of these addresses bounced for some reason when I emailed them together Thu/Fri: since the error message which came back said that the combination of addresses and attachments had triggered Newsmax's spam filter, I re-sent the email texts with links to the attachments today.

The text email 2/2 is below, and the 0/2 // 1/2 email chain is attached as a pdf print.

Respectfully,

Andrew Janca  
 Program Analyst  
 National Integration Center | National Preparedness Directorate  
 Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



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---

**From:** Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>  
**Sent:** Saturday, September 3, 2022 19:59

**To:** -----@newsmax.com; -----@newsmax.com; -----@newsmax.com

**Cc:** editorial@newsmax.com; Janca, Andrew <andrew.janca@fema.dhs.gov>; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** [Resend] 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

Hello -- These two emails (1/2 sent two hours ago [I forgot to delete the attachments when I re-sent this one, so I’m re-sending again now], 2/2 this one) bounced from all of your addresses including Newsmax itself, because of the attachments (and wrong addresses for Ms ----- -- if you could make sure she gets this one, I’d appreciate it). I’m re-sending just the text of each (#2/2 is below the break), with links to the attachments.

All the attachments are also at <https://5usc2302.github.io/risk/> [[  
<https://web.archive.org/web/20220903161943/https://5usc2302.github.io/risk/>]]. Links to the specific attachments on these emails:

Email 1/2:

1. Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf (7,579 kb),  
[https://5usc2302.github.io/risk/Strategic%20National%20Risk%20Assessment%20\(SNRA\)%202015%20-%20Consolidated%20unclassified%20documentation.pdf](https://5usc2302.github.io/risk/Strategic%20National%20Risk%20Assessment%20(SNRA)%202015%20-%20Consolidated%20unclassified%20documentation.pdf) [[  
[https://web.archive.org/web/20211231153713/https://5usc2302.github.io/risk/Strategic%20National%20Risk%20Assessment%20\(SNRA\)%202015%20-%20Consolidated%20unclassified%20documentation.pdf](https://web.archive.org/web/20211231153713/https://5usc2302.github.io/risk/Strategic%20National%20Risk%20Assessment%20(SNRA)%202015%20-%20Consolidated%20unclassified%20documentation.pdf) ]].
2. Full unclassified 2015 documentation (original pdfs).zip (11,120 kb),  
[https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/Full%20unclassified%20documentation%20\(original%20pdfs\).zip](https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/Full%20unclassified%20documentation%20(original%20pdfs).zip) [[  
<https://web.archive.org/web/20220903171120/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/Full%20unclassified%20documentation%20%28original%20pdfs%29.zip> ]].
3. Attachment list.pdf (36 kb),  
<https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/Attachment%20list%2020220901.pdf> [[  
<https://web.archive.org/web/20220903171050/https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/20220901/0%20Text%2020220901.pdf> ]].

Email 2/2:

1. Base email (which 2/2 forwards to you) and attachments (6 MB),  
<https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/20220901/> [[  
<https://web.archive.org/web/20220903171430/https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/20220901/> ]] or (single file)  
<https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/20220901/20220901%202%20of%20202.zip> [[  
<https://web.archive.org/web/20220903171540/https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/20220901/20220901%202%20of%20202.zip> ]].
2. Email body: Below. The ‘Email text’ link  
(<https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/20220901/0%20Text%2020220901.pdf>) at the page or file (*0 Text 20220901.pdf*) in the zipfile mentioned in item #1 above is the generic base email that I sent to Newsmax (those emails went through, I don’t know what triggered the bounce on this send) and other outlets; and then forward to individual journalists with additional text as needed.

Email 2/2, text:

**From:** Andrew Janca

**Sent:** September 2, 2022 12:38 AM

**To:** -----@newsmax.com; -----@newsmax.com; -----@mcgill.ca; -----@newsmax.com; -----@gmail.com

**Cc:** editorial@newsmax.com; andrew.janca@fema.dhs.gov; andrew.janca.2@outlook.com

**Subject:** FW: 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

Ms. -----, Ms. -----, Mr. ----- – Could you please make sure each of the others gets this? I apologize for using some personal email addresses: I’m not entirely sure of any of the @newsmax.com emails I found. (Ms. ----- – I used the McGill address because the likelihood of it belonging to someone else is very low.)

The email 2/2 that I’m forwarding you (which I already sent Newsmax’s tips address, cc-ed again to this email) is below the break. I haven’t found a better way of sending both 1/2 and 2/2 than sending them on two separate chains like this.

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). If something they say contradicts what I’ve told you to this point, or doesn’t make sense, see the attached.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA once I’ve sent them all to you. I’ll finish that some time today or tomorrow: I’ll let you know when that’s done.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

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**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidtips@kff.org](mailto:covidtips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

....

**From:** Andrew Janca [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Sent:** Saturday, September 3, 2022 17:44

**To:** -----@newsmax.com; -----@newsmax.com; -----@newsmax.com

**Cc:** [editorial@newsmax.com](mailto:editorial@newsmax.com); Janca, Andrew [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); Andrew Janca [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** [Resend] 1/2 – Documentation. Pandemics, pp. 173-86. Hurricanes, 187-96. Power loss deaths, 197-98. Fire, 231-36, 563-80. Tornadoes, 217-30. Border surge, 543-62. Terror & political violence (domestic, foreign, left, right), 307-78. Clim. change, 472-88.

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

Hello -- These two emails (this one, 1/2, and 2/2 next) bounced from all of your addresses including Newsmax itself, because of the attachments (and wrong addresses for Ms ----- -- if you could make sure she gets this one, I'd appreciate it). I'm re-sending just the text of each (#1/2 is below the break, #2/2 is next), with links to the attachments.

All the attachments are also at <https://5usc2302.github.io/risk/> [<https://web.archive.org/web/20220903161943/https://5usc2302.github.io/risk/>]]. Links to the specific attachments on these emails:

Email 1/2:

4. Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf (7,579 kb),  
[https://5usc2302.github.io/risk/Strategic%20National%20Risk%20Assessment%20\(SNRA\)%202015%20-%20Consolidated%20unclassified%20documentation.pdf](https://5usc2302.github.io/risk/Strategic%20National%20Risk%20Assessment%20(SNRA)%202015%20-%20Consolidated%20unclassified%20documentation.pdf) [[https://web.archive.org/web/20211231153713/https://5usc2302.github.io/risk/Strategic%20National%20Risk%20Assessment%20\(SNRA\)%202015%20-%20Consolidated%20unclassified%20documentation.pdf](https://web.archive.org/web/20211231153713/https://5usc2302.github.io/risk/Strategic%20National%20Risk%20Assessment%20(SNRA)%202015%20-%20Consolidated%20unclassified%20documentation.pdf)]].
5. Full unclassified 2015 documentation (original pdfs).zip (11,120 kb),  
[https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/Full%20unclassified%20documentation%20\(original%20pdfs\).zip](https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/Full%20unclassified%20documentation%20(original%20pdfs).zip) [<https://web.archive.org/web/20220903171120/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/Full%20unclassified%20documentation%20%28original%20pdfs%29.zip>]].
6. Attachment list.pdf (36 kb),  
<https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/Attachment%20list%2020220901.pdf> [<https://web.archive.org/web/20220903171050/https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/20220901/0%20Text%2020220901.pdf>]].

Email 2/2:

3. Base email (which 2/2 forwards to you) and attachments (6 MB),  
<https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/20220901/> [<https://web.archive.org/web/20220903171430/https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/20220901/>]] or (single file)  
<https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/20220901/20220901%202%20of%202.zip> [<https://web.archive.org/web/20220903171540/https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/20220901/20220901%202%20of%202.zip>]].
4. Email body: Forwarded next. The 'Email text' link  
(<https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/20220901/0%20Text%2020220901>

[.pdf](#)) at the page or file (*0 Text 20220901.pdf*) in the zipfile mentioned in item #1 above is the generic base email that I sent to Newsmax (those emails went through, I don't know what triggered the bounce on this send) and other outlets; and then forward to individual journalists with additional text as needed (nothing exciting, but I'll re-send it next).

Email 1/2, text:

**From:** Andrew Janca

**Sent:** September 2, 2022 12:32 AM

**To:** -----@newsmax.com; -----@newsmax.com; -----@mcgill.ca; -----@newsmax.com; -----@gmail.com

**Cc:** editorial@newsmax.com; andrew.janca@fema.dhs.gov

**Subject:** 1/2 – Documentation. Pandemics, pp. 173-86. Hurricanes, 187-96. Power loss deaths, 197-98. Fire, 231-36, 563-80. Tornadoes, 217-30. Border surge, 543-62. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.

This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2 [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/SNRA\\_FAQ\\_20190319.pdf#page=2](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/SNRA_FAQ_20190319.pdf#page=2)).

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

Everything is 100% unclassified.

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.
- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.
  - The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.

- **Unclassified** conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
  - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
- **Unclassified** portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.

[1] Low frequency:  $0.14 = 1/7$  years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next: I'll let you know when that's done, probably some time tonight or tomorrow.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

**From:** Andrew Janca

**Sent:** September 2, 2022 12:27 AM

**To:** -----@newsmax.com; -----@newsmax.com; -----@mcgill.ca; -----@newsmax.com; -----@gmail.com

**Cc:** editorial@newsmax.com; andrew.janca@fema.dhs.gov; andrew.janca.2@outlook.com

**Subject:** FW: 0/2 - RE: (5 U.S.C. 2302) Pandemics have been the #1 or #2 (after drugs) non-CBRN risk on DHS's list since 2011. The SNS was empty and the Nation was unprepared because we suppressed those risk assessments. We are still doing so.

**Attachments:** Attachment list 20220901.pdf

Hello -- The documentation and context follow. The attachments dated June 27 are still current: nothing has changed since, I'm just a [very] slow writer. I'm sending the attachment list by itself first, so you'll know if something didn't come through.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

**From:** Andrew Janca

**Sent:** Monday, June 27, 2022 7:58 AM

**To:** -----@eenews.net <-----@eenews.net>; investigations@npr.org <investigations@npr.org>; editors@sciam.com <editors@sciam.com>; tips@rollingstone.com <tips@rollingstone.com>; tips@nationalreview.com <tips@nationalreview.com>; wsjcontact@wsj.com <wsjcontact@wsj.com>; tips@latimes.com <tips@latimes.com>; covidtips@kff.org <covidtips@kff.org>; historiasph@gfrmedia.com <historiasph@gfrmedia.com>; redaccion@elvocero.com <redaccion@elvocero.com>

**Cc:** andrew.janca@fema.dhs.gov <andrew.janca@fema.dhs.gov>; lockbox@washpost.com <lockbox@washpost.com>; national@washpost.com <national@washpost.com>; news@unionleader.com <news@unionleader.com>; tips@nytimes.com <tips@nytimes.com>; tips@reason.com <tips@reason.com>; info@thebulwark.com <info@thebulwark.com>; -----@amgreatness.com <-----@amgreatness.com>; ...



Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 11:16  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (Mother Jones re-send) --FW: (Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (Mother Jones re-send).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



FEMA

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**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 11:01  
**To:** -----@motherjones.com; -----@motherjones.com; -----@motherjones.com; -----@motherjones.com; scoop@motherjones.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** (Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

Hello – I'm re-sending this (just the text of the loop with the notifications on my end, and to you) during business hours, as I said I'd do to confirm that it is perfectly okay for me, for you to talk to DHS and FEMA directly. That's all.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.



The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 10:55  
**To:** <--- *DHS Public Affairs internal email address* [---@hq.dhs.gov](mailto:---@hq.dhs.gov)>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Division (office) director* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Branch chief* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Section chief* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Office attorney* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Another office attorney* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Re-sending during business hours - RE: (Mother Jones) --FW: Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

I'm re-sending this loop (just the text) to Mother Jones during business hours, because I'm concerned that having sent it over the weekend may have given the opposite impression (i.e. that contacting DHS or FEMA might complicate things for me) than the one I was trying to communicate. That's all.

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Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



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---

**From:** Janca, Andrew  
**Sent:** Saturday, September 3, 2022 21:17  
**To:** <--- *DHS Public Affairs internal email address* [---@hq.dhs.gov](mailto:---@hq.dhs.gov)>; Media Inquiry

[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- Group director ---@fema.dhs.gov>; <--- Division (office) director ---@fema.dhs.gov>; <--- Branch chief ---@fema.dhs.gov>; <--- Section chief ---@fema.dhs.gov>; <--- Office attorney ---@fema.dhs.gov>; <--- Another office attorney ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** (Mother Jones) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

Closing the loop (Mother Jones).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



**FEMA**

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**From:** Janca, Andrew

**Sent:** Saturday, September 3, 2022 21:14

**To:** -----@motherjones.com <-----@motherjones.com>; -----@motherjones.com <-----@motherjones.com>; -----@motherjones.com <-----@motherjones.com>; -----@motherjones.com <-----@motherjones.com>; -----@motherjones.com <-----@motherjones.com>; scoop@motherjones.com

**Cc:** Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA

**Attachments:** Email 0 of 2, 1 of 2 to Mother Jones 20220901.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I’m writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it’s okay to talk to them. I’m cc-ing only DHS and FEMA public affairs’ public facing addresses on this email to you, but I’ll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote you, or at any time. So you won’t get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you, and that I told it to you.

I apologize for the delay. I sent a whole bunch of letters to journalists early Friday morning, and the first issues that came up (unexpected call-backs, complicated writing, finding new addresses and re-structuring emails for re-sends...) delayed the internal notification below for this letter, and all the ones after it that I’m doing the notifications for next. Because this long delay and weekend reply may suggest the opposite impression (= bad

reaction from DHS/FEMA/management/) from the one I'm trying to communicate (please talk to DHS/FEMA without worrying it will get me in trouble), I will re-send this confirmation cycle [text only, without the attachments] to management then you again next week, during working hours.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew  
**Sent:** Saturday, September 3, 2022 20:46  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** I sent the 6/27/2022 (with 9/1/2022 updated text) email and documentation to Mother Jones  
**Attachments:** Email 0 of 2, 1 of 2 to Mother Jones 20220901.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

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Hello – I also wrote journalists from Mother Jones. Emails 2/2 and its attachments are below and attached. Emails 0/2 and 1/2 are a separate chain (pdf print attached).

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



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49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.

---

**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Friday, September 2, 2022 00:48

**To:** -----@motherjones.com; -----@motherjones.com; -----@motherjones.com; -----@motherjones.com

**Cc:** scoop@motherjones.com; Janca, Andrew <andrew.janca@fema.dhs.gov>; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** FW: 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

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Mother Jones – Email 2/2 is below.

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidthips@kff.org](mailto:covidthips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com); **Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

#### Notes

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Saturday, September 3, 2022 21:39  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (Journal of American Greatness) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

**Categories:** Purple Category

Closing the loop (Journal of American Greatness).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



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**From:** Janca, Andrew  
**Sent:** Saturday, September 3, 2022 21:35  
**To:** -----@amgreatness.com <-----@amgreatness.com>; -----@amgreatness.com <-----@amgreatness.com>; -----@gmail.com <-----@gmail.com>; -----@righttakepodcast.com; <-----@righttakepodcast.com>; -----@nationalreview.com <-----@nationalreview.com>; info@amgreatness.com <info@amgreatness.com> **Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Email 0 of 2, 1 of 2 to Journal of American Greatness 20220901.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first

wrote you, or at any time. So you won't get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you, and that I told it to you.

I apologize for the delay. I sent a whole bunch of letters to journalists early Friday morning, and the first issues that came up (unexpected call-backs, complicated writing, finding new addresses and re-structuring emails for re-sends...) delayed the internal notification below for this letter, and all the ones after it that I'm doing the notifications for next.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**

National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew

**Sent:** Saturday, September 3, 2022 21:25

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry  
[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the 6/27/2022 (with 9/1/2022 updated text) email and documentation to Journal of American Greatness

**Attachments:** Email 0 of 2, 1 of 2 to Journal of American Greatness 20220901.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I also wrote journalists from the Journal of American Greatness. Emails 2/2 and its attachments are below and attached. Emails 0/2 and 1/2 are a separate chain (pdf print attached).

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)





# FEMA

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**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Friday, September 2, 2022 00:59

**To:** -----@amgreatness.com; -----@amgreatness.com; -----@gmail.com; -----@righttakepodcast.com; -----@nationalreview.com

**Cc:** info@amgreatness.com; Janca, Andrew <andrew.janca@fema.dhs.gov>; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** FW: 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

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Hello – Could you please also forward this to Ms. -----, and any of your fellow addressees who may not be checking the possibly old email accounts I’ve addressed them at? I apologize – I don’t have social media, so the only way I have to reach contact-me-via-Twitter journalists is by whatever email address I can find, or not at all.

The full context email 2/2 is below the break (because of the way I structured them, I haven’t found a better way of forwarding 1/2 and 2/2 except as separate emails).

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). If something they say contradicts what I’ve told you to this point, or doesn’t make sense, see the attached.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA once I’ve sent them all to you. I’ll finish that some time today or tomorrow: I’ll let you know when that’s done.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covditi@s@kff.org](mailto:covditi@s@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impredia.com](mailto:redaccion@impredia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)  
**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure  
**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

## Notes

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

It’s complicated to explain, especially for me (*Detail (full).pdf* page 4 item 1, either first attached or in the zipfile [*Supporting files and context.zip* / *Other*]). The best analogy I can come up with is when a substance is decriminalized, but kept illegal. It certainly *seems* to be free, but since it is only tolerated rather than legalized it is still largely locked out of the formal economy and its rules.

DHS and FEMA have not authorized this information’s release. They are refraining from enforcing their prohibition on doing so because the law protects my disclosing it in the way that I’m doing, but if you made a FOIA request for it it would still be withheld. Although these are not the hard obstacles to active dissemination that the explicit prohibitions used to pose (*Supporting files and context* / *Other* / *Restrictions.pdf*), they are enough to keep the problem from resolving itself under its own power in the absence of those active efforts. So I’m continuing to push this long-but-no-longer-buried information out to more people who might find it useful, like you, until it’s gotten enough visibility to disseminate itself without further help from me.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next: I’ll let you know when that’s done, probably some time today or tomorrow.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 11:14  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; Janca, Andrew  
**Subject:** (Wall Street Journal re-send) --FW: (Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (Wall Street Journal re-send).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



FEMA

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---

**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 11:09  
**To:** -----@wsj.com <-----@wsj.com>; -----@wsj.com <-----@wsj.com>;  
-----@wsj.com <-----@wsj.com>; wsjcontact@wsj.com <wsjcontact@wsj.com>;  
-----@nytimes.com <-----@nytimes.com>; national@nytimes.com <national@nytimes.com>  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>;  
Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** (Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

Hello – I'm re-sending this (just the text of the loop with the notifications on my end, and to you) during business hours, as I said I'd do to confirm that it is perfectly okay for me, for you to talk to DHS and FEMA directly. That's all.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 11:05  
**To:** <--- *DHS Public Affairs internal email address* [---@hq.dhs.gov](mailto:---@hq.dhs.gov)>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Division (office) director* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Branch chief* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Section chief* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Office attorney* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Another office attorney* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Re-sending during business hours - RE: (Wall Street Journal) --FW: Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

I'm re-sending this loop (just the text) to Wall Street Journal during business hours, because I'm concerned that having sent it over the weekend may have given the opposite impression (i.e. that contacting DHS or FEMA might complicate things for me) than the one I was trying to communicate. That's all.

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Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



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---

**From:** Janca, Andrew  
**Sent:** Sunday, September 4, 2022 07:46  
**To:** <--- *DHS Public Affairs internal email address* [---@hq.dhs.gov](mailto:---@hq.dhs.gov)>; Media Inquiry

[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- Group director ---@fema.dhs.gov>; <--- Division (office) director ---@fema.dhs.gov>; <--- Branch chief ---@fema.dhs.gov>; <--- Section chief ---@fema.dhs.gov>; <--- Office attorney ---@fema.dhs.gov>; <--- Another office attorney ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** (Wall Street Journal) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

Closing the loop (Wall Street Journal + [one journalist who since moved to] NY Times).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



**FEMA**

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**From:** Janca, Andrew

**Sent:** Sunday, September 4, 2022 07:42

**To:** -----@wsj.com; -----@wsj.com; -----@wsj.com; [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); -----@nytimes.com; [national@nytimes.com](mailto:national@nytimes.com)

**Cc:** Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA

**Attachments:** Email 0 of 2, 1 of 2 to WSJ 20220901.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I’m writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>; the re-sends to Ms. -----’s new address are identical) to my management, so it’s okay to talk to them. I’m cc-ing only DHS and FEMA public affairs’ public facing addresses on this email to you, but I’ll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote you, or at any time. So you won’t get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you, and that I told it to you.

I apologize for the delay. I sent a whole bunch of letters to journalists early Friday morning, and the first issues that came up (unexpected call-backs, complicated writing, finding new addresses and re-structuring emails for re-sends...) delayed the internal notification below for this letter, and all the ones after it that I’m doing the notifications for next. Because this long delay and weekend reply may suggest the opposite impression (= bad

reaction from DHS/FEMA/management/) from the one I'm trying to communicate (please talk to DHS/FEMA without worrying it will get me in trouble), I will re-send this confirmation cycle [text only, without the attachments] to management then you again next week, during working hours.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew

**Sent:** Sunday, September 4, 2022 07:29

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry

[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the 6/27/2022 (with 9/1/2022 updated text) email and documentation to Wall Street Journal

**Attachments:** Email 0 of 2, 1 of 2 to WSJ 20220901.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I also wrote journalists from the Wall Street Journal. Emails 2/2 and its attachments are below and attached. Emails 0/2 and 1/2 are a separate chain (pdf print attached).

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



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---

**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Friday, September 2, 2022 01:07

**To:** -----@wsj.com; -----@wsj.com; -----@wsj.com; -----@wsj.com

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; wsjcontact@wsj.com; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** FW: 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

Ms. -----, Ms. -----, Ms. -----, Mr. -----: This relates to

<https://www.wsj.com/articles/miscalculation-at-every-level-left-u-s-unequipped-to-fight-coronavirus-11588170921> (*Substantiation...pdf* p. 7 note 39). Other context is below the break, and attached.

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). If something they say contradicts what I’ve told you to this point, or doesn’t make sense, see the attached.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA once I’ve sent them all to you. I’ll finish that some time today or tomorrow: I’ll let you know when that’s done.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidthips@kff.org](mailto:covidthips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Janca, Andrew

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**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 11:29  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (Climate change re-send) --FW: (Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (climate change re-send).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



**FEMA**

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---

**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 11:25  
**To:** -----@nytimes.com <-----@nytimes.com>; -----@fox.com <-----@fox.com>; -----@washpost.com <-----@washpost.com>; -----@washpost.com <-----@washpost.com>; -----@washpost.com <-----@washpost.com>; national@nytimes.com <national@nytimes.com>; contactus@foxnews.com <contactus@foxnews.com>; national@washpost.com <national@washpost.com>  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** (Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA

Hello – I'm re-sending this (just the text of the loop with the notifications on my end, and to you) during business hours, as I said I'd do to confirm that it is perfectly okay for me, for you to talk to DHS and FEMA directly. That's all.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 11:22  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Re-sending during business hours - RE: (Climate change) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

Because I wrote them over the weekend, I'm re-sending this loop (just the text) to the recipients during business hours to confirm that it's OK (on my end) for them to talk with DHS or FEMA directly. That's all.

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Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



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---

**From:** Janca, Andrew  
**Sent:** Monday, September 5, 2022 15:14  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry

[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- Group director ---@fema.dhs.gov>; <--- Division (office) director ---@fema.dhs.gov>; <--- Branch chief ---@fema.dhs.gov>; <--- Section chief ---@fema.dhs.gov>; <--- Office attorney ---@fema.dhs.gov>; <--- Another office attorney ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** (Climate change) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

Closing the loop (climate change).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



**FEMA**

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---

**From:** Janca, Andrew

**Sent:** Monday, September 5, 2022 15:12

**To:** -----@nytimes.com; -----@fox.com; -----@washpost.com; -----@washpost.com; -----@washpost.com; national@nytimes.com; contactus@foxnews.com; national@washpost.com

**Cc:** Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA

**Attachments:** NYT ----- 20211021 Climate change poses a widening threat to national security.pdf; Fox ----- 20211021 Biden recognizing climate change migration link.pdf; WP ----- 20211021 White House, intelligence agencies, Pentagon issue reports warning that climate change threatens global security.pdf; Email 0 of 2, 1 of 2 to journalists re climate change 20220901.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I’m writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it’s okay to talk to them. I’m cc-ing only DHS and FEMA public affairs’ public facing addresses on this email to you, but I’ll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote you, or at any time. So you won’t get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you.

I apologize for the delay. I will also re-send this confirmation cycle [text only, without the attachments] to management then you again next week, during working hours.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew

**Sent:** Monday, September 5, 2022 15:05

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the 6/27/2022 (with 9/1/2022 updated text) email and documentation to NYT, Fox, WPost journalists regarding climate change, SNRA, and the Administration's October 2021 climate change reports

**Attachments:** NYT ----- 20211021 Climate change poses a widening threat to national security.pdf; Fox ----- 20211021 Biden recognizing climate change migration link.pdf; WP ----- 20211021 White House, intelligence agencies, Pentagon issue reports warning that climate change threatens global security.pdf; Email 0 of 2, 1 of 2 to journalists re climate change 20220901.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I also wrote journalists from the New York Times, Fox, and Washington Post who write or wrote about climate change in contexts relevant to the SNRA – 1) Explicit link between migration and climate change, 2015 SNRA pp. 559-560; 2) Censoring the SNRA because of what it says about climate change, all three Administrations, 2015, 2018, and 2021, parts cited below.

Emails 2/2 and its attachments are below and attached. Emails 0/2 and 1/2 are a separate chain (pdf print attached). Pdf prints of the referenced articles are also attached.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
fema.gov



FEMA

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**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Friday, September 2, 2022 01:19

**To:** -----@nytimes.com; -----@fox.com; -----@washpost.com; -----@washpost.com; ---  
-----@washpost.com

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; national@nytimes.com; contactus@foxnews.com; national@washpost.com; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** 2/2 – The DHS/FEMA climate change [and many other things] risk assessment that both parties suppressed. Context and justification for lawful disclosure

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Ms. ----- Ms. -----, Mr. -----, Mr. -----:

Regarding <https://www.nytimes.com/2021/10/21/climate/climate-change-national-security.html>, <https://www.foxnews.com/politics/biden-administration-recognizing-climate-change-migration-link>, and [https://www.washingtonpost.com/national-security/intelligence-pentagon-climate-change-warnings/2021/10/21/ea3a2c84-31d3-11ec-a1e5-07223c50280a\\_story.html](https://www.washingtonpost.com/national-security/intelligence-pentagon-climate-change-warnings/2021/10/21/ea3a2c84-31d3-11ec-a1e5-07223c50280a_story.html):

As far as I know, the SNRA's climate change analysis is the only U.S. Government climate study that has been suppressed by both parties (*SNRA follow-up letter 20201016.pdf* page 4 section 3, *Substantiation...pdf* page 2 note 15). There are other things in it that will interest you too (maybe more than climate change does).

Mr. ----- – I thought you might also be interested in this. There is more context below the break.

Please contact DHS or FEMA directly for their perspective. It's fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). If something they say contradicts what I've told you to this point, or doesn't make sense, see the attached.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA once I've sent them all to you. I'll finish that some time today or tomorrow: I'll let you know when that's done.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.



Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covditi@kff.org](mailto:covditi@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impredia.com](mailto:redaccion@impredia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

#### Notes

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

It’s complicated to explain, especially for me (*Detail (full).pdf* page 4 item 1, either first attached or in the zipfile [*Supporting files and context.zip* / *Other*]). The best analogy I can come up with is when a substance is decriminalized, but kept illegal. It certainly *seems* to be free, but since it is only tolerated rather than legalized it is still largely locked out of the formal economy and its rules.

DHS and FEMA have not authorized this information’s release. They are refraining from enforcing their prohibition on doing so because the law protects my disclosing it in the way that I’m doing, but if you made a FOIA request for it it would still be withheld. Although these are not the hard obstacles to active dissemination that the explicit prohibitions used to pose (*Supporting files and context* / *Other* / *Restrictions.pdf*), they are enough to keep the problem from resolving itself under its own power in the absence of those active efforts. So I’m continuing to push this long-but-no-longer-buried information out to more people who might find it useful, like you, until it’s gotten enough visibility to disseminate itself without further help from me.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next: I’ll let you know when that’s done, probably some time today or tomorrow.

Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 11:39  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (Mistakes, uncertainty, authority in science, political accountability, re-send) --FW:  
(Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA  
  
**Importance:** Low  
  
**Categories:** Purple Category

Closing the loop (mistakes, uncertainty, authority in science, political accountability, re-send)

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



FEMA

180

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---

**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 11:35  
**To:** -----@latimes.com <-----@latimes.com>; -----@proaxis.com <-----@proaxis.com>; -----@washpost.com <-----@washpost.com>; -----@npr.org <-----@npr.org>; investigations@npr.org <investigations@npr.org>; tips@latimes.com <tips@latimes.com>; editorial@newsmax.com <editorial@newsmax.com>; -----@newsmax.com <-----@newsmax.com>; national@washpost.com <national@washpost.com>; -----@washpost.com <-----@washpost.com>; tips@nationalreview.com <tips@nationalreview.com>; -----@aei.org <-----@aei.org>  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** (Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

Hello – I'm re-sending this (just the text of the loop with the notifications on my end, and to you) during business hours, as I said I'd do to confirm that it is perfectly okay for me, for you to talk to DHS and FEMA directly. That's all.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 11:32  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Re-sending during business hours - RE: (Mistakes, uncertainty, authority in science, political accountability) --FW: Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

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Because I wrote them over the weekend, I'm re-sending this loop (just the text) to the recipients during business hours to confirm that it's OK (on my end) for them to talk with DHS or FEMA directly. That's all.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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**From:** Janca, Andrew  
**Sent:** Monday, September 5, 2022 15:49  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** (Mistakes, uncertainty, authority in science, political accountability) --FW: Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

Closing the loop (mistakes, uncertainty, authority in science, political accountability).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



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182

**From:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Sent:** Monday, September 5, 2022 15:46  
**To:** -----@latimes.com; -----@proaxis.com; -----@washpost.com; -----@npr.org; investigations@npr.org; tips@latimes.com; editorial@newsmax.com; -----@newsmax.com; national@washpost.com; -----@washpost.com; tips@nationalreview.com; -----@aei.org  
**Cc:** Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** LA Times ----- 2021 Experts get things wrong.pdf; Newsmax ----- 2021 The dangers of certainty have applications in the real world.pdf; WP ----- 2021 Beware of expert consensus.pdf; Email 0 of 2, 1 of 2 re mistakes, uncertainty, authority in science, political accountability 20220901.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote you (your outlets), or at any time. So you won't get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you.

I apologize for the delay. I will also re-send this confirmation cycle [text only, without the attachments] to management then you again next week, during working hours.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**

National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Sent:** Monday, September 5, 2022 15:37

**To:** <--- *DHS Public Affairs internal email address* ---@[hq.dhs.gov](mailto:hq.dhs.gov)>; Media Inquiry

[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@[fema.dhs.gov](mailto:fema.dhs.gov)>; <--- *Division (office) director* ---@[fema.dhs.gov](mailto:fema.dhs.gov)>; <--- *Branch chief* ---@[fema.dhs.gov](mailto:fema.dhs.gov)>; <--- *Section chief* ---@[fema.dhs.gov](mailto:fema.dhs.gov)>; <--- *Office attorney* ---@[fema.dhs.gov](mailto:fema.dhs.gov)>; <--- *Another office attorney* ---@[fema.dhs.gov](mailto:fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the 6/27/2022 (with 9/1/2022 updated text) email and documentation to LA Times, Newsmax, WPost re mistakes, uncertainty, authority in science, political accountability

**Attachments:** LA Times ----- 2021 Experts get things wrong.pdf; Newsmax ----- 2021 The dangers of certainty have applications in the real world.pdf; WP ----- 2021 Beware of expert consensus.pdf; Email 0 of 2, 1 of 2 re mistakes, uncertainty, authority in science, political accountability 20220901.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I also wrote journalists from LA Times, Newsmax, Washington Post, NPR (cc), National Review (cc) regarding the relevance of articles they wrote about mistakes (the topic of mistakes), uncertainty, authority in science, and political accountability to the SNRA and its context.

Emails 2/2 and its attachments are below and attached. Emails 0/2 and 1/2 are a separate chain (pdf print attached). Pdf prints of the referenced articles are also attached.

I also re-sent the identical information to several recipients for whom this series bounced (the correct email(s) will be in the forwarded-back confirmation).

Respectfully,

Andrew Janca

Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
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---

**From:** Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Sent:** Friday, September 2, 2022 01:43

**To:** -----@latimes.com; pdelespinass@adrian.edu; -----@washpost.com **Cc:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; -----@npr.org; investigations@npr.org; tips@latimes.com; editorial@newsmax.com; -----@newsmax.com; national@washpost.com; -----@washpost.com; tips@nationalreview.com; -----@aei.org; Andrew Janca [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 - Mistakes, uncertainty, authority in science, political accountability, and the FEMA master risk assessment that disappeared

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

Mr. -----, Dr. -----, Ms. ----- —

Re: <https://www.latimes.com/opinion/story/2021-10-04/science-experts-mistrust-mistakes>,  
<https://www.newsmax.com/paulfdelespinasse/certainty-masks-safety/2021/10/07/id/1039507/>,  
<https://www.washingtonpost.com/opinions/2021/05/30/beware-expert-consensus-covid-19-lab-leak-theory-shows-why/>; Relevant to **FAQ** p. 3 (*How is FEMA using the SNRA?*) to 4 (*Why does a highly technical product that was made by experts need outside critics?*); **Substantiation...pdf** pp. 13 and 19; **FOIA appeal FEMA 2017-FEFO-00165 20171101.pdf** pp. 1-2.

Your articles describe key aspects of how authority in science works which are hard (for me) to explain. You do a much better job of explaining them than I do. They're very relevant for DHS, but since most people don't think of DHS as a science agency the problems that resulted from ignoring them are not widely known.

Other context is below the break.

Please contact DHS or FEMA directly for their perspective. It's fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk



assessment). If something they say contradicts what I've told you to this point, or doesn't make sense, see the attached.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA once I've sent them all to you. I'll finish that some time today or tomorrow: I'll let you know when that's done.

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The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidthips@kff.org](mailto:covidthips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----  
[@eenews.net](mailto:@eenews.net); -----  
[@protonmail.com](mailto:@protonmail.com); -----  
[@amgreatness.com](mailto:@amgreatness.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

## Notes

Please contact DHS or FEMA directly for their perspective. It's fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

It's complicated to explain, especially for me (*Detail (full).pdf* page 4 item 1, either first attached or in the zipfile [*Supporting files and context.zip* / *Other*]). The best analogy I can come up with is when a substance is decriminalized, but kept illegal. It certainly *seems* to be free, but since it is only tolerated rather than legalized it is still largely locked out of the formal economy and its rules.

Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 09:27  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (National Review) --FW: Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Email 0 of 2, 1 of 2 to National Review 20220902.pdf; Resend-forward request 0 of 2 to High Frontier, Helena (NR addresses bounced) 20220905.pdf; Resend-forward request 1 of 2 to High Frontier, Helena (NR addresses bounced) 20220905.pdf; Resend-forward request 2 of 2 to High Frontier, Helena (NR addresses bounced) 20220905.pdf; Resend-forward request correction, 2 of 2 was the last email 20220906.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; NR ----- 20200401 The truth about the National Security Council's pandemic team.pdf; NR ----- 20200405 The challenge of preparation.pdf; NR ----- 20200323 The slow Pearl Harbors of the coronavirus crisis.pdf; NR ----- 20190503 The EMP executive order.pdf; NR ----- 20210319 Iran probably already has the Bomb.pdf

**Importance:** Low

**Categories:** Purple Category

Closing the loop (National Review).

Andrew Janca  
 Program Analyst  
 National Integration Center | National Preparedness Directorate  
 Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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---

**From:** Janca, Andrew  
**Sent:** Tuesday, September 6, 2022 09:22  
**To:** -----@hudson.org <-----@hudson.org>; -----@aei.org <-----@aei.org>; -----@nationalaffairs.com <-----@nationalaffairs.com>; -----@nationalreview.com <-----@nationalreview.com>; -----@nationalreview.com <-----@nationalreview.com>; -----@nationalreview.com <-----@nationalreview.com>; -----@aei.org <-----@aei.org>; -----@mercatus.gmu.edu <-----@mercatus.gmu.edu>; -----@nationalreview.com <-----@nationalreview.com>; -----@nationalreview.com <-----@nationalreview.com>;

tips@nationalreview.com <tips@nationalreview.com>; info@helena.org <info@helena.org>; info@highfrontier.org <info@highfrontier.org>

**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>

**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA

**Attachments:** Email 0 of 2, 1 of 2 to National Review 20220902.pdf; Resend-forward request 0 of 2 to High Frontier, Helena (NR addresses bounced) 20220905.pdf; Resend-forward request 1 of 2 to High Frontier, Helena (NR addresses bounced) 20220905.pdf; Resend-forward request 2 of 2 to High Frontier, Helena (NR addresses bounced) 20220905.pdf; Resend-forward request correction, 2 of 2 was the last email 20220906.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; NR ----- 20200401 The truth about the National Security Council's pandemic team.pdf; NR ----- 20200405 The challenge of preparation.pdf; NR ----- 20200323 The slow Pearl Harbors of the coronavirus crisis.pdf; NR ----- 20190503 The EMP executive order.pdf; NR ----- 20210319 Iran probably already has the Bomb.pdf

Hello – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too.

National Review, or Helena and High Frontier – Could you please forward this confirmation to Ambs. ----- and -----?

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote you (National Review), or at any time. So you won't get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**

National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew

**Sent:** Tuesday, September 6, 2022 09:11

**To:** <--- DHS Public Affairs internal email address ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- Group director ---@fema.dhs.gov>; <--- Division (office) director ---@fema.dhs.gov>; <--- Branch chief ---@fema.dhs.gov>; <--- Section chief ---@fema.dhs.gov>; <--- Office attorney ---@fema.dhs.gov>; <--- Another office attorney ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the 6/27/2022 (with 9/1/2022 updated text) email and documentation to National Review

**Attachments:** Email 0 of 2, 1 of 2 to National Review 20220902.pdf; Resend-forward request 0 of 2 to High Frontier, Helena (NR addresses bounced) 20220905.pdf; Resend-forward request 1 of 2 to High Frontier, Helena (NR addresses bounced) 20220905.pdf; Resend-forward request 2 of 2 to High Frontier, Helena (NR addresses bounced) 20220905.pdf; Resend-forward request correction, 2 of 2 was the last email 20220906.pdf; Attachment list 20220901.pdf; Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; NR ----- 20200401 The truth about the National Security Council's pandemic team.pdf; NR ----- 20200405 The challenge of preparation.pdf; NR ----- 20200323 The slow Pearl Harbors of the coronavirus crisis.pdf; NR ----- 20190503 The EMP executive order.pdf; NR ----- 20210319 Iran probably already has the Bomb.pdf

Hello – I also wrote National Review, and sent forwarding requests for two writers (----- and -----, last two articles on electromagnetic risks) to their current organizations (second to fifth attached). Emails 2/2 and its attachments are below and attached. PDF prints of the emails 0/2 and 1/2, forwarding requests, and referenced articles are also attached.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)

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**FEMA**

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**From:** Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Sent:** Friday, September 2, 2022 02:08

**To:** -----@hudson.org; -----@aei.org; -----@nationalaffairs.com; -----@nationalreview.com; -----@nationalreview.com

**Cc:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; [tips@nationalreview.com](mailto:tips@nationalreview.com); -----@nationalreview.com; -----@nationalreview.com; -----@nationalreview.com; -----@aei.org; -----@mercatus.gmu.edu; Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Subject:** 2/2 – The pandemic, electromagnetic risks of natural origin, and other risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

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Ms. -----, Mr. -----, Dr. -----, Ambassador -----, Ambassador Dr. -----:

This relates to

<https://www.nationalreview.com/2020/04/coronavirus-truth-national-security-council-pandemic-team/> (*Substantiation...pdf* p. 7 note 39), <https://www.nationalreview.com/corner/the-challenge-of-preparation/>, and <https://www.nationalreview.com/2020/03/the-slow-pearl-harbors-of-the-coronavirus-crisis/> about the pandemic, and <https://www.nationalreview.com/2019/05/emp-executive-order-trump-administration-takes-threat-seriously/> and <https://www.nationalreview.com/2021/03/iran-probably-already-has-the-bomb-heres-what-to-do-about-it/> about electromagnetic risks.

The 2015 SNRA's pandemic and space weather analyses are on pp. 173-186 and 197-215 of the first attached to email 1/2 (comparative charts pp. 27, 30-41). The FEMA power loss mortality model which turned out to have accurately predicted Maria's deaths at the high estimate (*SNRA follow-up letter to committee staff 20201016.pdf* pp. 1-2, *Substantiation...pdf* p. 14) is documented on pp. 197-198, 201, 204-205. It isn't necessarily obvious: I didn't realize it myself until April 2019.

Regarding electromagnetic risks:

The SNRA unfortunately does not include EMP *attacks*. We would have liked to have done so, but it was out of reach: to be credible, a first-time analysis of a controversial risk has to be done very well to sustain challenge [1]. We paired space weather (email 1/2 first attached pp. 197-215) and climate change (pp. 472-488), two risks/risk factors in this category, and prioritized those.

GAO accidentally conflated electromagnetic events of natural origin (space weather) and *physical* attacks on the power grid (email 1/2 pp. 365-377) into electromagnetic events of malevolent origin (i.e. EMP attacks) in a 2016 report (<https://www.gao.gov/assets/gao-16-243.pdf> p. 20). The later FEMA discussion of "EMP attacks" in the 2015 SNRA (<https://www.courtlistener.com/docket/6284501/28/1/public-employees-for-environmental-responsibility-v-united-states/> paragraph 10) inherited that error. I know this would cause confusion if I didn't clarify it ahead of time, which is why I'm doing so here.

Except for one parameter (instead of the 500 – 3,000 range of the SNRA's model, the FRS model projects about 1,000 for Maria), the 2015 SNRA's power loss mortality model referenced above is identical to the model published in a July 2015 regulatory filing by the Foundation for Resilient Societies ([https://elibrary.ferc.gov/eLibrary/filelist?accession\\_number=20150727-519](https://elibrary.ferc.gov/eLibrary/filelist?accession_number=20150727-519) pp. 71-72, esp. footnote 76) which Ambs. ----- and ----- are familiar with. I didn't know of it myself until a few months ago: I'm surprised it isn't better known.

Other (general) context is in the forwarded 9/1/2022 group email below.

-----  
[1] I also mistakenly believed that acts of war were outside of the study's scope, and I didn't find out that I was wrong about that until the project was nearly over. Although the first-mentioned constraint made that error moot, it would have mattered otherwise.  
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Please contact DHS or FEMA directly for their perspective. It's fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). If something they say contradicts what I've told you to this point, or doesn't make sense, see the attached.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA once I've sent them all to you. I'll finish that some time today or tomorrow: I'll let you know when that's done.



Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidthips@kff.org](mailto:covidthips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

### Notes

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

It’s complicated to explain, especially for me (*Detail (full).pdf* page 4 item 1, either first attached or in the zipfile [*Supporting files and context.zip* / *Other*]). The best analogy I can come up with is when a substance is decriminalized, but kept illegal. It certainly *seems* to be free, but since it is only tolerated rather than legalized it is still largely locked out of the formal economy and its rules.

DHS and FEMA have not authorized this information’s release. They are refraining from enforcing their prohibition on doing so because the law protects my disclosing it in the way that I’m doing, but if you made a FOIA request for it it would still be withheld. Although these are not the hard obstacles to active dissemination that the explicit prohibitions used to pose (*Supporting files and context* / *Other* / *Restrictions.pdf*), they are enough to keep the problem from resolving itself under its own power in the absence of those active efforts. So I’m continuing to push this long-but-no-longer-buried information out to more people who might find it useful, like you, until it’s gotten enough visibility to disseminate itself without further help from me.



Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Friday, September 9, 2022 15:56  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (Washington State, Oregon, NPR and other outlets) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (Washington State & Oregon, NPR, Fox, other outlets).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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---

**From:** Janca, Andrew  
**Sent:** Friday, September 9, 2022 15:50  
**To:** news@knkx.org; newsroom@kuow.org; -----@kuow.org; kpbx@kpbx.org; -----@kpbx.org; jprinfo@sou.edu; -----@sou.edu; -----@opb.org; news@klcc.org; -----@klcc.org; -----@klcc.org; investigations@npr.org; contactus@foxnews.com; kptv-news@gray.tv; -----@kptv.com; -----@kptv.com; -----@kptv.com; -----@kptv.com; FOX13Tips@FOX.com; -----@fox.com; -----@fox.com; info@oregonsfox.com; newsroom@oregonian.com; -----@malheurenterprise.com; news@theskanner.com; newstips@seattletimes.com; news@rosebudmedia.com; editor@eugeneweekly.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Text - emails 0-2 of 3 to Washington, Oregon NPR, Fox, newspapers 20220908.pdf; Text - email addendum with forgotten links 20220909.pdf; Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220908.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220908.pdf

Hello – I’m writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it’s okay to talk to them. I’m cc-ing only DHS and FEMA public affairs’ public facing addresses on this email to you, but I’ll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote the outlets listed in the forwarded chain below, or at any time. So you won’t get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you.

I apologize for the delay. I’m terrible at estimating time (how long a task will take).

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew

**Sent:** Friday, September 9, 2022 15:39

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry

[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>;

<--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the SNRA documentation and attached/below context (same as the 9/1/2022 letters, except email text & Detail (brief).pdf attachment) to NPR, Fox, and print outlets in Washington State and Oregon

**Attachments:** Text - emails 0-2 of 3 to Washington, Oregon NPR, Fox, newspapers 20220908.pdf; Text - email addendum with forgotten links 20220909.pdf; Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220908.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220908.pdf

Hello – I sent the SNRA documentation and attached/below explanation to the NPR member stations in Washington and Oregon which carried the April 2020 story about the ‘national THIRA’ (<https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>), and other outlets in the same broadcast areas for balance.

Changes and additions from what I sent you before include the text of both emails (attached and below) and the attached *Detail (brief).pdf* document. All of the changes are either neutral, or make the original less critical or more positive. New email #2/3 has additional copies of the original 2015 PDFs that are reproduced in the PDF binder on email 1/3 that I didn’t include before (see the attachment list, last attached above). Everything else is the same.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



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---

**From:** Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Sent:** Friday, September 9, 2022 00:58

**To:** [news@knkx.org](mailto:news@knkx.org); [newsroom@kuow.org](mailto:newsroom@kuow.org); -----@kuow.org; [kpbx@kpbx.org](mailto:kpbx@kpbx.org); -----@kpbx.org; [jprinfo@sou.edu](mailto:jprinfo@sou.edu); -----@sou.edu; -----@opb.org; [news@klcc.org](mailto:news@klcc.org); -----@klcc.org; -----@klcc.org

**Cc:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [kptv-news@gray.tv](mailto:kptv-news@gray.tv); -----@kptv.com; -----@kptv.com; -----@kptv.com; -----@kptv.com; [FOX13Tips@FOX.com](mailto:FOX13Tips@FOX.com); -----@fox.com; -----@fox.com; [kayutv@kayutv.com](mailto:kayutv@kayutv.com); [production@kmvu-tv.com](mailto:production@kmvu-tv.com); [info@oregonsfox.com](mailto:info@oregonsfox.com); [newsroom@oregonian.com](mailto:newsroom@oregonian.com); -----@malheurenterprise.com; [news@theskanner.com](mailto:news@theskanner.com); [newstips@seattletimes.com](mailto:newstips@seattletimes.com); [news@rosebudmedia.com](mailto:news@rosebudmedia.com); [editor@eugeneweekly.com](mailto:editor@eugeneweekly.com); Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Subject:** 3/3 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Text - emails 0-2 of 3 to Washington, Oregon NPR, Fox, newspapers 20220908.pdf; Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220908.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220908.pdf

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Hello --

The important stuff is on email 1/3. Please look at this email if you need to, but otherwise please ignore it. The reasons I’m sending the risk tool attached to email 1/3 are in the forwarded email below. Basically, it’s stuck, and it’s not going to get unstuck by itself without a lot more visibility, which means some active effort from me.

I can’t say that DHS or FEMA are happy with my sending this to you, but they are respecting the disclosure law which protects me from retaliation for doing so. This email (#3/3, including this note and the forwarded text below the break [I’ve attached a pdf print of the spliced-in chain I just wrote you on]) explains 1) some of the things that the disappearance of this risk information broke and some of the bad things that happened as a result,

and which disclosing this information to many people is necessary to fix and prevent in the future; and 2) why I believe that is so.

Please contact DHS or FEMA directly for their perspective. It's fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). If something they say contradicts what I've told you to this point, or doesn't make sense, see the attached. Otherwise, please ignore it: the important stuff is on email 1/3.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA once I've sent them all to you. I'll finish that some time today or tomorrow: I'll let you know when that's done.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca  
**Sent:** September 1, 2022 7:23 AM  
**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidtips@kff.org](mailto:covidtips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)  
**Subject:** 2/2 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure  
**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

## Notes

Please contact DHS or FEMA directly for their perspective. It's fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

Janca, Andrew

**From:** Janca, Andrew  
**Sent:** Tuesday, September 13, 2022 08:48  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (New England, NPR and others) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (New England, NPR, Fox, other outlets).

Andrew Janca  
 Program Analyst  
 National Integration Center | National Preparedness Directorate  
 Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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**From:** Janca, Andrew  
**Sent:** Tuesday, September 13, 2022 08:38  
**To:** investigations@npr.org; contactus@foxnews.com; news@nepm.org; news@wamc.org; tips@ctpublic.org; tellmemore@mainepublic.org; news@nhpr.org; coronavirus@nhpr.org; tips@westernmassnews.com; news@mychamplainvalley.com; newstips@fox61.com; tv7news@wvii.com; tvmail@wgme.com; desk@boston25.com; news@berkshireeagle.com; metro@FreePressMedia.com; -----@gannett.com; -----@freepressmedia.com; onduty@rep-am.com; -----@rep-am.com; tips@sunjournal.com; -----@sunjournal.com; -----@pressherald.com; -----@pressherald.com; news@unionleader.com; -----@unionleader.com; -----@unionleader.com; news@bannerpub.com; -----@bannerpub.com; -----@bannerpub.com; newstip@globe.com; -----@globe.com; -----@globe.com; -----@globe.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220913.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220913.pdf

Hello – I’m writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it’s okay to talk to them. I’m cc-ing only DHS and FEMA public affairs’ public facing addresses on this email to you, but I’ll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote the outlets listed in the forwarded chain below, or at any time. So you won’t get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew

**Sent:** Tuesday, September 13, 2022 08:29

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the SNRA documentation and attached/below context to NPR, Fox, and print outlets in New England

**Attachments:** Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220913.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220913.pdf

Hello – I sent the SNRA documentation and attached/below explanation to the NPR member stations in New England which carried the relevant story (<https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>), and other outlets in the same broadcast areas for balance.

All emails are on the same chain. Emails 2/3 and 3/3 are shorter than the last one I sent you (Washington & Oregon, last week), and the subject line of email 1/3 highlights different risks. Everything else is the same.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991



[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
fema.gov



**FEMA**

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

**From:** Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Sent:** Tuesday, September 13, 2022 07:47

**To:** [news@nepm.org](mailto:news@nepm.org); [news@wamc.org](mailto:news@wamc.org); [tips@ctpublic.org](mailto:tips@ctpublic.org); [tellmemore@mainepublic.org](mailto:tellmemore@mainepublic.org); [news@nhpr.org](mailto:news@nhpr.org); [coronavirus@nhpr.org](mailto:coronavirus@nhpr.org); [tips@westernmassnews.com](mailto:tips@westernmassnews.com); [news@mychamplainvalley.com](mailto:news@mychamplainvalley.com); [newstips@fox61.com](mailto:newstips@fox61.com); [tv7news@wvii.com](mailto:tv7news@wvii.com); [tvmail@wgme.com](mailto:tvmail@wgme.com); [desk@boston25.com](mailto:desk@boston25.com); [news@berkshireeagle.com](mailto:news@berkshireeagle.com); [metro@FreePressMedia.com](mailto:metro@FreePressMedia.com); -----@[gannett.com](mailto:gannett.com); -----@[freepressmedia.com](mailto:freepressmedia.com); [onduty@rep-am.com](mailto:onduty@rep-am.com); -----@[rep-am.com](mailto:rep-am.com); [tips@sunjournal.com](mailto:tips@sunjournal.com); -----@[sunjournal.com](mailto:sunjournal.com); -----@[pressherald.com](mailto:pressherald.com); -----@[pressherald.com](mailto:pressherald.com); [news@unionleader.com](mailto:news@unionleader.com); -----@[unionleader.com](mailto:unionleader.com); -----@[unionleader.com](mailto:unionleader.com); [news@bannerpub.com](mailto:news@bannerpub.com); -----@[bannerpub.com](mailto:bannerpub.com); -----@[bannerpub.com](mailto:bannerpub.com); [newstip@globe.com](mailto:newstip@globe.com); -----@[globe.com](mailto:globe.com); -----@[globe.com](mailto:globe.com); -----@[globe.com](mailto:globe.com)

**Cc:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Subject:** 3/3 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure.

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

Hello --

The important stuff is on email 1/3. Please look at this email if you need to, but otherwise please ignore it. The reasons I’m sending the risk tool attached to email 1/3 are in the first forwarded email below (9/1/2022 email #2/2, below #0/3 to you), and the attachments to this email. Basically, it’s stuck, and it’s not going to get unstuck by itself without a lot more visibility, which means some active effort from me.

I can’t say that DHS or FEMA are happy with my sending this to you. But they are respecting the disclosure law which protects me from retaliation for doing so.

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). If something they say contradicts what I’ve told you to this point, or doesn’t make sense, see the attached. Otherwise, please ignore it: the important stuff is on email 1/3.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA once I’ve sent them all to you. I’ll finish that some time today or tomorrow: I’ll let you know when that’s done.

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The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 13, 2022 7:38 AM

**To:** [news@nepm.org](mailto:news@nepm.org) <[news@nepm.org](mailto:news@nepm.org)>; [news@wamc.org](mailto:news@wamc.org) <[news@wamc.org](mailto:news@wamc.org)>; [tips@ctpublic.org](mailto:tips@ctpublic.org) <[tips@ctpublic.org](mailto:tips@ctpublic.org)>; [tellmemore@mainepublic.org](mailto:tellmemore@mainepublic.org) <[tellmemore@mainepublic.org](mailto:tellmemore@mainepublic.org)>; [news@nhpr.org](mailto:news@nhpr.org) <[news@nhpr.org](mailto:news@nhpr.org)>; [coronavirus@nhpr.org](mailto:coronavirus@nhpr.org) <[coronavirus@nhpr.org](mailto:coronavirus@nhpr.org)>; [tips@westernmassnews.com](mailto:tips@westernmassnews.com) <[tips@westernmassnews.com](mailto:tips@westernmassnews.com)>; [news@mychamplainvalley.com](mailto:news@mychamplainvalley.com) <[news@mychamplainvalley.com](mailto:news@mychamplainvalley.com)>; [newstips@fox61.com](mailto:newstips@fox61.com) <[newstips@fox61.com](mailto:newstips@fox61.com)>; [tv7news@wvii.com](mailto:tv7news@wvii.com) <[tv7news@wvii.com](mailto:tv7news@wvii.com)>; [tvmail@wgme.com](mailto:tvmail@wgme.com) <[tvmail@wgme.com](mailto:tvmail@wgme.com)>; [desk@boston25.com](mailto:desk@boston25.com) <[desk@boston25.com](mailto:desk@boston25.com)>; [news@berkshireeagle.com](mailto:news@berkshireeagle.com) <[news@berkshireeagle.com](mailto:news@berkshireeagle.com)>; [metro@FreePressMedia.com](mailto:metro@FreePressMedia.com) <[metro@FreePressMedia.com](mailto:metro@FreePressMedia.com)>; -----@gannett.com <-----@gannett.com>; -----@freepressmedia.com <-----@freepressmedia.com>; [onduty@rep-am.com](mailto:onduty@rep-am.com) <[onduty@rep-am.com](mailto:onduty@rep-am.com)>; -----@rep-am.com <-----@rep-am.com>; [tips@sunjournal.com](mailto:tips@sunjournal.com) <[tips@sunjournal.com](mailto:tips@sunjournal.com)>; -----@sunjournal.com <-----@sunjournal.com>; -----@pressherald.com <-----@pressherald.com>; -----@pressherald.com <-----@pressherald.com>; [news@unionleader.com](mailto:news@unionleader.com) <[news@unionleader.com](mailto:news@unionleader.com)>; -----@unionleader.com <-----@unionleader.com>; -----@unionleader.com <-----@unionleader.com>; [news@bannerpub.com](mailto:news@bannerpub.com) <[news@bannerpub.com](mailto:news@bannerpub.com)>; -----@bannerpub.com <-----@bannerpub.com>; -----@bannerpub.com <-----@bannerpub.com>; [newstip@globe.com](mailto:newstip@globe.com) <[newstip@globe.com](mailto:newstip@globe.com)>; -----@globe.com <-----@globe.com>; -----@globe.com <-----@globe.com>; -----@globe.com <-----@globe.com>

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov) <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; [investigations@npr.org](mailto:investigations@npr.org) <[investigations@npr.org](mailto:investigations@npr.org)>; [contactus@foxnews.com](mailto:contactus@foxnews.com) <[contactus@foxnews.com](mailto:contactus@foxnews.com)>; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/3 – Extra documentation (less important) - the rest of the original 2015 PDF documents

**Attachments:** SNRA 2015 Resource for Planners (consolidated Technical Appendix).zip; Attachment list 20220913.pdf

Extra documentation. It's not useful in itself (the content is duplicative), but I have to send it to you so you have all of the original 2015 documents that the PDF binder on email 1/3 came from. Email 3/3 is next.

Everything is unclassified. I am not speaking for DHS or FEMA, any past or present DHS organization, or any past or present colleagues. The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

---

**From:** Andrew Janca

**Sent:** September 13, 2022 7:25 AM

**To:** [news@nepm.org](mailto:news@nepm.org) <[news@nepm.org](mailto:news@nepm.org)>; [news@wamc.org](mailto:news@wamc.org) <[news@wamc.org](mailto:news@wamc.org)>; [tips@ctpublic.org](mailto:tips@ctpublic.org) <[tips@ctpublic.org](mailto:tips@ctpublic.org)>; [tellmemore@mainepublic.org](mailto:tellmemore@mainepublic.org) <[tellmemore@mainepublic.org](mailto:tellmemore@mainepublic.org)>; [news@nhpr.org](mailto:news@nhpr.org) <[news@nhpr.org](mailto:news@nhpr.org)>; [coronavirus@nhpr.org](mailto:coronavirus@nhpr.org) <[coronavirus@nhpr.org](mailto:coronavirus@nhpr.org)>; [tips@westernmassnews.com](mailto:tips@westernmassnews.com) <[tips@westernmassnews.com](mailto:tips@westernmassnews.com)>; [news@mychamplainvalley.com](mailto:news@mychamplainvalley.com) <[news@mychamplainvalley.com](mailto:news@mychamplainvalley.com)>; [newstips@fox61.com](mailto:newstips@fox61.com) <[newstips@fox61.com](mailto:newstips@fox61.com)>; [tv7news@wvii.com](mailto:tv7news@wvii.com) <[tv7news@wvii.com](mailto:tv7news@wvii.com)>; [tvmail@wgme.com](mailto:tvmail@wgme.com) <[tvmail@wgme.com](mailto:tvmail@wgme.com)>; [desk@boston25.com](mailto:desk@boston25.com) <[desk@boston25.com](mailto:desk@boston25.com)>; [news@berkshireeagle.com](mailto:news@berkshireeagle.com) <[news@berkshireeagle.com](mailto:news@berkshireeagle.com)>; [metro@FreePressMedia.com](mailto:metro@FreePressMedia.com) <[metro@FreePressMedia.com](mailto:metro@FreePressMedia.com)>; -----@gannett.com <-----@gannett.com>; -----@freepressmedia.com <-----@freepressmedia.com>; [onduty@rep-am.com](mailto:onduty@rep-am.com) <[onduty@rep-am.com](mailto:onduty@rep-am.com)>; -----@rep-am.com <-----@rep-am.com>; [tips@sunjournal.com](mailto:tips@sunjournal.com) <[tips@sunjournal.com](mailto:tips@sunjournal.com)>; -----@sunjournal.com <-----@sunjournal.com>; -----@pressherald.com <-----@pressherald.com>; -----@pressherald.com <-----@pressherald.com>;

[news@unionleader.com](mailto:news@unionleader.com) <[news@unionleader.com](mailto:news@unionleader.com)>; -----@unionleader.com <-----@unionleader.com>;  
 -----@unionleader.com <-----@unionleader.com>; [news@bannerpub.com](mailto:news@bannerpub.com) <[news@bannerpub.com](mailto:news@bannerpub.com)>;  
 -----@bannerpub.com <-----@bannerpub.com>; -----@bannerpub.com <-----@bannerpub.com>;  
[newstip@globe.com](mailto:newstip@globe.com) <[newstip@globe.com](mailto:newstip@globe.com)>; -----@globe.com <-----@globe.com>; -----@globe.com  
 <-----@globe.com>; -----@globe.com <-----@globe.com>

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov) <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; [investigations@npr.org](mailto:investigations@npr.org) <[investigations@npr.org](mailto:investigations@npr.org)>;  
[contactus@foxnews.com](mailto:contactus@foxnews.com) <[contactus@foxnews.com](mailto:contactus@foxnews.com)>

**Subject:** 1/3 – Documentation. Pandemics, pp. 173-86. Power loss deaths, 197-98. Power grid attacks, 365-77. Winter storms, 237-46. Hurricanes, 187-96. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88. More below.

**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220913.pdf

Hello – This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2

[https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/SNRA\\_FAQ\\_20190319.pdf#page=2](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/SNRA_FAQ_20190319.pdf#page=2)).

The attached tool isn't necessarily the most relevant source for what you may be working on right now. But it is a useful reference for all kinds of bad and unwanted things that you write about, so it's helpful to have and be familiar with ahead of time. If it isn't relevant to your next story, it will be for the one after that.

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached

Everything is 100% unclassified.

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.
- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.
  - The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.
- **Migrant surges / mass migration**, pp. 543-562.

- DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Unclassified** conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
  - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
- **Unclassified** portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.

[1] Low frequency:  $0.14 = 1/7$  years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

I apologize for the whistlespamming. Because I'm not an anonymous whistleblower and my story is the kind of story where everyone messed up, I don't have any preferential access or political advantage to offer with it. So I have to go for volume.

I'm sending this to the NPR stations which carried the relevant story (about an application of the SNRA called the 'national THIRA') with the broadest reach (<https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>), along with the Fox television affiliate and one or more newspapers in the same market for balance. I'll make a second pass later with more outlets, if needed.

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I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next, either today or tomorrow.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (personal for whistleblowing, this email)

---

**From:** Andrew Janca

**Sent:** September 13, 2022 7:20 AM

**To:** [news@nepm.org](mailto:news@nepm.org); [news@wamc.org](mailto:news@wamc.org); [tips@ctpublic.org](mailto:tips@ctpublic.org); [tellmemore@mainepublic.org](mailto:tellmemore@mainepublic.org); [news@nhpr.org](mailto:news@nhpr.org); [coronavirus@nhpr.org](mailto:coronavirus@nhpr.org); [tips@westernmassnews.com](mailto:tips@westernmassnews.com); [news@mychamplainvalley.com](mailto:news@mychamplainvalley.com); [newstips@fox61.com](mailto:newstips@fox61.com); [tv7news@wvii.com](mailto:tv7news@wvii.com); [tvmail@wgme.com](mailto:tvmail@wgme.com); [desk@boston25.com](mailto:desk@boston25.com); [news@berkshireeagle.com](mailto:news@berkshireeagle.com); [fparis@berkshireeagle.com](mailto:fparis@berkshireeagle.com); [metro@FreePressMedia.com](mailto:metro@FreePressMedia.com); -----@gannett.com; -----@freepressmedia.com; [onduty@rep-am.com](mailto:onduty@rep-am.com); -----@rep-am.com; [tips@sunjournal.com](mailto:tips@sunjournal.com); -----@sunjournal.com; -----@pressherald.com; -----@pressherald.com; [news@unionleader.com](mailto:news@unionleader.com); -----@unionleader.com; -----@unionleader.com; [news@bannerpub.com](mailto:news@bannerpub.com); -----@bannerpub.com; -----@bannerpub.com; [newstip@globe.com](mailto:newstip@globe.com); -----@globe.com; -----@globe.com; -----@globe.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 0/3 - (5 U.S.C. 2302) - The FEMA master risk assessment that you probably never heard of, because it disappeared. Documentation and context follow.

**Attachments:** Attachment list 20220913.pdf

Hello – The documentation and context follow. I’m sending the attachment list by itself first, so you’ll know if something didn’t come through.

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca  
**Sent:** September 1, 2022 7:23 AM  
**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidthips@kff.org](mailto:covidthips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)  
**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure  
**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

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#### Notes

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

It’s complicated to explain, especially for me (*Detail (full).pdf* page 4 item 1, either first attached or in the zipfile [*Supporting files and context.zip* / *Other*]). The best analogy I can come up with is when a substance is decriminalized, but kept illegal. It certainly *seems* to be free, but since it is only tolerated rather than legalized it is still largely locked out of the formal economy and its rules.

DHS and FEMA have not authorized this information’s release. They are refraining from enforcing their prohibition on doing so because the law protects my disclosing it in the way that I’m doing, but if you made a FOIA request for it it would still be withheld. Although these are not the hard obstacles to active dissemination that the explicit prohibitions used to pose (*Supporting files and context* / *Other* / *Restrictions.pdf*), they are enough to keep the problem from resolving itself under its own power in the absence of those active efforts. So I’m continuing to push this long-but-no-longer-buried information out to more people who might find it useful, like you, until it’s gotten enough visibility to disseminate itself without further help from me.

Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Thursday, September 15, 2022 08:17  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** ~~--Group director--~~; ~~--Division director--~~; ~~--Branch chief--~~; ~~--Section chief--~~; ~~--Att'y--~~; ~~--Att'y--~~; Janca, Andrew  
**Subject:** (NYC re-send) --FW: (Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (NYC re-send).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



FEMA

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---

**From:** Janca, Andrew  
**Sent:** Thursday, September 15, 2022 08:12  
**To:** investigations@npr.org; contactus@foxnews.com; newsroom@wfuv.org; thefolks@wfuv.org; -----@wbgo.org; newsroom@wnyc.org; tips@gothamist.com; fox5news@foxtv.com; -----@foxtv.com; -----@foxtv.com; redaccion@impremedia.com; tips@amsterdamnews.com; -----@amsterdamnews.com; BronxTimes@schnepsmedia.com; -----@schnepsmedia.com; -----@schnepsmedia.com; -----@queenspublicmedia.com; -----@queenspublicmedia.com; editor@newsday.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** (Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

Hello – I'm re-sending this (just the text of the loop with the notifications on my end, and to you) during business hours, as I said I'd do to confirm that it is perfectly okay for me, for you to talk to DHS and FEMA directly. That's all.



**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Janca, Andrew  
**Sent:** Thursday, September 15, 2022 08:08  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Re-sending during business hours - RE: (NYC) --FW: Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

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Because I wrote them after hours, I'm re-sending this loop (just the text) to the recipients during business hours to confirm that it's OK (on my end) for them to talk with DHS or FEMA directly. That's all.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Janca, Andrew  
**Sent:** Wednesday, September 14, 2022 18:07  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** (NYC) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

Closing the loop (New York City, NPR, Fox, other outlets).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



FEMA

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

204

---

**From:** Janca, Andrew  
**Sent:** Wednesday, September 14, 2022 18:03  
**To:** investigations@npr.org; contactus@foxnews.com; newsroom@wfuv.org; thefolks@wfuv.org; -----@wbgo.org; newsroom@wnyc.org; tips@gothamist.com; fox5news@foxtv.com; -----@foxtv.com; -----@foxtv.com; redaccion@impremedia.com; tips@amsterdamnews.com; -----@amsterdamnews.com; BronxTimes@schnepsmedia.com; -----@schnepsmedia.com; -----@schnepsmedia.com; -----@queenspublicmedia.com; -----@queenspublicmedia.com; editor@newsday.com  
**Cc:** Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Resend 1-3 of 3 to WNYC, Bronx Times 20220914.pdf; Attachment list 20220913.pdf; Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220913.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too. Because it's late in the day, I'll also re-send this loop (without attachments) tomorrow during business hours.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote the outlets listed in the forwarded chain below, or at any time. So you won't get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew

**Sent:** Wednesday, September 14, 2022 17:51

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry  
[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the SNRA documentation and attached/below context to NPR, Fox, and print outlets in New York City

**Attachments:** Resend 1-3 of 3 to WNYC, Bronx Times 20220914.pdf; Attachment list 20220913.pdf; Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220913.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I sent the SNRA documentation and attached/below explanation to the NPR member stations in New York City which carried the relevant story (<https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>), and other outlets in the same broadcast areas for balance.

All emails are on the same chain, like the ones I forwarded yesterday. The subject line of email 1/3 highlights different risks (the reason I listed **tornadoes** before **pandemics** was the tornado alert that NYC got that morning). I also included public numbers for **nation-state risks** in the email text because the SNRA doesn't already have them, but enabling such comparisons is what the SNRA is designed to do. Everything else is the same.

Because it's late in the day (I apologize – I got backed up), I'll re-send this notification loop during business hours tomorrow.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate

Phone: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
fema.gov



**FEMA**

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**From:** Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Sent:** Tuesday, September 13, 2022 21:08

**To:** [newsroom@wfuv.org](mailto:newsroom@wfuv.org); [thefolks@wfuv.org](mailto:thefolks@wfuv.org); -----@wbgo.org; [newsroom@wync.org](mailto:newsroom@wync.org); [tips@gothamist.com](mailto:tips@gothamist.com); [fox5news@foxtv.com](mailto:fox5news@foxtv.com); -----@foxtv.com; -----@foxtv.com; [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [tips@amsterdamnews.com](mailto:tips@amsterdamnews.com); -----@amsterdamnews.com; [tips@bronxtimes.com](mailto:tips@bronxtimes.com); -----@queenspublicmedia.com; -----@queenspublicmedia.com; [editor@newsday.com](mailto:editor@newsday.com)

**Cc:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Subject:** 3/3 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220913.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220913.pdf

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**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

Hello --

The important stuff is on email 1/3. Please look at this email if you need to, but otherwise please ignore it. The reasons I’m sending the risk tool attached to email 1/3 are in the first forwarded email below (9/1/2022 email #2/2, below #0/3 to you), and the attachments to this email. Basically, it’s stuck, and it’s not going to get unstuck by itself without a lot more visibility, which means some active effort from me.

I can’t say that DHS or FEMA are happy with my sending this to you. But they are respecting the disclosure law which protects me from retaliation for doing so.

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). If something they say contradicts what I’ve told you to this point, or doesn’t make sense, see the attached. Otherwise, please ignore it: the important stuff is on email 1/3.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my management, DHS, and DHS/FEMA once I’ve sent them all to you. I’ll finish that some time today or tomorrow: I’ll let you know when that’s done.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca  
**Sent:** September 13, 2022 9:04 PM  
**To:** [newsroom@wful.org](mailto:newsroom@wful.org); [thefolks@wful.org](mailto:thefolks@wful.org); -----@wbgo.org; [newsroom@wync.org](mailto:newsroom@wync.org); [tips@gothamist.com](mailto:tips@gothamist.com); [fox5news@foxtv.com](mailto:fox5news@foxtv.com); -----@foxtv.com; -----@foxtv.com; [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [tips@amsterdamnews.com](mailto:tips@amsterdamnews.com); -----@amsterdamnews.com; [tips@bronxtimes.com](mailto:tips@bronxtimes.com); -----@queenspublicmedia.com; -----@queenspublicmedia.com; [editor@newsday.com](mailto:editor@newsday.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)  
**Subject:** 2/3 – Extra documentation (the rest of the original 2015 PDF documents).  
**Attachments:** SNRA 2015 Resource for Planners (consolidated Technical Appendix).zip; Attachment list 20220913.pdf

Extra documentation. It's not useful in itself (the content is duplicative), but I have to send it to you so you have all of the original 2015 documents that the PDF binder on email 1/3 came from.

---

**From:** Andrew Janca  
**Sent:** September 13, 2022 8:58 PM  
**To:** [newsroom@wful.org](mailto:newsroom@wful.org); [thefolks@wful.org](mailto:thefolks@wful.org); -----@wbgo.org; [newsroom@wync.org](mailto:newsroom@wync.org); [tips@gothamist.com](mailto:tips@gothamist.com); [fox5news@foxtv.com](mailto:fox5news@foxtv.com); -----@foxtv.com; -----@foxtv.com; [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [tips@amsterdamnews.com](mailto:tips@amsterdamnews.com); -----@amsterdamnews.com; [tips@bronxtimes.com](mailto:tips@bronxtimes.com); -----@queenspublicmedia.com; -----@queenspublicmedia.com; [editor@newsday.com](mailto:editor@newsday.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)  
**Subject:** 1/3 – Documentation. Tornadoes, 217-30. Pandemics, pp. 173-86. Power loss deaths, 197-98. Hurricanes, 187-96. Floods, 165-72. Winter storms, 237-46. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.  
**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220913.pdf

Hello – This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2  
[https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/SNRA\\_FAQ\\_20190319.pdf#page=2](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/SNRA_FAQ_20190319.pdf#page=2)).

The attached tool isn't necessarily the most relevant source for what you may be working on right now. But it is a useful reference for all kinds of bad and unwanted things that you write about, so it's helpful to have and be familiar with ahead of time. If it isn't relevant to your next story, it will be for the one after that.

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

Everything is 100% unclassified.

Some relevant parts (note that not everything below is bad):

- **Nation-state attacks:** See bottom.
- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.



- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.
  - The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Floods**, pp. 165-172.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Unclassified** conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
  - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
- **Unclassified** portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.

**Nation-state attacks** are not in the 2015 SNRA, but the numbers needed for comparison with the SNRA's estimates for other hazards are public. For likelihood, FEMA's last (1983) published probability estimate for nuclear war (0.1% per year [3]) is similar to Lloyd's estimate today (0.11% per year [4]). Post Cold War public USG likelihood estimates for nation-state attacks range from 0.24% [5] to 1% [6] for steady-state conditions, and 10% [7] in years of heightened risk. Impacts, [8].

[1] Low frequency: 0.14 = 1/7 years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

[3] FEMA (1983). Hazards analysis for emergency management (CPG 1-101), <https://hslid.org/?view&id=481215>. Recommended estimates pp. 37-39, definitions ("Low" = less than 1 / 1,000) p. 14.

[4] Lloyd's (2018). City Risk platform (<https://cityriskindex.lloyds.com/explore/>). This has since disappeared, but pdf prints of the Level III interstate conflict (simultaneous aerial bombardment and economic destruction of every principal city in the United States, Russia, and China, probability 1 in 910 years) risk and consequence estimates (likelihood = risk / scenario cost) for each city are in <https://5usc2302.github.io/risk/References/War/Insurance%20estimates/> (single file, [ <https://web.archive.org/web/20220912224507/https://5usc2302.github.io/risk/References/War/Insurance%20estimates/Lloyd%27s%20estimates,%20source%20prints.zip> ]).

[5] National Maritime Strategic Risk Assessment (NMSRA) 2006, annual probability of a nation-state attack. Nation-state attack annual risk 1,647 RIN [Risk Index Number], WMD transfer annual risk 34,220 RIN, same consequence bin (risk / risk = likelihood / likelihood), DHS/USCG ([https://web.archive.org/web/20210624202023/https://www.orau.gov/DHSsummit/presentations/March17/plenary/Cooper\\_Mar17.pdf](https://web.archive.org/web/20210624202023/https://www.orau.gov/DHSsummit/presentations/March17/plenary/Cooper_Mar17.pdf), 2011) slides 16-17. Annual probability of WMD transfer 5%, 2008 NMSRA, Cutts (<https://web.archive.org/web/20220811192250/https://apps.dtic.mil/dtic/tr/fulltext/u2/a527037.pdf>, 2009) p. 37. Nation-state attack annual probability, (1,647 / 34,220) × 5% = 0.24% per year.

[6] 1) Stavridis, December 2017, referencing one year prior in contrast with then-current elevated-probability estimate, at <https://asia.nikkei.com/Editor-s-Picks/Looking-ahead-2018/Will-there-be-a-war-on-the-Korean-Peninsula-in-2018>. 2) Perry (2021) (order of magnitude of 1%, i.e. ~0.3 – 3%), in Hellman (chapter 4) page 97, p. 118 note 41, Scouras (ed.) On assessing the risk of nuclear war (JHU APL <https://www.jhuapl.edu/Content/documents/OnAssessingRiskNuclearWar.pdf>, 2021).

[7] 1) Stavridis, September and December 2017, at <https://www.vox.com/2017/9/28/16375158/north-korea-nuclear-war-trump-kim-jong-un> and <https://asia.nikkei.com/Editor-s-Picks/Looking-ahead-2018/Will-there-be-a-war-on-the-Korean-Peninsula-in-2018>. 2) Anonymous prior-Administration official c. 2021, cited in Hellman note 42 p. 118 (Scouras (2021)).

[8] For impacts: For nation-wide attacks, FEMA's last (1987) public estimates (<https://nuke.fas.org/guide/usa/napb-90/index.html>, summary in FEMA-160 ([https://archive.org/details/Recovery\\_from\\_Nuclear\\_Attack\\_FEMA-160/page/n3/mode/2up](https://archive.org/details/Recovery_from_Nuclear_Attack_FEMA-160/page/n3/mode/2up)) pp. 1-2) are still valid within the SNRA's order of magnitude precision. For additional planning factors, see DHS/FEMA's recently updated response guidance ([https://www.fema.gov/sites/default/files/documents/fema\\_nuc\\_detonation\\_planning\\_guide.pdf](https://www.fema.gov/sites/default/files/documents/fema_nuc_detonation_planning_guide.pdf)). –There has been a great deal of scholarship on quantifying this risk (<https://www.jhuapl.edu/Content/documents/OnAssessingRiskNuclearWar.pdf> is a good starting point); I'm listing only U.S. Government (USG), former USG, and insurance industry estimates here.



I apologize for the whistlespamming. Because I'm not an anonymous whistleblower and my story is the kind of story where everyone messed up, I don't have any preferential access or political advantage to offer with it. So I have to go for volume.

I'm sending this to the NPR stations which carried the relevant story (about an application of the SNRA called the 'national THIRA') with the broadest reach (<https://wfuv.org/content/fema-predicted-pandemic-effects-last-summer>, <https://www.wbgo.org/2020-04-09/fema-predicted-pandemic-effects-last-summer>, <https://www.wliw.org/radio/news/fema-predicted-pandemic-effects-in-july-2019/>, <https://www.wnyc.org/story/fema-predicted-pandemic-effects-last-summer/>), along with the Fox television affiliate and one or more newspapers in the same market for balance. I'll make a second pass later with more outlets, if needed.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next, either today or tomorrow.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (personal for whistleblowing/whistlespamming, this email)

---

**From:** Andrew Janca

**Sent:** September 13, 2022 8:28 PM

**To:** [newsroom@wfuv.org](mailto:newsroom@wfuv.org); [thefolks@wfuv.org](mailto:thefolks@wfuv.org); -----@wbgo.org; [newsroom@wnyc.org](mailto:newsroom@wnyc.org); [tips@gothamist.com](mailto:tips@gothamist.com); [fox5news@foxtv.com](mailto:fox5news@foxtv.com); -----@foxtv.com; -----@foxtv.com; [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [tips@amsterdamnews.com](mailto:tips@amsterdamnews.com); -----@amsterdamnews.com; [tips@bronxtimes.com](mailto:tips@bronxtimes.com); -----@queenspublicmedia.com; -----@queenspublicmedia.com; [editor@newsday.com](mailto:editor@newsday.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 0/3 - (5 U.S.C. 2302) - The FEMA master risk assessment that you probably never heard of, because it disappeared. Documentation and context follow.

**Attachments:** Attachment list 20220913.pdf

Hello – The documentation and context follow. I'm sending the attachment list by itself first, so you'll know if something didn't come through.

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidtips@kff.org](mailto:covidtips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf;

Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff

Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Thursday, September 15, 2022 08:27  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (Northern New York re-send) --FW: Re-sending during business hours - RE: (Northern New York) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (northern New York re-send).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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---

**From:** Janca, Andrew  
**Sent:** Thursday, September 15, 2022 08:24  
**To:** investigations@npr.org; contactus@foxnews.com; radio@ncpr.org; -----@syr.edu; news@wrvo.org; newsroom@wxxi.org; news@news10.com; news@wutr.tv; newsroom@wwnytv.net; news@13wham.com; news@dailygazette.net; -----@dailygazette.com; -----@dailygazette.com; news@nymedia.com; -----@nymedia.com; news@wdt.net; -----@wdt.net; -----@wdt.net; fltimes@fltimes.com; -----@fltimes.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** FW: Re-sending during business hours - RE: (Northern New York) --FW: Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

Hello – I'm re-sending this (just the text of the loop with the notifications on my end, and to you) during business hours, as I said I'd do to confirm that it is perfectly okay for me, for you to talk to DHS and FEMA directly. That's all.

**I am not speaking for my Department or Component,** any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**

National Preparedness Directorate, FEMA

U.S. Department of Homeland Security

Mobile: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew

**Sent:** Thursday, September 15, 2022 08:21

**To:** <--- *DHS Public Affairs internal email address* [---@hq.dhs.gov](mailto:---@hq.dhs.gov)>; Media Inquiry

[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Division (office) director* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Branch chief* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Section chief* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Office attorney* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; <--- *Another office attorney* [---@fema.dhs.gov](mailto:---@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** Re-sending during business hours - RE: (Northern New York) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

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Because I wrote them after hours, I'm re-sending this loop (just the text) to the recipients during business hours to confirm that it's OK (on my end) for them to talk with DHS or FEMA directly. That's all.

Respectfully,

Andrew Janca

Program Analyst

National Integration Center | National Preparedness Directorate

Phone: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency

[fema.gov](http://fema.gov)



**FEMA**

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**From:** Janca, Andrew

**Sent:** Wednesday, September 14, 2022 19:22

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** (Northern New York) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

**Attachments:** Attachment list 20220913.pdf; Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220913.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Closing the loop (northern New York NPR, Fox, other outlets).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



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**From:** Janca, Andrew

**Sent:** Wednesday, September 14, 2022 19:18

**To:** investigations@npr.org; contactus@foxnews.com; radio@ncpr.org; -----@syr.edu; news@wrvo.org; newsroom@wxxi.org; news@news10.com; news@wutr.tv; newsroom@wwnytv.net; news@13wham.com; news@dailygazette.net; -----@dailygazette.com; -----@dailygazette.com; news@rnymedia.com; -----@rnymedia.com; news@wdt.net; -----@wdt.net; -----@wdt.net; fltimes@fltimes.com; -----@fltimes.com

**Cc:** Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA

Hello – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too. Because it's late in the day, I'll also re-send this loop (without attachments) tomorrow during business hours.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first

wrote the outlets listed in the forwarded chain below, or at any time. So you won't get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Janca, Andrew

**Sent:** Wednesday, September 14, 2022 18:30

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry

[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the SNRA documentation and attached/below context to NPR, Fox, and print outlets in northern New York

**Attachments:** Attachment list 20220913.pdf; Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220913.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

Hello – I sent the SNRA documentation and attached/below explanation to the NPR member stations in northern New York which carried the relevant story (<https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>), and other outlets in the same broadcast areas for balance.

All emails are on the same chain, like the ones I forwarded yesterday. The subject line of email 1/3 highlights different risks. Everything else is the same.

Because it's late in the day, I'll also re-send this notification loop during business hours tomorrow.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Tuesday, September 13, 2022 21:47

**To:** radio@ncpr.org; -----@syr.edu; news@wrvo.org; newsroom@wxxi.org; news@news10.com; news@wutr.tv; newsroom@wnytv.net; news@13wham.com; news@dailygazette.net; -----@dailygazette.com; -----@dailygazette.com; news@rnymedia.com; -----@rnymedia.com; news@wdt.net; -----@wdt.net; -----@wdt.net; fltimes@fltimes.com; -----@fltimes.com

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; investigations@npr.org; contactus@foxnews.com

**Subject:** 3/3 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Attachment list 20220913.pdf; Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220913.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

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Hello --

The important stuff is on email 1/3. Please look at this email if you need to, but otherwise please ignore it. The reasons I'm sending the risk tool attached to email 1/3 are in the first forwarded email below (9/1/2022 email #2/2, below #0/3 to you), and the attachments to this email. Basically, it's stuck, and it's not going to get unstuck by itself without a lot more visibility, which means some active effort from me.

I can't say that DHS or FEMA are happy with my sending this to you. But they are respecting the disclosure law which protects me from retaliation for doing so.

Please contact DHS or FEMA directly for their perspective. It's fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). If something they say contradicts what I've told you to this point, or doesn't make sense, see the attached. Otherwise, please ignore it: the important stuff is on email 1/3.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my management, DHS, and DHS/FEMA once I've sent them all to you. I'll finish that some time today or tomorrow: I'll let you know when that's done.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca



[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 13, 2022 9:40 PM

**To:** [radio@ncpr.org](mailto:radio@ncpr.org); [-----@syr.edu](mailto:-----@syr.edu); [news@wrvo.org](mailto:news@wrvo.org); [newsroom@wxix.org](mailto:newsroom@wxix.org); [news@news10.com](mailto:news@news10.com); [news@wutr.tv](mailto:news@wutr.tv); [newsroom@wnytnet.net](mailto:newsroom@wnytnet.net); [news@13wham.com](mailto:news@13wham.com); [news@dailygazette.net](mailto:news@dailygazette.net); [-----@dailygazette.com](mailto:-----@dailygazette.com); [-----@dailygazette.com](mailto:-----@dailygazette.com); [news@rnymedia.com](mailto:news@rnymedia.com); [-----@rnymedia.com](mailto:-----@rnymedia.com); [news@wdt.net](mailto:news@wdt.net); [-----@wdt.net](mailto:-----@wdt.net); [-----@wdt.net](mailto:-----@wdt.net); [fltimes@fltimes.com](mailto:fltimes@fltimes.com); [-----@fltimes.com](mailto:-----@fltimes.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/3 – Extra documentation (the rest of the original 2015 PDF documents).

**Attachments:** SNRA 2015 Resource for Planners (consolidated Technical Appendix).zip; Attachment list 20220913.pdf

Extra documentation. It's not useful in itself (the content is duplicative), but I have to send it to you so you have all of the original 2015 documents that the PDF binder on email 1/3 came from.

---

**From:** Andrew Janca

**Sent:** September 13, 2022 9:33 PM

**To:** [radio@ncpr.org](mailto:radio@ncpr.org); [-----@syr.edu](mailto:-----@syr.edu); [news@wrvo.org](mailto:news@wrvo.org); [newsroom@wxix.org](mailto:newsroom@wxix.org); [news@news10.com](mailto:news@news10.com); [news@wutr.tv](mailto:news@wutr.tv); [newsroom@wnytnet.net](mailto:newsroom@wnytnet.net); [news@13wham.com](mailto:news@13wham.com); [news@dailygazette.net](mailto:news@dailygazette.net); [-----@dailygazette.com](mailto:-----@dailygazette.com); [-----@dailygazette.com](mailto:-----@dailygazette.com); [news@rnymedia.com](mailto:news@rnymedia.com); [-----@rnymedia.com](mailto:-----@rnymedia.com); [news@wdt.net](mailto:news@wdt.net); [-----@wdt.net](mailto:-----@wdt.net); [-----@wdt.net](mailto:-----@wdt.net); [fltimes@fltimes.com](mailto:fltimes@fltimes.com); [-----@fltimes.com](mailto:-----@fltimes.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 1/3 – Documentation. Pandemics, pp. 173-86. Power loss deaths, 197-98. Power grid attacks, 365-77. Winter storms, 237-46. Floods, 165-72. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.

**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220913.pdf

Hello – This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2

[https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/SNRA\\_FAQ\\_20190319.pdf#page=2](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/SNRA_FAQ_20190319.pdf#page=2)).

The attached tool isn't necessarily the most relevant source for what you may be working on right now. But it is a useful reference for all kinds of bad and unwanted things that you write about, so it's helpful to have and be familiar with ahead of time. If it isn't relevant to your next story, it will be for the one after that.

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

**Everything is 100% unclassified.**

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.
- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.

- **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.
  - The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Floods**, pp. 165-172.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Unclassified** conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
  - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
- **Unclassified** portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.

[1] Low frequency: 0.14 = 1/7 years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

I apologize for the whistlespamming. Because I'm not an anonymous whistleblower and my story is the kind of story where everyone messed up, I don't have any preferential access or political advantage to offer with it. So I have to go for volume.

I'm sending this to the NPR stations which carried the relevant story (about an application of the SNRA called the 'national THIRA') with the broadest reach (<https://www.northcountrypublicradio.org/news/npr/831004621/fema-predicted-pandemic-effects-in-july-2019>, <https://www.waer.org/2020-04-09/fema-predicted-pandemic-effects-last-summer>, <https://www.wrvo.org/post/fema-predicted-pandemic-effects-last-summer>, <https://www.wxnews.org/post/fema-predicted-pandemic-effects-last-summer>) along with the Fox television affiliate and one or more newspapers in the same market for balance. I'll make a second pass later with more outlets, if needed.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next, either today or tomorrow.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (personal for whistleblowing, this email)

---

**From:** Andrew Janca

**Sent:** September 13, 2022 9:18 PM

**To:** [radio@ncpr.org](mailto:radio@ncpr.org); [-----@syr.edu](mailto:-----@syr.edu); [news@wrvo.org](mailto:news@wrvo.org); [newsroom@wxii.org](mailto:newsroom@wxii.org); [news@news10.com](mailto:news@news10.com); [news@wutr.tv](mailto:news@wutr.tv); [newsroom@wnytv.net](mailto:newsroom@wnytv.net); [news@13wham.com](mailto:news@13wham.com); [news@dailygazette.net](mailto:news@dailygazette.net); [-----@dailygazette.com](mailto:-----@dailygazette.com); [-----@dailygazette.com](mailto:-----@dailygazette.com); [news@rnymedia.com](mailto:news@rnymedia.com); [-----@rnymedia.com](mailto:-----@rnymedia.com); [news@wdt.net](mailto:news@wdt.net); [-----@wdt.net](mailto:-----@wdt.net); [-----@wdt.net](mailto:-----@wdt.net); [fltimes@fltimes.com](mailto:fltimes@fltimes.com); [-----@fltimes.com](mailto:-----@fltimes.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 0/3 - (5 U.S.C. 2302) - The FEMA master risk assessment that you probably never heard of, because it disappeared. Documentation and context follow.

**Attachments:** Attachment list 20220913.pdf

Hello – The documentation and context follow. I'm sending the attachment list by itself first, so you'll know if something didn't come through.

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidthips@kff.org](mailto:covidthips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); [-----@eenews.net](mailto:-----@eenews.net); [-----@protonmail.com](mailto:-----@protonmail.com); [-----@amgreatness.com](mailto:-----@amgreatness.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

## Notes

Please contact DHS or FEMA directly for their perspective. It's fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

It's complicated to explain, especially for me (*Detail (full).pdf* page 4 item 1, either first attached or in the zipfile [*Supporting files and context.zip* / *Other*]). The best analogy I can come up with is when a substance is

Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Thursday, September 15, 2022 08:37  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (New Orleans & southeast Louisiana) --FW: (Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (New Orleans & southeast Louisiana).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



FEMA

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---

**From:** Janca, Andrew  
**Sent:** Thursday, September 15, 2022 08:33  
**To:** investigations@npr.org; contactus@foxnews.com; tips@wwno.org; -----@wwno.org; -----@wwno.org; news@fox8live.com; fox8news@fox8live.com; -----@fox8live.com; -----@fox8live.com; -----@fox8live.com; -----@gray.tv; community@fox48tv.com; newstips@theadvocate.com; -----@theadvocate.com; -----@theadvocate.com; -----@theadvocate.com; notribune@mckennapublishing.com; -----@mckennapublishing.com; news@avoyelles.com; -----@protonmail.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** (Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

Hello – I'm re-sending this (just the text of the loop with the notifications on my end, and to you) during business hours, as I said I'd do to confirm that it is perfectly okay for me, for you to talk to DHS and FEMA directly. That's all.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew  
**Sent:** Thursday, September 15, 2022 08:30  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Re-sending during business hours - RE: (New Orleans & southeast Louisiana) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

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Because I wrote them after hours, I'm re-sending this loop (just the text) to the recipients during business hours to confirm that it's OK (on my end) for them to talk with DHS or FEMA directly. That's all.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

**From:** Janca, Andrew  
**Sent:** Wednesday, September 14, 2022 19:43  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** (New Orleans & southeast Louisiana) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

Closing the loop (New Orleans & southeast Louisiana, NPR, Fox, other outlets).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](http://fema.gov)



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**From:** Janca, Andrew  
**Sent:** Wednesday, September 14, 2022 19:40  
**To:** investigations@npr.org; contactus@foxnews.com; tips@wwno.org; -----@wwno.org; -----@wwno.org; news@fox8live.com; fox8news@fox8live.com; -----@fox8live.com; -----@fox8live.com; -----@fox8live.com; -----@gray.tv; community@fox48tv.com; newstips@theadvocate.com; -----@theadvocate.com; -----@theadvocate.com; -----@theadvocate.com; notribune@mckennapublishing.com; -----@mckennapublishing.com; news@avoyelles.com; -----@protonmail.com  
**Cc:** Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220913.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220913.pdf

Hello – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too. Because it's late in the day, I'll also re-send this loop (without attachments) tomorrow during business hours.



As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote the outlets listed in the forwarded chain below, or at any time. So you won't get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Janca, Andrew  
**Sent:** Wednesday, September 14, 2022 19:34  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** I sent the SNRA documentation and attached/below context to NPR, Fox, and print outlets in southeast Louisiana  
**Attachments:** Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220913.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220913.pdf

Hello – I sent the SNRA documentation and attached/below explanation to the NPR member station in New Orleans which carried the relevant story (<https://www.wno.org/2020-04-09/fema-predicted-pandemic-effects-last-summer>), and other outlets in the same broadcast area for balance.

All emails are on the same chain, like the ones I forwarded yesterday. The subject line of email 1/3 highlights different risks. Everything else is the same.

Because it's late in the day, I'll also re-send this notification loop during business hours tomorrow.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Tuesday, September 13, 2022 23:58

**To:** tips@wwno.org; -----@wwno.org; -----@wwno.org; news@fox8live.com; fox8news@fox8live.com; -----@fox8live.com; -----@fox8live.com; -----@fox8live.com; -----@gray.tv; community@fox48tv.com; newstips@theadvocate.com; -----@theadvocate.com; -----@theadvocate.com; -----@theadvocate.com; notribune@mckennapublishing.com; -----@mckennapublishing.com; news@avoyelles.com

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; investigations@npr.org; contactus@foxnews.com; -----@protonmail.com; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** 3/3 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220913.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220913.pdf

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

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Hello --

The important stuff is on email 1/3. Please look at this email if you need to, but otherwise please ignore it. The reasons I’m sending the risk tool attached to email 1/3 are in the first forwarded email below (9/1/2022 email #2/2, below #0/3 to you), and the attachments to this email. Basically, it’s stuck, and it’s not going to get unstuck by itself without a lot more visibility, which means some active effort from me.

I can’t say that DHS or FEMA are happy with my sending this to you. But they are respecting the disclosure law which protects me from retaliation for doing so.

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). If something they say contradicts what I’ve told you to this point, or doesn’t make sense, see the attached. Otherwise, please ignore it: the important stuff is on email 1/3.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my management, DHS, and DHS/FEMA once I’ve sent them all to you. I’ll finish that some time today or tomorrow: I’ll let you know when that’s done.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca  
**Sent:** September 13, 2022 11:55 PM  
**To:** [tips@wwno.org](mailto:tips@wwno.org); -----@wwno.org; -----@wwno.org; [news@fox8live.com](mailto:news@fox8live.com); [fox8news@fox8live.com](mailto:fox8news@fox8live.com); -----@fox8live.com; -----@fox8live.com; -----@fox8live.com; -----@gray.tv; [community@fox48tv.com](mailto:community@fox48tv.com); [newstips@theadvocate.com](mailto:newstips@theadvocate.com); -----@theadvocate.com; -----@theadvocate.com; -----@theadvocate.com; [notribune@mckennapublishing.com](mailto:notribune@mckennapublishing.com); -----@mckennapublishing.com; [news@avoyelles.com](mailto:news@avoyelles.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); -----@protonmail.com  
**Subject:** 2/3 – Extra documentation (the rest of the original 2015 PDF documents).  
**Attachments:** SNRA 2015 Resource for Planners (consolidated Technical Appendix).zip; Attachment list 20220913.pdf

Extra documentation. It's not useful in itself (the content is duplicative), but I have to send it to you so you have all of the original 2015 documents that the PDF binder on email 1/3 came from.

In case this email doesn't come through (you'll know because you'll see this text in the chain), the attachments are also at

[https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20\(consolidated%20Technical%20Appendix\).zip](https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20(consolidated%20Technical%20Appendix).zip).

---

**From:** Andrew Janca  
**Sent:** September 13, 2022 11:48 PM  
**To:** [tips@wwno.org](mailto:tips@wwno.org); -----@wwno.org; -----@wwno.org; [news@fox8live.com](mailto:news@fox8live.com); [fox8news@fox8live.com](mailto:fox8news@fox8live.com); -----@fox8live.com; -----@fox8live.com; -----@fox8live.com; -----@gray.tv; [community@fox48tv.com](mailto:community@fox48tv.com); [newstips@theadvocate.com](mailto:newstips@theadvocate.com); -----@theadvocate.com; -----@theadvocate.com; -----@theadvocate.com; [notribune@mckennapublishing.com](mailto:notribune@mckennapublishing.com); -----@mckennapublishing.com; [news@avoyelles.com](mailto:news@avoyelles.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); -----@protonmail.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)  
**Subject:** 1/3 – Documentation. Pandemics, pp. 173-86. Hurricanes, 187-96. Power loss deaths, 197-98. Heat waves, 509-14. Dam failure, 279-86. Floods, 165-72. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.  
**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220913.pdf

Hello – This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2  
[https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/SNRA\\_FAQ\\_20190319.pdf#page=2](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/SNRA_FAQ_20190319.pdf#page=2)).

The attached tool isn't necessarily the most relevant source for what you may be working on right now. But it is a useful reference for all kinds of bad and unwanted things that you write about, so it's helpful to have and be familiar with ahead of time. If it isn't relevant to your next story, it will be for the one after that.

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

Everything is 100% unclassified.

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.

- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.
  - The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Dam failure**, 279-286.
- **Floods**, pp. 165-172.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Unclassified** conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
  - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
- **Unclassified** portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.

[1] Low frequency: 0.14 = 1/7 years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

I apologize for the whistlespamming. Because I'm not an anonymous whistleblower and my story is the kind of story where everyone messed up, I don't have any preferential access or political advantage to offer with it. So I have to go for volume.

I'm sending this to the NPR stations which carried the relevant story (about an application of the SNRA called the 'national THIRA') with the broadest reach (<https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>, <https://www.wvno.org/2020-04-09/fema-predicted-pandemic-effects-last-summer>) along with the Fox television affiliate and one or more newspapers in the same market for balance. I'll make a second pass later with more outlets, if needed.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next, either today or tomorrow.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (personal for whistleblowing/whistlespamming, this email)

---

**From:** Andrew Janca

**Sent:** September 13, 2022 11:42 PM

**To:** [tips@wno.org](mailto:tips@wno.org); -----@wno.org; -----@wno.org; [news@fox8live.com](mailto:news@fox8live.com); [fox8news@fox8live.com](mailto:fox8news@fox8live.com); -----@fox8live.com; -----@fox8live.com; -----@fox8live.com; -----@gray.tv; [community@fox48tv.com](mailto:community@fox48tv.com); [newstips@theadvocate.com](mailto:newstips@theadvocate.com); -----@theadvocate.com; -----@theadvocate.com; -----@theadvocate.com; [notribune@mckennapublishing.com](mailto:notribune@mckennapublishing.com); -----@mckennapublishing.com; [news@avoyelles.com](mailto:news@avoyelles.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); -----@protonmail.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 0/3 - (5 U.S.C. 2302) - The FEMA master risk assessment that you probably never heard of, because it disappeared. Documentation and context follow.

**Attachments:** Attachment list 20220913.pdf

Hello – The documentation and context follow. I’m sending the attachment list by itself first, so you’ll know if something didn’t come through.

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidthips@kff.org](mailto:covidthips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation....pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail.pdf*.

## Notes

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations

Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Thursday, September 15, 2022 08:50  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (Louisiana, Arkansas, East Texas re-send) --FW: (Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (Louisiana, Arkansas, East Texas re-send).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



FEMA

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---

**From:** Janca, Andrew  
**Sent:** Thursday, September 15, 2022 08:42  
**To:** investigations@npr.org; contactus@foxnews.com; rrrnewsroom@lsus.edu; news@kuar.org; -----@kuar.org; -----@kuar.org; -----@arktimes.com; news@ktalnews.tv; -----@nexstar.tv; tips@ketk.com; -----@ketk.com; news@fox16.com; -----@fox16.com; -----@nexstar.tv; news@shreveporttimes.com; -----@gannett.com; news@defendernetwork.com; -----@defendernetwork.com; news@daily sentinel.com; -----@daily sentinel.com; -----@daily sentinel.com; -----@daily sentinel.com; editor.indie@gmail.com; -----@jonesborosun.com; -----@jonesborosun.com; -----@baxterbulletin.com; -----@baxterbulletin.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** (Re-sending during business hours) Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

Hello – I'm re-sending this (just the text of the loop with the notifications on my end, and to you) during business hours, as I said I'd do to confirm that it is perfectly okay for me, for you to talk to DHS and FEMA directly. That's all.



**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew  
**Sent:** Thursday, September 15, 2022 08:39  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>  
**Subject:** RE: (Louisiana, Arkansas, East Texas) --FW: Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low

Because I wrote them after hours, I'm re-sending this loop (just the text) to the recipients during business hours to confirm that it's OK (on my end) for them to talk with DHS or FEMA directly. That's all.

Respectfully,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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**From:** Janca, Andrew  
**Sent:** Wednesday, September 14, 2022 19:58  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** (Louisiana, Arkansas, East Texas) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

Closing the loop (Louisiana, Arkansas, East Texas NPR, Fox, other outlets).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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---

**From:** Janca, Andrew

**Sent:** Wednesday, September 14, 2022 19:54

**To:** investigations@npr.org; contactus@foxnews.com; rrrnewsroom@lsus.edu; news@kuar.org; -----  
@kuar.org; -----@kuar.org; -----@arktimes.com; news@ktalnews.tv; -----@nexstar.tv; tips@ketk.com;  
-----@ketk.com; news@fox16.com; -----@fox16.com; -----@nexstar.tv; news@shreveporttimes.com; ---  
-----@gannett.com; news@defendernetwork.com; -----@defendernetwork.com; news@daily sentinel.com; ---  
-----@daily sentinel.com; -----@daily sentinel.com; -----@daily sentinel.com;  
editor.indie@gmail.com; -----@jonesborosun.com; -----@jonesborosun.com; -----  
@baxterbulletin.com; -----@baxterbulletin.com

**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>;  
Janca, Andrew <andrew.janca@fema.dhs.gov>

**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA

**Attachments:** Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf;  
Supporting files and context 20220913.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff  
20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less  
redacted 20200218.pdf; Attachment list 20220913.pdf

Hello – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too. Because it's late in the day, I'll also re-send this loop (without attachments) tomorrow during business hours.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote the outlets listed in the forwarded chain below, or at any time. So you won't get me into trouble by talking with them. They already know everything that I told you, because I told them what I told you.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew  
**Sent:** Wednesday, September 14, 2022 19:50  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** I sent the SNRA documentation and attached/below context to NPR, Fox, and print outlets in Louisiana, Arkansas, and East Texas  
**Attachments:** Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220913.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220913.pdf

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Hello – I sent the SNRA documentation and attached/below explanation to the NPR member stations in the Red River region (Louisiana, Arkansas, East Texas) which carried the relevant story (<https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>), and other outlets in the same broadcast areas for balance.

All emails are on the same chain, like the ones I forwarded yesterday. The subject line of email 1/3 highlights different risks. Everything else is the same.

Because it's late in the day, I'll also re-send this notification loop during business hours tomorrow.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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*disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Wednesday, September 14, 2022 00:24

**To:** rrrnewsroom@lsus.edu; news@kuar.org; -----@kuar.org; -----@kuar.org; -----@arktimes.com; news@ktalnews.tv; -----@nexstar.tv; tips@ketk.com; -----@ketk.com; news@fox16.com; -----@fox16.com; -----@nexstar.tv; news@shreveporttimes.com; -----@gannett.com; news@defendernetwork.com; -----@defendernetwork.com; news@dailysentinel.com; -----@dailysentinel.com; -----@dailysentinel.com; -----@dailysentinel.com; editor.indie@gmail.com; -----@jonesborosun.com; -----@jonesborosun.com; -----@baxterbulletin.com; -----@baxterbulletin.com

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; investigations@npr.org; contactus@foxnews.com; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** 3/3 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (brief) v2.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220913.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220913.pdf

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

Hello --

The important stuff is on email 1/3. Please look at this email if you need to, but otherwise please ignore it. The reasons I’m sending the risk tool attached to email 1/3 are in the first forwarded email below (9/1/2022 email #2/2, below #0/3 to you), and the attachments to this email. Basically, it’s stuck, and it’s not going to get unstuck by itself without a lot more visibility, which means some active effort from me.

I can’t say that DHS or FEMA are happy with my sending this to you. But they are respecting the disclosure law which protects me from retaliation for doing so.

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). If something they say contradicts what I’ve told you to this point, or doesn’t make sense, see the attached. Otherwise, please ignore it: the important stuff is on email 1/3.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my management, DHS, and DHS/FEMA once I’ve sent them all to you. I’ll finish that some time today or tomorrow: I’ll let you know when that’s done.

Everything is unclassified, and non-security sensitive.

The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 14, 2022 12:19 AM

**To:** [rrnewsroom@lsus.edu](mailto:rrnewsroom@lsus.edu); [news@kuar.org](mailto:news@kuar.org); -----@kuar.org; -----@kuar.org; -----@arktimes.com; [news@ktalnews.tv](mailto:news@ktalnews.tv); -----@nexstar.tv; [tips@ketk.com](mailto:tips@ketk.com); -----@ketk.com; [news@fox16.com](mailto:news@fox16.com); -----@fox16.com; -----@nexstar.tv; [news@shreveporttimes.com](mailto:news@shreveporttimes.com); -----@gannett.com; [news@defendernetwork.com](mailto:news@defendernetwork.com); -----@defendernetwork.com; [news@daily sentinel.com](mailto:news@daily sentinel.com); -----@daily sentinel.com; -----@daily sentinel.com; [editor.indie@gmail.com](mailto:editor.indie@gmail.com); -----@jonesborosun.com; -----@jonesborosun.com; -----@baxterbulletin.com; -----@baxterbulletin.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/3 – Extra documentation (the rest of the original 2015 PDF documents).

**Attachments:** SNRA 2015 Resource for Planners (consolidated Technical Appendix).zip; Attachment list 20220913.pdf

Extra documentation. It's not useful in itself (the content is duplicative), but I have to send it to you so you have all of the original 2015 documents that the PDF binder on email 1/3 came from.

In case this email doesn't come through (you'll know because you'll see the text of this one in the chain), the attachments are also at  
[https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20\(consolidated%20Technical%20Appendix\).zip](https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20(consolidated%20Technical%20Appendix).zip).

---

**From:** Andrew Janca  
**Sent:** September 14, 2022 12:04 AM  
**To:** [rrnewsroom@lsus.edu](mailto:rrnewsroom@lsus.edu); [news@kuar.org](mailto:news@kuar.org); -----@kuar.org; -----@kuar.org; -----@arktimes.com; [news@ktalnews.tv](mailto:news@ktalnews.tv); -----@ktalnews.tv; -----@nexstar.tv; [tips@ketk.com](mailto:tips@ketk.com); -----@nexstar.tv; -----@ketk.com; [news@fox16.com](mailto:news@fox16.com); -----@fox16.com; -----@nexstar.tv; [news@shreveporttimes.com](mailto:news@shreveporttimes.com); -----@gannett.com; [news@defendernetwork.com](mailto:news@defendernetwork.com); -----@defendernetwork.com; [news@daily sentinel.com](mailto:news@daily sentinel.com); -----@daily sentinel.com; -----@daily sentinel.com; [editor.indie@gmail.com](mailto:editor.indie@gmail.com); -----@jonesborosun.com; -----@jonesborosun.com; -----@baxterbulletin.com; -----@baxterbulletin.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 1/3 – Documentation. Pandemics, pp. 173-86. Hurricanes, 187-96. Tornadoes, 217-30. Power loss deaths, 197-98. Power grid attacks, 365-77. Floods, 165-72. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.

**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220913.pdf

Hello – This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2  
[https://5usc2302.github.io/risk/5 U.S.C. 2302 justification/SNRA FAQ 20190319.pdf#page=2](https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/SNRA%20FAQ%2020190319.pdf#page=2)).

The attached tool isn't necessarily the most relevant source for what you may be working on right now. But it is a useful reference for all kinds of bad and unwanted things that you write about, so it's helpful to have and be familiar with ahead of time. If it isn't relevant to your next story, it will be for the one after that.

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

**Everything is 100% unclassified.**

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.



- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.
  - The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Dam failure**, 279-286.
- **Floods**, pp. 165-172.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Unclassified** conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
  - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
- **Unclassified** portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.

[1] Low frequency: 0.14 = 1/7 years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

I apologize for the whistlespamming. Because I'm not an anonymous whistleblower and my story is the kind of story where everyone messed up, I don't have any preferential access or political advantage to offer with it. So I have to go for volume.

I'm sending this to the NPR stations which carried the relevant story (about an application of the SNRA called the 'national THIRA') with the broadest reach (<https://www.redriverradio.org/post/fema-predicted-pandemic-effects-last-summer>, <https://www.ualrpublicradio.org/post/fema-predicted-pandemic-effects-last-summer>) along with the Fox television affiliate and one or more newspapers in the same market for balance. I'll make a second pass later with more outlets, if needed.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next, either today or tomorrow.



The unredacted information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (personal for whistleblowing, this email)

---

**From:** Andrew Janca

**Sent:** September 14, 2022 12:01 AM

**To:** [rrrnewsroom@lsus.edu](mailto:rrrnewsroom@lsus.edu); [news@kuar.org](mailto:news@kuar.org); -----@kuar.org; -----@kuar.org; -----@arktimes.com; [news@ktalnews.tv](mailto:news@ktalnews.tv); -----@ktalnews.tv; -----@nexstar.tv; [tips@ketk.com](mailto:tips@ketk.com); -----@nexstar.tv; -----@ketk.com; [news@fox16.com](mailto:news@fox16.com); -----@fox16.com; -----@nexstar.tv; [news@shreveporttimes.com](mailto:news@shreveporttimes.com); -----@gannett.com; [news@defendernetwork.com](mailto:news@defendernetwork.com); -----@defendernetwork.com; [news@daily sentinel.com](mailto:news@daily sentinel.com); -----@daily sentinel.com; -----@daily sentinel.com; -----@daily sentinel.com; [editor.indie@gmail.com](mailto:editor.indie@gmail.com); -----@jonesborosun.com; -----@jonesborosun.com; -----@baxterbulletin.com; -----@baxterbulletin.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 0/3 - (5 U.S.C. 2302) - The FEMA master risk assessment that you probably never heard of, because it disappeared. Documentation and context follow.

**Attachments:** Attachment list 20220913.pdf

Hello – The documentation and context follow. I’m sending the attachment list by itself first, so you’ll know if something didn’t come through.

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

233

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**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [coviddtips@kff.org](mailto:coviddtips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

Notes

Janca, Andrew

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**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 14:58  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Attorney--; --Attorney--  
**Subject:** (Detroit / eastern Michigan) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

**Categories:** Purple Category

Closing the loop (Detroit / eastern Michigan NPR, other outlets).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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234

---

**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 14:53  
**To:** studio@wemu.org; -----@emich.edu; -----@emich.edu; fox2newsdesk@foxtv.com; -----@foxtv.com; -----@fox.com; -----@foxtv.com; -----@foxtv.com; tips@metrotimes.com; newsdesk@michronicle.com; -----@michronicle.com; -----@freepress.com; -----@freepress.com; -----@freepress.com; investigations@npr.org; contactus@foxnews.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first

wrote the outlets listed in the forwarded chain below, or at any time. So please feel free to talk with them: you won't get me into trouble by doing so. They already know everything that I told you, because I told them what I told you.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 14:39  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** I sent the SNRA documentation and attached/below context to NPR, Fox, and print outlets in the Detroit / Ann Arbor area  
**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I sent the SNRA documentation and attached/below explanation to the NPR member station in Ann Arbor / Detroit / Eastern Michigan which carried the relevant story (<https://www.wemu.org/post/fema-predicted-pandemic-effects-last-summer>, <https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>), and other outlets in the same broadcast area for balance. I also made additional changes and reductions to the email 3/3 text below and the attached *Detail (brief) v3.pdf* document from what I sent New York / New England / Louisiana outlets last week.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



# FEMA

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Thursday, September 22, 2022 23:43

**To:** studio@wemu.org; -----@emich.edu; -----@emich.edu; fox2newsdesk@foxtv.com; -----@foxtv.com; -----@fox.com; -----@foxtv.com; -----@foxtv.com; tips@metrotimes.com; newsdesk@michronicle.com; -----@michronicle.com; -----@freepress.com; -----@freepress.com; -----@freepress.com

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; investigations@npr.org; contactus@foxnews.com; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** 3/3 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

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FEMA claims the unclassified science attached to email 1/3 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my management, DHS, and DHS/FEMA once I've sent them all to you. I'll finish that some time tonight or tomorrow: I'll let you know when that's done.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

**From:** Andrew Janca

**Sent:** Thursday, September 22, 2022 11:37 PM

**To:** [studio@wemu.org](mailto:studio@wemu.org); -----@emich.edu; -----@emich.edu; [fox2newsdesk@foxtv.com](mailto:fox2newsdesk@foxtv.com); -----@foxtv.com; -----@fox.com; -----@foxtv.com; -----@foxtv.com; [tips@metrotimes.com](mailto:tips@metrotimes.com); [newsdesk@michronicle.com](mailto:newsdesk@michronicle.com); -----@michronicle.com; -----@freepress.com; -----@freepress.com; -----@freepress.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com);

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/3 – Extra documentation (the rest of the original 2015 PDF documents).

**Attachments:** SNRA 2015 Resource for Planners (consolidated Technical Appendix).zip; Attachment list 20220922.pdf

Extra documentation. It's not useful in itself (the content is duplicative), but I have to send it to you so you have all of the original 2015 documents that the PDF binder on email 1/3 came from.

In case this email doesn't come through (you'll know because you'll see the text of this one in the chain), the attachments are also at

[https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20\(consolidated%20Technical%20Appendix\).zip](https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20(consolidated%20Technical%20Appendix).zip).

---

**From:** Andrew Janca

**Sent:** Thursday, September 22, 2022 11:30 PM

**To:** [studio@wemu.org](mailto:studio@wemu.org); -----@emich.edu; -----@emich.edu; [fox2newsdesk@foxtv.com](mailto:fox2newsdesk@foxtv.com); -----@foxtv.com; -----@fox.com; -----@foxtv.com; -----@foxtv.com; [tips@metrotimes.com](mailto:tips@metrotimes.com); [newsdesk@michronicle.com](mailto:newsdesk@michronicle.com); -----@michronicle.com; -----@freepress.com; -----@freepress.com; -----@freepress.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 1/3 – Documentation. Pandemics, pp. 173-86. Power loss deaths, 197-98. Tornadoes, 217-30. Dam failure, 279-86. Floods, 165-72. Winter storms, 237-46. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.

**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220922.pdf

Hello – This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2

[https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/SNRA\\_FAQ\\_20190319.pdf#page=2](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/SNRA_FAQ_20190319.pdf#page=2)).

The attached tool isn't necessarily the most relevant source for what you may be working on right now. But it is a useful reference for all kinds of bad and unwanted things that you write about, so it's helpful to have and be familiar with ahead of time. If it isn't relevant to your next story, it will be for the one after that.

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

**Everything is 100% unclassified.**

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.
- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).

- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.
  - The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Floods**, pp. 165-172.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.
- **Biological food contamination** (food poisoning), pp. 247-251.
- **Dam failure**, 279-286.
- **Bridge failure** (Transportation Systems Failure), pp. 295-306.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Terrorism and political violence** (non-state actors):
  - Unclassified conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
    - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
  - Unclassified portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.
- **Nation-state attacks** are not in the 2015 SNRA, but comparable numbers are public [3].

[1] Low frequency:  $0.14 = 1/7$  years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

[3] FEMA's last (1983) published probability estimate for nuclear war (0.1% per year) is similar to Lloyd's estimate today (0.11% per year). Post Cold War public USG likelihood estimates for nation-state attacks range from 0.24% to 1% for steady-state conditions, and 10% in years of heightened risk. See the document *Public USG and insurance probability estimates, nuclear war.pdf* in the zipfile attached to email 3/3 (*Supporting files and context / Other / Public USG...pdf*), or at [https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public\\_USG\\_and\\_insurance\\_probability\\_estimates\\_nuclear\\_war.pdf](https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public_USG_and_insurance_probability_estimates_nuclear_war.pdf).

I apologize for the whistlespamming. Because I'm not an anonymous whistleblower and my story is the kind of story where everyone messed up, I don't have any preferential access or political advantage to offer with it. So I have to go for volume.

I'm sending this to the NPR stations which carried the relevant story (about an application of the SNRA called the 'national THIRA') with the broadest reach (<https://www.wemu.org/post/fema-predicted-pandemic-effects-last-summer>, <https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>), along with the Fox television affiliate and one or more newspapers in the same market for balance. I'll make a second pass later with more outlets, if needed.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next, either today or tomorrow.



The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (personal for whistleblowing, this email)

---

**From:** Andrew Janca

**Sent:** Thursday, September 22, 2022 11:24 PM

**To:** [studio@wemu.org](mailto:studio@wemu.org); -----@emich.edu; -----@emich.edu; [fox2newsdesk@foxtv.com](mailto:fox2newsdesk@foxtv.com); -----@foxtv.com; -----@fox.com; -----@foxtv.com; -----@foxtv.com; [tips@metrotimes.com](mailto:tips@metrotimes.com); [newsdesk@michronicle.com](mailto:newsdesk@michronicle.com); -----@michronicle.com; -----@freepress.com; -----@freepress.com; -----@freepress.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 0/3 - (5 U.S.C. 2302) - The FEMA master risk assessment that you probably never heard of, because it disappeared. (Documentation and context are next).

**Attachments:** Attachment list 20220922.pdf

Hello – The documentation and context follow. I’m sending the attachment list by itself first, so you’ll know if something didn’t come through.

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covditi@kff.org](mailto:covditi@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impmedia.com](mailto:redaccion@impmedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail.pdf*.

## Notes

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 15:20  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (Lansing) --FW: Confirmation of management informed - OK to talk with DHS, FEMA  
  
**Importance:** Low  
  
**Categories:** Purple Category

Closing the loop (Lansing).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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---

**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 15:15  
**To:** [newsinfo@wkar.org](mailto:newsinfo@wkar.org); -----@wkar.org; -----@wkar.org; [newstips@fox47news.com](mailto:newstips@fox47news.com); -----@fox47news.com; -----@fox47news.com; -----@lansingcitypulse.com  
**Cc:** Media Inquiry <[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV)>; FEMA-News-Desk <[FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)>; Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I’m writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it’s okay to talk to them. I’m cc-ing only DHS and FEMA public affairs’ public facing addresses on this email to you, but I’ll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote the outlets listed in the forwarded chain below, or at any time. So please feel free to talk with them: you

won't get me into trouble by doing so. They already know everything that I told you, because I told them what I told you.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Janca, Andrew

**Sent:** Friday, September 23, 2022 15:08

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry  
[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the SNRA documentation and attached/below context to NPR and other outlets in Lansing / central Michigan

**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I sent the SNRA documentation and attached/below explanation to the NPR member station in Lansing which carried the relevant story (<https://www.wkar.org/post/fema-predicted-pandemic-effects-last-summer>), and other outlets in the same broadcast area for balance.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Sent:** Friday, September 23, 2022 00:53

**To:** [newsinfo@wkar.org](mailto:newsinfo@wkar.org); -----@wkar.org; -----@wkar.org; [newstips@fox47news.com](mailto:newstips@fox47news.com); -----@fox47news.com; -----@fox47news.com; -----@lansingcitypulse.com

**Cc:** Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>; [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Subject:** 3/3 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

FEMA claims the unclassified science attached to email 1/3 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today.

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I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my management, DHS, and DHS/FEMA once I’ve sent them all to you. I’ll finish that some time tonight or tomorrow: I’ll let you know when that’s done.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 12:47 AM

**To:** [newsinfo@wkar.org](mailto:newsinfo@wkar.org); -----@wkar.org; -----@wkar.org; [newstips@fox47news.com](mailto:newstips@fox47news.com); -----@fox47news.com; -----@fox47news.com; -----@lansingcitypulse.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/3 – Extra documentation (the rest of the original 2015 PDF documents).

**Attachments:** SNRA 2015 Resource for Planners (consolidated Technical Appendix).zip; Attachment list 20220922.pdf

Extra documentation. It's not useful in itself (the content is duplicative), but I have to send it to you so you have all of the original 2015 documents that the PDF binder on email 1/3 came from.

In case this email doesn't come through (you'll know because you'll see the text of this one in the chain), the attachments are also at

[https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20\(consolidated%20Technical%20Appendix\).zip](https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20(consolidated%20Technical%20Appendix).zip).

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 12:39 AM

**To:** [newsinfo@wkar.org](mailto:newsinfo@wkar.org); -----@wkar.org; -----@wkar.org; [newstips@fox47news.com](mailto:newstips@fox47news.com); -----@fox47news.com; -----@fox47news.com; -----@lansingcitypulse.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 1/3 – Documentation . Pandemics, pp. 173-86. Power loss deaths, 197-98. Tornadoes, 217-30. Dam failure, 279-86. Floods, 165-72. Winter storms, 237-46. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.

**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220922.pdf

Hello – This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2

[https://5usc2302.github.io/risk/5 U.S.C. 2302 justification/SNRA FAQ 20190319.pdf#page=2](https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/SNRA%20FAQ%2020190319.pdf#page=2)).

The attached tool isn't necessarily the most relevant source for what you may be working on right now. But it is a useful reference for all kinds of bad and unwanted things that you write about, so it's helpful to have and be familiar with ahead of time. If it isn't relevant to your next story, it will be for the one after that.

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

243

**Everything is 100% unclassified.**

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.
- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5 U.S.C. 2302 justification/Sent in July/Sent July 4/SNRA follow-up letter 20210116.pdf](https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/Sent%20in%20July/Sent%20July%204/SNRA%20follow-up%20letter%2020210116.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.
  - The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Floods**, pp. 165-172.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.

- **Winter storms**, pp. 237-246.
- **Biological food contamination** (food poisoning), pp. 247-251.
- **Dam failure**, 279-286.
- **Bridge failure** (Transportation Systems Failure), pp. 295-306.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Terrorism and political violence** (non-state actors):
  - Unclassified conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
    - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
  - Unclassified portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.
- **Nation-state attacks** are not in the 2015 SNRA, but comparable numbers are public [3].

[1] Low frequency:  $0.14 = 1/7$  years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

[3] FEMA's last (1983) published probability estimate for nuclear war (0.1% per year) is similar to Lloyd's estimate today (0.11% per year). Post Cold War public USG likelihood estimates for nation-state attacks range from 0.24% to 1% for steady-state conditions, and 10% in years of heightened risk. See the document [Public USG and insurance probability estimates, nuclear war.pdf](#) in the zipfile attached to email 3/3 (*Supporting files and context / Other / Public USG...pdf*), or at [https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public\\_USG\\_and\\_insurance\\_probability\\_estimates\\_nuclear\\_war.pdf](https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public_USG_and_insurance_probability_estimates_nuclear_war.pdf).

I apologize for the whistlespamming. Because I'm not an anonymous whistleblower and my story is the kind of story where everyone messed up, I don't have any preferential access or political advantage to offer with it. So I have to go for volume.

I'm sending this to the NPR stations which carried the relevant story (about an application of the SNRA called the 'national THIRA') with the broadest reach (<https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>, <https://www.wkar.org/post/fema-predicted-pandemic-effects-last-summer>), along with the Fox television affiliate and one or more newspapers in the same market for balance. I'll make a second pass later with more outlets, if needed.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next, either today or tomorrow.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (personal for whistleblowing, this email)

---

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 12:32 AM

**To:** [newsinfo@wkar.org](mailto:newsinfo@wkar.org); -----@wkar.org; -----@wkar.org; [newstips@fox47news.com](mailto:newstips@fox47news.com);



-----@fox47news.com; -----@fox47news.com; -----@lansingcitypulse.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 0/3 - (5 U.S.C. 2302) - The FEMA master risk assessment that you probably never heard of, because it disappeared. (Documentation and context are next).

**Attachments:** Attachment list 20220922.pdf

Hello – The documentation and context follow. I'm sending the attachment list by itself first, so you'll know if something didn't come through.

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidthips@kff.org](mailto:covidthips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

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Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail.pdf*.

### Notes

Please contact DHS or FEMA directly for their perspective. It's fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

It's complicated to explain, especially for me (*Detail (full).pdf* page 4 item 1, either first attached or in the zipfile [*Supporting files and context.zip* / *Other*]). The best analogy I can come up with is when a substance is decriminalized, but kept illegal. It certainly *seems* to be free, but since it is only tolerated rather than legalized it is still largely locked out of the formal economy and its rules.

DHS and FEMA have not authorized this information's release. They are refraining from enforcing their prohibition on doing so because the law protects my disclosing it in the way that I'm doing, but if you made a FOIA request for it it would still be withheld. Although these are not the hard obstacles to active dissemination that the explicit prohibitions used to pose (*Supporting files and context* / *Other* / *Restrictions.pdf*), they are enough

Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 15:39  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (Flint) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (Saginaw-Flint).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

246

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**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 15:35  
**To:** -----@cmich.edu; news@nbc25news.com; -----@sbgvtv.com; -----@sbgvtv.com; flnews@mlive.com; -----@mlive.com; -----@mlive.com; -----@mlive.com; -----@mlive.com; investigations@npr.org; contactus@foxnews.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Andrew Janca <andrew.janca.2@outlook.com>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I’m writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it’s okay to talk to them. I’m cc-ing only DHS and FEMA public affairs’ public facing addresses on this email to you, but I’ll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first

wrote the outlets listed in the forwarded chain below, or at any time. So please feel free to talk with them: you won't get me into trouble by doing so. They already know everything that I told you, because I told them what I told you.

**I am not speaking for my Department or Component.** any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Janca, Andrew

**Sent:** Friday, September 23, 2022 15:29

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the SNRA documentation and attached/below context to NPR and other outlets in Flint

**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I sent the SNRA documentation and attached/below explanation to the NPR member station in Saginaw-Flint which carried the relevant story (<https://radio.wcmu.org/politics/2020-04-09/fema-predicted-pandemic-effects-in-july-2019>), and other outlets in the same broadcast area for balance.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Friday, September 23, 2022 01:12

**To:** -----@cmich.edu; news@nbc25news.com; -----@sbgvtv.com; -----@sbgvtv.com; flnews@mlive.com; -  
-----@mlive.com; -----@mlive.com; -----@mlive.com; -----@mlive.com

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; investigations@npr.org; contactus@foxnews.com; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** 3/3 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

FEMA claims the unclassified science attached to email 1/3 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my management, DHS, and DHS/FEMA once I’ve sent them all to you. I’ll finish that some time tonight or tomorrow: I’ll let you know when that’s done. Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 1:06 AM

**To:** -----@cmich.edu; news@nbc25news.com; -----@sbgvtv.com; -----@sbgvtv.com; flnews@mlive.com; -  
-----@mlive.com; -----@mlive.com; -----@mlive.com; -----@mlive.com

**Cc:** andrew.janca@fema.dhs.gov; investigations@npr.org; contactus@foxnews.com;  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/3 – Extra documentation (the rest of the original 2015 PDF documents).

**Attachments:** SNRA 2015 Resource for Planners (consolidated Technical Appendix).zip; Attachment list 20220922.pdf

Extra documentation. It's not useful in itself (the content is duplicative), but I have to send it to you so you have all of the original 2015 documents that the PDF binder on email 1/3 came from.

In case this email doesn't come through (you'll know because you'll see the text of this one in the chain), the attachments are also at

[https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20\(consolidated%20Technical%20Appendix\).zip](https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20(consolidated%20Technical%20Appendix).zip).

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 1:00 AM

**To:** -----@cmich.edu; [news@nbc25news.com](mailto:news@nbc25news.com); -----@sbgvtv.com; -----@sbgvtv.com; [flnews@mlive.com](mailto:flnews@mlive.com); -----@mlive.com; -----@mlive.com; -----@mlive.com; -----@mlive.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com)

**Subject:** 1/3 – Documentation. Pandemics, pp. 173-86. Power loss deaths, 197-98. Tornadoes, 217-30. Dam failure, 279-86. Floods, 165-72. Winter storms, 237-46. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.

**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220922.pdf

Hello – This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2

[https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/SNRA\\_FAQ\\_20190319.pdf#page=2](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/SNRA_FAQ_20190319.pdf#page=2)).

The attached tool isn't necessarily the most relevant source for what you may be working on right now. But it is a useful reference for all kinds of bad and unwanted things that you write about, so it's helpful to have and be familiar with ahead of time. If it isn't relevant to your next story, it will be for the one after that.

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

**Everything is 100% unclassified.**

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.
- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.
  - The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Floods**, pp. 165-172.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.

- **Biological food contamination** (food poisoning), pp. 247-251.
- **Dam failure**, 279-286.
- **Bridge failure** (Transportation Systems Failure), pp. 295-306.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Terrorism and political violence** (non-state actors):
  - Unclassified conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
    - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
  - Unclassified portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.
- **Nation-state attacks** are not in the 2015 SNRA, but comparable numbers are public [3].

[1] Low frequency:  $0.14 = 1/7$  years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

[3] FEMA's last (1983) published probability estimate for nuclear war (0.1% per year) is similar to Lloyd's estimate today (0.11% per year). Post Cold War public USG likelihood estimates for nation-state attacks range from 0.24% to 1% for steady-state conditions, and 10% in years of heightened risk. See the document *Public USG and insurance probability estimates, nuclear war.pdf* in the zipfile attached to email 3/3 (*Supporting files and context / Other / Public USG...pdf*), or at [https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public\\_USG\\_and\\_insurance\\_probability\\_estimates\\_nuclear\\_war.pdf](https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public_USG_and_insurance_probability_estimates_nuclear_war.pdf).

I apologize for the whistlespamming. Because I'm not an anonymous whistleblower and my story is the kind of story where everyone messed up, I don't have any preferential access or political advantage to offer with it. So I have to go for volume.

I'm sending this to the NPR stations which carried the relevant story (about an application of the SNRA called the 'national THIRA') with the broadest reach (<https://radio.wcmu.org/politics/2020-04-09/fema-predicted-pandemic-effects-in-july-2019>, <https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>), along with the Fox television affiliate and one or more newspapers in the same market for balance. I'll make a second pass later with more outlets, if needed.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next, either today or tomorrow.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (personal for whistleblowing, this email)

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 12:56 AM

**To:** -----@cmich.edu; [news@nbc25news.com](mailto:news@nbc25news.com); -----@sbgtv.com; -----@sbgtv.com; [flnews@mlive.com](mailto:flnews@mlive.com); -----@mlive.com; -----@mlive.com; -----@mlive.com; -----@mlive.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com);



[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 0/3 - (5 U.S.C. 2302) - The FEMA master risk assessment that you probably never heard of, because it disappeared. (Documentation and context are next).

**Attachments:** Attachment list 20220922.pdf

Hello – The documentation and context follow. I'm sending the attachment list by itself first, so you'll know if something didn't come through.

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidtips@kff.org](mailto:covidtips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

#### Notes

Please contact DHS or FEMA directly for their perspective. It's fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

It's complicated to explain, especially for me (*Detail (full).pdf* page 4 item 1, either first attached or in the zipfile [*Supporting files and context.zip* / *Other*]). The best analogy I can come up with is when a substance is decriminalized, but kept illegal. It certainly *seems* to be free, but since it is only tolerated rather than legalized it is still largely locked out of the formal economy and its rules.

DHS and FEMA have not authorized this information's release. They are refraining from enforcing their prohibition on doing so because the law protects my disclosing it in the way that I'm doing, but if you made a FOIA request for it it would still be withheld. Although these are not the hard obstacles to active dissemination that the explicit prohibitions used to pose (*Supporting files and context* / *Other* / *Restrictions.pdf*), they are enough to keep the problem from resolving itself under its own power in the absence of those active efforts. So I'm

Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 16:24  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (Grand Rapids / Michigan Radio) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (Grand Rapids / Michigan Radio).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



FEMA

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---

**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 16:15  
**To:** michigan.radio@umich.edu; -----@michiganradio.org; -----@michiganradio.org; -----@michiganradio.org; news@fox17online.com; -----@fox17online.com; -----@fox17online.com; -----@gmail.com; pressroom@elvoceromi.com; staff@grtimes.com; news@thedailynews.cc; -----@thedailynews.cc; -----@thedailynews.cc; investigations@npr.org; contactus@foxnews.com  
**Cc:** DHS Press Office <dhspressoffice@hq.dhs.gov>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Andrew Janca <andrew.janca.2@outlook.com>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote the outlets listed in the forwarded chain below, or at any time. So please feel free to talk with them: you won't get me into trouble by doing so. They already know everything that I told you, because I told them what I told you.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

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---

**From:** Janca, Andrew

**Sent:** Friday, September 23, 2022 16:09

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry

[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the SNRA documentation and attached/below context to NPR and other outlets in Grand Rapids / Kalamazoo

**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I sent the SNRA documentation and attached/below explanation to the NPR member station (WVGR / Michigan Radio) in Grand Rapids / Kalamazoo which carried the relevant story (<https://www.michiganradio.org/post/fema-predicted-pandemic-effects-last-summer>), and other outlets in the same broadcast area for balance.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



# FEMA

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Friday, September 23, 2022 01:54

**To:** michigan.radio@umich.edu; -----@michiganradio.org; -----@michiganradio.org; -----@michiganradio.org; news@fox17online.com; -----@fox17online.com; -----@fox17online.com; -----@gmail.com; pressroom@elvoceromi.com; staff@grtimes.com; news@thedailynews.cc; -----@thedailynews.cc; -----@thedailynews.cc

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; investigations@npr.org; contactus@foxnews.com; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** 3/3 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

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FEMA claims the unclassified science attached to email 1/3 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my management, DHS, and DHS/FEMA once I’ve sent them all to you. I’ll finish that some time tonight or tomorrow: I’ll let you know when that’s done. Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 1:47 AM

**To:** [michigan.radio@umich.edu](mailto:michigan.radio@umich.edu); -----@michiganradio.org; -----@michiganradio.org; -----@michiganradio.org; [news@fox17online.com](mailto:news@fox17online.com); -----@fox17online.com; -----@fox17online.com; -----@gmail.com; [pressroom@elvoceromi.com](mailto:pressroom@elvoceromi.com); [staff@grtimes.com](mailto:staff@grtimes.com); [news@thedailynews.cc](mailto:news@thedailynews.cc); -----@thedailynews.cc; -----@thedailynews.cc

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/3 – Extra documentation (the rest of the original 2015 PDF documents).

**Attachments:** SNRA 2015 Resource for Planners (consolidated Technical Appendix).zip; Attachment list 20220922.pdf

Extra documentation. It's not useful in itself (the content is duplicative), but I have to send it to you so you have all of the original 2015 documents that the PDF binder on email 1/3 came from.

In case this email doesn't come through (you'll know because you'll see the text of this one in the chain), the attachments are also at

[https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20\(consolidated%20Technical%20Appendix\).zip](https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20(consolidated%20Technical%20Appendix).zip).

---

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 1:42 AM

**To:** [michigan.radio@umich.edu](mailto:michigan.radio@umich.edu); -----@michiganradio.org; -----@michiganradio.org; -----@michiganradio.org; news@fox17online.com; -----@fox17online.com; -----@fox17online.com; -----@gmail.com; pressroom@elvoceromi.com; staff@grtimes.com; news@thedailynews.cc; -----@thedailynews.cc; -----@thedailynews.cc

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 1/3 – Documentation. Pandemics, pp. 173-86. Power loss deaths, 197-98. Tornadoes, 217-30. Dam failure, 279-86. Floods, 165-72. Winter storms, 237-46. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.

**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220922.pdf

Hello – This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2

[https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/SNRA\\_FAQ\\_20190319.pdf#page=2](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/SNRA_FAQ_20190319.pdf#page=2)).

The attached tool isn't necessarily the most relevant source for what you may be working on right now. But it is a useful reference for all kinds of bad and unwanted things that you write about, so it's helpful to have and be familiar with ahead of time. If it isn't relevant to your next story, it will be for the one after that.

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

**Everything is 100% unclassified.**

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.
- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).

- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.
  - The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Floods**, pp. 165-172.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.
- **Biological food contamination** (food poisoning), pp. 247-251.
- **Dam failure**, 279-286.
- **Bridge failure** (Transportation Systems Failure), pp. 295-306.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Terrorism and political violence** (non-state actors):
  - Unclassified conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
    - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
  - Unclassified portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.
- **Nation-state attacks** are not in the 2015 SNRA, but comparable numbers are public [3].

[1] Low frequency:  $0.14 = 1/7$  years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

[3] FEMA's last (1983) published probability estimate for nuclear war (0.1% per year) is similar to Lloyd's estimate today (0.11% per year). Post Cold War public USG likelihood estimates for nation-state attacks range from 0.24% to 1% for steady-state conditions, and 10% in years of heightened risk. See the document [Public USG and insurance probability estimates, nuclear war.pdf](#) in the zipfile attached to email 3/3 (Supporting files and context / Other / Public USG...pdf), or at [https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public\\_USG\\_and\\_insurance\\_probability\\_estimates\\_nuclear\\_war.pdf](https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public_USG_and_insurance_probability_estimates_nuclear_war.pdf).

I apologize for the whistlespamming. Because I'm not an anonymous whistleblower and my story is the kind of story where everyone messed up, I don't have any preferential access or political advantage to offer with it. So I have to go for volume.

I'm sending this to the NPR stations which carried the relevant story (about an application of the SNRA called the 'national THIRA') with the broadest reach (<https://www.michiganradio.org/post/fema-predicted-pandemic-effects-last-summer>, <https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>), along with the Fox television affiliate and one or more newspapers in the same market for balance. I'll make a second pass later with more outlets, if needed.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next, either today or tomorrow.



The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (personal for whistleblowing, this email)

---

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 1:38 AM

**To:** [michigan.radio@umich.edu](mailto:michigan.radio@umich.edu); -----@michiganradio.org; -----@michiganradio.org; -----@michiganradio.org; [news@fox17online.com](mailto:news@fox17online.com); -----@fox17online.com; -----@fox17online.com; -----@gmail.com; [pressroom@elvoceromi.com](mailto:pressroom@elvoceromi.com); [staff@grtimes.com](mailto:staff@grtimes.com); [news@thedailynews.cc](mailto:news@thedailynews.cc); -----@thedailynews.cc; -----@thedailynews.cc

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 0/3 - (5 U.S.C. 2302) - The FEMA master risk assessment that you probably never heard of, because it disappeared. (Documentation and context are next).

**Attachments:** Attachment list 20220922.pdf

Hello – The documentation and context follow. I'm sending the attachment list by itself first, so you'll know if something didn't come through.

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidthips@kff.org](mailto:covidthips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

#### Notes

Please contact DHS or FEMA directly for their perspective. It's fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

Janca, Andrew

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**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 16:37  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (Northwest Michigan / Traverse City) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (northwest Michigan / Traverse City).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



**FEMA**

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*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 16:33  
**To:** iprnews@interlochen.org; -----@interlochen.org; news@9and10news.com; -----@9and10news.com; -----@9and10news.com; -----@9and10news.com; webmaster@record-eagle.com; -----@record-eagle.com; investigations@npr.org; contactus@foxnews.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Andrew Janca <andrew.janca.2@outlook.com>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote the outlets listed in the forwarded chain below, or at any time. So please feel free to talk with them: you won't get me into trouble by doing so. They already know everything that I told you, because I told them what I told you.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**

National Preparedness Directorate, FEMA

U.S. Department of Homeland Security

Mobile: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Janca, Andrew

**Sent:** Friday, September 23, 2022 16:29

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry

[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>;

<--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the SNRA documentation and attached/below context to NPR and other outlets in northwest Michigan (Traverse City)

**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I sent the SNRA documentation and attached/below explanation to the NPR member station in northwest Michigan (Traverse City) which carried the relevant story (<https://www.interlochenpublicradio.org/2020-04-09/fema-predicted-pandemic-effects-last-summer>), and other outlets in the same broadcast area for balance.

Respectfully,

Andrew Janca

Program Analyst

National Integration Center | National Preparedness Directorate

Phone: (202) 679-7991

[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency

[fema.gov](https://www.fema.gov)



# FEMA

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Friday, September 23, 2022 02:09

**To:** iprnews@interlochen.org; -----@interlochen.org; news@9and10news.com; -----@9and10news.com; -----@9and10news.com; -----@9and10news.com; webmaster@record-eagle.com; -----@record-eagle.com

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; investigations@npr.org; contactus@foxnews.com; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** 3/3 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

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FEMA claims the unclassified science attached to email 1/3 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my management, DHS, and DHS/FEMA once I’ve sent them all to you. I’ll finish that some time tonight or tomorrow: I’ll let you know when that’s done. Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 2:05 AM

**To:** iprnews@interlochen.org; -----@interlochen.org; news@9and10news.com; -----@9and10news.com; -----@9and10news.com; -----@9and10news.com; webmaster@record-eagle.com; -----@record-eagle.com

**Cc:** andrew.janca@fema.dhs.gov; investigations@npr.org; contactus@foxnews.com; andrew.janca.2@outlook.com

**Subject:** 2/3 – Extra documentation (the rest of the original 2015 PDF documents).

**Attachments:** SNRA 2015 Resource for Planners (consolidated Technical Appendix).zip; Attachment list 20220922.pdf

Extra documentation. It's not useful in itself (the content is duplicative), but I have to send it to you so you have all of the original 2015 documents that the PDF binder on email 1/3 came from.

In case this email doesn't come through (you'll know because you'll see the text of this one in the chain), the attachments are also at

[https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20\(consolidated%20Technical%20Appendix\).zip](https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20(consolidated%20Technical%20Appendix).zip).

---

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 2:00 AM

**To:** [iprnews@interlochen.org](mailto:iprnews@interlochen.org); -----@interlochen.org; [news@9and10news.com](mailto:news@9and10news.com); -----@9and10news.com; -----@9and10news.com; -----@9and10news.com; [webmaster@record-eagle.com](mailto:webmaster@record-eagle.com); -----@record-eagle.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 1/3 – Documentation. Pandemics, pp. 173-86. Power loss deaths, 197-98. Tornadoes, 217-30. Dam failure, 279-86. Floods, 165-72. Winter storms, 237-46. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.

**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220922.pdf

Hello – This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2

[https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/SNRA\\_FAQ\\_20190319.pdf#page=2](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/SNRA_FAQ_20190319.pdf#page=2)).

The attached tool isn't necessarily the most relevant source for what you may be working on right now. But it is a useful reference for all kinds of bad and unwanted things that you write about, so it's helpful to have and be familiar with ahead of time. If it isn't relevant to your next story, it will be for the one after that.

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

**Everything is 100% unclassified.**

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.
- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.

- The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Floods**, pp. 165-172.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
- **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.
- **Biological food contamination** (food poisoning), pp. 247-251.
- **Dam failure**, 279-286.
- **Bridge failure** (Transportation Systems Failure), pp. 295-306.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Terrorism and political violence** (non-state actors):
  - Unclassified conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
    - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
  - Unclassified portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.
- **Nation-state attacks** are not in the 2015 SNRA, but comparable numbers are public [3].

[1] Low frequency: 0.14 = 1/7 years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

[3] FEMA's last (1983) published probability estimate for nuclear war (0.1% per year) is similar to Lloyd's estimate today (0.11% per year). Post Cold War public USG likelihood estimates for nation-state attacks range from 0.24% to 1% for steady-state conditions, and 10% in years of heightened risk. See the document [Public USG and insurance probability estimates, nuclear war.pdf](#) in the zipfile attached to email 3/3 (*Supporting files and context / Other / Public USG...pdf*), or at [https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public\\_USG\\_and\\_insurance\\_probability\\_estimates\\_nuclear\\_war.pdf](https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public_USG_and_insurance_probability_estimates_nuclear_war.pdf).

I apologize for the whistlespamming. Because I'm not an anonymous whistleblower and my story is the kind of story where everyone messed up, I don't have any preferential access or political advantage to offer with it. So I have to go for volume.

I'm sending this to the NPR stations which carried the relevant story (about an application of the SNRA called the 'national THIRA') with the broadest reach (<https://www.interlochenpublicradio.org/2020-04-09/fema-predicted-pandemic-effects-last-summer>, <https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>), along with the Fox television affiliate and one or more newspapers in the same market for balance. I'll make a second pass later with more outlets, if needed.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next, either today or tomorrow.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.



Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (personal for whistleblowing, this email)

---

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 1:57 AM

**To:** [iprnews@interlochen.org](mailto:iprnews@interlochen.org); -----@interlochen.org; [news@9and10news.com](mailto:news@9and10news.com); -----@9and10news.com; -----@9and10news.com; -----@9and10news.com; [webmaster@record-eagle.com](mailto:webmaster@record-eagle.com); -----@record-eagle.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 0/3 - (5 U.S.C. 2302) - The FEMA master risk assessment that you probably never heard of, because it disappeared. (Documentation and context are next).

**Attachments:** Attachment list 20220922.pdf

Hello – The documentation and context follow. I'm sending the attachment list by itself first, so you'll know if something didn't come through.

Andrew Janca [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)  
(this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidthips@kff.org](mailto:covidthips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

## Notes

Please contact DHS or FEMA directly for their perspective. It's fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

Janca, Andrew

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**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 16:49  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (Northern Michigan / Upper Peninsula) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (northern Michigan / Upper Peninsula / Marquette).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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---

**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 16:45  
**To:** -----@nmu.edu; wlucnews@wluctv6.com; -----@wluctv6.com; -----@wluctv6.com; -----@wluctv6.com; -----@miningjournal.net; news@ironmountaindailynews.com; -----@ironmountaindailynews.com; investigations@npr.org; contactus@foxnews.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Andrew Janca <andrew.janca.2@outlook.com>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote the outlets listed in the forwarded chain below, or at any time. So please feel free to talk with them: you won't get me into trouble by doing so. They already know everything that I told you, because I told them what I told you.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 16:42  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** I sent the SNRA documentation and attached/below context to NPR and other outlets in northern Michigan (Upper Peninsula / Marquette)  
**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I sent the SNRA documentation and attached/below explanation to the NPR member station in northern Michigan (Upper Peninsula / Marquette) which carried the relevant story (<https://www.wnmufr.org/post/fema-predicted-pandemic-effects-last-summer>), and other outlets in the same broadcast area for balance.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



# FEMA

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Friday, September 23, 2022 02:27

**To:** -----@nmu.edu; wlucnews@wluctv6.com; -----@wluctv6.com; -----@wluctv6.com; -----@wluctv6.com; -----@miningjournal.net; news@ironmountaindailynews.com; -----@ironmountaindailynews.com

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; investigations@npr.org; contactus@foxnews.com; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** 3/3 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

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FEMA claims the unclassified science attached to email 1/3 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my management, DHS, and DHS/FEMA once I’ve sent them all to you. I’ll finish that some time tonight or tomorrow: I’ll let you know when that’s done. Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 2:22 AM

**To:** -----@nmu.edu; wlucnews@wluctv6.com; -----@wluctv6.com; -----@wluctv6.com; -----@wluctv6.com; -----@miningjournal.net; news@ironmountaindailynews.com; -----@ironmountaindailynews.com

**Cc:** andrew.janca@fema.dhs.gov; investigations@npr.org; contactus@foxnews.com; andrew.janca.2@outlook.com

**Subject:** 2/3 – Extra documentation (the rest of the original 2015 PDF documents).

**Attachments:** SNRA 2015 Resource for Planners (consolidated Technical Appendix).zip; Attachment list 20220922.pdf

Extra documentation. It's not useful in itself (the content is duplicative), but I have to send it to you so you have all of the original 2015 documents that the PDF binder on email 1/3 came from.

In case this email doesn't come through (you'll know because you'll see the text of this one in the chain), the attachments are also at

[https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20\(consolidated%20Technical%20Appendix\).zip](https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20(consolidated%20Technical%20Appendix).zip).

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 2:18 AM

**To:** -----@nmu.edu; [wlucnews@wluctv6.com](mailto:wlucnews@wluctv6.com); -----@wluctv6.com; -----@wluctv6.com; -----@wluctv6.com; -----@miningjournal.net; [news@ironmountaindailynews.com](mailto:news@ironmountaindailynews.com); -----@ironmountaindailynews.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 1/3 – Documentation. Pandemics, pp. 173-86. Power loss deaths, 197-98. Tornadoes, 217-30. Dam failure, 279-86. Floods, 165-72. Winter storms, 237-46. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.

**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220922.pdf

Hello – This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2

[https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/SNRA\\_FAQ\\_20190319.pdf#page=2](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/SNRA_FAQ_20190319.pdf#page=2)).

The attached tool isn't necessarily the most relevant source for what you may be working on right now. But it is a useful reference for all kinds of bad and unwanted things that you write about, so it's helpful to have and be familiar with ahead of time. If it isn't relevant to your next story, it will be for the one after that.

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

**Everything is 100% unclassified.**

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.
- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.

- The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Floods**, pp. 165-172.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
- **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.
- **Biological food contamination** (food poisoning), pp. 247-251.
- **Dam failure**, 279-286.
- **Bridge failure** (Transportation Systems Failure), pp. 295-306.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Terrorism and political violence** (non-state actors):
  - Unclassified conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
    - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
  - Unclassified portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.
- **Nation-state attacks** are not in the 2015 SNRA, but comparable numbers are public [3].

[1] Low frequency:  $0.14 = 1/7$  years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

[3] FEMA's last (1983) published probability estimate for nuclear war (0.1% per year) is similar to Lloyd's estimate today (0.11% per year). Post Cold War public USG likelihood estimates for nation-state attacks range from 0.24% to 1% for steady-state conditions, and 10% in years of heightened risk. See the document *Public USG and insurance probability estimates, nuclear war.pdf* in the zipfile attached to email 3/3 (*Supporting files and context / Other / Public USG...pdf*), or at [https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public\\_USG\\_and\\_insurance\\_probability\\_estimates\\_nuclear\\_war.pdf](https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public_USG_and_insurance_probability_estimates_nuclear_war.pdf).

I apologize for the whistlespamming. Because I'm not an anonymous whistleblower and my story is the kind of story where everyone messed up, I don't have any preferential access or political advantage to offer with it. So I have to go for volume.

I'm sending this to the NPR stations which carried the relevant story (about an application of the SNRA called the 'national THIRA') with the broadest reach (<https://www.wnmufr.org/post/fema-predicted-pandemic-effects-last-summer>, <https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>), along with the Fox television affiliate and one or more newspapers in the same market for balance. I'll make a second pass later with more outlets, if needed.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next, either today or tomorrow.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.



Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (personal for whistleblowing, this email)

---

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 2:12 AM

**To:** -----@nmu.edu; [wlucnews@wluctv6.com](mailto:wlucnews@wluctv6.com); -----@wluctv6.com; -----@wluctv6.com;  
-----@wluctv6.com; -----@miningjournal.net; [news@ironmountaindailynews.com](mailto:news@ironmountaindailynews.com);  
-----@ironmountaindailynews.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com);  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 0/3 - (5 U.S.C. 2302) - The FEMA master risk assessment that you probably never heard of, because it disappeared. (Documentation and context are next).

**Attachments:** Attachment list 20220922.pdf

Hello – The documentation and context follow. I’m sending the attachment list by itself first, so you’ll know if something didn’t come through.

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net);  
[covidtips@kff.org](mailto:covidtips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com);  
[scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com);  
[info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com);  
[tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org);  
[newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com);  
[info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com);  
-----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure  
**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf;  
Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

### Notes

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 17:02  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (South Bend, IN & MI) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (South Bend, IN / Michigan-Indiana border region).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 16:58  
**To:** wvpe@wvpe.org; -----@wvpe.org; -----@wvpe.org; -----@wfyi.org; -----@wfyi.org; wsbtnews@wsbt.com; -----@wsbt.com; -----@sbgtv.com; newsroom@elkharttruth.com; -----@elkharttruth.com; investigations@npr.org; contactus@foxnews.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Andrew Janca <andrew.janca.2@outlook.com>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote the outlets listed in the forwarded chain below, or at any time. So please feel free to talk with them: you won't get me into trouble by doing so. They already know everything that I told you, because I told them what I told you.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 16:55  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** I sent the SNRA documentation and attached/below context to NPR and other outlets in the South Bend, IN (Michigan & Indiana) region  
**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I sent the SNRA documentation and attached/below explanation to the NPR member station in the South Bend, IN (southern Michigan / northern Indiana) region which carried the relevant story (<https://www.wvpe.org/post/fema-predicted-pandemic-effects-last-summer>), and other outlets in the same broadcast area for balance.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



# FEMA

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Friday, September 23, 2022 03:28

**To:** wvpe@wvpe.org; -----@wvpe.org; -----@wvpe.org; -----@wfyi.org; -----@wfyi.org; wsbnews@wsbt.com; -----@wsbt.com; -----@sbgtv.com; newsroom@elkhartrtruth.com; -----@elkhartrtruth.com

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; investigations@npr.org; contactus@foxnews.com; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** 3/3 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

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FEMA claims the unclassified science attached to email 1/3 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my management, DHS, and DHS/FEMA once I've sent them all to you. I'll finish that some time tonight or tomorrow: I'll let you know when that's done. Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)  
(this address)

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 3:22 AM

**To:** [wvpe@wvpe.org](mailto:wvpe@wvpe.org); -----@wvpe.org; -----@wvpe.org; -----@wfyi.org; -----@wfyi.org; [wsbnews@wsbt.com](mailto:wsbnews@wsbt.com); -----@wsbt.com; -----@sbgtv.com; [newsroom@elkhartrtruth.com](mailto:newsroom@elkhartrtruth.com); -----@elkhartrtruth.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/3 – Extra documentation (the rest of the original 2015 PDF documents).

**Attachments:** SNRA 2015 Resource for Planners (consolidated Technical Appendix).zip; Attachment list 20220922.pdf

Extra documentation. It's not useful in itself (the content is duplicative), but I have to send it to you so you have all of the original 2015 documents that the PDF binder on email 1/3 came from.

In case this email doesn't come through (you'll know because you'll see the text of this one in the chain), the attachments are also at

[https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20\(consolidated%20Technical%20Appendix\).zip](https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20(consolidated%20Technical%20Appendix).zip).

---

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 3:15 AM

**To:** [wvpe@wvpe.org](mailto:wvpe@wvpe.org); -----@wvpe.org; -----@wvpe.org; -----@wfyi.org; -----@wfyi.org; [wsbtnews@wsbt.com](mailto:wsbtnews@wsbt.com); -----@wsbt.com; -----@sbgtv.com; [newsroom@elkhartruth.com](mailto:newsroom@elkhartruth.com); -----@elkhartruth.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 1/3 – Documentation. Pandemics, pp. 173-86. Tornadoes, 217-30. Power loss deaths, 197-98. Floods, 165-72. Winter storms, 237-46. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.

**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220922.pdf

Hello – This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2

[https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/SNRA\\_FAQ\\_20190319.pdf#page=2](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/SNRA_FAQ_20190319.pdf#page=2)).

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The attached tool isn't necessarily the most relevant source for what you may be working on right now. But it is a useful reference for all kinds of bad and unwanted things that you write about, so it's helpful to have and be familiar with ahead of time. If it isn't relevant to your next story, it will be for the one after that.

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

**Everything is 100% unclassified.**

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.
- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.

- The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Floods**, pp. 165-172.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.
- **Biological food contamination** (food poisoning), pp. 247-251.
- **Dam failure**, 279-286.
- **Bridge failure** (Transportation Systems Failure), pp. 295-306.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Terrorism and political violence** (non-state actors):
  - Unclassified conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
    - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
  - Unclassified portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.
- **Nation-state attacks** are not in the 2015 SNRA, but comparable numbers are public [3].

[1] Low frequency:  $0.14 = 1/7$  years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

[3] FEMA's last (1983) published probability estimate for nuclear war (0.1% per year) is similar to Lloyd's estimate today (0.11% per year). Post Cold War public USG likelihood estimates for nation-state attacks range from 0.24% to 1% for steady-state conditions, and 10% in years of heightened risk. See the document *Public USG and insurance probability estimates, nuclear war.pdf* in the zipfile attached to email 3/3 (*Supporting files and context / Other / Public USG...pdf*), or at [https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public\\_USG\\_and\\_insurance\\_probability\\_estimates\\_nuclear\\_war.pdf](https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public_USG_and_insurance_probability_estimates_nuclear_war.pdf).

I apologize for the whistlespamming. Because I'm not an anonymous whistleblower and my story is the kind of story where everyone messed up, I don't have any preferential access or political advantage to offer with it. So I have to go for volume.

I'm sending this to the NPR stations which carried the relevant story (about an application of the SNRA called the 'national THIRA') with the broadest reach (<https://www.wvpe.org/post/fema-predicted-pandemic-effects-last-summer>, <https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>), along with the Fox television affiliate and one or more newspapers in the same market for balance. I'll make a second pass later with more outlets, if needed.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next, either today or tomorrow.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.



Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (personal for whistleblowing, this email)

---

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 3:11 AM

**To:** [wvpe@wvpe.org](mailto:wvpe@wvpe.org); -----@wvpe.org; -----@wvpe.org; -----@wfyi.org; -----@wfyi.org;  
[wsbtnews@wsbt.com](mailto:wsbtnews@wsbt.com); -----@wsbt.com; -----@sbgvtv.com; [newsroom@elkhardttruth.com](mailto:newsroom@elkhardttruth.com);  
-----@elkhardttruth.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com);  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 0/3 - (5 U.S.C. 2302) - The FEMA master risk assessment that you probably never heard of, because it disappeared. (Documentation and context are next).

**Attachments:** Attachment list 20220922.pdf

Hello – The documentation and context follow. I'm sending the attachment list by itself first, so you'll know if something didn't come through.

I accidentally already sent this to all the NPR and Fox stations in western Indiana, and forgot the newspapers, so I'm re-sending by region now. I apologize for the duplication.

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net);  
[covidthips@kff.org](mailto:covidthips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com);  
[scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com);  
[info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com);  
[tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)  
**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org);  
[newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com);  
[info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com);  
-----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

## Notes

Please contact DHS or FEMA directly for their perspective. It's fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Monday, September 26, 2022 17:08  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Attorney--; --Attorney--; --Attorney--; Janca, Andrew  
**Subject:** (Evansville IN/KY) --FW: Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low  
**Categories:** Purple Category

Closing the loop (Evansville IN/KY).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



FEMA

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---

**From:** Janca, Andrew  
**Sent:** Monday, September 26, 2022 17:03  
**To:** info@wnin.org; -----@wnin.org; news@wevv.com; -----@wevv.com; -----@wevv.com; -----@wevv.com; news@dcherald.com; -----@dcherald.com; -----@courierpress.com; -----@courierpress.com; -----@gannett.com; investigations@npr.org; contactus@foxnews.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Andrew Janca <andrew.janca.2@outlook.com>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I’m writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it’s okay to talk to them. I’m cc-ing only DHS and FEMA public affairs’ public facing addresses on this email to you, but I’ll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote the outlets listed in the forwarded chain below, or at any time. So please feel free to talk with them: you won't get me into trouble by doing so. They already know everything that I told you, because I told them what I told you.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Janca, Andrew

**Sent:** Monday, September 26, 2022 16:57

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry  
[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew  
<[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the SNRA documentation and attached/below context to NPR and other outlets in Indiana and Kentucky (Evansville)

**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I sent the SNRA documentation and attached/below explanation to the NPR member station in the Evansville, Indiana (Indiana and Kentucky counties) which carried the relevant story (<https://news.wnin.org/post/fema-predicted-pandemic-effects-last-summer>), and other outlets in the same broadcast area for balance.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



# FEMA

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Monday, September 26, 2022 16:32

**To:** info@wnin.org; -----@wnin.org; news@wevv.com; -----@wevv.com; -----@wevv.com; -----@wevv.com; news@dcherald.com; -----@dcherald.com; -----@courierpress.com; -----@courierpress.com; -----@gannett.com

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; investigations@npr.org; contactus@foxnews.com; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** 3/3 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

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FEMA claims the unclassified science attached to email 1/3 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my management, DHS, and DHS/FEMA next: I'll let you know when that's done.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

**From:** Andrew Janca

**Sent:** Monday, September 26, 2022 4:27 PM

**To:** info@wnin.org; -----@wnin.org; news@wevv.com; -----@wevv.com; -----@wevv.com; -----@wevv.com; news@dcherald.com; -----@dcherald.com; -----@courierpress.com; -----@courierpress.com; -----@gannett.com

**Cc:** andrew.janca@fema.dhs.gov; investigations@npr.org; contactus@foxnews.com; andrew.janca.2@outlook.com

**Subject:** 2/3 – Extra documentation (the rest of the original 2015 PDF documents).

**Attachments:** SNRA 2015 Resource for Planners (consolidated Technical Appendix).zip; Attachment list 20220922.pdf

Extra documentation. It's not useful in itself (the content is duplicative), but I have to send it to you so you have all of the original 2015 documents that the PDF binder on email 1/3 came from.

In case this email doesn't come through (you'll know because you'll see the text of this one in the chain), the attachments are also at

[https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20\(consolidated%20Technical%20Appendix\).zip](https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20(consolidated%20Technical%20Appendix).zip).

**From:** Andrew Janca

**Sent:** Monday, September 26, 2022 4:23 PM

**To:** [info@wnin.org](mailto:info@wnin.org); -----@wnin.org; [news@wevv.com](mailto:news@wevv.com); -----@wevv.com; -----@wevv.com; -----@wevv.com; [news@dcherald.com](mailto:news@dcherald.com); -----@dcherald.com; -----@courierpress.com; -----@courierpress.com; -----@gannett.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 1/3 – Documentation. Pandemics, pp. 173-86. Tornadoes, 217-30. Power loss deaths, 197-98. Floods, 165-72. Winter storms, 237-46. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.

**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220922.pdf

Hello – This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2

[https://5usc2302.github.io/risk/5 U.S.C. 2302 justification/SNRA FAQ 20190319.pdf#page=2](https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/SNRA%20FAQ%2020190319.pdf#page=2)).

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The attached tool isn't necessarily the most relevant source for what you may be working on right now. But it is a useful reference for all kinds of bad and unwanted things that you write about, so it's helpful to have and be familiar with ahead of time. If it isn't relevant to your next story, it will be for the one after that.

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

**Everything is 100% unclassified.**

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.
- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5 U.S.C. 2302 justification/Sent in July/Sent July 4/SNRA follow-up letter 20210116.pdf](https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/Sent%20in%20July/Sent%20July%204/SNRA%20follow-up%20letter%2020210116.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.

- The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Floods**, pp. 165-172.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
- **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.
- **Biological food contamination** (food poisoning), pp. 247-251.
- **Dam failure**, 279-286.
- **Bridge failure** (Transportation Systems Failure), pp. 295-306.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Terrorism and political violence** (non-state actors):
  - Unclassified conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
    - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
  - Unclassified portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.
- **Nation-state attacks** are not in the 2015 SNRA, but comparable numbers are public [3].

[1] Low frequency:  $0.14 = 1/7$  years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

[3] FEMA's last (1983) published probability estimate for nuclear war (0.1% per year) is similar to Lloyd's estimate today (0.11% per year). Post Cold War public USG likelihood estimates for nation-state attacks range from 0.24% to 1% for steady-state conditions, and 10% in years of heightened risk. See the document *Public USG and insurance probability estimates, nuclear war.pdf* in the zipfile attached to email 3/3 (*Supporting files and context / Other / Public USG...pdf*), or at [https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public\\_USG\\_and\\_insurance\\_probability\\_estimates\\_nuclear\\_war.pdf](https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public_USG_and_insurance_probability_estimates_nuclear_war.pdf).

I apologize for the whistlespamming. Because I'm not an anonymous whistleblower and my story is the kind of story where everyone messed up, I don't have any preferential access or political advantage to offer with it. So I have to go for volume.

I'm sending this to the NPR stations which carried the relevant story (about an application of the SNRA called the 'national THIRA') with the broadest reach (<https://news.wnin.org/post/fema-predicted-pandemic-effects-last-summer>, <https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>), along with the Fox television affiliate and one or more newspapers in the same market for balance. I'll make a second pass later with more outlets, if needed.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next, either today or tomorrow.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.



Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (personal for whistleblowing, this email)

---

**From:** Andrew Janca

**Sent:** Monday, September 26, 2022 4:18 PM

**To:** [info@wnin.org](mailto:info@wnin.org); -----@wnin.org; [news@wevv.com](mailto:news@wevv.com); -----@wevv.com; -----@wevv.com; -----@wevv.com; [news@dcherald.com](mailto:news@dcherald.com); -----@dcherald.com; -----@courierpress.com; -----@courierpress.com; -----@gannett.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** [Re-sending set with apologies]: 0/3 - (5 U.S.C. 2302) - The FEMA master risk assessment that you probably never heard of, because it disappeared. (Documentation and context are next).

**Attachments:** Attachment list 20220922.pdf

Hello - I apologize for the delay. My own out-going spam filter blocked the rest of the emails to you, so I'm re-sending them now. In case once again only this email makes it through, the links to the text and attachments are below. Apologies -- Andrew Janca, [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

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Links to the text and attachments of the remaining emails (#1/3, 2/3, 3/3), in case they don't make it through:

The attachment list (<https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/20220922/Attachment%20list%2020220922.pdf> or <https://web.archive.org/web/20220923034426/https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/20220922/Attachment%20list%2020220922.pdf>) is on each email. Links to the rest:

**Email 1/3:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf: At <https://5usc2302.github.io/risk/>, first listed, or (Archive) [https://web.archive.org/web/20211231153713/https://5usc2302.github.io/risk/Strategic%20National%20Risk%20Assessment%20\(SNRA\)%202015%20-%20Consolidated%20unclassified%20documentation.pdf](https://web.archive.org/web/20211231153713/https://5usc2302.github.io/risk/Strategic%20National%20Risk%20Assessment%20(SNRA)%202015%20-%20Consolidated%20unclassified%20documentation.pdf) .

- Full unclassified documentation (original pdfs).zip: At <https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/> (first two links), or (Archive) [https://web.archive.org/web/20220903171120/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/Full%20unclassified%20documentation%20\(original%20pdfs\).zip](https://web.archive.org/web/20220903171120/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/Full%20unclassified%20documentation%20(original%20pdfs).zip) .

**Email 2/3:** SNRA 2015 Resource for Planners (consolidated Technical Appendix).zip: At <https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/> (third link), or (Archive) [https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20\(consolidated%20Technical%20Appendix\).zip](https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20(consolidated%20Technical%20Appendix).zip) .

**Email 3/3:** At <https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/20220922/> (folder with the individual attachments), or (email in one zipfile, Archive), 20220922 3 of 3.zip: <https://web.archive.org/web/20220923034402/https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/20220922/20220922%203%20of%203.zip> . This also includes the text (email body) of the complete email chain.

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---

**From:** Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Sent:** Friday, September 23, 2022 3:53 AM

**To:** [info@wnin.org](mailto:info@wnin.org); -----@wnin.org; [news@wevv.com](mailto:news@wevv.com); -----@wevv.com; -----@wevv.com; -----@wevv.com; [news@dcherald.com](mailto:news@dcherald.com); -----@dcherald.com; -----@courierpress.com; -----@courierpress.com; -----@gannett.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); Andrew Janca <[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)>

**Subject:** 0/3 - (5 U.S.C. 2302) - The FEMA master risk assessment that you probably never heard of, because it disappeared. (Documentation and context are next).

**Attachments:** Attachment list 20220922.pdf

Hello – The documentation and context follow. I'm sending the attachment list by itself first, so you'll know if something didn't come through.

I accidentally already sent this to all the NPR and Fox stations in western Indiana, and forgot the newspapers, so I'm re-sending by region now. I apologize for the duplication.

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidtips@kff.org](mailto:covidtips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

## Notes

Please contact DHS or FEMA directly for their perspective. It's fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

It's complicated to explain, especially for me (*Detail (full).pdf* page 4 item 1, either first attached or in the zipfile [*Supporting files and context.zip* / *Other*]). The best analogy I can come up with is when a substance is decriminalized, but kept illegal. It certainly *seems* to be free, but since it is only tolerated rather than legalized it is still largely locked out of the formal economy and its rules.

DHS and FEMA have not authorized this information's release. They are refraining from enforcing their prohibition on doing so because the law protects my disclosing it in the way that I'm doing, but if you made a FOIA request for it it would still be withheld. Although these are not the hard obstacles to active dissemination that the explicit prohibitions used to pose (*Supporting files and context* / *Other* / *Restrictions.pdf*), they are enough to keep the problem from resolving itself under its own power in the absence of those active efforts. So I'm continuing to push this long-but-no-longer-buried information out to more people who might find it useful, like you, until it's gotten enough visibility to disseminate itself without further help from me.

Janca, Andrew

---

**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 17:14  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Att'y--; --Att'y--; Janca, Andrew  
**Subject:** (Indiana) --FW: Confirmation of management informed - OK to talk with DHS, FEMA

**Importance:** Low

**Categories:** Purple Category

Closing the loop (Indiana).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 17:10  
**To:** news@wbaa.org; -----@wfyi.org; fox59news@fox59.com; -----@fox59.com; -----@nexstar.tv; news@lafayettetimes.com; newsroom@indyrecorder.com; -----@indyrecorder.com; -----@indyrecorder.com; investigations@npr.org; contactus@foxnews.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Andrew Janca <andrew.janca.2@outlook.com>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I'm writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it's okay to talk to them. I'm cc-ing only DHS and FEMA public affairs' public facing addresses on this email to you, but I'll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first

wrote the outlets listed in the forwarded chain below, or at any time. So please feel free to talk with them: you won't get me into trouble by doing so. They already know everything that I told you, because I told them what I told you.

**I am not speaking for my Department or Component**, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

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**From:** Janca, Andrew  
**Sent:** Friday, September 23, 2022 17:06  
**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry [MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)  
**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew <[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>  
**Subject:** I sent the SNRA documentation and attached/below context to NPR and other outlets in Indiana  
**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

Hello – I sent the SNRA documentation and attached/below explanation to the NPR member station in Indiana (Lafayette and Indianapolis) which carried the relevant story (<https://www.wbaa.org/post/fema-predicted-pandemic-effects-last-summer>), and other outlets in the same broadcast area for balance.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Friday, September 23, 2022 03:49

**To:** news@wbaa.org; -----@wfyi.org; fox59news@fox59.com; -----@fox59.com; -----@nexstar.tv; news@lafayettetimes.com; newsroom@indyrecorder.com; -----@indyrecorder.com; -----@indyrecorder.com

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; investigations@npr.org; contactus@foxnews.com; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** 3/3 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220922.pdf

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

FEMA claims the unclassified science attached to email 1/3 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today.

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I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my management, DHS, and DHS/FEMA once I’ve sent them all to you. I’ll finish that some time tonight or tomorrow: I’ll let you know when that’s done.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 3:41 AM

**To:** [news@wbaa.org](mailto:news@wbaa.org); -----@wfyi.org; [fox59news@fox59.com](mailto:fox59news@fox59.com); -----@fox59.com; -----@nexstar.tv; [news@lafayettetimes.com](mailto:news@lafayettetimes.com); [newsroom@indyrecorder.com](mailto:newsroom@indyrecorder.com); -----@indyrecorder.com; -----@indyrecorder.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/3 – Extra documentation (the rest of the original 2015 PDF documents).

**Attachments:** SNRA 2015 Resource for Planners (consolidated Technical Appendix).zip; Attachment list 20220922.pdf

Extra documentation. It's not useful in itself (the content is duplicative), but I have to send it to you so you have all of the original 2015 documents that the PDF binder on email 1/3 came from.

In case this email doesn't come through (you'll know because you'll see the text of this one in the chain), the attachments are also at

[https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20\(consolidated%20Technical%20Appendix\).zip](https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20(consolidated%20Technical%20Appendix).zip).

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 3:36 AM

**To:** [news@wbaa.org](mailto:news@wbaa.org); -----@wfyi.org; [fox59news@fox59.com](mailto:fox59news@fox59.com); -----@fox59.com; -----@nexstar.tv; [news@lafayettetimes.com](mailto:news@lafayettetimes.com); [newsroom@indyrecorder.com](mailto:newsroom@indyrecorder.com); -----@indyrecorder.com; -----@indyrecorder.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com)

**Subject:** 1/3 – Documentation. Pandemics, pp. 173-86. Tornadoes, 217-30. Power loss deaths, 197-98. Floods, 165-72. Winter storms, 237-46. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.

**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220922.pdf

Hello – This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2

[https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/SNRA\\_FAQ\\_20190319.pdf#page=2](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/SNRA_FAQ_20190319.pdf#page=2)).

The attached tool isn't necessarily the most relevant source for what you may be working on right now. But it is a useful reference for all kinds of bad and unwanted things that you write about, so it's helpful to have and be familiar with ahead of time. If it isn't relevant to your next story, it will be for the one after that.

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

**Everything is 100% unclassified.**

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.
- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/Sent\\_in\\_July/Sent\\_July\\_4/SNRA\\_follow-up\\_letter\\_20201016.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/Sent_in_July/Sent_July_4/SNRA_follow-up_letter_20201016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.
  - The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Hurricanes**, pp. 27 (figure 2b), 187-196.
- **Floods**, pp. 165-172.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.



- **Biological food contamination** (food poisoning), pp. 247-251.
- **Dam failure**, 279-286.
- **Bridge failure** (Transportation Systems Failure), pp. 295-306.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Terrorism and political violence** (non-state actors):
  - Unclassified conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
    - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
  - Unclassified portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.
- **Nation-state attacks** are not in the 2015 SNRA, but comparable numbers are public [3].

[1] Low frequency:  $0.14 = 1/7$  years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

[3] FEMA's last (1983) published probability estimate for nuclear war (0.1% per year) is similar to Lloyd's estimate today (0.11% per year). Post Cold War public USG likelihood estimates for nation-state attacks range from 0.24% to 1% for steady-state conditions, and 10% in years of heightened risk. See the document *Public USG and insurance probability estimates, nuclear war.pdf* in the zipfile attached to email 3/3 (*Supporting files and context / Other / Public USG...pdf*), or at [https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public\\_USG\\_and\\_insurance\\_probability\\_estimates\\_nuclear\\_war.pdf](https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public_USG_and_insurance_probability_estimates_nuclear_war.pdf).

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I apologize for the whistlespamming. Because I'm not an anonymous whistleblower and my story is the kind of story where everyone messed up, I don't have any preferential access or political advantage to offer with it. So I have to go for volume.

I'm sending this to the NPR stations which carried the relevant story (about an application of the SNRA called the 'national THIRA') with the broadest reach (<https://www.wbaa.org/post/fema-predicted-pandemic-effects-last-summer>, <https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>), along with the Fox television affiliate and one or more newspapers in the same market for balance. I'll make a second pass later with more outlets, if needed.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next, either today or tomorrow.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (personal for whistleblowing, this email)

**From:** Andrew Janca

**Sent:** Friday, September 23, 2022 3:33 AM

**To:** [news@wbaa.org](mailto:news@wbaa.org); -----@wfyi.org; [fox59news@fox59.com](mailto:fox59news@fox59.com); -----@fox59.com; -----@nexstar.tv;

[news@lafayettetimes.com](mailto:news@lafayettetimes.com); [newsroom@indyrecorder.com](mailto:newsroom@indyrecorder.com); -----@indyrecorder.com; -----@indyrecorder.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 0/3 - (5 U.S.C. 2302) - The FEMA master risk assessment that you probably never heard of, because it

disappeared. (Documentation and context are next).

**Attachments:** Attachment list 20220922.pdf

Hello – The documentation and context follow. I’m sending the attachment list by itself first, so you’ll know if something didn’t come through.

I accidentally already sent this to all the NPR and Fox stations in western Indiana, and forgot the newspapers, so I’m re-sending by region now. I apologize for the duplication.

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidthips@kff.org](mailto:covidthips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

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Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail.pdf*.

#### Notes

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

It’s complicated to explain, especially for me (*Detail (full).pdf* page 4 item 1, either first attached or in the zipfile [*Supporting files and context.zip* / *Other*]). The best analogy I can come up with is when a substance is decriminalized, but kept illegal. It certainly *seems* to be free, but since it is only tolerated rather than legalized it is still largely locked out of the formal economy and its rules.

DHS and FEMA have not authorized this information’s release. They are refraining from enforcing their prohibition on doing so because the law protects my disclosing it in the way that I’m doing, but if you made a FOIA request for it it would still be withheld. Although these are not the hard obstacles to active dissemination

Janca, Andrew

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**From:** Janca, Andrew  
**Sent:** Monday, September 26, 2022 18:07  
**To:** DHS Press Office; Media Inquiry; FEMA-News-Desk  
**Cc:** --Group director--; --Division director--; --Branch chief--; --Section chief--; --Attorney--; --Attorney--; --Attorney--; Janca, Andrew  
**Subject:** (Colorado) --FW: Confirmation of management informed - OK to talk with DHS, FEMA  
**Importance:** Low  
**Categories:** Purple Category

Closing the loop (Colorado).

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



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---

**From:** Janca, Andrew  
**Sent:** Monday, September 26, 2022 18:04  
**To:** news@kdnk.org; -----@kdnk.org; -----@aspenpublicradio.org; tips@kdvr.com; -----@kdvr.com; -----@kdvr.com; -----@kdvr.com; -----@kdvr.com;  
info@aspdailynews.com; -----@aspdailynews.com; investigations@npr.org; contactus@foxnews.com  
**Cc:** Media Inquiry <MediaInquiry@HQ.DHS.GOV>; FEMA-News-Desk <FEMA-News-Desk@fema.dhs.gov>; Andrew Janca <andrew.janca.2@outlook.com>; Janca, Andrew <andrew.janca@fema.dhs.gov>  
**Subject:** Confirmation of management informed - OK to talk with DHS, FEMA  
**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220926.pdf

Hello – I’m writing to confirm that I reported what I sent you (attached and below, and sent-documentation at <https://5usc2302.github.io/risk/>) to my management, so it’s okay to talk to them. I’m cc-ing only DHS and FEMA public affairs’ public facing addresses on this email to you, but I’ll forward it back to my management next for their awareness too.

As I noted, I am an open-with-my-management whistleblower, and have been since 2013. I have not experienced any retaliation or differential negative treatment from DHS, FEMA, or my management in the weeks since I first wrote the outlets listed in the forwarded chain below, or at any time. So please feel free to talk with them: you won't get me into trouble by doing so. They already know everything that I told you, because I told them what I told you.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

**Andrew Janca, PhD**  
National Preparedness Directorate, FEMA  
U.S. Department of Homeland Security  
Mobile: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

---

**From:** Janca, Andrew

**Sent:** Monday, September 26, 2022 17:58

**To:** <--- *DHS Public Affairs internal email address* ---@hq.dhs.gov>; Media Inquiry

[MediaInquiry@HQ.DHS.GOV](mailto:MediaInquiry@HQ.DHS.GOV); FEMA-News-Desk [FEMA-News-Desk@fema.dhs.gov](mailto:FEMA-News-Desk@fema.dhs.gov)

**Cc:** <--- *Group director* ---@fema.dhs.gov>; <--- *Division (office) director* ---@fema.dhs.gov>; <--- *Branch chief* ---@fema.dhs.gov>; <--- *Section chief* ---@fema.dhs.gov>; <--- *Office attorney* ---@fema.dhs.gov>;

<--- *Another office attorney* ---@fema.dhs.gov>; <--- *Another office attorney* ---@fema.dhs.gov>; Janca, Andrew  
<[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)>

**Subject:** I sent the SNRA documentation and attached/below context to NPR and other outlets in Colorado

**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220926.pdf

Hello – I sent the SNRA documentation and attached/below explanation to the NPR member station in Colorado which carried the relevant story (<https://www.kdnk.org/post/fema-predicted-pandemic-effects-last-summer>), and other outlets in the same broadcast area for balance.

Respectfully,

Andrew Janca  
Program Analyst  
National Integration Center | National Preparedness Directorate  
Phone: (202) 679-7991  
[andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov)

Federal Emergency Management Agency  
[fema.gov](https://www.fema.gov)



# FEMA

*Warning: This communication, along with any attachments, is covered by federal and state law governing electronic communications and may contain confidential and legally privileged information such as found under 49 CFR 1520 or the Privacy Act of 1974. It should not be communicated to any person, or agency, unless disclosure is in performance of official DHS duties and there exists a valid need to know. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, use or copying of this message is strictly prohibited. If you have received this in error, please reply immediately to the sender and delete this message. Thank you.*

**From:** Andrew Janca <andrew.janca.2@outlook.com>

**Sent:** Monday, September 26, 2022 17:49

**To:** news@kdnk.org; -----@kdnk.org; -----@aspenpublicradio.org; tips@kdvr.com; -----@kdvr.com; -----@kdvr.com; -----@kdvr.com; -----@kdvr.com; info@aspdailynews.com; -----@aspdailynews.com

**Cc:** Janca, Andrew <andrew.janca@fema.dhs.gov>; investigations@npr.org; contactus@foxnews.com; Andrew Janca <andrew.janca.2@outlook.com>

**Subject:** 3/3 – The pandemic, Maria's deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (brief) v3.pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220922.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220926.pdf

**CAUTION:** This email originated from outside of DHS. DO NOT click links or open attachments unless you recognize and/or trust the sender. Please select the Phish Alert Report button on the top right of your screen to report this email if it is unsolicited or suspicious in nature.

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FEMA claims the unclassified science attached to email 1/3 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my management, DHS, and DHS/FEMA next: I'll let you know when that's done.

Everything is unclassified, and non-security sensitive.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

**From:** Andrew Janca

**Sent:** Monday, September 26, 2022 5:30 PM

**To:** news@kdnk.org; -----@kndk.org; -----@aspenpublicradio.org; tips@kdvr.com; -----@kdvr.com; -----@kdvr.com; -----@kdvr.com; -----@kdvr.com; info@aspdailynews.com; -----@aspdailynews.com

**Cc:** andrew.janca@fema.dhs.gov; investigations@npr.org; contactus@foxnews.com; andrew.janca.2@outlook.com

**Subject:** 2/3 – Extra documentation (the rest of the original 2015 PDF documents).

**Attachments:** SNRA 2015 Resource for Planners (consolidated Technical Appendix).zip; Attachment list 20220926.pdf

Extra documentation. It's not useful in itself (the content is duplicative), but I have to send it to you so you have all of the original 2015 documents that the PDF binder on email 1/3 came from.

In case this email doesn't come through (you'll know because you'll see the text of this one in the chain), the attachments are also at

[https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20\(consolidated%20Technical%20Appendix\).zip](https://web.archive.org/web/20210930005141/https://5usc2302.github.io/risk/Full%20documentation/Original%20versions/SNRA%202015%20Resource%20for%20Planners%20(consolidated%20Technical%20Appendix).zip).

---

**From:** Andrew Janca

**Sent:** Monday, September 26, 2022 5:23 PM

**To:** [news@kdnk.org](mailto:news@kdnk.org); -----@kndk.org; -----@aspenpublicradio.org; [tips@kdvr.com](mailto:tips@kdvr.com); -----@kdvr.com; -----@kdvr.com; -----@kdvr.com; -----@kdvr.com; [info@aspdailynews.com](mailto:info@aspdailynews.com); -----@aspdailynews.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 1/3 – Documentation. Pandemics, pp. 173-86. Power loss deaths, 197-98. Dam failure, 279-86. Drought, 147-53. Fire, 231-36, 527-541. Border surge, 543-62. Terror & political violence (domestic, foreign, left, right), 307-78. Climate change, 472-88.

**Attachments:** Strategic National Risk Assessment (SNRA) 2015 - Consolidated unclassified documentation.pdf; Full unclassified documentation (original pdfs).zip; Attachment list 20220926.pdf

Hello – This was supposed to go out to every state, tribal, territorial, Federal, and community emergency manager in the Nation in 2015. It got buried instead. That was mostly my fault, but I haven't been able to undo it since (*How this happened*, p. 2

[https://5usc2302.github.io/risk/5 U.S.C. 2302 justification/SNRA FAQ 20190319.pdf#page=2](https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/SNRA_FAQ_20190319.pdf#page=2)).

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The attached tool isn't necessarily the most relevant source for what you may be working on right now. But it is a useful reference for all kinds of bad and unwanted things that you write about, so it's helpful to have and be familiar with ahead of time. If it isn't relevant to your next story, it will be for the one after that.

The first attached is a one-volume consolidated version/binder of the unclassified documentation of record. The latter (the original May/June 2015 pdfs with the draft labels still on them) is in the zipfile. Page numbers below refer to the first attached.

**Everything is 100% unclassified.**

Some relevant parts (note that not everything below is bad):

- **Pandemics.** Relative risk, p. 27 (figure 2a). Detail, pp. 173-186, 593-596.
- **Electric grid** related risks. The SNRA's power loss mortality model ([https://5usc2302.github.io/risk/5 U.S.C. 2302 justification/Sent in July/Sent July 4/SNRA follow-up letter 2021016.pdf](https://5usc2302.github.io/risk/5%20U.S.C.%202302%20justification/Sent%20in%20July/Sent%20July%204/SNRA%20follow-up%20letter%202021016.pdf) pp. 1-2) is primarily documented in the space weather chapter, pp. 197-198, 201, 204-205. The low estimate (which the SNRA uses for its own numbers) is 1.8 deaths/million people-days. The high estimate which accurately predicted Maria's deaths is 11.25 deaths/million people-days.
  - **Space weather**, pp. 27 (figure 2b), 197-215.
  - **Physical attack on the electric grid**, pp. 365-377.
  - **Electric grid failure (natural/accidental)**, pp. 503-508.
  - **Cyber-attacks** on the electric grid, pp. 642-645.
- **Climate change**, pp. F-21 - F-23 [front insert], 472-488, 559-560.
  - The final (2016) versions of the maps on pp. 485-488 are in [www.rand.org/pubs/research\\_reports/RR1400/RR1453/RAND\\_RR1453.pdf](http://www.rand.org/pubs/research_reports/RR1400/RR1453/RAND_RR1453.pdf).
- **Drought**, pp. 147-154.
- **Heat waves**, pp. 509-514.



- The missing low/best/high frequencies in the data table on page 514 are 0.14 / 0.29 / 3 events/year respectively [1]. For annualized risk comparisons, the average (1,500 deaths / year) of the 1,000-2,000 deaths/year range on page 511 is a suitable best estimate. [2]
- **Dam failure**, 279-286.
- **Floods**, pp. 165-172.
- **Tornadoes**, pp. 217-230.
- **Wildfires**, pp. 231-236 and 537-538.
  - **Fires and explosions** of generally unintentional origin, pp. 269-278, 527-542, 563-569.
- **Winter storms**, pp. 237-246.
- **Migrant surges / mass migration**, pp. 543-562.
  - DHS defines risk as the potential for an *unwanted* outcome (SNRA terms of reference page 1/1a footnote 4, [https://5usc2302.github.io/risk/5\\_U.S.C.\\_2302\\_justification/What's\\_missing.pdf](https://5usc2302.github.io/risk/5_U.S.C._2302_justification/What's_missing.pdf)), not a bad outcome. Border surges are unwanted events, but the people in them are good.
- **Energy, food, water, and supply chain** risks to society, pp. 465-468, 479-480, 638-641.
- **Terrorism and political violence** (non-state actors):
  - Unclassified conventional and 2015 cyber-terrorism analyses, pp. 58-60, 307-378, 501-649.
    - Details that the SNRA omits in its own tables are in their cited sources (most are in pp. 57-66 of [https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02\\_05.pdf](https://www.fbi.gov/file-repository/stats-services-publications-terrorism-2002-2005-terror02_05.pdf)).
  - Unclassified portions of CBRN and 2011 cyber-terrorism analyses, pp. 61-66, 379-408.
- **Nation-state attacks** are not in the 2015 SNRA, but comparable numbers are public [3].

[1] Low frequency: 0.14 = 1/7 years, the longest gap between events in table 7 (p. 513). Best estimate frequency = 0.29/year, 6 events in 21 years (p. 512). High frequency = 3 / year (max # of events in one year [1999]). I made the decision (I was the technical lead for FEMA's 2015 update) to leave the data table on page 514 incomplete in 2015 because I mistakenly believed that the small number of data points indicated an incomplete record, when in fact they accurately reflected the dispersal in time that characterize great heat wave events in this country. So they are the best numbers to use.

[2] Since most fatality risk comes from heat events outside the 100+ fatality threshold for this SNRA hazard, the 1,000 – 2,000 deaths / year number referenced on page 511 is more appropriate for annualized risk comparisons than the 73 deaths / year average of the threshold set (258 average deaths / event times 0.29 events / year). The best-estimate average of that range (1,500/year) matches AP's current estimate, <https://www.foxnews.com/us/americans-threatened-extreme-heat-record-temperatures> (2022/06/21).

[3] FEMA's last (1983) published probability estimate for nuclear war (0.1% per year) is similar to Lloyd's estimate today (0.11% per year). Post Cold War public USG likelihood estimates for nation-state attacks range from 0.24% to 1% for steady-state conditions, and 10% in years of heightened risk. See the document *Public USG and insurance probability estimates, nuclear war.pdf* in the zipfile attached to email 3/3 (*Supporting files and context / Other / Public USG...pdf*), or at [https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public\\_USG\\_and\\_insurance\\_probability\\_estimates\\_nuclear\\_war.pdf](https://web.archive.org/web/20220921011919/https://5usc2302.github.io/risk/References/Other%20cited/Public_USG_and_insurance_probability_estimates_nuclear_war.pdf).

I apologize for the whistlespamming. Because I'm not an anonymous whistleblower and my story is the kind of story where everyone messed up, I don't have any preferential access or political advantage to offer with it. So I have to go for volume.

I'm sending this to the NPR stations which carried the relevant story (about an application of the SNRA called the 'national THIRA') with the broadest reach (<https://www.kdnk.org/post/fema-predicted-pandemic-effects-last-summer>, <https://www.npr.org/sections/coronavirus-live-updates/2020/04/09/831004621/fema-predicted-pandemic-effects-last-summer>), along with the Fox television affiliate and one or more newspapers in the same market for balance. I'll make a second pass later with more outlets, if needed.

I am not speaking for my Department or Component, any past or present DHS organization, or any past or present colleagues. I will forward these letters to my chain of command, DHS, and DHS/FEMA next.

The information that these letters, attachments, and links communicate is explicitly within the scope of 5 U.S.C. § 2302, and communicated solely for its lawful purposes.

Thank you,

Andrew Janca  
[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (personal for whistleblowing, this email)

**From:** Andrew Janca

**Sent:** Monday, September 26, 2022 5:19 PM

**To:** [news@kdnk.org](mailto:news@kdnk.org); -----@kndk.org; -----@aspenpublicradio.org; [tips@kdvr.com](mailto:tips@kdvr.com); -----@kdvr.com; -----@kdvr.com; -----@kdvr.com; -----@kdvr.com; [info@aspdailynews.com](mailto:info@aspdailynews.com); -----@aspdailynews.com

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 0/3 - (5 U.S.C. 2302) - The FEMA master risk assessment that you probably never heard of, because it disappeared. (Documentation and context are next).

**Attachments:** Attachment list 20220926.pdf

Hello – The documentation and context follow. I’m sending the attachment list by itself first, so you’ll know if something didn’t come through.

Andrew Janca

[andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com) (this address)

---

**From:** Andrew Janca

**Sent:** September 1, 2022 7:23 AM

**To:** [investigations@npr.org](mailto:investigations@npr.org); [contactus@foxnews.com](mailto:contactus@foxnews.com); [info@truthout.org](mailto:info@truthout.org); [connect@eenews.net](mailto:connect@eenews.net); [covidtips@kff.org](mailto:covidtips@kff.org); [historiasph@gfrmedia.com](mailto:historiasph@gfrmedia.com); [redaccion@elvocero.com](mailto:redaccion@elvocero.com); [news@unionleader.com](mailto:news@unionleader.com); [scoop@motherjones.com](mailto:scoop@motherjones.com); [wsjcontact@wsj.com](mailto:wsjcontact@wsj.com); [tips@rollingstone.com](mailto:tips@rollingstone.com); [national@nytimes.com](mailto:national@nytimes.com); [info@amgreatness.com](mailto:info@amgreatness.com); [national@washpost.com](mailto:national@washpost.com); [editorial@newsmax.com](mailto:editorial@newsmax.com); [tips@nationalreview.com](mailto:tips@nationalreview.com); [tips@latimes.com](mailto:tips@latimes.com); [info@thebulwark.com](mailto:info@thebulwark.com); [tips@reason.com](mailto:tips@reason.com); [editors@sciam.com](mailto:editors@sciam.com); [coverage-desk@voanews.com](mailto:coverage-desk@voanews.com)

**Cc:** [andrew.janca@fema.dhs.gov](mailto:andrew.janca@fema.dhs.gov); [info@ap.org](mailto:info@ap.org); [redaccion@impremedia.com](mailto:redaccion@impremedia.com); [newswire@nnpa.org](mailto:newswire@nnpa.org); [newstips@usatoday.com](mailto:newstips@usatoday.com); [content@gannett.com](mailto:content@gannett.com); [news@nexstar.tv](mailto:news@nexstar.tv); [info@couriernewsroom.com](mailto:info@couriernewsroom.com); [info@franklinnews.org](mailto:info@franklinnews.org); [newstips@commondreams.org](mailto:newstips@commondreams.org); [tips@nytimes.com](mailto:tips@nytimes.com); [lockbox@washpost.com](mailto:lockbox@washpost.com); -----@eenews.net; -----@protonmail.com; -----@amgreatness.com; [andrew.janca.2@outlook.com](mailto:andrew.janca.2@outlook.com)

**Subject:** 2/2 – The pandemic, Maria’s deaths, and future risks. Context and justification for lawful disclosure

**Attachments:** Detail (full).pdf; Substantiation of assertions and 5 USC 2302 justification 20220627.pdf; Supporting files and context 20220901.zip; SNRA FAQ 20190319.pdf; SNRA follow-up letter to committee staff 20201016.pdf; SNRA FOIA appeal 2017-FEFO-00165 20171101.pdf; NTHIRA FOIA 2020-FEFO-00401 less redacted 20200218.pdf; Attachment list 20220901.pdf

Big picture: *Substantiation...pdf* page 12.

Summary: FEMA claims the unclassified science attached to email 1/2 as an authority when we want to tell someone what to do, but then shields it as draft, preliminary, or superseded when someone wants to hold us accountable. Our censorship of this unclassified risk information caused additional loss of life in 2017 and 2020. But we are still doing these things today. --Detail, attached *Detail..pdf*.

## Notes

Please contact DHS or FEMA directly for their perspective. It’s fine: I am an open-with-my-management whistleblower, and have been since 2013 (the DHS issues go back to the 2011 first edition of this risk assessment). I have never experienced any retaliation or negative differential treatment of any kind from DHS, FEMA, or my management in all this time. This is one thing that usually goes wrong in whistleblower situations that DHS and FEMA have done a consistently outstanding job of doing everything right in this one, and they deserve credit for that.

That includes the past two months, since I first sent this documentation and context to most of you in June. So why is it still a problem...?

It’s complicated to explain, especially for me (*Detail (full).pdf* page 4 item 1, either first attached or in the zipfile [*Supporting files and context.zip* / *Other*]). The best analogy I can come up with is when a substance is decriminalized, but kept illegal. It certainly *seems* to be free, but since it is only tolerated rather than legalized it is still largely locked out of the formal economy and its rules.